

#### State Board of Regents

Board of Regents Building, The Gateway 60 South 400 West Salt Lake City, Utah 84101-1284 Phone 801.321.7101 Fax 801.321.7199 TDD 801.321.7130 www.higheredutah.org

March 21, 2018

**MEMORANDUM** 

TO: State Board of Regents

FROM: David L. Buhler

SUBJECT: <u>University of Utah – Series 2018 General Revenue Bond Issue</u>

### Issue

Regent Policy R590, *Issuance of Revenue Boards for Colleges and Universities* requires the Board review and approve the issuance and sale of revenue bonds that have been affirmatively authorized by the Utah State Legislature. During the 2018 General Session the legislature authorized the University of Utah to issue revenue bonds for a south campus student housing and dining complex. The University requests approval to issue up to \$105,217,000 of Series 2018 General Revenue Bonds under that authorization.

### **Background**

The Board approved the University of Utah to request bonding authority of the Utah State Legislature to construct a south campus student housing and dining complex project in the September 2017 meeting. The student housing project will add an additional 992 beds to the University's inventory of on-campus housing to accommodate the rising student demand. The Utah State Legislature passed House Bill 9, *Revenue Bond and Capital Facilities Amendments* during the 2018 General Session that affirmatively authorizes the University to issue up to \$105,217,000 of revenue bonds, which will be repaid through rental fees and operating revenues from student housing and dining services.

The attached Approving Resolution authorizes the University to issue General Revenue bonds up to \$105,217,000 for this project. The relevant parameters of the requested issue are:

- Principal amount not to exceed \$105,217,000
- Interest rate not to exceed 5.5%
- Discount from par not to exceed 2%
- Final maturity not to exceed 30 years from the date of issue

Additional information about the issue may be found in the attached materials:

- A copy of the request letter from the University
- A financing summary from the financial advisor
- A draft of the Approving Resolution

Representatives from the University will be in attendance at the meeting to provide additional information and answer questions from the Board.

















# Commissioner's Recommendation

<u>The Commissioner recommends approval of the pr</u>	<u>oposed Approvinc</u>	Resolution to issue	University	of Utah
Series 2018 General Revenue Bonds as proposed.			-	

David L. Buhler Commissioner of Higher Education

DLB/KLH/RPA Attachments



201 Presidents Circle, Room 209 • Salt Lake City, Utah 84112-9013 • 801-585-0806

#### March 9, 2018

Mr. David Buhler Commissioner, Utah System of Higher Education Board of Regents Building The Gateway 60 South 400 West Salt Lake City, UT 84101-1284

Dear Commissioner Buhler:

The purpose of this letter is to inform you of the University of Utah's plans to submit a resolution (the "Resolution") to the State Board of Regents of the State of Utah (the "Regents" or the "Board"), to be considered during its March 2018 meeting at Dixie State University, for the issuance of a General Revenue Bond or Bonds on behalf of the University of Utah (the "University") for the financing of the construction of the University South Campus Housing and Dining Services Facility.

Details are as follows:

Authorization to Bond up to \$105,217,000 for the Construction of the University South Campus Housing and Dining Services Project — The University is looking to construct housing and dining facilities to expand their current student housing and dining facilities. This project will add 992 beds, a 650-seat dining area, and a community & learning space. The current apartment rental market in Salt Lake City is very competitive with vacancy rates below 3% since 2015. Additionally, students that live on campus have a higher GPA in their first year and beyond, compared to their first year peers who do not live on campus. This expansion will take place adjacent to Marriott Honors in proximity to the Student Life Center. The total cost for this project is approximately \$105,217,000. Operating revenues from the expanded University Housing and Dining Services will support the bond for this project.

The University received bonding authorization for this project during the 2018 Legislative Session of up to \$105,217,000 million, together with other amounts necessary to pay costs of issuance, pay capitalized interest, and fund any debt service reserve requirements.

Please feel free to call me should you or others have questions about the details of this funding request.

Sincerely,

**/**John E. Nixon

Vice President for Administrative Services

cc: David W. Pershing Kimberly Henrie Ruth V. Watkins Richard Amon

Robert Muir Blake Wade



# PRELIMINARY FINANCING SUMMARY For

\$90,000,000\*
State Board of Regents of the State of Utah
UNIVERSITY OF UTAH
General Revenue Bonds
Series 2018A

Purpose: To finance a portion of the construction of a South Campus Student

Housing and Dining Project (the "Project") together with other amounts necessary to pay costs of issuance, capitalized interest and

fund any debt service reserve requirements.

