

TAB A

### **UTAH BOARD OF HIGHER EDUCATION TELECONFERENCE** Friday, December 18, 2020

#### AGENDA

43.5 D3.5	COMMUNICATION OF THE PARTY OF T
10:00 AM - 12:00 PM	COMMITTEE OF THE WHOLE

- 1. Call to Order
- 2. Student Presentation
  - a. Anna Lightheart Surgical Technology
  - b. Ish Magalei Welding

  - c. Bryce Krieger Utah Valley University d. Aarushi Rohaj University of Utah
- 3. Committee Updates
  - a. Lisa-Michele Church
  - b. Pat Jones
  - c. Wilford Clyde d. Shawn Newell

#### ACTION ITEMS:

1.	Equity Lens Framework	TAB B
2.	Scholarship Discussion	TAB C
3.	General Consent Calendar	TAB D
4.	Cicero Report, Dixie State University Name Impact	TAB E

#### **INFORMATION ITEMS:**

1.	Campus Safety Baseline Report	TAB F
2.	Innovation Task Force	TAB G
3.	COVID – 19 Update	

CLOSED SESSION

*Projected times for the various meetings are estimates only. The Board Chair retains the right to take* action at any time. In compliance with the Americans with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during this meeting should notify ADA Coordinator, 60 South 400 West, Salt Lake City, UT 84180 (801-646-4783), at least three working days prior to the meeting. TDD # 801-321-7130.



ГАВ А

December 18, 2020

## **Student Affairs Committee Report**

The Student Affairs Committee met on November 20, 2020. Commissioner Woolstenhulme started the meeting reviewing a charge to the committee to approve a definition for the Access strategic priority. The committee recommends the following definition:

#### Each student has equitable access to higher education.

The committee also discussed potential goal(s) for the Access priority and supporting data for those goals. A primary point of discussion was on the definition of *underrepresented*. Chair Church advised revisiting data to help determine the groups the Board should focus on. Board member Damron agreed to seek student feedback. The committee recommends the goal use disaggregated data for *underrepresented* and that there be latitude to establish concurrent goals that might be supportive, but not explicitly part of the metric or goal.

#### **Equity, Diversity and Inclusion**

Laís Martinez presented the USHE Equity Lens Framework as provided in the agenda and stated she is excited we are moving the plans of understanding to action. Chair Church asked the committee for feedback. There was a lot of discussion on this. Chair Church noted there should be a report at every meeting regarding equity work. Chair Church asked the committee to think about the following terms and be prepared to discuss at the next meeting:

- Social economic
- Underserved
- Underrepresent
- Disparity
- Attainment gap
- Academically underprepared
- Operational based under-thinking

Access Advisors Update: Assistant Commissioner Melanie Heath provided an update on funding.

Nicole Batt, Director, noted she is reaching out to the new high schools where advisors will be placed. Chair Church asked if the expansion is being applied through an equity lens: when will advisors be hired, are we looking for bilingual candidates, etc.?

**Mental Health**: Spencer Jenkins provided an update on funding for technical colleges. He noted The JED Foundation is just starting to move into the technical college arena. Board member Glen Rivera noted each technical college has their own mental health program. Mental health is not a one plan fits all; each person is different. This will be very helpful for technical colleges to receive resources and will help students on campus instead of referring them to community resources. There was additional discussion.

Campus Safety Baseline Report: Marlon Lynch, Chief Safety Officer from the University of Utah, noted this was an extensive task, but long overdue. Overall, having taken inventory and receiving feedback has provided opportunity. Board member Damron said it has been interesting to dive into this with students as there's a need for greater cohesion and better training across campuses. This report will be given to the full Board at the December 18, 2020 Committee of the Whole.

USHE Scholarship Revisions: USHE Scholarship Manager Cassidy Stortz provided a review of proposed scholarship revisions to the New Century and Regents' Scholarship. Associate Commissioner Carrie Mayne noted that her team looked at course-taking patterns to see what type of courses, grades, etc. best predicted success in the first year of college. The new scholarship proposes incentivizing completion of advanced coursework proven to most likely lead to college success, an approach based on USHE evidence and peer-reviewed literature. An advanced course is defined as courses offered via:

- Concurrent Enrollment
- Advanced Placement
- International Baccalaureate

The proposed eligibility requirements for an award under this program, effective for 2022 high school graduates are:

- Graduate from a Utah high school
- 3.3 minimum cumulative high school GPA
- Complete one advanced mathematics course (CE, AP, or IB)
- Complete one advanced language arts course (CE, AP, or IB)
- Complete one advanced science credit (CE, AP, IB)
- Completion of the Free Application for Federal Student Aid (FAFSA)

The committee recommended the scholarship revisions be advanced to the full Board for consideration.

#### **Commissioner's Recommendation**

This is an information item only; no action is required.



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December 18, 2020

## **Academic Education Committee Report**

At its November 20, 2020 meeting, the Academic Education Committee received updates on two of its priority initiatives:

- The Board Transfer Council and its work on aligning transfer pathways
- The status of the Board's compliance with the new state code on Credit for Prior Learning and the next steps for implementation, including revisions to board policy on Credit for Prior Learning

The committee also discussed the Board's strategic plan and made the following motions:

- To recommend the adoption of the equity lens framework to the full Board, with the following additional recommendations:
  - that equity means focusing not only on access but also on improving completion for all students;
  - that enrollment and completion patterns should mirror and provide parity to our state demographics;
  - o to focus on equity within various types of programs and degree levels;
  - to find ways to help students explore and be successful in the pathway that will be most meaningful to them and not default them into particular programs;
  - o that the Board needs to communicate the value of higher education to everyone in the state—potential students, families, government officials, etc. in all communications;
  - o that data will be necessary to measure progress; and
  - o that helping students who are academically underprepared will be essential.
- To recommend the definition of timely completion for the Board's strategic plan as "All students
  who enter the Utah System of Higher Education earn a certificate or degree in a timely manner."
- To adopt the following goals, while reserving the flexibility to revisit the definitions to include specific numbers and to define standards of measurement in the future, in order to align with the state's 2030 attainment goal:
  - o Increase timely completion of all students by X% by 2025.
  - o Increase timely completion of underrepresented students by X% by 2025.

#### **Commissioner's Recommendation**

This is an information item only; no action is required.



December 18, 2020

## **Finance and Facilities Committee Report**

At its November 20, 2020 meeting, the Finance and Facilities Committee discussed institutional finances given the recent challenges relating to the coronavirus pandemic. Included in the discussion were financial information and narratives from the degree-granting and technical colleges describing the financial challenges faced, long-term impacts, and how the institution mitigated the impacts. Three institutions discussed these challenges: the University of Utah, Utah State University, and Salt Lake Community College. The committee also reviewed the annual Auxiliary Enterprise Report as part of this discussion item.

The committee discussed the Affordability strategic priority and affirmed the definition of affordability for the Board's strategic plan as:

Cost of attendance should not be a barrier to accessing or completing a certificate or degree. Affordability is the ability of a Utah student to cover the cost of attendance at a USHE institution utilizing a combination of financial aid and other resources.

The committee further discussed potential goals for this strategic priority, including the creation of an expanded standard of affordability and ensuring that institutional cost of attendance remains within a defined standard. As part of the discussion, Laís Martinez presented on the Equity Lens Framework, and the committee discussed how the equity lens could inform the Affordability priority.

Other topics of discussion during the November meeting included:

- A presentation by the Board Audit Director on internal audits of USHE tuition and fees and a motion to create a workgroup to further review and implement the audit recommendations.
- A presentation by the USHE CIO describing the use of \$47 million from federal CARES funds to enhance USHE online learning and IT security and infrastructure.
- An update on the progress toward creating and issuing an RFP for a consultant to review and recommend shared services within USHE.

The committee also took action to recommend the elimination of **Board Policy R504**, **Budget Adjustments** for Declining Enrollments, (last approved in 1995). The policy details how future appropriations may be affected in the event of several consecutive years of declining enrollments below funded targets. Staff UTAH SYSTEM OF HIGHER EDUCATION

identified this policy as obsolete, since new student growth appropriations are no longer determined based on enrollment targets, and recommends elimination. The policy is included on the consent calendar for final Board approval to eliminate.

The committee also heard six informational reports that are available for review of the full Board:

- 1. Annual Auxiliary Enterprise Operations Report
- 2. Annual Contracts and Grants Report
- 3. Annual Report on Leased Space
- 4. Office of the Commissioner Quarterly Budget Update
- 5. Moral Obligation Pledge
- 6. Revenue Bond Results

As a concluding conversation, the committee discussed the current meeting schedule and noted the challenge of meeting every month to approve institutional items and conduct committee business. The committee proposes to meet the week of the full Board meetings instead of on the off-months in order to condense the number of meetings and have more time for discussion.

#### **Commissioner's Recommendation**

This is an information item only; no action is required.



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## **Technical Education Committee Report**

At its November 20, 2020 meeting, the Technical Education Committee welcomed Priscilla Martinez, Chief Diversity Officer at Ogden-Weber Technical College. Priscilla will serve as an equity, diversity, and inclusion advisor to the committee.

The committee also reviewed an updated committee charter with sections for governance, programs, and workforce development, which had been approved in a previous committee meeting.

Laís Martinez, State Director for Equity & Advocacy, presented a draft of the USHE Equity Lens Framework. The committee discussed how scholarship availability, revision of tuition and fees policies, and performance funding impacts access. The committee recommended the Board adopt the framework with a request for consideration of the following feedback:

- Analyze data used to measure equitable access to provide a historical baseline and guide and inform attainable goals.
- When referencing college graduation, consider adjusting the wording to "postsecondary credential" to represent both technical college and degree-granting credentials.
- Emphasize the need for support and cooperation from partners, including the Department of Workforce Services and the Utah State Board of Education, which are essential to this effort's success.

The committee also discussed the Board's strategic plan draft and made the following motions:

- To support the Board's adoption of the strategic plan draft mission, vision, and values and principles.
- To affirm the definition of the Workforce Alignment and Economic Impact strategic priority as,
   "Utah System of Higher Education graduates earn degrees and certificates that deliver a positive return on investment, long-term economic mobility, and enhance the quality of life for individuals and communities."
- To affirm the draft goals for the Workforce Alignment and Economic Impact strategic priority with the following feedback to the Board:
  - Specific and measurable outcomes should align with statewide attainment goals.
  - Programs should lead to high-wage, high-demand occupations. The committee would like to include jobs deemed as having significant industry importance in cutting edge industries or as

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a lead-in to high-wage, high-demand occupations. The Department of Workforce Services data should be used to justify and validate the need for a program.

- o Additional goals to consider for inclusion:
  - Application of pathway agreements in student transfer to reflect time and tuition and fee savings
  - Student participation in work-based activities (internships, externships, clinicals)
  - Student job placement as an indicator of program need
  - Graduation and student job placement for underrepresented populations

The committee recommended the Board approve the creation of a task force to study and inform the Board regarding a potential strategic initiative to convert clock-hour to credit-bearing institutions. Such a decision would require accreditation and Department of Education approval with impacts to financial aid, tuition schedules, the student information system, and scheduling mechanisms, as well as requiring a clock-hour to credit-hour conversion formula. The committee recommended the following members serve on the task force:

- Kim Ziebarth, Associate Commissioner of Technical Education (Chair)
- Jessica Gilmore, Associate Commissioner for Workforce Development
- Scott Theurer, Board member
- Glen Rivera, Student Board member, Technical Education
- Jim Taggart, President, Ogden-Weber Technical College
- Jennifer Saunders, Salt Lake Community College Dean, School of Applied Technology and Technical Specialties
- Carrie Mayne, Chief Economist
- Zachary Barrus, Assistant Commissioner of Research
- Will Pierce, VP of Instruction, Southwest Technical College
- Tammy Wilkerson, VP of Instruction, Uintah Basin Technical College
- Richard Amon, Chief Financial Officer
- Russell Galt, VP of Administrative Services, Davis Technical College
- Two individuals for financial aid from clock-hour and degree-granting institutions

The committee also heard reports of in-office work from Kim Ziebarth, Jessica Gilmore, and Jared Haines.

#### **Commissioner's Recommendations**

This is an information item only; no action is required.



AB B

December 18, 2020

## **Equity Lens Framework**

The USHE Equity Lens Framework is a tool, developed after months of work with institutional Chief Diversity Officers and System and Board leadership, comprised of three major components: 1) critical equity questions, 2) shared beliefs, and 3) common definitions, through which an organization can continually evaluate any existing or new strategy, policy, or initiative.

Below is a description of how each component should impact decision-making:

- Critical equity lens questions ask decision-makers to reflect on how their decisions will impact all students, staff, and faculty, starting with those who are underrepresented and/or marginalized on campus. The equity questions also ask decision-makers to utilize data to inform their decisions as well as to critique the limitations of data in understanding students, staff, and faculty holistically. Lastly, the questions ask decision-makers to identify which stakeholder groups have been historically excluded from the decision-making processes and who should be included if new outcomes are desired.
- 2. Shared beliefs provide the foundational framework and commitment of an organization.

  Reviewing these beliefs can help an organization evaluate its responsibility and commitment to a shared equity framework.
- 3. Common definitions provide a common language to discuss and understand equity, diversity, and inclusion terms and what is needed to move the needle.

Board members from each of the four standing Board committees will demonstrate the use of the Equity Lens Framework through guided examples tied to System priorities and strategic planning during the December Board meeting.

#### **Commissioner's Recommendation**

The Commissioner recommends the Board adopt the Equity Lens Framework to utilize in its future work, including but not limited to evaluating any new or existing strategy, policy, or initiative.

#### **Attachments:**



# **Utah System of Higher Education Equity Lens Framework**

An *equity lens framework* is a tool comprised of shared beliefs, common definitions, and critical questions through which an organization commits to continually evaluating any existing or new strategy, policy, or initiative. The beliefs and definitions ensure the organization begins from a common understanding and sets the groundwork for clear accountability, allowing all efforts to be focused on closing opportunity gaps for marginalized populations. Underlying this framework is how data is collected and synthesized to impact policy and systemic change.

#### **USHE Equity Lens Framework**

To guide the Utah Board of Higher Education in their implementation of strategies and initiatives, policymaking, and more, the Board must ask itself the following questions that make up the Equity Lens. These questions will guide state education leaders through the decision-making process to ultimately take action in essential areas.

#### **Equity Lens Questions**

#### Assess

- Does the decision being made maintain, sustain, or intervene in existing educational disparities, or does it produce other unintended consequences?
- What is the impact of this decision on eliminating attainment gaps?
- How does the policy, initiative, resource allocation, or strategy, etc. advance opportunities for historically underserved students and communities?
- What are the barriers to more equitable outcomes?
- What resources exist that could be leveraged to challenge these barriers? These might include political, emotional, financial, programmatic, or managerial resources.

#### Examine Data

- What does the current data tell us about representation among students, staff, and faculty groups? Check the source of the data for quality and impartiality.
- Where do current data collection methodologies fail to measure the extent of underrepresentation?
- Does your data infrastructure support forward-thinking measures of representation?
- What data sources will you use to understand the impacts of race, ethnicity, gender, and native language?
- Is qualitative data needed to support and better understand impacted communities more holistically?

#### Engage and Plan

- What is your commitment to, and understanding of, equity, specific to the policy, initiative, resource allocation, or strategy?
- What resources are you allocating for training that includes stakeholder instruction?
- How have campus and community stakeholders, who may be affected by this potential course of action, been purposefully involved?
- How will you modify or enhance your strategies to ensure the needs of the community and each learner's individual higher education and career goals are met?

#### **Implement**

- What is your decision after looking at this course of action through the Equity Lens?
- Has your approach or decision changed after looking at this topic through the Equity Lens?
- What action will be taken, if any?

#### Measure Success

- How do you identify and measure the success of a potential policy, initiative, resource allocation, strategy, etc.?
- Does that success measure properly evaluate the success relative to underrepresented populations?

#### The Board recognizes the following set of shared beliefs:

We believe that every student has the ability to learn, and that the System has an ethical and moral responsibility to ensure optimal learning and workplace environments exist on USHE campuses for all students, faculty, and staff.

We believe students who are academically underprepared for college are being failed by the educational system. To remedy this reality, the System and its 16 colleges and universities must meet students *where they are* and work to build on and improve each student's educational outcomes.

We believe that speaking a language other than English is an asset for participating in a growing global economy and workforce. We celebrate those qualities and are committed to culturally-responsive support and academic pathways for students.

We believe we must be inclusive in all facets, including accessibility services, by providing appropriate accommodations through the Americans with Disabilities Act, and celebrating diverse populations, including those with disabilities.

We believe that ending disparities and gaps in college attainment begins in the delivery and quality of college and career readiness programs, initiatives, and policies. These statewide efforts are best coordinated through regional K-16 alliances.

We believe that underrepresented communities have unique and important solutions for improving educational and career outcomes. Our work will only be successful as we sincerely partner with each of Utah's 16 public colleges and universities and their local communities.

We believe every learner should understand the broad array of college and career pathways available at Utah colleges and universities, the importance of advanced course-taking while still in high school (e.g., Concurrent Enrollment, Advanced Placement, and International Baccalaureate coursework), and other career-focused opportunities such as apprenticeships.

We believe our institutions will provide students with the best educational outcomes when students, faculty, and staff reflect the growing diversity in Utah and across the nation.

We believe each student's history and culture is a source of pride that we should embrace and celebrate. Our ability as an educational System to meet the needs of an increasingly diverse population is critical to achieving state attainment and other strategic goals.

We believe that all students should graduate from college having better cultural awareness and a greater understanding of why diversity, equity, and inclusion are important values that will help them be better workforce participants, community members, and global citizens.

*Finally, we believe* in the importance of instruction, processes, policies, goals, and strategies that adapt to the changing global society. An equitable education system requires we provide faculty and staff with the tools and support necessary to meet the needs of each student.

#### **Shared Definitions**

The Board recognizes the following definitions of common equity, diversity, and inclusion terms:

1. **Anti-racism:** We define *anti-racism* in accordance with the Alberta Civil Liberties Research Centre:

Anti-racism is the active process of identifying and eliminating racism by changing systems, organizational structures, policies and practices, and attitudes, so that power is redistributed and shared equitably.

2. **Attainment Gap:** We define the *attainment gap* as:

The lack of access that underserved groups face, due to systemic barriers, when seeking educational advancement or gainful employment.

This framing shifts the attention from the current emphasis on individuals to more fundamental questions about social, systemic, and structural access. In the State of Utah, students of color are disproportionately impacted by lower rates of enrollment and completion. The same is true when socioeconomic status is factored in for rural and urban students.

3. **Culturally Responsive:** We define *culturally responsive* as:

Recognizing the diverse cultural characteristics and knowledge of learners as assets. iii Culturally responsive teaching and advising empower students intellectually, socially, and emotionally by using cultural referents to impart knowledge, skills, and attitudes.iv

4. **Equity:** We define *equity* in line with the Lumina Foundation's Equity Imperative:

Equity is the recognition and analysis of historic, persistent factors that have created an unequal [higher] education system.  $^{\rm v}$ 

This includes assessing, identifying, acknowledging, and addressing System policies, and initiatives supporting and/or sustaining inequity and disparities.

5. **Intersectionality:** A term originally coined by law professor Kimberlé Crenshaw; vi we define *intersectionality* consistent with the Oxford English Dictionary:

The interconnected nature of social categorizations such as race, class, and gender, regarded as creating overlapping and interdependent systems of discrimination or disadvantage; a theoretical approach based on such a premise. $^{vii}$ 

Students who are underserved based on multiple identities (e.g., race, gender, class, etc.) may face additional discrimination and marginalization.

#### 6. **Marginalization:** We define *marginalization* as:

The process through which persons are peripheralized based on their identities, associations, experiences, and environment.viii

LGBTQIA+, veterans, students with disabilities, previously incarcerated, and students facing food, housing, or technology insecurity are all examples of marginalized student groups. These students or student groups may be treated or feel as insignificant or unseen on a college campus.

\*see #10 *Underrepresented* 

#### 7. **Privilege:** As defined by dictionary.com:

A right, immunity, or benefit enjoyed by a particular person or a restricted group of people beyond the advantages of most.ix

These special rights, advantages, or immunities may be granted by a state, system, or another authority to a restricted group, either by birth or on a conditional basis.

#### 8. Race: As defined by the National Museum of African American History and Culture:

The dictionary's definition of race is incomplete and misses the complexity of impact on lived experiences. It is important to acknowledge race is a social fabrication, created to classify people on the arbitrary basis of skin color and other physical features. Although race has no genetic or scientific basis, the concept of race is important and consequential. Societies use race to establish and justify systems of power, privilege, disenfranchisement, and oppression.<sup>x</sup>

Racial or Ethnic groups are generally recognized in society and often by the government. When referring to such groups, we often use the terminology *people of color*, *students of color*, or *communities of color* (or name of the specific racial and/or ethnic group), and *white*. Because race is a social construct, we also understand that racial and ethnic categories differ internationally and that race and ethnicity categories and hierarchies differ globally and internationally. We recognize many local communities come from other international communities. In some societies, ethnic, religious, and caste groups are oppressed and racialized. These dynamics can occur even when the oppressed group is numerically in the majority.

#### 9. **Underserved:** We define underserved as:

Any group or individual that has been denied access and/or whom systems have marginalized due to operationalized deficit-based thinking.

Deficit-based thinking is the focus on a community's needs, deficits, or problems rather than its assets, strengths, or opportunities.xi Operationalized systemic barriers can create a disproportional representation of certain groups based on identity characteristics.

#### 10. **Underrepresented:** We define *underrepresented* as:

Any student group that has traditionally held a smaller percentage of the total higher education population. For the purposes of this framework these are student groups who are disproportionately represented in comparison to an equivalent counterpart.

Including but not limited to students facing economic barriers, students of color, and English Language Learner students are all examples of student groups who historically and presently continue to be disproportionately underrepresented in their higher education pursuits.

Both underrepresented and marginalized groups are underserved students who face unique challenges in accessing and completing college certificates and/or degrees due to the systemic barriers that exist.

#### **Methodology and Context**

#### **Developing a USHE Equity Lens Framework**

To increase equitable higher education outcomes, the Utah Board of Higher Education created its own equity lens framework, modeled after the Oregon Higher Education Coordinating Commission's Equity Lens, xii which was further developed by USHE Chief Diversity Officers and the Office of the Commissioner of Higher Education. The USHE Equity Lens employs an anti-racist, equity-focused framework with Critical Race Theoryxiii as a cornerstone.

This lens considers the following emergent, fluid, and intersectional identities as part of the Board's efforts to value the perspective and knowledge that each student brings to higher education learning spaces; this list is neither comprehensive nor exhaustive:

- Age
- · Gender identity and expression
- Sexual orientation
- Religious affiliation
- Socioeconomic status
- · Citizenship status and country of origin
- Ability/disability
- Veteran status
- First-generation student status
- English language learners
- Geographic location (including rural, urban, sheltered, and unsheltered).

The Equity Lens Framework was developed to achieve educational equity when collecting data, allocating resources, developing policies, engaging stakeholders, and implementing strategic initiatives.

#### **Establishing a Set of Shared Beliefs**

The Board recognizes the biases and barriers to accessing higher education that have existed throughout the state's history that have led to systemic disparities. Higher education in Utah was initially developed to serve a narrow slice of the state's population, namely white men of privilege, on the ancestral homelands of native peoples. Xiv As the state has progressed, education systems have been slow to change from this original framework. To eliminate these disparities, the framework must change.

Equity, as defined within this *new* framework, *re-examines* systemic barriers with an intentional commitment to empowerment and educational justice.

In the newly combined System, made up of all public technical and degree-granting colleges and universities in Utah,<sup>xv</sup> the Board has the opportunity to reimagine spaces of higher learning that foster success, create pathways for economic mobility and a high quality of life for students and their communities. It is through this recognition and commitment that the shared beliefs included in the Equity Lens Framework were developed in collaboration with USHE's Chief Diversity Officers.

#### **Knowledge, Data Collection, & Measuring Progress**

Both qualitative and quantitative data are needed for the Board and System to have a holistic view, and understanding of, equity disparities. These data inform how stakeholders are educated about the individuals, groups, communities, and institutions served by Utah's higher education System.

The questions within the Equity Lens will determine the need for qualitative data to guide the development of new strategies, initiatives, and policies, and to measure progress made.

The Board will work with the USHE Chief Diversity Officers and institutional research departments to develop a practical plan to collect System and institutional demographic and sociocultural data in the following categories:

- 1. Race and ethnicity
- 2. Gender identity and expression
- 3. Sexual orientation
- 4. Socioeconomic status
- 5. First-generation status
- 6. Language proficiency
- 7. Citizenship and residency status

By collecting this data, we can impact intersectional populations through our strategies, initiatives, and policies. We will incorporate these key metrics into our strategic plan.

#### **Further Reading**

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   Teachers College Record. 97. 47-68.
   https://www.researchgate.net/publication/279676094 Toward a Critical Race Theory of Education.
- 3. Mitchell, Theodore R.., Torres, Carlos Alberto. Sociology of Education: Emerging Perspectives. United States: State University of New York Press, 1998. https://www.google.com/books/edition/\_/H1wgFAqo6oMC?hl=en&gbpv=o.
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https://www.luminafoundation.org/files/resources/equity-imperative-2017-01-25.pdf.

https://www.oregon.gov/highered/about/Documents/State-Goals/HECC-Equity-Lens-2017-reformat.pdf.

xiii Tara J. Yosso \* (2005) Whose culture has capital? A critical race theory discussion of community cultural wealth, Race Ethnicity and Education, 8:1, 69-91, DOI: 10.1080/1361332052000341006. https://www.tandfonline.com/doi/abs/10.1080/1361332052000341006.

<sup>&</sup>lt;sup>1</sup> Alberta Civil Liberties Research Centre. Anti-racism Defined. Accessed November 2020. http://www.aclrc.com/antiracism-defined.

<sup>&</sup>quot;Utah System of Higher Education. A New Look at Utah's Growing Opportunity Gap, 2020. <a href="https://ushe.edu/wpcontent/uploads/pdf/reports/issue\_brief/2020/2020\_Aug\_opportunity-gap-IB.pdf">https://ushe.edu/wpcontent/uploads/pdf/reports/issue\_brief/2020/2020\_Aug\_opportunity-gap-IB.pdf</a>.

Funds of Knowledge in Higher Education: Honoring Students' Cultural Experiences and Resources as Strengths. United Kingdom: Taylor & Francis, 2017.

iv AVID. Cultural Relevance and Responsiveness. Accessed November 2020. <a href="https://www.avid.org/cultural-relevance">https://www.avid.org/cultural-relevance</a>.

<sup>&</sup>lt;sup>v</sup> Lumina Foundation. Lumina Foundation's Equity Imperative, 2017.

vi Crenshaw Kimberlé. On Intersectionality: Essential Writings. New York: New Press, 2017. https://scholarship.law.columbia.edu/books/255

vii Perlman, Merrill. "The Origin of the Term 'Intersectionality'." Columbia Journalism Review, 2018. <a href="https://www.cjr.org/language">https://www.cjr.org/language</a> corner/intersectionality.php.

viii Hall JM, Stevens PE, & Meleis AI (1994). Marginalization: A guiding concept for valuing diversity in nursing knowledge development. Advances in Nursing Science, 16(4), 23–41. [PubMed] [Google Scholar].

ix "Privilege." Dictionary.com. Accessed November 2020. <a href="https://www.dictionary.com/browse/privilege">https://www.dictionary.com/browse/privilege</a>.

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xi The University of Memphis. Comparison Between Asset and Deficit Based Approaches, 2019. https://www.memphis.edu/ess/module4/page3.php.

xii Higher Education Coordinating Commission. Oregon Equity Lens, 2017.

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<sup>&</sup>lt;sup>xv</sup> Utah System of Higher Education. The New Utah System of Higher Education, 2020. <a href="https://ushe.edu/wp-content/uploads/pdf/reports/issue-brief/2020/2020">https://ushe.edu/wp-content/uploads/pdf/reports/issue-brief/2020/2020</a> New Combined System.pdf.

## **Equity Lens Framework: A Call to Action**

#### **Assess**

- Does the decision being made maintain, sustain, or intervene in existing educational disparities, or does it produce other unintended consequences?
- What is the impact of this decision on eliminating attainment gaps?
- How does the policy, initiative, resource allocation, or strategy, etc. advance opportunities for historically underserved students and communities?
- What are the barriers to more equitable outcomes?
- What resources exist that could be leveraged to challenge these barriers (e.g., political, emotional, financial, programmatic, or managerial resources)?

#### **Measure Success**

• How do you identify and measure the success of a potential policy, initiative, resource allocation, strategy, etc.?

• Does that success measure properly evaluate the success relative to underrepresented populations?

MEASURE SUCCESS

**IMPLEMENT** 

DATA

**EXAMINE** 





**ASSESS** 

ENGAGE & PLAN

#### *Implement*

- What is your decision after looking at this course of action through the Equity Lens?
- Has your approach or decision changed after looking at this topic through the Equity Lens?
- What action will be taken, if any?

#### Examine Data

- What does the current data tell us about representation among students, staff, and faculty groups? Check the source of the data for quality and impartiality.
- Where do current data collection methodologies fail to measure the extent of underrepresentation?
- Does your data infrastructure support forward-thinking measures of representation?
- What data sources will you use to understand the impacts of race, ethnicity, gender, and native language?
- Is qualitative data needed to support and better understand impacted communities more holistically?

#### **Engage & Plan**

- What is your commitment to, and understanding of, equity, specific to the policy, initiative, resource allocation, or strategy?
- What resources are you allocating for training that includes stakeholder instruction?
- How have campus and community stakeholders, who may be affected by this potential course of action, been purposefully involved?
- How will you modify or enhance your strategies to ensure the needs of the community and each learner's individual higher education and career goals are met?





ГАВ С

December 18, 2020

# Proposed Revisions to Utah System of Higher Education Scholarships

In 2019, the former USHE Board of Regents recommended eliminating the New Century and Regents' Scholarship programs after applicants from the high school graduating class of 2021. This memo summarizes the proposed revisions to eliminate and revise state aid programs managed by the Utah Board of Higher Education.

These changes are designed to provide meaningful levers to the Board in achieving the strategic priorities of Access and Affordability, with a focus on equity. Flexibility within the existing Utah Promise Scholarship and the new scholarship outlined below will enable the Board to maximize the impact of state aid funds toward those goals in the coming years.

If adopted by the Board, these proposed revisions require conforming adjustments to state statute determinant on successful legislative support in the upcoming 2021 Utah Legislative Session. The Commissioner's office has verbal commitments from Senator Derrin Owens and Representative Melissa Ballard to sponsor priority legislation to reflect the statutory adjustments needed to implement these changes by March 2021. In September 2020, the Board's Student Affairs Committee directed staff to develop plans that reflect those recommendations.

#### Regents' Scholarship

Established in 2008, the program was originally designed to improve college readiness by requiring high academic performance in high school, including a prescribed high school curriculum. Based on the adopted recommendations of the then-Board of Regents, the high school graduating class of 2021 will be the last applicant cohort under this program. Assuming legislative approval, this program will be replaced by the proposed new scholarship outlined below. Current eligible recipients will continue receiving awards under the original terms they were awarded. The Regents' Scholarship will fully sunset as soon as all eligible recipients complete their award period or when the five-year eligibility period expires in 2026, at the latest.

UTAH SYSTEM OF HIGHER EDUCATION

#### **New Century Scholarship**

Established in 1999, the New Century Scholarship was intended to encourage Utah high school students to accelerate their education by earning an associate degree in high school or by completing a specific math and science curriculum. On average, students who received the New Century Scholarship graduated only one semester earlier than a traditional USHE college student, despite having an associate degree. With only 300-400 recipients annually, the program isn't scaled and doesn't markedly accelerate a student's college persistence. Based on the adopted recommendations of the then-Board of Regents, the high school graduating class of 2021 will be the last applicant cohort under this program, and funding would be repurposed toward the Utah Promise Scholarship as award obligations diminish over subsequent years.

#### **New Scholarship**

For the 2021-22 academic year and beyond, this new scholarship focuses on incentivizing completion of advanced coursework proven to most likely lead to college success, an approach based on USHE evidence and peer-reviewed literature. An advanced course is defined as courses offered via:

- Concurrent Enrollment
- Advanced Placement
- International Baccalaureate

The Commissioner's office, in partnership with the Utah State Board of Education maintains a list of all current advanced courses in mathematics, language arts, and science, access to these courses is already established. For example, CE courses are available in almost every district high school and 44 (85%) secondary-level charter schools. Under the direction of the Utah Board of Higher Education, USHE institutions would be required to prioritize availability of CE courses to students to meet the requirements of this new scholarship. The proposed eligibility requirements for an award under this program are:

- Graduate from a Utah high school
- 3.3 minimum cumulative high school GPA
- Complete one advanced mathematics course (CE, AP, or IB)
- Complete one advanced language arts course (CE, AP, or IB)
- Complete one advanced science credit (CE, AP, IB)
- Complete the Free Application for Federal Student Aid (FAFSA)

A state aid program focused on advanced course completion in high school would be a significant factor in increasing CE participation of students from underrepresented groups, which is proven to impact a student's likelihood to continue to college. For example, <u>USHE has found that low-income high school students who take one CE course are almost twice as likely to attend college than low-income students who do not take CE.</u>

Award amounts will be determined on an annual basis depending on the number of eligible applicants, available appropriated funds, and carry-over balances. The Board may also direct a portion of the

available funds for this new scholarship to the Utah Promise Scholarship. Award eligibility may be determined by additional criteria due to funding limitations (e.g. first come, first served; pre-allocation to participating institutions).

As there is a dedicated technical education scholarship now in place, this new scholarship would be available for use at all of the institutions currently allowed under the Regents' Scholarship, with the exception of technical colleges.

#### **Commissioner's Recommendation**

The Commissioner recommends that the Utah Board of Higher Education direct staff to pursue necessary statutory revisions that enable implementation of these plans by March 2021, with regular status updates to the Chair of the Student Affairs Committee. Additionally, USHE institutions that offer Concurrent Enrollment courses shall prioritize Concurrent Enrollment courses listed in the attachment above all other approved Concurrent Enrollment courses to ensure adequate course availability for the 2021-22 academic year. Commissioner's staff shall propose revisions to Utah Board of Higher Education policy that reflect this priority requirement.