Not-to-Exceed Par Amount: \$105,217,000

Security: The Series 2018A Bonds will be payable from and secured by a

General Revenue pledge which consists of substantially all income and revenues of the University authorized to be pledged, with the exception of (i) legislative appropriations, (ii) tuition and certain fees,

and (iii) certain other revenues and income.

Ratings: 'Aa1' and 'AA+' ratings are expected by Moody's Investors Service and

S&P Global Ratings, respectively.

Method of Sale: Negotiated public offering

True Interest Cost: TBD

Underwriters: The University recently reconstituted the members of its

"Underwriter Pool" through a Request for Proposals format, from which an underwriter or group of underwriters for the Project will be

chosen.

Sale Date: TBD – Current Calendar calls for mid-June 2018

Closing Date: TBD – Current Calendar calls for mid-to-late July 2018

Principal Payment Dates: August 1 of each year, with the beginning date to be determined based

on need for capitalized interest

Interest Payment Dates: August 1 and February 1, beginning February 1, 2019

### Preliminary Financing Summary University of Utah Series 2018A Bonds Page 2 of 2

Interest Basis: 30/360

Parameters: Not-to-Exceed Par for the Project: \$105,217,000

Not-to-Exceed Term: 30-years from the date of the Resolution's

adoption

Not-to-Exceed Coupon: 5.50%

Not-to-Exceed Discount from Par: 2.00%

Optional Redemption: May be non-callable or callable at the option of the University as

determined at the time of the sale

University Contacts: Mr. John Nixon, Vice President for Administrative Services (801-585-

0806)

Mr. Robert Muir, Director of Treasury Services (801-585-5598)

Bond Counsel: Mr. Blake Wade, Gilmore & Bell (801-258-2725)

Municipal Advisor: Mr. Kelly Murdock, George K. Baum & Company (801-538-0351)

<sup>\*</sup>Preliminary, subject to change

# APPROVING RESOLUTION UNIVERSITY OF UTAH GENERAL REVENUE BONDS SOUTH CAMPUS HOUSING AND DINING

St. George, Utah

March 30, 2018

The State Board of Regents of the State of Utah (the "Board") met in regular session (including by electronic means) at Dixie State University in St. George, Utah on March 30, 2018, commencing at 9:00 a.m. The following members were present:

Daniel W. Campbell Chair Vice Chair Harris H. Simmons Jesselie B. Anderson Member Nina Barnes Member Wilford W. Clyde Member Marlin K. Jensen Member Ronald W. Jibson Member Patricia Jones Member Steven J. Lund Member Robert S. Marquardt Member Christina Ortega Member Robert W. Prince Member Mark R. Stoddard Member Teresa L. Theurer Member Alex Trujillo Student Regent

Absent:

Joyce P. Valdez

Thomas Wright

Also Present:

David L. Buhler Commissioner of Higher Education Loreen Olney Secretary

Member

Member

After the meeting had been duly convened and called to order by the Chair, the roll had been called with the above result and after other matters not pertinent to this Resolution had been discussed, the Chair announced that one of the purposes of the meeting was the consideration of various matters with respect to the issuance and sale of the State Board of Regents of the State of Utah University of Utah General Revenue Bonds.

The following resolution was introduced in written for	rm and	d after full	disc	cussion,
pursuant to motion made by Regent	and	seconded	by	Regent
, was adopted by the following vote:				
AYE:				
NAY:				
The resolution is as follows:				

#### RESOLUTION

A RESOLUTION OF THE STATE BOARD OF REGENTS OF THE STATE OF UTAH AUTHORIZING THE ISSUANCE AND SALE OF ITS UNIVERSITY OF UTAH GENERAL REVENUE BONDS. IN THE AGGREGATE PRINCIPAL AMOUNT OF NOT TO EXCEED **AUTHORIZING** THE **EXECUTION** OF \$105,217,000, SUPPLEMENTAL INDENTURE, A BOND PURCHASE AGREEMENT, STATEMENT, OFFICIAL AND OTHER DOCUMENTS REQUIRED IN CONNECTION THEREWITH; AUTHORIZING THE TAKING OF ALL OTHER ACTIONS NECESSARY TO THE CONSUMMATION OF THE TRANSACTIONS CONTEMPLATED BY THIS RESOLUTION; AND RELATED MATTERS.