TAB D

### **General Consent Calendar**

#### A. MINUTES

1. Minutes of the Board Meeting—October 30, 2020, Board of Higher Education Office, Salt Lake City, Utah (Attachment)

#### B. FINANCE AND FACILITIES

- 1. Elimination of Policy R504, Budget Adjustments for Declining Enrollment (Attachment)
- 2. University of Utah Revenue Bond Authorization (Attachment)
- 3. University of Utah Property Acquisition (Attachment)
- 4. Revision to Policy R516, General Student Fees (Attachment)

#### C. STUDENT AFFAIRS

- 1. Revision to Policy R609C, Regents' Scholarship (Attachment)
  - In response to the pandemic, and in accordance with several system institutions, this policy revision will remove the ACT requirement from the Regents' Scholarship eligibility criteria only for those applying in the 2021 cohort. Additionally, the revisions allow scholarship recipients to transfer between degree-granting institutions and technical colleges and retain the scholarship award.

#### D. ACADEMIC EDUCATION PROGRAM NOTIFICATIONS

#### 1. New Programs

- University of Utah Post-baccalaureate certificate in Latin American Studies
- University of Utah Post-master Certificate in Latin American Studies
- University of Utah Post-baccalaureate Certificate in Software Development Systems and Data
- Utah State University Emphasis in Interventions for Secondary Students within the Master of Education in Curriculum and Instruction and within the Master of Science in Curriculum and Instruction
- Utah Valley University Certificate of Proficiency in Electrical and Control Technology CA
- Dixie State University Certificate of Proficiency in Marketing
- Salt Lake Community College Certificate of Proficiency in Writing
- Snow College Certificate of Proficiency in Communications
- Snow College Certificate of Proficiency in Writing and Rhetoric

#### 2. Administrative Unit Restructure

- University of Utah Department of Neurobiology and Anatomy divided into two units as follows:
  - Department of Neurobiology
  - Division of Anatomical Sciences
- Utah State University Department of Languages, Philosophy and Communication Studies split into two new departments as follows:
  - Department of World Languages and Cultures
  - Department of Communication Studies and Philosophy

#### 3. Name Change

- Southern Utah University Nursing-Licenses Practical Nurse (LPN) to BSN Emphasis to Nursing- Health Professionals to BSN Emphasis
- Dixie State University Bachelor of Science in Molecular Biology-Biochemistry to Bachelor of Science in Biochemistry and Molecular Biology
- Dixie State University Emphasis in Experience Industry Management within the Bachelor of Science in Recreation and Sport Management to Emphasis in Experience Management

#### 4. Program Reviews for Programs with Specialized Accreditation

- Dixie State University Associate of Applied Science in Emergency Medical Services
- Dixie State University Associate of Applied Science in Medical Radiography
- Dixie State University Associate of Applied Science in Physical Therapy
- Dixie State University Associate of Applied Science in Surgical Technology
- Dixie State University Bachelor of Science in Accounting
- Dixie State University Bachelor of Science in Business Management
- Dixie State University Bachelor of Science in Dental Hygiene
- Dixie State University Bachelor of Science in Finance
- Dixie State University Bachelor of Science in Medical Laboratory Science
- Dixie State University Bachelor of Science in Nursing

#### 5. New Institute

University of Utah – Marriner Stoddard Eccles Institute for Economics and Quantitative Analysis

#### 6. New Center

Dixie State University – Park Visitor Data Center

#### 7. Three-Year Follow-Up Report

Dixie State University – Bachelor of Science in Recreation and Sport Management

#### 8. Program Discontinuation

- Weber State University Emphasis in Radiologic Sciences within the Bachelor of Science in Radiologic Sciences, Advanced
- Salt Lake Community College Certificate of Completion in Writing

#### E. GRANT PROPOSALS

- 1. University of Utah Air Force Office of Scientific Research; "AFOSR GA203 MURI Years 4-6"; \$3,000,000. Principal Investigator, Michael A Scarpulla.
- University of Utah NASA AMES Research Center; "NASA Neutron/Particle Det.";
   \$1,489,221. Principal Investigator, Edward Cazalas.
- 3. University of Utah NIH National Institute Environl Hlth Sci; "COVID with MSU"; \$1,325.951. Principal Investigator, Ramesh Goel.
- 4. University of Utah Ceramic Theory; "SIC Microchannel HX"; \$1,150,657. Principal Investigator, Sameer R Rao.
- 5. University of Utah DHHS National Institutes of Health; "DP1 Pioneer-Hyperceramidemia"; \$3,500,000. Principal Investigator, Scott Summers.
- 6. University of Utah National Science Foundation; "CFACT"; \$1,495,707. Principal Investigator, Zhaoxia Pu.
- 7. University of Utah US Department of State; "Greenland Mine Training"; \$1,196,850. Principal Investigator, Rajive Ganguli PhD.
- 8. University of Utah US Department of Defense; "Early Pressure Injury Predict"; \$2,418,777. Principal Investigator, Jenny Grace Alderden.
- 9. University of Utah- NIH Natl Inst Allergy& Infectious Dis; "ACINETOBACTER"; \$3,121,000. Principal Investigator, Eric W Schmidt.
- 10. University of Utah NIH National Heart Lung & Blood Inst; "Ro1 CBIN1-Organized T-Hong"; \$2,376,567. Principal Investigator, Tingting Hong.
- 11. University of Utah DHHS National Institutes of Health; "NIH-R35-MIRA, Eavesdropping"; \$1,906,250. Principal Investigator, Katharine L Diehl.
- 12. University of Utah DOD Strategic Envrnmntl Rsrch & Dev Prgm; "Applications to Migraine & PT"; \$4,342,621. Principal Investigator, Baldomero M Olivera.
- 13. University of Utah NIH National Int of General Medical Sci; "Integrating Respiratory Biol"; \$1,500,000. Principal Investigator, Shrinivaan Raghuraman.
- 14. University of Utah DHHS National Institutes of Health; "Covid RADX-UP Sup MPI"; \$1,807,700. Principal Investigator, Lori Kowaleski-Jones.
- 15. University of Utah NIH National Library of Medicine; "NNLM UG4 2020 Renewal"; \$10,279,350. Principal Investigator, Catherine B Soehner.
- 16. University of Utah US Department of Degfense; "Morton\_DOD\_PCRP\_09.24.2020"; \$1,257,384. Principal Investigator, Kathryn Morton.
- 17. University of Utah DHHS National Institutes of Health; "MFMU Renewal"; \$1,220,000. Principal Investigator, Torri Derback Metz.
- 18. University of Utah US Department of Defense; "Round\_DOD\_08.27.2020"; \$1,206,608. Principal Investigator, June Louise Round.
- 19. University of Utah UT Governor's Office of Planning & Budget; "Covid Treatment Development"; \$1,176,828. Principal Investigator, Cathy Anderson.

- 20. University of Utah DHHS Health Resources & Services Admn; "HRSA Med Student Education"; \$6,981,478. Principal Investigator, Ty Dickerson;
- 21. University of Utah- DHHS National Institutes of Health; "Automated Healthcare Learning"; \$5,337,500. Principal Investigator, Alan Howard Morris.
- 22. University of Utah –NIH National Institute Environl Hlth Sci; "BAKIAN NIEHS 2020"; \$3,992,745. Principal Investigator, Amanda Virginie Bakian.
- 23. University of Utah NIH National Institute of Mental Health; "AI Prediction of Behavior"; \$3,812,500. Principal Investigator, Hilary H Coon.
- 24. University of Utah DHHS National Institutes of Health; "Covid-PAR-20-178 Hale 8.14"; \$3,663,990. Principal Investigator, Jeffrey Scott Hale.
- 25. University of Utah DHHS National Institutes of Health; "Docherty GWAASD 2020"; \$3,607,265. Principal Investigator, Anna Rose Docherty.
- 26. University of Utah DHHS National Institutes of Health; "U of Utah Genetics T32"; \$3,229,440. Principal Investigator, Gillian Marie Stanfield.
- 27. University of Utah University of Wisconsin-MA Dison;"Neurodevelopment in Autism"; \$3,049,830. Principal Investigator, Brandon Anthony Zielinski.
- 28. University of Utah J P Systems; "IDIQ"; \$3,000,000. Principal Investigator, Kensaku Kawamoto.
- 29. University of Utah- NIH National Institute on Drug Abuse; "Wastewater SARS-COV-2 Test"; \$2,938,140. Principal Investigator, James Albert Vanderslice.
- 30. University of Utah- DHHS National Institutes of Health; "Ro1 Resub Evavold 8.10.20"; \$2,852,674. Principal Investigator, Brian D Evavold.
- 31. University of Utah Washington University in St Louis; "Vanburen Washu Sub July 2020"; \$2,578,923. Principal Investigator, John Matthew Vanburen.
- 32. University of Utah NIH National Institute on Aging; "Practice Effects & Daily Func"; \$2,370,623. Principal Investigator, Kevin M Duff.
- 33. University of Utah University of California Los Angeles; "Cook UCLA Sub May 2020"; \$2,285,998. Principal Investigator, Lawrence J Cook.
- 34. University of Utah Boston University; "Welsh Boston U Sub 2020.09.18"; \$2,120,463. Principal Investigator, Robert Cary Welsh.
- 35. University of Utah DHHS National Institutes of Health; "Kious Renshaw NIH R61"; \$1,964,385. Principal Investigator, Brent Michael Kious.
- 36. University of Utah Blackrock Microsystems; "NIH SBIR/Blackrock: Microseeg"; \$1,729,415. Principal Investigator, John David Rolston.
- 37. University of Utah DHHS National Institutes of Health; "Jan Christian Ro1"; \$1,559,015. Principal Investigator, Jan Louise Christian.
- 38. University of Utah Steinbeis Transfer GMBH; "Velodrome Study; "\$1,417,868. Principal Investigator, Marc Steffen Schmitz-Valckenberg.
- 39. University of Utah SAGE Therapeutics Inc; "SAGE217 for Treatment of MDD"; \$1,365,000. Principal Investigator, Perry Franklin Renshaw.

- 40. University of Utah Amer Foundation for Suicide Prevention; "Docherty AFSP Resub 2021"; \$1,062,430. Principal Investigator, Anna Rose Docherty.
- 41. University of Utah DHHS National Institutes of Health; "Fluorender: RQA"; \$1,906,250. Principal Investigator, Charles D Hansen.
- 42. University of Utah DHHS National Institutes of Health; "FEBIO"; \$1,756,774. Principal Investigator, Jeffrey A West.
- 43. Utah State University UT Department of Workforce; "Create Better Health SNAP-Ed Program Year 2 Flow through grant, FNS is the funder. USU is reimbursed for programming each month"; \$1,540, 251. Principal Investigator, Heidi Reese LeBlanc; Co-Investigators, Casey Coombs, Mateja Renee Savoie Roskos.
- 44. Utah State University UT Department of Workforce; "URPD FY21-FY26"; \$1,269,277. Principal Investigator, Ann Marie Berghout Austin.
- 45. Utah State University National Institutes of Health; "App for Best Child Development"; \$1,012,705. Principal Investigator, Mark S Innocenti, Co-Investigators, Nelson Alberto Atehortua De la Pena, Roque Hernandez, Marcel Santos.
- 46. Utah State University Raytheon Space and Airborne Systems; "The Space Dynamics Lab will provide four Thermal Straps for Robert Yuen for the Next Generation Overhead Persistent Infrared program at Raytheon"; \$1,888,864. Principal Investigator, Matt Sinfield.
- 47. Utah State University Air Force; "Space Dynamics Lab will build an operations center"; \$13,674,777. Principal Investigator, Jack Field.
- 48. Utah State University Misc Federal Sponsors; "This is a Space Dynamics Lab Proprietary Program"; \$4,872,199. Principal Investigator, Adam Shelley.
- 49. Utah State University National Institutes of Health; "Uncover Spatial-Constraint Related Morphome Using Tissue-on-a-Chip Platform and Data-Driven Mathematical Modeling"; \$1,754,656. Principal Investigator, Yu Huang; Co-Investigators, Kevin R Moon, Jia Zhao.
- 50. Utah State University National Institutes of Health; "Determining the role of ovarian somatic tissues in ovarian aging"; \$2,955,398. Principal Investigator, Jeffrey Mason.
- 51. Utah State University National Institutes of Health; "Human Cerebral Organoid-on-a-Chip, a Micro-Engineered Physiological System"; \$1,757,767. Principal Investigator, Yu Huang.
- 52. Utah State University National Institutes of Health; "Cellular Factors Involved in Zika Virus Entry"; \$1,367,818. Principal Investigator, Lee Young-Min.
- 53. Utah State University US Department of Education; "Consortium for Accessible Resilient Education for Faculty"; \$2,217,962. Principal Investigator, Cynthia J Rowland.
- 54. Utah State University National Institutes of Health; "Data-driven atlas of user-guided visualizations for studying cancer treatment resistance"; \$1,440,325. Principal Investigator, Kevin R Moon.
- 55. Utah State University University of Miami; "All-sky Multi-messenger Lobster Eye Telescope"; \$10,415,302. Principal Investigator, Asal Naseri.

- 56. Utah State University Air Force; "Steelhead Delta Critical Design Review"; \$1,262,181. Principal Investigator, Don Thompson.
- 57. Utah State University NASA Goddard Space Flight Center; "Atmospheric Waves Experiment Phase B Extension to January 2021"; \$3,074,369. Principal Investigator, Burt Lamborn.
- 58. Utah State University Air Force; "Republic of Korea Global Hawk Tasking Collecting, Processing, Exploitation, and Dissemination Cost Overrun and Request for"; \$1,042,455. Principal Investigator, Kyle Palmer.
- 59. Utah State University NASA Goddard Space Flight Center; "Delta Modification 5 Proposal for Ocean Color Instrument Short Wave Infra-Red Detection Assembly"; \$2,079,028. Principal Investigator, Gabe Loftus.
- 60. Utah Valley University National Science Foundation; "Collaborative Research: Culture as a Bridge to STEM at UVU"; \$1,186,752. Principal Investigator, Suzy Cox; Co-Investigator, Krista Ruggles.
- 61. Utah Valley University- National Science Foundation; "Investigating faculty, student and administrator perceptions of the impact of integrating education specialists into the US Science Departments over the last decade"; \$750,000. Principal Investigator, Michael Stevens.
- 62. Utah Valley University Utah Department of Workforce Services; "Care About Childcare"; \$588,509. Principal Investigator, Joyce Hasting.

#### F. AWARDS

- University of Utah National Science Foundation; "CLOUDLAB3"; \$4,393,345. Principal Investigator, Robert Preston Riekenberg Ricci.
- University of Utah US Department of Energy; "DOE Carbon Fiber Scale-Up"; \$1,499,880.
   Principal Investigator, Eric G Eddings.
- 3. University of Utah NIH Natl Ctr Complementary & Altrn Medcn; "Smart Stepped Care Management"; \$1,246,631. Principal Investigator, Julie Mae Fritz.
- 4. University of Utah Army Research Office; "Minteer Muri Multistep Catalys"; \$2,000,000. Principal Investigator, Shelley D Minteer.
- 5. University of Utah NIH National Cancer Institute; "PDX Trial"; \$1,240,654. Principal Investigator, Alana Lee Welm.
- 6. University of Utah US Department of Energy; "Enhanced Geothermal-Forge"; \$35,000,000. Principal Investigator, Joseph N Moore.
- 7. University of Utah UT Governor's Office of Planning & Budget;"Covid Treatment Development"; \$1,176,828. Principal Investigator, Cathy Anderson.
- 8. University of Utah NIH Natl Ctr for Advncing Translt Scnces; "Dean U24 NCATS Sep 2015"; \$3,762,097. Principal Investigator, J Michael Dean.

- 9. University of Utah NIH Natl Inst Neurolog Disorders Stroke; "ESTHI"; \$1,497,695. Principal Investigator, John R W Kestle MD.
- University of Utah Intermountain Healthcare; "Hemophilia Treatment Center";
   \$1,350,428. Principal Investigator, George M Rodgers III.
- 11. University of Utah NIH National Heart Lung & Blood Inst; "Yost CDDRC Uo1 Oct 2019"; \$1,348,316. Principal Investigator, H Joseph Yost.
- 12. University of Utah NIH Natl Inst Diabetes Digest Kidney Dis; "HCCC"; \$1,000,000. Principal Investigator, John Dearborn Phillips.
- 13. University of Utah Utah Department of Health; "Contact Tracing"; \$1,000,000. Principal Investigator, Sharon Louise Talboys.
- 14. Utah State University US Department of Education; "Utah State STARS! GEAR UP Partnership"; \$2,441,600. Principal Investigator, Kathy Cabe Trundle.
- 15. Utah State University US Dept of Energy Energy Efficiency and Renewable Energy; "Synergistic Municipal Wastewater Treatment using a Rotating Algae Biofilm Reactor"; \$1,477,735. Principal Investigator, Ronald C Sims; Co-Investigator, Charles D Miller.
- 16. Utah State University US Department of Energy; "Increasing Affordability, Energy Efficiency, and Ridership of Transit Bus Systems through Large-Scale Electrification"; \$1,254,800. Principal Investigator, Ziqi Song; Co-Investigator, Antje Graul, Regan Zane.
- 17. Utah State University NASA Jet Propulsion Laboratory; "Sun Radio Interferometer Space Experiment"; \$1,857,810. Principal Investigator, Tim Neilsen.
- 18. Utah State University Ball Aerospace and Tech; "Roman Relative Calibration System"; \$1,026,328. Principal Investigator, Jeff Coleman.
- Utah State University Lockheed Martin Space Systems; "Diamondback"; \$1,126,470.
   Principal Investigator, Amy Secrist.
- 20. Utah State University Misc Federal Sponsors; "CubeSat and GEOINT Research and Development Task Order 0001 Virtual Imagery Processing Capability Enhancements and Sky Lynx Modernization"; \$6,196,568. Principal Investigator, Shane Jenkins.
- 21. Utah State University Naval Research Lab; "Sensors, Processing, and Rapid Exploitation Systems NCMIFTI"; \$1,745,000. Principal Investigator, Daniel Miller.
- 22. Utah State University Misc Federal Sponsors; "Odyssey Under Scylla"; \$1,750,000. Principal Investigator, Tim McKenzie.
- 23. Utah State University Misc Federal Sponsors; "Odyssey Under Scylla"; \$1,102,000. Principal Investigator, Tim McKenzie.
- 24. Utah State University Misc Federal Sponsors; "Dark Knight Under Scylla"; \$1,000,000. Principal Investigator, Chris Cannon.
- 25. Utah State University Misc Federal Sponsors; "Dark Knight Under Scylla"; \$1,057,000. Principal Investigator, Chris Cannon.
- 26. Utah State University Misc Federal Sponsors; "Gryphon"; \$2,875,268. Principal Investigator, David Anderson.

- 27. Utah State University UT Department of Workforce Services; "Create Better Health Utah, SNAP-Ed": \$1,549,251. Principal Investigator, Heidi Reese LeBlanc; Co-Investigator, Casey Coombs, LaCee Nicole Jimenez, Mateja Renee Savoie Roskos.
- 28. Utah State University UT Department of Workforce Services; "Relationship Skills 2020"; \$1,200,000. Principal Investigator, Brian J Higginbotham.
- 29. Utah State University UT Department of Workforce Services; "URPD FY21-FY26"; \$1,269,277. Principal Investigator, Ann Marie Berghout Austin.
- 30. Utah State University Air Force; "Steelhead"; \$2,575,085. Principal Investigator, Don Thompson.
- 31. Utah State University NASA Goddard Space Flight Cancer; "Atmospheric Waves Experiment"; \$1,789,163. Principal Investigator, Burt Lamborn.
- 32. Utah Valley University Department of Education; "Transition Programs for Students with Intellectual Disabilities into Higher Education"; \$1,883,309. Principal Investigator, Jane Carlson.
- 33. Utah Valley University Utah Department of Workforce Services; "Care About Childcare"; \$588,509. Principal Investigator, Joyce Hasting.
- 34. Utah Valley University Utah State Board of Education; "CTE Perkins Consortium"; \$3,071,531. Principal Investigator, Kim Chiu.



### **UTAH SYSTEM OF HIGHER EDUCATION** SYSTEM OFFICE, TWO GATEWAY, SALT LAKE CITY, UTAH **VIRTUAL MEETING, ZOOM** Friday, October 30, 2020

#### COMMITTEE OF THE WHOLE **MINUTES**

#### **Board Members Present**

**Board Members Absent** 

Harris H. Simmons, Chair Aaron Osmond, Vice Chair Nina R. Barnes, Vice Chair Mike Angus Wilford W. Clyde Jesselie B. Anderson Jera L. Bailev Stacev K. Bettridge Arthur E. Newell Patricia Jones Lisa-Michele Church **Scott Theurer** Crystal Maggelet Shawn Newell Candyce Damron Glen Rivera Alan E. Hall Sanchaita Datta

#### Office of the Commissioner

Dave R. Woolstenhulme, Commissioner of Higher Education Rich Amon, Chief Financial Officer Geoffrey Landward, Deputy Commissioner and General Counsel Jessica Gilmore, Associate Commissioner of Workforce Development Malissa Jones, Office Manager

#### **Institutional Presidents Present**

Chad Campbell, Bridgerland Technical College Richard B. Williams, Dixie State University Clay Christensen, Mountainland Technical College Deneece G. Huftalin, Salt Lake Community College Scott L. Wyatt, Southern Utah University Paul Hacking, Tooele Technical College Ruth V. Watkins, University of Utah Astrid S. Tuminez, Utah Valley University

Chair Simmons called the meeting to order at 9:00 a.m.

Darin Brush, Davis Technical College Kelle Stephens, Dixie Technical College Jim Taggart, Ogden-Weber Technical College Brad J. Cook, Snow College Brennan Wood, Southwest Technical College Aaron Weight, Uintah Basin Technical College Noelle Cockett, Utah State University Brad L. Mortensen, Weber State University



#### **Committee of the Whole**

#### Institution Updates

Institutional updates were provided by President Huftalin, Salt Lake Community College, President Hacking, Tooele Technical College and President Watkins, University of Utah. This was an information item only; no action was taken.

#### Equity Lens Framework Presentation

Laís Martinez, Adrienne Andrews, and Dr. Tasha Toy led the discussion on the equity lens framework. This was an information item only; no action was taken.

#### Committee Updates

Committee updates were provided by Board member Church, Board member Jones, Board member Newell, and Board member Clyde. This was an information item only; no action was taken.

#### Bridge Training

A short update on the Bridge program was provided from Malissa Jones. This was an information item only; no action was taken.

#### 2021-22 Operating and Capital Budget Request (TAB A)

Rich Amon provided a summary of the capital budget request to the Board members. **Board member Angus made a motion to approve the FY2021-22 USHE operating and capital budget priorities in Tab A and authorize the Commissioner to make any subsequent technical adjustments, including rounding, necessary to finalize the budget prior to submitting to the Governor and Legislature; Board member Clyde seconded the motion and the motion passed.** 

Revision to Policy R516, General Student Fees (TAB B)

Rich Amon provided a summary of the R516, General Student Fees Policy to the board. Board member Clyde made a motion for the Board to adopt the proposed changes to Board Policy R516, General Student Fees in Tab B, effective immediately; Board member Arthur Newell seconded the motion and the motion passed.

Tuition and Fee Setting Process for Boards of Trustees (TAB C)

Rich Amon provided a summary of the tuition and fee setting process to the board. **Board member**Board member Arthur Newell made a motion to approve the processes described in Tab C for institutional Board of Trustee involvement in setting tuition and general student fees;
Board member Osmond seconded the motion and the motion passed.

#### Academic Program Approval Process (TAB K)

Julie Hartley provided a training for Board members on the process for academic program approval. This was an information item only; no action was taken.



#### Out-of-mission program request for the Psy.D. at SUU (TAB L)

Board member Jones provided a summary of the out-of-mission request from SUU. Southern Utah University is proposing a new Doctor of Psychology (Psy.D), a professional doctoral program in Clinical Psychology. Board member Church made a motion to approve the out-of-mission program request for a Psy.D. in Clinical Psychology from Southern Utah University; Board member Barnes seconded the motion and the motion passed.

#### Statewide Attainment Goal

Carrie Mayne provided information to the Board members on the Statewide Attainment Goal. This was an information item only; no action was taken.

#### Strategic Plan Priorities (TAB N)

Commissioner Woolstenhulme led the discussion for the strategic plan priorities. Each committee staff member provided a summary of the four suggested priorities. **Board member Osmond made a** motion that the Board approve the System priorities Access, Completion, Affordability and Workforce Alignment & Economic Impact; Board member Maggelet seconded the motion and the motion passed.

#### Innovation Taskforce (TAB O)

Commissioner Woolstenhulme provided a summary of the proposal for the new Innovation Taskforce. Board member Hall moved that the Board establish an Innovation Taskforce to begin exploring and developing systemwide innovations in online education and other areas of high potential and direct the Commissioner to select its membership and serve as its chair; Board member Shawn Newell seconded the motion and the motion passed.

#### College Access Advisors (TAB P)

Spencer Jenkins and Nicole Batt presented information on the College Access Advisors Program. Board member Jones made a motion that the Utah Board of Higher Education approve the transfer of \$2 million per year for three years from the Utah Higher Education Assistance Authority program funds to the Commissioner's office; Board member Osmond seconded the motion and the motion passed.

#### Statewide Industry Advisory Committee (TAB Q)

Jared Haines, Senior Advisor of Technical Education provided a summary of the Statewide Industry Advisory Committee, Board member Arthur Newell made a motion to establish the Industry Advisory Council as described in Tab Q; Board member Barnes seconded the motion and the motion passed

#### General Consent Calendar (TAB R)

On a motion by Board member Jones and seconded by Board member Osmond the following items were approved on the Regents' General Consent Calendar

- Minutes Minutes of the Board meeting August 21, 2020
- Finance and Facilities Items
- Academic Education Items
- **Grant Proposals**
- Awards



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#### Shared Services

Rich Amon provided an update and timeline for the shared services project. This was an information item only; no action was taken.

#### Learn & Work Program

Jessica Gilmore provided updated information on the Learn & Work Program. This was a discussion item only; no action was taken.

#### UHEAA and my529 Update

Board member Church gave an update on the UHEAA Board and the my529 program during the Student Affairs committee report. This was an information item only; no action was taken.

The meeting adjourned at 3:45 p.m.

	Geoffrey Landward, Secretary
Date Approved:	



TAB E

November 20, 2020

# Elimination of Board Policy R504, Budget Adjustments for Declining Enrollments

Board <u>Policy R504</u>, <u>Budget Adjustments for Declining Enrollments</u>, was last approved in 1995, during a time when enrollments were partially funded by legislative appropriations using a full-time equivalency enrollment target, and details how future appropriations may be affected in the event of several consecutive years of declining enrollments below funded targets.

The Office of Commissioner's financial staff has identified this policy as obsolete, since new student growth appropriations are no longer determined based on enrollment targets.

#### **Commissioner's Recommendation**

The Commissioner recommends that the Board eliminate <u>Policy R504</u>, <u>Budget Adjustments for Declining</u> <u>Enrollments</u>, effective immediately.

#### **Attachment:**



# R504, Budget Adjustments for Declining Enrollments<sup>1</sup>

**R504-1. Purpose**: To provide controlled base budget reductions in the event of declining enrollments at a System institution.

#### R504-2. References

- 2.1. Utah Code §53B-7-101 (Combined Requests for Appropriations:)
- **2.2.** Utah Code §63J-1-217(Budgetary Procedures Act: Over-expenditure of Budget by Agency)
- **2.3.** Policy and Procedures R521, Dedicated Credits

#### R504-3. Definitions

- **3.1. Appropriated Base Budget**: The legislative appropriated budget for the institution, including state tax funds and dedicated credits.
- **3.2. Dedicated Credits**: Revenues other than state tax funds and mineral lease funds included in the appropriated budget, largely made up of tuition.
- **3.3. Enrollment**: For purposes of this policy, enrollment generated in courses that are designated as budget-related. Budget related enrollment is state funded.
- **3.4. Funded Enrollment Target**: The number of full-time equivalent students at an institution funded by the legislature for the target year.
- **3.5. Non-Action Interval**: The initial period of three consecutive years during which actual enrollments remain below funded enrollment targets by 2 percent or more. Summer and fall enrollments are used in the third year to estimate the annualized enrollment and determine whether an institution has remained below funded enrollment targets for the third consecutive year.
- **3.6. The Spread Period**: The four budget years following the non-action interval during which the appropriated base budget is reduced for an institution whose enrollments remain below funded levels by 2 percent or more. The spread period ends prior to four years in the event the institution comes within 2 percent of funded enrollment targets.

#### R504-4. Policy

- **4.1. Policy Applicability**: For each institution, appropriated base budget reductions for declining enrollments may only apply to fully funded enrollment growth.
- **4.2. Tuition Driven Budget Adjustments**: Enrollments below funded enrollment targets result in reduced tuition collections and internal budgets below what has been planned and programmed by the institution. Consequently, the institution must manage and reduce the internal budget accordingly.

<sup>&</sup>lt;sup>1</sup> Approved September 12, 1979; replaced September 15, 1995, revised November 16, 2012, technical adjustment to code reference February 2, 2014.

- **4.3. Non-Action Parameter**: appropriated base budget Realized enrollments less than 2 percent below the funded enrollment target shall not call for a appropriated base budget adjustment. Realized enrollments must be 2 percent or more below the funded enrollment target before action is taken to decrease the appropriated base budget.
- **4.4. Non-Action Interval**: appropriated base budget Actual enrollments must remain 2 percent or more below the funded enrollment target for the non-action interval of three consecutive years before action is taken to decrease the institution's appropriated base budget.
- **4.5. Spread Period**: Reductions in appropriated base budget for an institution that has remained below the funded enrollment target by 2 percent or more for the non-action interval shall be taken during the spread period of the following four budget years.
- **4.6. Reduction Rate**: The reduction in appropriated base budget shall be made by reducing funding for students at the same amount per full-time equivalent student as the institution last received for enrollment growth.
- **4.7. Reductions in Funded Enrollment Targets**: The institution's funded enrollment target shall be reduced by the number of full-time equivalent students for which appropriated base budget reductions are made.
- **4.8. Budget Reduction Limitation**: Budget reductions shall cease when the institution's enrollments are no longer 2 percent or more below the institution's funded enrollment target.
- **4.9. Governor's Reductions in Budget**: Any reduction in appropriated base budgets ordered by the Governor (pursuant to Utah Code §63J-1-217) shall be deducted from any amounts calculated as reductions in budgets pursuant to this policy.



TAB A

December 16, 2020

### **University of Utah – Revenue Bond Authorization**

<u>Board Policy R590</u>, *Issuance of Revenue Bonds for Colleges and Universities*, requires the Board to review and approve the issuance and sale of revenue bonds. The University of Utah requests Board authorization to issue revenue bonds for the purposes described in the following sections.

#### Request to Issue up to \$237,500,000 Authorized by State Legislature

The University of Utah requests Board authorization to issue General Revenue Bonds for the following purposes that have been authorized by the state legislature:

- \$100,000,000 for the construction of the Health Sciences Campus Office Building as approved by the Board in November 2019 and authorized by the 2020 Legislative Session (H.B. 9); clinical and other institutional non-state revenues will be the primary source of repayment for the bonds.
- \$137,500,000 for the construction of the Medical Education and Discovery Complex (MEDX) as approved by the Board in November 2016 and authorized by the 2017 Legislative Session (S.B. 9). \$52,500,000 of the original \$190,000,000 authorization was issued in Series 2017A for a rehabilitation hospital. The remaining \$137,500,000 is authorized for the MEDX complex where donations will be the primary source of repayment for the bonds.

#### Request to Issue up to \$10,000,000 of Utah Industrial Facilities Bonds

Pursuant to <u>Utah Code 11-17</u> and <u>Board Policy R590</u>, <u>Issuance of Bonds for Colleges and Universities</u>, the University of Utah does not need legislative approval for Utah Industrial Facilities and Development (IFD) bond issuances under \$10 million per calendar year. These bonds encourage economic growth in the state through the development and improvement of research facilities. The university requests authorization to issue up to \$10,000,000 for various research projects listed in the supplemental material attached.

#### Request to Refinance up to \$60,000,000 for Short-term Cash-Flow

<u>Board Policy R590</u> allows institutions to request authorization to issue revenue refunding bonds without legislative approval. Typically, the Board issues refunding bonds to provide net cost savings to the institution by replacing existing bonds with a new issuance at lower interest rates. In this case, the university requests the ability to re-amortize up to \$60,000,000 of existing debt in order to free up cash for short-term needs and to replenish shortfalls caused by the pandemic. Such a transaction is permissible under statute and Board policy; however, this is a new development and a new direction that the Board

should consider and discuss prior to approval. Additional details on the costs and financing of this proposed transaction are included in the attached supplemental material.

#### Prior Authorization to Refinance up to \$100,000,000 for Economic Savings

In the November 2019 meeting, the Board approved the University of Utah to refund up to \$100,000,000 prior to May 15, 2021, if economic conditions present opportunities for cost savings. The University has not yet issued bonds under this authorization, but may include some refunding bonds in the current transaction if market conditions allow for cost savings of at least three percent.

The relevant parameters of the requested issue are:

- Principal amount not to exceed \$375,000,000 (including costs of issuance and capitalized interest)
- Interest rate not to exceed 5%
- Discount from par not to exceed 2%
- Final maturity not to exceed 30 years from the date of issue

A copy of the request letter from the university, supplemental information relating to the IFD and short-term cash flow bonds, the Approving Resolution, and a financing summary from the financial advisor are attached. Representatives from the university will attend the meeting to provide additional information and answer questions from the Board.

#### **Commissioner's Recommendation**

The Commissioner recommends approval of the proposed Authorizing Resolution to issue General Revenue Bonds for the University of Utah as proposed. The Commissioner further recommends examination and discussion of the request to refund existing bonds for short-term cash-flow in terms of precedent and the current economic environment.