WHEREAS, the State Board of Regents of the State of Utah (the "Board") is established and exists under and pursuant to Section 53B-1-103, Utah Code Annotated 1953, as amended (the "Utah Code"); and

WHEREAS, pursuant to the provisions of Title 53B, Chapter 1, Utah Code, the Board is authorized to act as the governing authority of the University of Utah (the "University") for the purpose of exercising the powers contained in Title 53B, Chapter 21, Utah Code (the "Act"); and

WHEREAS, pursuant to a General Indenture of Trust dated as of July 1, 2013, between the Board and Wells Fargo Bank, N.A., as trustee (the "Trustee"), as heretofore amended and supplemented (the "General Indenture"), the Board has issued, for and on behalf of the University, various series of its General Revenue Bonds; and

WHEREAS, pursuant to Section 63B-28-102(1) of the Utah Code, the Board is authorized to issue bonds for the purpose of constructing a south campus student housing and dining project (the "Project") in an amount not to exceed \$105,217,000, together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements; and

WHEREAS, to accomplish the purposes set forth in the preceding recitals, the Board desires to authorize and approve the issuance and sale of its University of Utah General Revenue Bonds (with such additional or other title and/or series designation(s) as may be determined by the officers of the Board) in one or more series and to be issued from time to time (the "Bonds") pursuant to the General Indenture and one or more Supplemental Indentures of Trust between the Board and the Trustee (the "Supplemental Indenture" and collectively with the General Indenture, the "Indenture"); and

WHEREAS, the Bonds shall be payable solely from the University's revenues and other moneys pledged therefor in the Indenture and shall not constitute nor give rise to a general obligation or liability of the Board, the University or the State of Utah or constitute a charge against their general credit; and

WHEREAS, there has been presented to the Board at this meeting a form of a Bond Purchase Agreement (the "Bond Purchase Agreement") to be entered into among the Board, the University and the underwriters or purchasers for the Bonds (the "Purchaser"), a form of a Preliminary Official Statement relating to the Bonds, in the event the Bonds are publicly sold (the "Preliminary Official Statement"), and a form of Supplemental Indenture; and

WHEREAS, the Board desires to grant to the Chair and/or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee of the Board, the authority to approve the interest rates, principal amount, terms, maturities, redemption features, and purchase prices at which the Bonds shall be sold and any changes with respect thereto from those terms which were before the Board at the time of adoption of this Resolution; provided such terms do not exceed the parameters set forth in this Resolution.

# NOW, THEREFORE, BE IT RESOLVED BY THE STATE BOARD OF REGENTS OF THE STATE OF UTAH, AS FOLLOWS:

- Section 1. All terms defined in the foregoing recitals hereto shall have the same meanings when used herein.
- Section 2. All actions heretofore taken (not inconsistent with the provisions of this resolution) by the Board and the University and the officers of the Board or the University directed toward the issuance of the Bonds are hereby ratified, approved and confirmed.
- Section 3. The Board hereby authorizes, approves and directs the use and distribution of the Preliminary Official Statement substantially in the form of the Preliminary Official Statement presented to the Board at this meeting in connection with the offering and sale of the Bonds, in the event the Bonds are publicly sold. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee of the Board and the President and/or Vice President for Administrative Services of the University are hereby authorized to execute and deliver on behalf of the Board and the University a final Official Statement in substantially the same form and with substantially the same content as the form of the Preliminary Official Statement presented to this meeting with any such alterations, changes or additions as may be necessary to finalize the Official Statement. The preparation, use and distribution of the Official Statement is also hereby authorized. The Board and the University may elect to privately place the Bonds (or any portion thereof) with or without the use of an Official Statement.

Section 4. The Supplemental Indenture in substantially the form presented to this meeting is in all respects authorized, approved and confirmed. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee and Secretary of the Board and the President and/or Vice President for Administrative Services of the University are hereby authorized to execute and deliver one or more Supplemental Indentures in substantially the same form and with substantially the same content as the form of such document presented to this meeting for and on behalf of the Board and the University with such alterations, changes or additions as may be authorized by Section 8 hereof.

Section 5. For the purpose of providing funds to be used for (i) financing the cost of the Project (including capitalized interest) and (ii) paying costs of issuance of the Bonds, the Board hereby authorizes the issuance of the Bonds, from time to time and in one or more series, in the aggregate principal amount of not to exceed \$105,217,000. The Bonds shall mature on such date or dates, be subject to redemption, and bear interest at the rates as shall be approved by the Chair or Vice Chair of the Board or the Chair of the Finance and Facilities Committee, all within the parameters set forth on Exhibit A attached hereto and incorporated herein by reference. The issuance of the Bonds shall be subject to the final advice of Bond Counsel and to the approval of the office of the Attorney General of the State of Utah.