#### **Attachments:**



201 Presidents Circle, Room 201 · Salt Lake City, Utah 84112-9007 · 801-581-5057

December 3, 2020

Mr. David R. Woolstenhulme Commissioner, Utah System of Higher Education Board of Regents Building The Gateway 60 South 400 West Salt Lake City, UT 84101-1284

#### Dear Commissioner Woostenhulme:

The purpose of this letter is to inform you of the University of Utah's plans to submit a bond parameters resolution (the "Resolution") to the State Board of Higher Education of the State of Utah (the "Board"), to be considered during its December 2020 meeting, for the issuance of a General Revenue Bond or Bonds on behalf of the University of Utah (the "University") for the purpose of and (i) financing a portion of the costs to construct (a) a health science office building (the "Health Science Office Building Project" or "HELIX Project"), (b) the Medical Education and Discovery Building (MEDX) to replace the existing Medical School complex (the "MEDX Project"), and (c) various research projects as permitted by the Utah Industrial Facilities and Development Act (collectively, the "Research Project," and together with the Health Science Office Building Project and the MEDX Project, the "Series 2021 Projects") together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements. (ii) refunding all or any portion of the outstanding bonds issued by the Board on behalf of the University (the "Re-Amortization Refunding Authorization") together with other amounts necessary to pay costs of issuance and fund any debt service reserve requirements

Details are as follows:

#### Authorization to Bond up to \$100,000,000 for the Construction of the Health Sciences Campus Office Building

The HELIX Project is to provide space for the relocation of certain offices that are in a building that will be demolished in the future to accommodate School of Medicine on-campus growth needs. The project includes the design and construction of a five-story, 250,000 sq. ft. office building and construction of a dedicated elevator and bridge connecting the new office building to an existing bridge that connects to the Health Sciences Campus. The project is expected to cost \$105.1 million. Funding will come from \$100 million of bond proceeds plus monies of the University. No state funds will be requested for the new facility.

The University received bonding authorization for this project during the 2020 Legislative Session of up to \$100 million, together with other amounts necessary to pay costs of issuance, pay capitalized interest, and fund any debt service reserve requirements.

#### Authorization to Bond up to \$137,500,000 for the Construction of Medical Education and Discovery Complex

The Medical Education and Discovery Complex ("MEDX") is a 350,000 square-foot building that will replace the University's existing Medical School Complex. It will house the new medical school, the Global Health Institute and collaborative space for clinicians, researchers and students. The University estimates the cost of building the MEDX at \$185 million. Funding will come through appropriation from the State Legislature, long-term private donations and \$137.5 million from bond proceeds.

The University received bonding authorization for both the MEDX project and its Rehabilitation Hospital during the 2017 Legislative Session to finance up to \$190 million for costs of constructing these two projects, together with other

amounts necessary to pay costs of issuance, pay capitalized interest, and fund any debt service reserve requirements. During 2017, the University bonded for \$52.5 million of the \$190 million authorization to finance a portion of the costs of constructing the Rehabilitation Hospital. The University is now requesting to bond for up to \$137.5 million of the remaining bonding authorization, for construction of the MEDX, together with other amounts necessary to pay costs of issuance, pay capitalized interest, and fund any debt service reserve requirements.

Authorization to Bond up to \$10,000,000 for the Construction of various research projects permitted under the Utah Industrial Facilities and Development Act, The Board is empowered to issue up to \$10,000,000 of bonds in any one fiscal year to finance the acquisition, construction, improvement, equipping and furnishing of buildings and projects on behalf of the University and desires to finance various research projects as permitted by the Act together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements. In no case shall the total par amount of this bond exceed \$10,000,000.

Authorization to Bond up to \$60,000,000 for the refunding of outstanding debt to re-amortize the principal of such outstanding bonds for cash-flow relief. The University is looking to provide cash flow relief due to pandemic-related shortfalls by re-amortizing the principal of certain outstanding bonds for short-term cash-flow relief (without any requirement of net present value savings) and pay costs of issuance related thereto. Such bonds may be issued in one or more series and combined with any other series of general revenue bonds. This capacity is possible due to the historical debt management by the Board and the University with shorter maturities in its bond issuances to reduce interest costs. Any re-amortization is expected to be favorably accepted by the market and rating agencies because of the relationship between the new amortization and the useful life of the projects originally financed, and the universal understanding of the pandemic on higher education budgets.

The University received previous authorization in a resolution adopted by the board dated November 15, 2019 to refund up to \$100,000,000 for all or any portion of the outstanding bonds issued by the Board on behalf of the University prior to May 15, 2021, pursuant to certain parameters therein (including net present value savings of at least three percent) and such bonds may be issued in one or more series and combined with any other series of general revenue bonds. The University is analyzing such opportunities and may include such refundings in the upcoming bonding should favorable conditions appear.

It is the University's current plan to issue the first series of bonds related to the Resolution in January and close the transaction in early February. The University is currently in the process of determining which projects are expected to be included in the bonding in early 2021.

Please feel free to call me should you or others have questions about the details of this funding request.

Sincerely,

Cathy Anderson

Chief Financial Officer

Caply Chilers

cc: Ruth V. Watkins, President
Michael Good, Senior Vice President
Daniel Reed, Senior Vice President
Richard Amon
Blake Wade
Kelly Murdock
Robert Muir



# Supplemental Information Relating to the Proposed Issuance of General Revenue and Refunding Bonds Series 2021

December 3, 2020



# Potential Research Projects for \$10M Financing under the Utah Industrial Facilities and Development Act

Projects that are being considered for financing include, but are not limited to:

- Emma Eccles Jones Vivarium Renovation \$5.9 million
- Biology and Crocker Science Center Vivaria Renovation \$4.5 million
- HCI Vivarium Renovation \$1.9 million
- Chemistry Lab 3rd and 4th Floor Renovation \$2.5 million
- Nora Eccles Harrison Cardiovascular Research and Training Institute Addition \$5.6 million
- Population Health Sciences remodel in Williams Building \$0.5 million
- Biopolymers Research Building remodel = \$6.7 million



#### THE UNIVERSITY OF UTAH

# Example of Taxable Re-amortization for Cash Flow Relief

# **Analysis: Re-amortization of Non-Callable Principal for Cash Flow Relief**

#### PROPOSED RESTRUCTURE\*

	Targeted Maturities			Refunding Bonds			
FISCAL YEAR	Principal	Interest	Total P&I	Principal	Interest	Total P&I	Savings / (Cost)
2021	-	-	-	-	-	-	-
2022	\$21,035,000	\$1,964,775	\$22,999,775	-	\$863,250	\$875,118	\$22,124,657
2023	27,725,000	719,450	28,444,450	-	865,655	877,555	27,566,895
2024	-	-	-	-	865,655	877,555	(877,555)
2025	-	-	-	\$4,785,000	845,797	5,641,908	(5,641,908)
2026	-	-	-	4,840,000	802,224	5,652,956	(5,652,956)
2027	-	-	-	4,880,000	748,496	5,635,353	(5,635,353)
2028	-	-	-	4,945,000	683,127	5,636,425	(5,636,425)
2029	-	-	-	3,530,000	618,295	4,163,308	(4,163,308)
2030	-	-	-	3,580,000	557,136	4,153,246	(4,153,246)
2031	-	-	-	3,650,000	491,326	4,152,699	(4,152,699)
2032	-	-	-	3,710,000	420,655	4,147,295	(4,147,295)
2033	-	-	-	3,790,000	345,264	4,146,802	(4,146,802)
2034	-	-	-	3,870,000	265,394	4,145,921	(4,145,921)
2035	-	-	-	3,945,000	181,569	4,139,444	(4,139,444)
2036	-	-	-	3,850,000	96,031	3,959,221	(3,959,221)
2037	-	-	-	1,325,000	38,257	1,372,269	(1,372,269)
2038	-	-	-	490,000	17,534	509,602	(509,602)
2039	-	-	-	500,000	5,925	506,660	(506,660)
2040	-	-	-	-	-	-	-
2041	-	-	-	-	-	-	-

TOTAL \$48,760,000 \$2,684,225 \$51,444,225 \$51,690,000 \$8,711,586 \$60,593,338 (\$9,149,113)

Assumptions: taxable market interest rates as of November 2, 2020. Closing date of February 2, 2021.

#### Targeted Non-Callable Maturities:

Series	8/1/2021	8/1/2022	Total
GRB 2014B	-	\$5,265,000	\$5,265,000
GRB 2014A-1	\$3,025,000	3,180,000	6,205,000
GRB 2015A-1	825,000	870,000	1,695,000
GRB 2015B	13,145,000	13,150,000	26,295,000
GRB 2016A	4,040,000	5,260,000	9,300,000
Total	\$21,035,000	\$27,725,000	\$48,760,000

#### Commentary:

- Final structure may vary from this analysis
- Re-amortized principal does not mature beyond final maturity of refunded bonds
- Net present value impact: (2.54%) / (\$1.24 million)



#### THE UNIVERSITY OF UTAH

# Taxable Refunding for Savings Monitor

# **Taxable Advance Refunding Analysis\***

- Taxable refunding statistics represent a refunding of all callable maturities within each series
- GRB's beyond Series 2016A currently provide no positive economic benefit to the University

General Revenue Bonds - Callable Series						Taxable Refunding Statistics					
	Original	Par	Tax	All-In	Final		Callable Par	NPV	NPV	Negative	Savings
Series	Par	Outstanding	Status	TIC	Maturity	Call Date	Amount	Savings (%)	Savings (\$)	Arbitrage	Efficiency
GRB 2014B	\$76,200,000	\$24,975,000	Tax-Exempt	3.47%	8/1/2038	8/1/2023	\$15,425,000	13.536%	\$2,087,999	(\$707,086)	74.7%
GRB 2014A-1	26,045,000	20,045,000	Tax-Exempt	2.60%	8/1/2027	8/1/2024	3,780,000	2.467%	\$93,241	(\$159,372)	36.9%
GRB 2015A-1	39,405,000	9,380,000	Tax-Exempt	2.79%	8/1/2034	8/1/2024	5,815,000	9.611%	\$558,895	(\$366,773)	60.4%
GRB 2015B	91,570,000	70,000,000	Tax-Exempt	2.29%	8/1/2035	8/1/2025	17,260,000	1.227%	\$211,723	(\$1,307,593)	13.9%
GRB 2016A	68,210,000	56,870,000	Tax-Exempt	2.36%	8/1/2036	8/1/2025	25,895,000	1.781%	\$461,288	(\$1,707,419)	21.3%
GRB 2016B-1	128,550,000	124,690,000	Tax-Exempt	2.77%	8/1/2036	8/1/2026	78,815,000				_
GRB 2017A	155,930,000	140,135,000	Tax-Exempt	2.72%	8/1/2039	8/1/2027	85,315,000				
GRB 2017B-1	84,900,000	84,900,000	Tax-Exempt	2.78%	8/1/2038	8/1/2027	48,615,000				
GRB 2018A	80,040,000	78,355,000	Tax-Exempt	3.62%	8/1/2044	8/1/2028	61,385,000				
GRB 2019A	74,050,000	74,050,000	Tax-Exempt	2.35%	8/1/2039	8/1/2029	37,535,000				
GRB 2019B	30,165,000	30,165,000	Taxable	3.33%	8/1/2039	8/1/2029	30,165,000				
GRB 2020A	84,635,000	84,635,000	Tax-Exempt	2.30%	8/1/2040	8/1/2030	68,990,000				
Total	\$939,700,000	\$798,200,000					\$410,005,000	•			

#### Notes:

- 1. Preliminary and subject to change.
- 2. The use of the AA+ rating is consistent with the ratings of the outstanding prior bonds.
- 3. Interest rate assumptions are based on current market conditions and similar credits.
- 4. University's actual results may differ.
- 5. Costs of issuance and underwriter's discount are estimates for discussion purposes.
- 6. Analysis was performed with no changes to the term or the structure of the debt service from the currently outstanding issues.



# Example of Taxable Refunding for Present Value Savings

# **Taxable Advance Refunding Analysis\***

- Projected Annual Savings
- Solved for Uniform Savings
- Net present value savings: 12.463% / \$2,647,235
- Rates as of November 2, 2020
- Estimated New Par Amount: \$24.3 Million

#### Targeted Callable Maturities:

Series	Total
GRB 2014B	\$15,425,000
GRB 2015A-1	5,815,000
Total	\$21,240,000

#### **TAXABLE REFUNDING ANALYSIS**

FISCAL YEAR	Proposed Refunding	Existing Debt Service (Not Refunded)	Net Debt Service (1)	Old Net Debt Service	Savings
2022	\$872,958	\$4,409,500	\$5,279,267	\$5,471,500	\$192,233
2023	882,035	4,412,000	5,294,035	5,474,000	179,965
2024	879,359	4,409,375	5,288,734	5,471,375	182,642
2025	2,668,278	984,000	3,652,278	3,835,125	182,847
2026	2,756,879		2,756,879	2,944,625	187,747
2027	2,705,347		2,705,347	2,887,250	181,904
2028	2,638,810		2,638,810	2,827,625	188,815
2029	2,785,763		2,785,763	2,970,500	184,738
2030	1,384,199		1,384,199	1,565,000	180,801
2031	1,382,718		1,382,718	1,566,125	183,407
2032	1,379,673		1,379,673	1,564,500	184,827
2033	1,380,096		1,380,096	1,565,000	184,904
2034	1,384,028		1,384,028	1,567,375	183,347
2035	1,381,623		1,381,623	1,566,500	184,878
2036	690,744		690,744	826,250	135,506
2037	691,655		691,655	827,375	135,720
2038	686,966		686,966	826,750	139,785
2039	1,472,242		1,472,242	1,609,250	137,008

\$14,214,875

\$42,235,052

\$45,366,125

(1) Less rounding amount.

**TOTAL** 

\$28,023,369

#### Notes:

- 1. Preliminary and subject to change.
- 2. The use of the AA+ rating is consistent with the ratings of the outstanding prior bonds.
- 3. Interest rate assumptions are based on current market conditions and similar credits.
- 4. University's actual results may differ.
- 5. Costs of issuance and underwriter's discount are estimates for discussion purposes.
- 6. Analysis was performed with no changes to the term or the structure of the debt service from the currently outstanding issues.

\$3,131,073

<sup>\*</sup>Preliminary, subject to change. FOR DISCUSSION PURPOSES ONLY.

# STIFEL

# PRELIMINARY FINANCING SUMMARY For

Utah State Board of Higher Education \$375,000,000\* UNIVERSITY OF UTAH General Revenue and Refunding Bonds Series 2021A and Series 2021B (The "Series 2021 Bonds")

Purpose:

To finance (1) A portion of the costs to construct a health science office building (the "Health Science Office Building Project" or "HELIX" project); (2) A portion of the costs to construct the Medical Education and Discovery Building ("MEDX") to replace the existing Medical School complex; and, (3) To finance the acquisition, construction, improvement, equipping and furnishing of research-related buildings and projects; together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund a debt service reserve requirement, if any.

The Series 2021 Bonds may also include up to \$60 million of taxable refunding bonds for purposes of re-amortizing certain upcoming principal maturities to provide cash flow relief due to pandemic-related shortfalls.

Depending on future interest rates as well as other factors, the University may also issue refunding revenue bonds as part of the Series 2021 bond issue for purposes of generating net-present-value savings of at least 3.00%, in accordance with the \$100 million approval given by the former State Board of Regents of the State of Utah in its November 15, 2019 board meeting.

Not-to-Exceed Par Amount:

\$375,000,000 (\$100,000,000 for the Health Science Office Building Project, \$137,500,000 for the Medical Education and Discovery Building; \$10,000,000 for research-related capital improvements; \$60,000,000 for cash flow savings refunding bonds, \$30,000,000 for present-value savings refunding bonds, with the remainder for capitalized interest, costs of issuance, and a debt service reserve fund, if necessary).

#### Preliminary Financing Summary University of Utah Series 2021 Bonds Page 2 of 2

Security: The Series 2021 Bonds will be payable from and secured by a General

Revenue pledge which consists of substantially all income and revenues of the University authorized to be pledged, with the exception of (i) legislative appropriations, (ii) tuition and certain fees,

and (iii) certain other revenues and income.

Ratings: 'Aa1' and 'AA+' ratings are expected by Moody's Investors Service and

S&P Global Ratings, respectively.

Method of Sale: Negotiated Public Offering

True Interest Cost: TBD (given current market volatility, a preliminary rate is difficult to

determine)

Underwriters: The University recently engaged the firms of JP Morgan and Wells

Fargo Securities to serve as underwriters for the Series 2021 Bonds.

Sale Date: Current Calendar calls for a January 21, 2021 sale date, subject to

market conditions

Closing Date: TBD – Current Calendar calls for settlement early February 2021.

Principal Payment Dates: August 1 of each year, beginning August 1, 2024

Interest Payment Dates: August 1 and February 1, beginning August 1, 2021

Interest Basis: 30/360

Parameters: Not-to-Exceed Par for the Projects: \$375,000,000

Not-to-Exceed Term: 30-years from the date of the Bond's issuance

Not-to-Exceed Coupon: 5.00%

Not-to-Exceed Discount from Par: 2.00%

Optional Redemption: May be non-callable or callable (par or make-whole) at the option of

the University, as determined at the time of the sale

University Contacts: Ms. Cathy Anderson, Chief Financial Officer (801-581-6940)

Mr. Robert Muir, Executive Director – Debt and Asset Management

(801-585-5598)

Bond Counsel: Mr. Blake Wade, Gilmore & Bell (801-258-2725)

Municipal Advisor: Mr. Kelly Murdock, Stifel, Nicolaus & Company (385-799-1734)

<sup>\*</sup>Preliminary, subject to change

APPROVING RESOLUTION UNIVERSITY OF UTAH

- -RESEARCH PROJECT
- -HEALTH SCIENCES BUILDING
- -MEDICAL EDUCATION AND DISCOVERY COMPLEX
- -GENERAL REVENUE REFUNDING BONDS

December 18, 2020

The Utah Board of Higher Education (the "Board") met in regular session by electronic means on December 18, 2020, commencing at 10:00 a.m. The following members were present:

Harris H. Simmons Chair Nina Barnes Vice Chair Aaron V. Osmond Vice Chair Jesselie B. Anderson Member Mike Angus Member Jera L. Bailey Member Stacey K. Bettridge Member Lisa-Michele Church Member Wilford W. Clyde Member

Candyce Damron Student Representative

Sanchaita Datta Member
Alan E. Hall Member
Patricia Jones Member
Crystal Maggelet Member
Arthur E. Newell Member
Shawn Newell Member

Glen J. Rivera Student Representative

Scott L. Theurer Member

Absent:

Also Present:

David R. Woolstenhulme Commissioner of Higher Education

Geoffrey Landward Secretary

After the meeting had been duly convened and called to order by the Chair, the roll
had been called with the above result, the agenda noted that one of the purposes of the
meeting was the consideration of various matters with respect to the issuance and sale of
the Utah Board of Higher Education, University of Utah General Revenue and Refunding
Bonds.

•	s introduced in written form an and seconded by	-
AYE:		
NAY:		
The resolution is as follows:		

#### RESOLUTION

A RESOLUTION OF THE UTAH BOARD OF HIGHER EDUCATION AUTHORIZING THE ISSUANCE AND SALE OF ITS UNIVERSITY OF UTAH GENERAL REVENUE AND REFUNDING BONDS, IN THE AGGREGATE PRINCIPAL AMOUNT OF NOT TO EXCEED \$375,000,000 (EXCLUSIVE OF ANY PRIOR REFUNDING BOND AUTHORIZATIONS THAT MAY BE COMBINED HEREWITH); AUTHORIZING THE EXECUTION OF **SUPPLEMENTAL** INDENTURES, BOND PURCHASE AGREEMENTS, OFFICIAL STATEMENTS, AND OTHER DOCUMENTS REQUIRED IN CONNECTION THEREWITH; AUTHORIZING THE TAKING OF ALL OTHER ACTIONS NECESSARY TO THE CONSUMMATION OF THE TRANSACTIONS CONTEMPLATED BY THIS RESOLUTION; AND RELATED MATTERS.

WHEREAS, the Utah Board of Higher Education (the "Board") is established and exists under and pursuant to Section 53B-1-103, Utah Code Annotated 1953, as amended (the "Utah Code"); and

WHEREAS, pursuant to the provisions of Title 53B, Chapter 1, Utah Code, the Board is authorized to act as the governing authority of the University of Utah (the "University") for the purpose of exercising the powers contained in Title 53B, Chapter 21, Utah Code, Title 11, Chapter 17 Utah Code (the "Utah Industrial Facilities and Development Act"), the specific authorizations of Section 63B-30-201(1) and 63B-27-202(3) of the Utah Code and the Utah Refunding Bond Act, Title 11, Chapter 27 of the Utah Code (collectively, the "Act"); and

WHEREAS, pursuant to a General Indenture of Trust dated as of July 1, 2013, between the Board (formerly known as the State Board of Regents of the State of Utah) and Wells Fargo Bank, N.A., as trustee (the "Trustee"), as heretofore amended and supplemented (the "General Indenture"), the Board has issued, for and on behalf of the University, various series of revenue bonds; and

WHEREAS, pursuant to Utah Refunding Bond Act, Title 11, Chapter 27 of the Utah Code (the "Refunding Bond Act") and a resolution adopted by the Board on November 15, 2019 (the "2019 Refunding Resolution") the Board authorized up to \$100,000,000 of bonds to refund all or any portion of the outstanding bonds issued by the Board on behalf of the University prior to May 15, 2021 (the "2019 Refunding Authorization") pursuant to certain parameters therein (including net present value savings of at least three percent) and such bonds may be issued in one or more series and combined with any other series of general revenue bonds; and

WHEREAS, pursuant to the Refunding Bond Act the Board now desires to authorize the issuance of up to \$60,000,000 of additional bonds to refund all or any portion of the outstanding bonds issued by the Board on behalf of the University (the "Re-Amortization Refunding Authorization") and paying costs of issuance related thereto in

order to re-amortize the principal of such outstanding bonds for cash-flow relief (without any requirement of net present value savings) and such bonds may be issued in one or more series and combined with any other series of general revenue bonds; and

WHEREAS, pursuant to the Utah Industrial Facilities and Development Act, the Board is empowered to issue up to \$10,000,000 of bonds in any one fiscal year to finance the acquisition, construction, improvement, equipping and furnishing of buildings and projects on behalf of the University and desires to finance various research projects as permitted by the Act (collectively, the "Research Project") together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements; and

WHEREAS, pursuant to Section 63B-30-201(1) of the Utah Code, the Board, for and on behalf of the University, is authorized to issue bonds for the purpose of planning, designing and constructing the Health Sciences campus office building (the "Health Sciences Project") in an amount not to exceed \$100,000,000 for acquisition and construction proceeds, together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements; and

WHEREAS, pursuant to Section 63B-27-202(3) of the Utah Code, the Board, for and on behalf of the University, is authorized to issue bonds in an amount not to exceed \$190,000,000 for the purpose of constructing a Medical Education and Discovery Complex (the "MEDX Project") and a Rehabilitation Hospital (the "Rehab Hospital Project" and collectively with the Research Project and Health Sciences Project, the "Series 2021 Projects"), together with other amounts necessary to pay costs of issuance, pay capitalized interest and fund any debt service reserve requirements; and

WHEREAS, the Board has previously authorized and issued \$52,500,000 of the \$190,000,000 of Bonds authorized by Section 63B-27-202(3) for the Rehab Hospital Project and the Board desires to issue the remaining \$137,500,000 for the MEDX Project; and

WHEREAS, to accomplish the purposes set forth in the preceding recitals, the Board desires to authorize and approve the issuance and sale of its University of Utah General Revenue and Refunding Bonds (with such additional or other title and/or series designation(s) as may be determined by the officers of the Board) in one or more series and to be issued from time to time (the "Bonds") in an aggregate principal amount of not to exceed \$375,000,000 (exclusive of the 2019 Refunding Authorization" pursuant to the General Indenture and one or more Supplemental Indentures of Trust between the Board and the Trustee (each a "Supplemental Indenture" and collectively with the General Indenture, the "Indenture"); and

WHEREAS, the Bonds shall be payable solely from the University's revenues and other moneys pledged therefor in the Indenture and shall not constitute nor give rise to a general obligation or liability of the Board, the University or the State of Utah or constitute a charge against their general credit; and

WHEREAS, there has been presented to the Board at this meeting a form of a Bond Purchase Agreement (the "Bond Purchase Agreement") to be entered into among the Board, the University and the underwriters or purchasers for the Bonds (the "Purchaser"), a form of a Preliminary Official Statement relating to the Bonds, in the event the Bonds are publicly sold (the "Preliminary Official Statement"), and a form of Supplemental Indenture; and

WHEREAS, the Board desires to grant to the Chair and/or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee of the Board, the authority to approve the interest rates, principal amount, terms, maturities, redemption features, and purchase prices at which the Bonds shall be sold and any changes with respect thereto from those terms which were before the Board at the time of adoption of this Resolution; provided such terms do not exceed the parameters set forth in this Resolution.

NOW, THEREFORE, BE IT RESOLVED BY THE UTAH BOARD OF HIGHER EDUCATION, AS FOLLOWS:

- Section 1. All terms defined in the foregoing recitals hereto shall have the same meanings when used herein.
- Section 2. All actions heretofore taken (not inconsistent with the provisions of this resolution) by the Board and the University and the officers of the Board or the University directed toward the issuance of the Bonds are hereby ratified, approved and confirmed.
- Section 3. The Board hereby authorizes, approves and directs the use and distribution of the Preliminary Official Statements substantially in the form of the Preliminary Official Statement presented to the Board at this meeting in connection with the offering and sale of the Bonds, in the event the Bonds are publicly sold. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee of the Board and the President and/or Chief Financial Officer of the University are hereby authorized to execute and deliver on behalf of the Board and the University final Official Statements in substantially the same form and with substantially the same content as the form of the Preliminary Official Statement presented to this meeting with any such alterations, changes or additions as may be necessary to finalize each Official Statement. The preparation, use and distribution of the Official Statements are also hereby authorized. The Board and the University may elect to privately place the Bonds with or without the use of an Official Statement.

Section 4. Supplemental Indentures in substantially the form presented to this meeting are in all respects authorized, approved and confirmed. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee and Secretary of the Board and the President and/or Chief Financial Officer of the University are hereby authorized to execute and deliver the Supplemental Indentures in substantially the same form and with substantially the same content as the form of such document presented to this meeting for and on behalf of the Board and the University with such alterations, changes or additions as may be authorized by Section 8 hereof.

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Section 5. For the purpose of providing funds to be used for (i) financing the cost of the Series 2021 Projects (including capitalized interest), (ii) refunding all or any portion of the outstanding bonds issued by the Board on behalf of the University and (iii) paying costs of issuance of the Bonds, the Board hereby authorizes the issuance of the Bonds, from time to time and in one or more series, in the aggregate principal amount of not to exceed \$375,000,000 (exclusive of the 2019 Refunding Authorization). The Bonds shall mature on such date or dates, be subject to redemption, and bear interest at the rates as shall be approved by the Chair or Vice Chair of the Board or the Chair of the Finance, Facilities and Accountability Committee, all within the parameters set forth on Exhibit A attached hereto and incorporated herein by reference. The issuance of the Bonds shall be subject to the final advice of Bond Counsel and to the approval of the office of the Attorney General of the State of Utah. The Bonds authorized herein may be issued in one or more series at any time and from time to time, and may be combined with any other series of general revenue bonds of the University.

Section 6. The form, terms and provisions of the Bonds and the provisions for the signatures, authentication, payment, registration, transfer, exchange, interest rates, redemption and number shall be as set forth in the Indenture. The Chair, Vice Chair and/or Chair of the Finance and Facilities Committee and the Secretary of the Board and the President and/or Chief Financial Officer of the University are hereby authorized to execute and seal by manual or facsimile signature the Bonds and to deliver the Bonds to the Trustee for authentication. All terms and provisions of the Indenture and the Bonds are hereby incorporated in this Resolution. The appropriate officials of the Board and the University are hereby authorized to execute and deliver to the Trustee the written order of the Board for authentication and delivery of the Bonds in accordance with the provisions of the Indenture.

Section 7. Bond Purchase Agreements in substantially the form presented to this meeting are hereby authorized, approved and confirmed. The Chair or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Chief Financial Officer of the University are hereby authorized to execute and deliver the Bond Purchase Agreements in substantially the same form and with substantially the same content as the form of the Bond Purchase Agreement presented at this meeting for and on behalf of the Board with final terms as may be established for the Bonds within the parameters set forth herein and with such alterations, changes or additions as may be necessary or as may be authorized by Section 8 hereof. The Chair or Vice-Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Chief Financial Officer of the University are hereby authorized to specify and agree as to the final principal amounts, terms, discounts, maturities, interest rates, redemption features and purchase price with respect to the Bonds for and on behalf of the Board and the University and any changes thereto from those terms which were before the Board at the time of adoption of this Resolution, provided such terms are within the parameters set by this Resolution, with such approval to be conclusively established by the execution of the related Bond Purchase Agreement and Supplemental Indenture. In the event that the foregoing officers determine that all or any portion of the Bonds should be privately placed, the Bond Purchase Agreements and Supplemental Indentures may be modified to conform to the agreement with such Purchasers, including agreement to pay breakage fees, default

rates, taxable rates and other similar provisions customary in such placements, provided that such obligations are limited to the sources provided under the Indenture.

Section 8. The appropriate officials of the Board and the University, including without limitation the Chair or Vice Chair of the Board and/or the Chair of the Finance and Facilities Committee and the President and/or Chief Financial Officer of the University are authorized to make any alterations, changes or additions to the Indenture, the Bonds, the Bond Purchase Agreement, the Preliminary Official Statement, the Official Statement, or any other document herein authorized and approved which may be necessary to correct errors or omissions therein, to complete the same, to remove ambiguities therefrom, to conform the same to other provisions of said instruments, to the provisions of this Resolution or any resolution adopted by the Board or the provisions of the laws of the State of Utah or the United States or to permit the private placement or public sale of the Bonds, to conform such documents to the terms established for the Bonds and to update such documents with current information and practices.

Section 9. The appropriate officials of the Board and the University, including without limitation the Chair, Vice Chair, the Chair of the Finance, Facilities and Accountability Committee, Commissioner of Higher Education and Secretary of the Board and the President and/or Chief Financial Officer of the University, are hereby authorized and directed to (i) execute and deliver for and on behalf of the Board and the University any or all additional certificates, documents (including escrow agreements for certain refundings) and other papers and to perform all other acts they may deem necessary or appropriate in order to implement and carry out the matters authorized in this Resolution and the documents authorized and approved herein and (ii) take all action necessary or reasonably required by the Indenture, the Preliminary Official Statement, the Official Statement, or the Bond Purchase Agreement to carry out, give effect to and consummate the transactions as contemplated thereby and are authorized to take all action necessary in conformity with the Act.

Section 10. Upon their issuance, the Bonds will constitute special limited obligations of the Board payable solely from and to the extent of the sources set forth in the Indenture. No provision of this Resolution, the Bonds, the Bond Purchase Agreement, the Official Statement, the Indenture or any other instrument executed in connection with the issuance of the Bonds, shall be construed as creating a general obligation of the Board or the University, or of creating a general obligation of the State of Utah or any political subdivision thereof, nor as incurring or creating a charge upon the general credit of the Board, the University, the State of Utah or any political subdivision thereof.

Section 11. In accordance with the provisions of the Act, the Board shall cause the following "Notice of Bonds to be Issued" to be (i) published one (1) time in the <u>Deseret News</u>, a newspaper of general circulation in the State of Utah, (ii) posted on the Utah Public Notice Website (http://pmn.utah.gov) and (iii) posted on the Utah Legal Notices website (www.utahlegals.com) created under Section 45-1-101, Utah Code Annotated 1953, as amended, and shall cause a copy of this Resolution and the Indenture to be kept on file in the Board's office in Salt Lake City, Utah, for public examination during the regular business hours of the Board until at least thirty (30) days from and after the date of

publication thereof. The "Notice of Bonds to be Issued" shall be in substantially the following form:

#### NOTICE OF BONDS TO BE ISSUED

NOTICE IS HEREBY GIVEN pursuant to the provisions of the Utah Industrial Facilities and Development Act, Title 11, Chapter 17, Utah Code Annotated 1953, as amended, and the Utah Refunding Bond Act, Title 11, Chapter 27, Utah Code Annotated 1953, as amended, that on December 18, 2020, the Utah Board of Higher Education (the "Board") adopted a resolution (the "Resolution") in which it authorized (among other bonds) the issuance of the Board's University of Utah General Revenue and Refunding Bonds (with such other or further designation as the officers of the Board may determine) (the "Bonds") in the aggregate principal amount of not to exceed seventy million dollars (\$70,000,000) (exclusive of any prior refunding bond authorizations that may be combined herewith), to bear interest at a rate or rates of not to exceed five and one-half percent (5.50%) per annum, to mature not later than thirty (30) years from the date thereof and to be sold at a price or prices not less than 98% of the total principal amount thereof, for the purpose of (i) financing a portion of the costs of various research projects for the University of Utah (the "University") and (ii) refunding any portion of the Board's outstanding revenue bonds issued to finance facilities and improvements for the University, including amounts necessary to pay costs of issuance and fund any debt service reserve requirements of the Bonds.

The Bonds are to be issued and sold by the Board pursuant to the Resolution, including as part of said Resolution a form of a General Indenture of Trust previously executed by the Board and the University and a Supplemental Indenture of Trust (collectively, the "Indenture").

The Bonds are secured by a pledge of revenues of the University auxiliary and campus facilities system, hospital system, research facilities and other legally available moneys of the University (as described in the Indenture).

A copy of the Resolution and the Indenture are on file in the office of the Board at 60 South 400 West, 5<sup>th</sup> Floor, Salt Lake City, Utah, where they may be examined during regular business hours of the Board from 8:00 a.m. to 5:00 p.m. for a period of at least thirty (30) days from and after the date of publication of this notice.

NOTICE IS FURTHER GIVEN that a period of thirty (30) days from and after the date of the publication of this notice is provided by law during which any person in interest shall have the right to contest the legality of the Resolution, the Indenture (but only as it relates to the Bonds), or the Bonds, or any provision made for the security and payment of the Bonds, and that after such time, no one shall have any cause of action to contest the regularity, formality or legality thereof for any cause whatsoever.

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DATED this December 18, 2020.



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- Section 12. After the Bonds are delivered by the Trustee to or for the account of the Purchaser and upon receipt of payment therefor, this Resolution shall be and remain irrepealable until the principal of, premium, if any, and interest on the Bonds are deemed to have been fully discharged in accordance with the terms and provisions of the Indenture.
- Section 13. If any provisions of this Resolution should be held invalid, the invalidity of such provisions shall not affect the validity of any of the other provisions of this Resolution.
- Section 14. All resolutions of the Board or parts thereof inconsistent herewith, are hereby repealed to the extent only of such inconsistency. This repealer shall not be construed as reviving any bylaw, order, resolution or ordinance or part thereof.
- Section 15. This Resolution shall become effective immediately upon its adoption.