Section 6. The form, terms and provisions of the Bonds and the provisions for the signatures, authentication, payment, registration, transfer, exchange, interest rates, redemption and number shall be as set forth in the Indenture. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee and the Secretary of the Board and the President and/or Vice President for Administrative Services of the University are hereby authorized to execute and seal by manual or facsimile signature the Bonds and to deliver the Bonds to the Trustee for authentication. All terms and provisions of the Indenture and the Board and the University are hereby authorized to execute and deliver to the Trustee the written order of the Board for authentication and delivery of the Bonds in accordance with the provisions of the Indenture.

The Bond Purchase Agreement in substantially the form presented Section 7. to this meeting is hereby authorized, approved and confirmed. The Chair or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Vice President for Administrative Services of the University are hereby authorized to execute and deliver one or more Bond Purchase Agreements in substantially the same form and with substantially the same content as the form of the Bond Purchase Agreement presented at this meeting for and on behalf of the Board and the University with final terms as may be established for the Bonds within the parameters set forth herein and with such alterations, changes or additions as may be necessary or as may be authorized by Section 8 hereof. The Chair or Vice-Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Vice President for Administrative Services of the University are hereby authorized to specify and agree as to the final principal amounts, terms, discounts, maturities, interest rates, redemption features and purchase price with respect to the Bonds for and on behalf of the Board and the University and any changes thereto from those terms which were before the Board at the time of adoption of this Resolution, provided such terms are within the parameters set by this Resolution, with such approval to be conclusively established by the execution of the Bond Purchase Agreement and Supplemental Indenture. In the event that the foregoing officers determine that all or any portion of the Bonds should be privately placed, the Bond Purchase Agreement and Supplemental Indenture may be modified to conform to the agreement with such Purchasers, including agreement to pay breakage fees, default rates, taxable rates and other similar provisions customary in such placements, provided that such obligations are limited to the sources provided under the Indenture.

Section 8. The appropriate officials of the Board and the University, including without limitation the Chair or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Vice President for Administrative Services of the University are authorized to make any alterations, changes or additions to the Indenture, the Bonds, the Bond Purchase Agreement, the Preliminary Official Statement, the Official Statement, or any other document herein authorized and approved which may be necessary to correct errors or omissions therein, to complete the same, to remove ambiguities therefrom, to conform the same to other provisions of said instruments, to the provisions of this Resolution or any resolution adopted by the Board or the provisions of the laws of the State of Utah or the United States or to permit the private placement or public sale of the Bonds, to conform such documents to the terms established for the Bonds and to update such documents with current information and practices.

Section 9. The appropriate officials of the Board and the University, including without limitation the Chair, Vice Chair, the Chair of the Finance and Facilities Committee, Commissioner of Higher Education and Secretary of the Board and the President and/or Vice President for Administrative Services of the University, are hereby authorized and directed to execute and deliver for and on behalf of the Board and the University any or all additional certificates, documents and other papers and to perform all other acts they may deem necessary or appropriate in order to implement and carry out the matters authorized in this Resolution and the documents authorized and approved herein.

Section 10. The appropriate officers of the Board and the University, including without limitation the Chair, Vice Chair, the Chair of the Finance and Facilities Committee, Commissioner of Higher Education and Secretary of the Board and the President and/or Vice President for Administrative Services of the University are hereby authorized to take all action necessary or reasonably required by the Indenture, the Preliminary Official Statement, the Official Statement, or the Bond Purchase Agreement to carry out, give effect to and consummate the transactions as contemplated thereby and are authorized to take all action necessary in conformity with the Act.

Section 11. Upon their issuance, the Bonds will constitute special limited obligations of the Board payable solely from and to the extent of the sources set forth in the Indenture. No provision of this Resolution, the Bonds, the Bond Purchase Agreement, the Official Statement, the Indenture or any other instrument executed in connection with the issuance of the Bonds, shall be construed as creating a general obligation of the Board or the University, or of creating a general obligation of the State of Utah or any political subdivision thereof, nor as incurring or creating a charge upon the general credit of the Board, the University, the State of Utah or any political subdivision thereof.

Section 12. After the Bonds are delivered by the Trustee to or for the account of the Purchaser and upon receipt of payment therefor, this Resolution shall be and remain irrepealable until the principal of, premium, if any, and interest on the Bonds are deemed to have been fully discharged in accordance with the terms and provisions of the Indenture.

- Section 13. If any provisions of this Resolution should be held invalid, the invalidity of such provisions shall not affect the validity of any of the other provisions of this Resolution.
- Section 14. All resolutions of the Board or parts thereof inconsistent herewith, are hereby repealed to the extent only of such inconsistency. This repealer shall not be construed as reviving any bylaw, order, resolution or ordinance or part thereof.
- Section 15. This Resolution shall become effective immediately upon its adoption.

# PASSED AND APPROVED BY THE STATE BOARD OF REGENTS OF THE STATE OF UTAH THIS 30TH DAY OF MARCH, 2018.

STATE BOARD OF REGENTS OF THE STATE OF UTAH

			Chair	
ATTEST:				
	Secretary	-		

After the conduct of other business motion duly made and seconded, adjourned	not pertinent to the above, the meeting was, on .
	Chair
ATTEST:	
Secretary	

STATE OF UTAH	)
	: ss
COUNTY OF SALT LAKE	)

I, Loreen Olney, do hereby certify that I am the duly qualified and acting Secretary of the State Board of Regents of the State of Utah.

I further certify that the above and foregoing constitutes a true and correct copy of an excerpt of the minutes of a meeting of said Board held on March 30, 2018 and of a resolution adopted at said meeting, as said minutes and resolution are officially of record in my possession.

IN WITNESS WHEREOF, I have hereunto subscribed my official signature and impressed hereon the official seal of said Board this 30th day of March, 2018.

	Secretary		
(SEAL)			

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STATE OF UTAH ) : ss.
COUNTY OF SALT LAKE )
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- I, Loreen Olney, the undersigned, the duly qualified and acting Secretary of the State Board of Regents of the State of Utah, do hereby certify, according to the records of said State Board of Regents in my official possession, and upon my own knowledge and belief, that:
  - in accordance with the requirements of Section 52-4-202, Utah Code (a) Annotated 1953, as amended, public notice was given of the agenda, date, time and place of the March 30, 2018 public meeting held by the Members of the State Board of Regents by causing a Notice of Public Meeting, in the form attached hereto as Schedule 1 to be: (i) posted at the principal office of the State Board of Regents at 60 South 400 West, Salt Lake City, Utah, at least 24 hours prior to the convening of such meeting, said Notice of Public Meeting having continuously remained so posted and available for public inspection during the regular office hours of the State Board of Regents until the convening of the meeting; (ii) published on the Utah Public Notice Website (http://pmn.utah.gov), at least 24 hours prior to the convening of such meeting; and (iii) provided at least 24 hours prior to the convening of such meeting, to the Deseret News and The Salt Lake Tribune, newspapers of general circulation within the geographic jurisdiction of the State Board of Regents, pursuant to their subscription to the Utah Public Notice Website (http://pmn.utah.gov), and to each local media correspondent, newspaper, radio station or television station which has requested notification of meetings of the State Board of Regents;
  - (b) in accordance with the requirements of Section 52-4-202, Utah Code Annotated 1953, as amended, public notice of the 2017-2018 Annual Meeting Schedule of the State Board of Regents was given, specifying the date, time and place of the regular meetings of the State Board of Regents scheduled to be held during said years, by causing a Notice of Annual Meeting Schedule for the State Board of Regents, in the form attached hereto as <u>Schedule 2</u>, to be (i) posted at the principal office of the State Board of Regents at 60 South 400 West, Salt Lake City, Utah in September 2016; (ii) published on the Utah Public Notice Website (http://pmn.utah.gov) during the current calendar year, and (iii) provided to a newspaper of general circulation within the geographic jurisdiction of the State Board of Regents pursuant to its subscription to the Utah Public Notice Website (http://pmn.utah.gov); and
  - (c) the State Board of Regents has adopted written procedures governing the holding of electronic meetings in accordance with Section 52-4-207 Utah Code Annotated 1953, as amended (a copy of which is attached hereto as <u>Schedule 3</u>). In accordance with said Section and the aforementioned procedures, notice was given to each member of the State Board of Regents and to members of the public at least 24 hours before the meeting to allow members of the State Board of Regents and the public to participate in the meeting, including a description of

how they could be connected to the meeting. The State Board of Regents held the meeting (the anchor location) in the building where it would normally meet and provided space and facilities at the anchor location so that interested persons and the public could attend and participate.

IN WITNESS WHEREOF, I have hereunto subscribed my official signature and impressed hereon the official seal of the State Board of Regents of the State of Utah, this 30th day of March, 2018.

	Secretary
(SEAL)	

# SCHEDULE 1

## NOTICE OF PUBLIC MEETING

(See Transcript Document No. \_\_\_\_)

# SCHEDULE 2

## NOTICE OF ANNUAL MEETING SCHEDULE

(See Transcript Document No. \_\_\_\_)

## SCHEDULE 3

### ELECTRONIC MEETING POLICY

### EXHIBIT A

### PARAMETERS OF THE BONDS

Principal amount not to exceed \$105,217,000

Interest rate not to exceed 5.50%

Discount from par not to exceed 2.0%

Final maturity not to exceed Thirty (30) years from the

date thereof

May be non-callable or callable at the option of University as determined at the time of sale