# PASSED AND APPROVED BY THE UTAH BOARD OF HIGHER EDUCATION THIS DECEMBER 18, 2020.

	UTAH BOARD OF HIGHER EDUCATION
	Chair
ATTEST:	
Secretary	

After the conduct of other business no motion duly made and seconded, adjourned.	ot pertinent to the above, the meeting was, on
<u>-</u>	Chair
ATTEST:	
Secretary	

	Secretary
	I have hereunto subscribed my official signature and of said Board this December 18, 2020.
an excerpt of the minutes of a meet	we and foregoing constitutes a true and correct copy of ting of said Board held on December 18, 2020 and of a as said minutes and resolution are officially of record
I, Geoffrey Landward, do h Secretary of the Utah Board of High	hereby certify that I am the duly qualified and acting her Education.
COUNTY OF SALT LAKE )	
STATE OF UTAH ) : ss.	
COLUMN AND AND AND AND AND AND AND AND AND AN	

(SEAL)

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STATE OF UTAH ) : ss.
COUNTY OF SALT LAKE )
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I, Geoffrey Landward, the undersigned, the duly qualified and acting Secretary of the Utah Board of Higher Education, do hereby certify, according to the records of said Utah Board of Higher Education in my official possession, and upon my own knowledge and belief, that:

- in accordance with the requirements of Section 52-4-202, Utah Code (a) Annotated 1953, as amended, public notice was given of the agenda, date, time and place of the December 18, 2020 public meeting held by the Members of the Utah Board of Higher Education by causing a Notice of Public Meeting, in the form attached hereto as Schedule 1 to be: (i) posted at the principal office of the Utah Board of Higher Education at 60 South 400 West, Salt Lake City, Utah, at least 24 hours prior to the convening of such meeting, said Notice of Public Meeting having continuously remained so posted and available for public inspection during the regular office hours of the Utah Board of Higher Education until the convening of meeting; published on the Utah Public (ii) Notice (http://pmn.utah.gov), at least 24 hours prior to the convening of such meeting; and (iii) provided at least 24 hours prior to the convening of such meeting, to the Deseret News and The Salt Lake Tribune, newspapers of general circulation within the geographic jurisdiction of the Utah Board of Higher Education, pursuant to their subscription to the Utah Public Notice Website (http://pmn.utah.gov), and to each local media correspondent, newspaper, radio station or television station which has requested notification of meetings of the Utah Board of Higher Education;
- (b) in accordance with the requirements of Section 52-4-202, Utah Code Annotated 1953, as amended, public notice of the 2020-2021 Annual Meeting Schedule of the Utah Board of Higher Education was given, specifying the date, time and place of the regular meetings of the Utah Board of Higher Education scheduled to be held during said years, by causing a Notice of Annual Meeting Schedule for the Utah Board of Higher Education, in the form attached hereto as Schedule 2, to be (i) posted at the principal office of the Utah Board of Higher Education at 60 South 400 West, Salt Lake City, Utah in June 2020; (ii) published on the Utah Public Notice Website (http://pmn.utah.gov) during the current calendar year, and (iii) provided to a newspaper of general circulation within the geographic jurisdiction of the Utah Board of Higher Education pursuant to its subscription to the Utah Public Notice Website (http://pmn.utah.gov); and
- (c) the Utah Board of Higher Education has adopted written procedures governing the holding of electronic meetings in accordance with Section 52-4-207 Utah Code Annotated 1953, as amended (a copy of which is attached hereto as Schedule 3). In accordance with said Section and the aforementioned procedures, notice was given to each member of the Utah Board of Higher Education and to members of the public at least 24 hours before the meeting to allow members of the Utah Board of Higher Education and the public to participate in the meeting,

including a description of how they could be connected to the meeting. The Utah Board of Higher Education held the meeting (the anchor location) in the building where it normally meets and provided space and facilities at the anchor location so that interested persons and the public could attend and participate.

IN WITNESS WHEREOF, I have hereunto subscribed my official signature and impressed hereon the official seal of the Utah Board of Higher Education, this December 18, 2020.

	Secretary
(SEAL)	•

#### SCHEDULE 1

#### NOTICE OF PUBLIC MEETING

(See Transcript Document No. \_\_\_)

#### SCHEDULE 2

#### NOTICE OF ANNUAL MEETING SCHEDULE

(See Transcript Document No. \_\_\_)

#### SCHEDULE 3

#### ELECTRONIC MEETING POLICY

#### EXHIBIT A

#### PARAMETERS OF THE BONDS

Principal amount not to exceed \$375,000,000 (exclusive of

any prior refunding

authorizations that may be combined herewith)

Interest rate not to exceed 5.50%

Discount from par not to exceed 2.0%

Final maturity not to exceed Thirty (30) years from the

date thereof

May be non-callable or callable at the option of University as determined at the time of sale

No Net Present Value Savings required in order to reamortize Refunded Bonds

[Note: 2019 Refunding Authorization limited to 3% NPV Savings, 5.0% and 25 years unless we re-authorize here with higher total amount inclusive of such refunding]



# **MEMORANDUM**

TAB B

December 16, 2020

### **University of Utah – Property Acquisition**

<u>Board Policy R703</u>, <u>Acquisition of Real Property</u>, requires the Utah Board of Higher Education to approve institutional property purchases that exceed \$500,000. The University of Utah requests Board approval to purchase 96 stalls in the 102 Tower parking garage located at 102 South 200 East in Salt Lake City, Utah. The purchase price has been set within the existing Parking License Agreement at \$2,100,000.

The university's Board of Trustees will review and consider this request during their meeting on December 8, 2020. Additional information about this request can be found in the attached letter and presentation from the university. Representatives from the university will present additional information and respond to questions from the committee.

#### **Commissioner's Recommendation**

The Commissioner recommends that the Board authorize the University of Utah to acquire parking stalls in the 102 Tower parking garage as proposed.

#### **Attachments:**



201 Presidents Circle, Room 201 • Salt Lake City, Utah 84112 • 801-585-7832 • p.ross@utah.edu

November 24, 2020

Mr. David R. Woolstenhulme Commissioner Board of Higher Education Building, The Gateway 60 South 400 West Salt Lake City, Utah 84101-1284

Dear Commissioner Woolstenhulme:

The University of Utah hereby requests approval from the Board of Higher Education to proceed with exercising its Purchase Option for 96 stalls in the 102 Tower parking garage located at approximately 102 South 200 East in Salt Lake City, Utah. The purchase price has been set within the existing Parking License Agreement at \$2,100,000 until January 10, 2021.

The 102 Tower in downtown Salt Lake City, is the home of the University's IT groups for both the academic campus and health system. The ability to purchase these parking stalls will allow the University to obtain fee title to the parking garage. Ownership of the parking garage will achieve the following:

- Additional parking capacity for the overall downtown Salt Lake City University occupancy allowing the University to reduce reliance on third party leased parking stalls.
- Increase the resiliency of the market value for the 102 Tower office building.
- Allow parking administration to be handled by the University's Commuter Services improving consistency for employees.
- Revenue from parking permits will offset garage maintenance and overall cost of occupancy for University departments occupying space within the 102 Tower.

The University of Utah's Board of Trustees will review and consider approval for this request on December 8, 2020.

Accordingly, the University of Utah would appreciate an opportunity to present this request to the Board of Higher Education.

Thank you as always, for your consideration and support.

Sincerely

Patricia A. Ross

Chief Business Strategy Officer

C:

Dr. Ruth V. Watkins Malin Francis Jonathon Bates



# 102 Tower Garage Acquisition

Presented by:

Jonathon Bates – Executive Director, Real Estate Administration

November 24, 2020

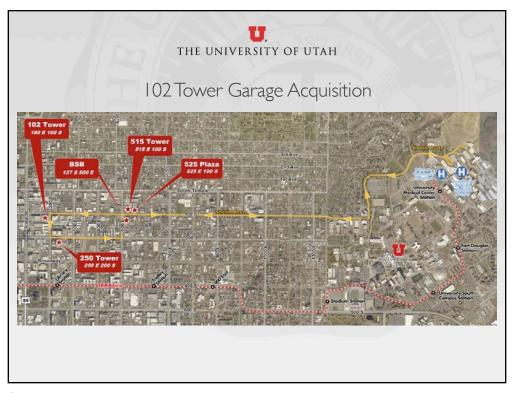
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# Recommendation

Approval to close on the acquisition of 96 stalls located in the 102 Tower garage located at 102 South 200 East in Salt Lake City.







# Purchase Agreement Terms

- 102 Tower Garage, 102 South 200 East, Salt Lake City
  - 96 stalls + fee-title ownership of the garage parcel
- Purchase Price: \$2.1M
- Option Period Expiration: January 10, 2021
- Closing to occur no later than February 9, 2021.

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## The History: 102 Tower Parking Garage

- **December 1, 2017**: U began to occupy space under a Lease Agreement with a Purchase Option.
  - Based on development plans from the owner incorporating a shared approach to parking, Purchase Option included a Parking License to ensure perpetual access to parking stalls for the 102 Tower.
- May 6, 2020: U exercised option to begin Due Diligence on Purchase
  - During due diligence, and based on revised development plans, owner realized that retaining 96-stalls and management responsibility for the parking garage was a challenging situation with little to no upside.
- August 18, 2020: U closed on the purchase of the 102 Tower
  - Updated Parking License included a Purchase Option for the 96 stalls.



# The Why – 102 Tower Parking Garage

- Acquiring the garage will achieve the following:
  - 96 additional stalls will provide additional parking capacity for the overall downtown University occupancy allowing the University to reduce reliance on 3<sup>rd</sup> party leased parking stalls.
  - Increase the resiliency of the market value for the 102 Tower office building.
  - Allow parking administration to be handled by University Commuter Services ensuring consistency for employees.
  - Revenue from parking permits will offset garage maintenance and overall cost of occupancy for University departments in 102 Tower.

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# Purchase Approval Schedule

- Board of Trustees Executive Committee
  - o November 24, 2020
- Board of Trustees
  - o December 8, 2020
- Board of Higher Education (information item)
  - o January 15, 2021
- Close no later than February 9, 2021



# Recommendation

Approval to close on the acquisition of 96 stalls located in the 102 Tower garage located at 102 South 200 East in Salt Lake City.

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### **MEMORANDUM**

ГАВ С

December 16, 2020

### Revision of Policy R516, General Student Fees

During the October 30, 2020 meeting, the Board adopted the recommended changes to <u>Board Policy R516</u>, <u>General Student Fees</u>, with a request to revise the threshold for the exception in subsection 6.6.4. The Board asked the workgroup to review the threshold and create an alternative that would account for the size of the institution. That subsection originally read:

"General student fees that are proposed to renovate or replace an existing studentapproved facility do not require a vote of the student body if the project does not expand the facility's capacity and does not exceed \$10,000,000."

The workgroup reviewed the language and suggests the following alternative to replace the language in subsection 6.6.4:

"General student fees that are proposed to renovate or replace an existing studentapproved facility do not require a vote of the student body if the project does not expand the facility's capacity and does not exceed \$10,000,000 for institutions with a research mission, \$6,000,000 for other degree-granting institutions with more than 10,000 student headcount, and \$4,000,000 for other degree-granting institutions."

#### **Commissioner's Recommendation**

The Commissioner recommends that the Board adopt the proposed changes to subsection 6.6.4 in <u>Policy</u> R516, *General Student Fees*, effective immediately.



#### R609C, Regents' Scholarship <sup>1</sup>

**R609-1 Purpose**: The Regents' Scholarship encourages students to complete the Regents' Recommended High School Curriculum, in order to provide better access to higher education opportunities and to reward students for preparing academically for college.

#### R609-2 References

- 2.1. Utah Code Section 53B-8-108 et seq., Regents' Scholarship Program.
- 2.2. Utah Code Section 53B-2-101(1), Institutions of Higher Education
- **2.3.** Utah Admin. Code §R277-700-7, High School Requirements (Effective for Graduating Students Beginning with the 2010-2011 School Year).

#### R609-3 Definitions

- **3.1.** "Advanced Math" means any of the following courses: pre-calculus, calculus, statistics, AP calculus AB, AP calculus BC, AP statistics, college courses Math 1030 and higher, IB Math SL, HL, and Further Math.
- **3.2. "Board"** means the Utah Board of Higher Education.
- **3.3.** "College Course Work" means any instance in which college credit is earned, including but not limited to, concurrent enrollment, distance education, dual enrollment, or early college.
- **3.4.** "Eligible Institutions" means institutions of higher education listed in Utah Code Section 53B-2-101(1), or a private, nonprofit college or university in the state that is accredited by the Northwest Commission on Colleges and Universities.
- **3.5. "Excusable Neglect"** means a failure to take proper steps at the proper time, not in consequence of carelessness, inattention, or willful disregard of the scholarship application process, but in consequence of some unexpected or unavoidable hindrance or accident.
- 3.6. "Good Cause" means the student's failure to meet a scholarship application process requirement was due to circumstances beyond the student's control or circumstances that are compelling and reasonable
- **3.7.** "High School" means a public school established by the Utah State Board of Education or private high school within the boundaries of the State of Utah. If a private high school, it shall be accredited by a regional accrediting body approved by the Board.
- **3.8.** "Scholarship Appeals Committee" means the committee designated by Commissioner of Higher Education to review appeals of Regents' Scholarship award decisions and take final agency action regarding awards.

Page 1 of 5 File: R604

<sup>&</sup>lt;sup>1</sup> Adopted June 4, 1999, amended July 12, 1999, April 20, 2001, May 31, 2002, September 15, 2006. Amended and approved by the Board of Regents October 16, 2009, April 1, 2010, March 25, 2011, March 29, 2013, April 1, 2016, November 17, 2017, May 17, 2019 and May 15, 2020.

- **3.9.** "Scholarship Award" means a scholarship awarded to all applicants who meet the eligibility requirements of section R609-4.
- **3.10.** "Scholarship Staff" means the employees assigned to review Regents' Scholarship applications and make decisions awarding the scholarships and deferments.
- **3.11.** "Substantial Compliance" means the applicant, in good faith, demonstrated clear intent to comply with the scholarship application requirements and has demonstrated likely eligibility, but failed to precisely comply with the application specifics.

#### R609-4 Award Requirements

- 4.1. To qualify for the Regents' Scholarship, the applicant shall satisfy the following criteria:
  - 4.1.1. Graduate from a Utah high school with a minimum, non-weighted GPA of 3.3.
  - 4.1.2. Complete four credits of English.
  - **4.1.3.** Complete four credits of math, including one course of advanced math.
  - **4.1.4.** Complete three credits of lab-based biology, chemistry and physics.
  - **4.1.5.** Complete two credits of world languages.
  - **4.1.6.** Complete three credits of social science.
  - **4.1.7.** Complete the ACT with a minimum score of 22 <u>unless exempted under subsection</u> 5.2.4.1.
  - **4.1.8.** Complete and submit the Free Application for Federal Student Aid (FAFSA).
- **4.2.** A student may satisfy a course requirement through a competency-based assessment provided it is documented for credit on an official transcript.
- 4.3. The courses completed must be unique except when repeated for a higher grade.
- **4.4.** Repeated course work will not count toward accumulation of required credits.
- **4.5. College Course Work:** College course work will only be evaluated if the applicant submits an official college transcript. If an applicant enrolls in and completes a college course worth three or more college credits, this shall be counted as one high school credit toward the scholarship requirements.
- **4.6. Mandatory Enrollment**: An award recipient attending a credit-granting eligible institution shall enroll beginning with the fall semester after high school graduation. An award recipient attending a noncredit granting institution must enroll full time in a program eligible for federal aid by September 1 after high school graduation.
  - **4.6.1.** Scholarship recipients must elect whether to use the award funds at credit granting institutions or non-credit granting institutions. The decision is irrevocable; recipients may not transfer awards between non-credit granting and credit granting institutions.

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**4.7. New Century Scholarship:** A recipient shall not receive both a Regents' Scholarship and the New Century Scholarship established in Utah Code Section 53B-8-105.

#### 609-5 Application Procedures

- 5.1. Application Deadline: Applicants shall submit an official scholarship application no later than February 1 of the year that they graduate from high school. The Board may establish a priority deadline each year. Applicants who meet the priority deadline may be given first priority or consideration for the scholarship. Subject to funding, students may be considered based on the date of they completed and submitted their application.
- **5.2. Required Documentation:** Applicants shall submit the following documents:
  - **5.2.1.** The online Regents' Scholarship application.
  - **5.2.2.** An official high school paper or electronic transcript, official college transcript(s) when applicable, and any other miscellaneous official transcripts demonstrating all completed courses and GPA.
  - **5.2.3.** If a student completed coursework at an educational institution outside of the district from which the student graduated, the student must submit an official transcript from the school at which he or she completed the coursework if the courses completed and grades earned are not reflected in the official high school transcript.
  - **5.2.4.** Verified ACT score(s) unless exempted under subsection 5.2.4.1

**5.2.4.1.** Students who applying for the 2021 cohort are not required to provide an ACT score.

#### R609-6 Award Amounts and Renewals.

- **6.1. Funding Constraints of Awards:** The Board will determine award amounts, depending on the annual legislative appropriation, whether the institution is a credit granting or non-credit granting institution, and the number of qualified applicants. Awards shall be adjusted for students enrolled at an eligible private or nonprofit college or university based on 53B-8-205.
- **6.2. Scholarship Award**: Students who meet the eligibility criteria and enroll at a credit granting institution will receive a four-semester scholarship award, a maximum amount will be determined annually by the Board. Students who enroll in a non-credit granting institution will receive a one-time scholarship award, the amount of which will be determined annually by the Board, which the institution may disburse over the course of a recipient's enrollment within this policy's limits and requirements.
- **6.3. Ongoing Eligibility:** If a student receives an award disbursement, the recipient must enroll at a credit granting institution, maintain a 3.0 GPA and complete a minimum of 12 credit hours per academic semester to remain eligible for future disbursements. . Students who earn less than a 3.0 Semester GPA will be placed on probation. If the recipient again at any time earns less than a 3.0 GPA the scholarship may be revoked. Institutions shall verify the recipient has met these requirements. Recipients who do not maintain eligibility forfeit the remaining award amount.

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#### R609-7. Time Constraints and Deferrals

- **7.1. Time Limitation:** Scholarship funds are only available to a recipient for five years after their high school graduation date.
- **7.2.** Upon the first day a recipient begins courses using the scholarship funds at a non-credit granting institution, the recipient must use the award in its entirety within two years, unless extended under section 7.3. This time limit does not extend the five-year award availability under section 7.1.
- **7.3. Deferral or Leave of Absence:** Recipients who will not enroll continuously for Fall and Spring/Winter at an eligible institution a student shall apply for a deferral or leave of absence with their institution.
  - **7.3.1.** Deferrals may be granted at the discretion of the scholarship review committee. Leaves of absence may be granted, at the discretion of the institution. Deferrals and leaves of absence may be granted for military service, humanitarian/religious service, documented medical reasons, and other exigent reasons.
  - **7.3.2.** An approved deferral or leave of absence will not extend the time limits of the scholarship. The scholarship may only be used for academic terms that begin within five years after the recipient's high school graduation date.

#### R609-8 Transfers

**8.1.** Recipients may transfer to another <u>eligible</u> institution and retain the scholarship award. Recipients are responsible to inform the Office of the Commissioner of their intent to transfer. The Office of the Commissioner shall coordinate the transfer of scholarship funds and information.

#### R609-9 Scholarship Determinations and Appeals

- **9.1. Scholarship Determinations:** Submission of a scholarship application does not guarantee a scholarship award. The Scholarship Staff shall review individual scholarship applications and determine eligibility. Awards are based on available funding, applicant pool, and applicants' completion of scholarship criteria by the specified deadline.
- **9.2. Appeals:** An applicant has the right to appeal the Scholarship Staff's adverse decision by filing an appeal with the Scholarship Appeals Committee subject to the following conditions:
  - **9.2.1.** Applicants may submit a written appeal through either the U.S. Mail or their Regents Scholarship Student Account. Appeals must be postmarked (if mailed) or submitted online within 30 days of the date on which the scholarship notification was issued.
  - **9.2.2.** In the appeal, the applicant must provide his or her full name, mailing address, the high school he or she last attended, a statement of the reason for the appeal, and all information or evidence that supports the appeal. The failure of an applicant to provide the information in this subsection shall not preclude the acceptance of an appeal.
  - **9.2.3**. An appeal filed before the applicant receives official notification from the Scholarship Staff of its decision may not be considered.

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- **9.2.4.** If an applicant failed to file his or her appeal on time, the Scholarship Appeals Committee shall notify the applicant of the late filing and give him or her an opportunity to explain the reasons for failing to file the appeal by the deadline. The Scholarship Appeals Committee shall not have jurisdiction to consider the merits of an appeal that is filed beyond the deadline unless it determines the applicant established excusable neglect.
- **9.2.5.** The Scholarship Appeals Committee shall review the appeal to determine if the award decision was made in error, or if the applicant demonstrated substantial compliance with the scholarship application requirements but failed to meet one or more requirements for good cause.
- **9.2.6.** If the Scholarship Appeals Committee determines the applicant has shown by a preponderance of the evidence that the initial decision was made in error, it shall either reverse the initial decision or remand it back to the Scholarship Staff for further review in accordance with the Appeals Committee's instructions.
- 9.2.7. If the Scholarship Appeals Committee determines the applicant has shown by a preponderance of the evidence that he or she demonstrated substantial compliance with the application process requirements and good cause for failing to meet one or more of the requirements, the Appeals Committee shall grant the applicant a reasonable period of time to complete the remaining requirements and to resubmit the completed application to the Scholarship Staff for a redetermination. In such a case, the applicant shall have the right to appeal an adverse decision according to this rule.
- **9.2.8.** The Scholarship Appeals Committee's decision shall be in writing and contain its findings of facts, reasoning and conclusions of law and notice of the right to judicial review.
- **9.2.9.** The Scholarship Appeals Committee's decision represents the final agency action. An applicant who disagrees with the Scholarship Appeal Committee's Decision may seek judicial review in accordance with Utah Code Ann. 63G-4-402.

#### R609-10 Reporting

- 10.1. As directed by Commissioner's staff, eligible institutions shall report to the Board the following:
  - **10.1.1.** The names of students the institutions awarded Regents' Scholarship funds.
  - **10.1.2.** Enrollment information such as the current GPA, the number of credits completed, and deferment or leave of absence information.
  - **10.1.3.** Other information deemed necessary to evaluate eligibility or the effectiveness of the program.
- **10.2.** The Board may, at any time, request additional documentation or data related to the Regents Scholarship and may review or formally audit an eligible institution's compliance with this policy.

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## **Dixie State University**

'Dixie' Name Impact Study

December 9<sup>th</sup>, 2020

### **Table of Contents**

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Project Overview



### **Dixie Name Study Research Methodology & Objectives**

#### Methodology

#### **Project Timeline**

Cicero Group's initial kick-off with Dixie State University began in **September** and concluded in **November** with a comprehensive research report

#### **Focus Groups**

**Eight sessions** were conducted across **three populations**. Sessions were held via Zoom and were approximately one hour each

#### **In-Depth Interviews**

102 one-on-one interviews were conducted across twenty-two stakeholder groups.
Sessions were held via Zoom and were approximately 25 minutes each

#### Survey

**3,225** individuals completed the questionnaire across five discrete populations. Eleven more granular sub-populations were later defined and analyzed

#### **Study Objectives**

#### **Understand | Interpretations of 'Dixie'**

Go beyond the simple capture of common perspectives and include specific key populations across a variety of demographics and stakeholder groups that are pertinent to Dixie State University's future success

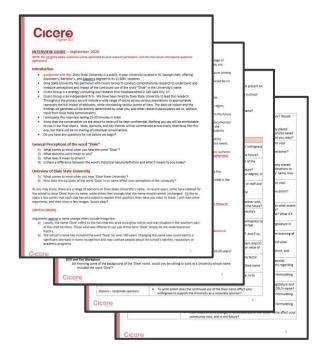
#### **Quantify | Reception of Perspectives**

Introduce even-handed, objective perspectives both visually and verbally to all stakeholders. Quantify the before and after perspective shifts, and contextualize results by stakeholders and their sub-groups

#### Measure | Impacts & Implications

Project critical implications of both retaining and removing the word 'Dixie' from the university's name. Specifically define the impacts regarding donations, support, branding, recruitment, reputation and other specialty topics

#### Project Items At-A-Glance









### Survey Participants, Focus Groups, and In-Depth Interviews

### **Survey Participants**



Faculty & Staff



**Current Students** 



Prospective Students
In-State
Out-of-State\*



General Population
Southwestern Utah
Greater Utah
Out-of-State\*



Alumni

In-State Older (2009 and earlier)
In-State Recent (2010 and beyond)

Out-of-State Older (2009 and earlier)
Out-of-State Recent (2010 and
beyond)

### **Focus Groups**



**Faculty & Staff** 





### **In-Depth Interviews**



### **Community**Community Leaders

National Advisory Council
Alumni
Major Employers



#### Gov. & Administration

Government Officials
DSU Cabinet Members
Board of Trustees



#### Academia

USHE Diversity Officers
Utah Board of Higher Education Members
Polytechnic Peers
Accrediting Body (NWCCU)



#### **Donors & Sponsors**

Individual Foundation Corporate Prospective Athletic



#### Affiliations

WAC Athletic Directors
University Licensing Partner
NCAA and WAC Members



#### Recruitment

Prospective Faculty
High School Counselors
DSU Recruiters



Executive Summary

Quantitative Findings



### **Executive Summary | Big Picture Perspective**



#### SUPPORT FOR AND ISSUES WITH THE TERM 'DIXIE'

While support for the term 'Dixie' remains greater than opposition to its continued use across some populations, particularly in Southwestern Utah and among all current students, concerns with the term as registered by meaningful portions of virtually all populations considered warrant careful and clear-eyed deliberation relative to its impact on the institution's capacity to both grow and fulfil its mission.



#### PROBLEMATIC AND CONFUSING ASSUMPTIONS AROUND 'DIXIE'

The term 'Dixie' not only carries negative connotations of southern slavery for some, but from a branding, marketing, and recruiting perspective, many who are unfamiliar with the institution incorrectly assume it is located somewhere in the southern states. Confusion around the school's location and identity adds a problematic element that may also inhibit growth and reputational aspirations.



#### **REAL IMPACTS ON KEY OUTCOMES**

The use of 'Dixie' in the name is hurting employment prospects for some alums, some faculty and staff see impacts to their ability to obtain grants/funding, recruitment and retention of faculty and staff is made more challenging, and student recruitment — especially outside of Utah — is negatively impacted. However, if the term is removed from the name, some alums and locals have indicated they will reduce or eliminate support.

### **Executive Summary | Key Insights**



### Reputation

Academic reputation is, according to survey respondents, the most important factor for the future success of the University. The 'Dixie' name impacts the University's reputation most positively among locals. The name impacts the institution's reputation more negatively among populations outside the state of Utah, as well as among some key stakeholder populations, affiliates, and groups.



Based on stated intentions, removing Dixie from the institution's name may lead to decreased alumni support. On the other hand, based on stated perceptions, keeping Dixie in the name may be increasingly problematic for some key populations, inhibit growth, hinder the ability to receive grants and donations, or form partnerships.





### **Recruitment and Marketing**

Key questions of origins and meaning of the name aside, the 'Dixie' name is confusing to people from outside of Utah, many of whom assume it is located in the Southern United States. The name has a positive effect on willingness to attend the institution in Southwestern Utah, and a relatively negative effect outside of Utah.



Most in Utah think the name should be unchanged, but outside of Utah and among various populations, there is a stronger inclination to change the name. After being presented with various perspectives, most groups become more in favor of changing the name; those who say the University should 'absolutely keep' 'Dixie' are rarely swayed.





#### **Brand**

Keeping the 'Dixie' name will have minimal bearing on brand acceptance within Utah, but will have a negative effect with the out-of-state general population, where, for example, a majority would not feel comfortable wearing apparel which included the word 'Dixie'

### Perspectives

Perspectives in support of the 'Dixie' name are most resonant with Southwestern Utah's population, while perspectives taking issue with the 'Dixie' name resonate most with recent out-of-state alumni, African Americans\*, faculty and staff, and peer institutions/partners.





## The 'Dixie' name seems to have a clear, negative impact on the school's reputation with certain stakeholder groups, although the opposite is true for the local community and older alumni

**Executive Summary** | Key Data Points



### Reputation

- The 'Dixie' name negatively impacts the school's reputation outside of Utah: 56% of Out-of-State General Population say that keeping the 'Dixie' name will negatively impact the University's reputation while this figure is only 25% for Southwestern Utah General Population, and 44% for Greater Utah.
- The 'Dixie' name negatively impacts the school's reputation for African Americans: 48% of African Americans believe that keeping the 'Dixie' name will negatively impact the University's reputation. Those who identify as white are slightly more likely to say the 'Dixie' name will have a negative impact than a positive impact (33% vs 29%).
- Faculty & Staff more commonly view the 'Dixie' name as a negative: Unlike Southwestern Utah's general population, 49% of Faculty & Staff say that keeping the 'Dixie' name will negatively impact the University's reputation.
- At least a quarter of nearly every population in every geography tested view 'Dixie' as having a negative impact on reputation: Even in Southwestern Utah, concerns that the name 'Dixie' has a negative impact on the school's reputation exist in meaningful numbers across populations

## The 'Dixie' name creates particular challenges for out-of-state recruitment but is perceived to have more positive effects on recruiting within Utah, and especially within Southwestern Utah

**Executive Summary** | Key Data Points



#### **Recruitment and Marketing**

- The 'Dixie' name is confusing to those who are less familiar with the University: Faculty and Staff report that in academic circles, colleagues generally assume Dixie State University is located in the Southern United States.
- Nearly half of recent graduates are concerned that the inclusion of 'Dixie' on their resume has caused or may cause an issue(s): Recent Out-of-State Alumni and Faculty & Staff are most likely to see it as a possibility for potential employers to view the word 'Dixie' on their resume negatively.
- The 'Dixie' name has the most positive effect on willingness to attend or encourage others to attend in Southwestern Utah:

  The 'Dixie' name has minimal impact on willingness to attend or recommend for Greater Utah, and the most negative effect for individuals living outside the state of Utah.
- More than one third of Prospective Students believe that keeping the 'Dixie' name will have a negative impact on out-of-state recruitment: But while the impact outside the state is pronounced, just over one in ten say it will have a negative impact on in-state recruitment.

## The 'Dixie' brand is strong in Southwestern Utah, and somewhat strong throughout the rest of the state, but is largely problematic outside of Utah

**Executive Summary** | Key Data Points



**Brand** 

- Keeping the 'Dixie' name has a negative impact on brand recognition outside of Utah: Just over half of those outside the state of Utah believe that keeping the 'Dixie' name will have a negative impact on brand recognition.
- More than a third of current students say keeping the 'Dixie' name will negatively impact brand recognition: 36% of students and 54% of Faculty & Staff say keeping the 'Dixie' name will have a negative impact on brand recognition.
- In Southwestern Utah, keeping the 'Dixie' name will positively impact brand appeal: The Southwestern Utah General Population is especially bullish on the 'Dixie' name with 62% saying it will positively impact brand appeal and only 8% saying it will negatively impact brand appeal.
- Outside of Utah, 52% of people are uncomfortable wearing apparel which includes 'Dixie': 27% of Current Students, 35% of Prospective Out-of-State Students, and 26% of Prospective In-State Students say they are uncomfortable wearing apparel which includes the word 'Dixie'

## A name change would likely result in decreased alumni donations, whereas keeping the 'Dixie' name could mean trouble for grant seeking, corporate donations, and partnerships

**Executive Summary** | Key Data Points



Support

- **DSU Alumni will consider reducing their support if 'Dixie' is removed from the name:** Two-thirds of alumni who graduated prior to 2009, and nearly half who graduated after 2009 say they will consider reducing support to the University.
- Faculty & Staff believe that grants, corporate donations, and partnerships will be negatively impacted by keeping the 'Dixie' name: 48% of Faculty & Staff believe that keeping the 'Dixie' name will have a negative impact on these efforts, while just 23% believe it will have a positive impact.
- Southwestern Utah residents say that removing 'Dixie' from the name will have a negative impact on local and statewide support: 71% of Southwestern Utah General Population, and 40% of Greater Utah say that a name change will negatively impact local and statewide support.
- Faculty & Staff who donate to scholarship funds say a name change would have almost no effect on their donations: Unlike alumni, few Faculty & Staff say they would donate more (15%), or less (19%).

## Those who strongly oppose a name change are not swayed by other perspectives, but those who begin neutral in the debate can be persuaded to favor or oppose the University's 'Dixie' name

**Executive Summary | Key Data Points** 



Name Change

- Those who are at first 'indifferent' generally become more likely to support a name change after hearing all perspectives: For example, 21% of Greater Utah residents indicated that they believed the University should drop the 'Dixie' name, then, after learning more about perspectives on both sides of the question, that figure doubled, increasing to 42%. In the case of Out-of-State General Population, this figure moved from 36% to 51%.
- Most African Americans say the University should remove 'Dixie' from its name: While African Americans were initially most inclined to believe the name should be changed, after learning about perspectives from both sides of the question, this figure increases substantially.
- Southwestern Utah's General Population clearly favors keeping the 'Dixie' name: Before reading all perspectives, 79% think the name should remain, and after reading all perspectives, 75% believe that the 'Dixie' name should remain.
- Current students favor keeping the 'Dixie' name: Before reading all perspectives, 64% think the name should remain, and after reading all perspectives this figure drops slightly to 62%.

For locals and older alumni, the 'Dixie Pride' perspective is most resonant, and of the opposing perspectives, the 'Cannot Hide From The Past' argument is slightly more resonant than others

#### **Executive Summary** | Key Data Points



### **Perspectives**

- Perspectives in support of the 'Dixie' name are most resonant with Southwestern Utah General Population and Older Alumni: These groups find the 'support' perspectives to be more resonant than any other stakeholder groups.
- Perspectives taking issue with the 'Dixie' name are most resonant with African Americans and Recent Out-of-State Graduates: These groups find the 'issue' perspectives to be more resonant than any other stakeholder groups.
- For local residents, the 'Dixie Pride' perspective resonates most: This perspective resonates with 80% of Southwestern Utah General Population compared to 53% for Greater Utah and 41% for Out-of-State General Population
- For Greater Utah, the 'Don't Fix What Isn't Broken' perspective resonates most: This perspective resonates with 55% of Greater Utah, a group which also values the 'Dixie Pride' perspective (53%), and 'Cannot Hide From The Past' perspective (49%)
- Outside of Utah, the 'Cannot Hide From The Past' perspective resonates most: This perspective resonates with 54% of Out-of-State General Population, compared to only 26% of Southwestern Utah General Population.

Executive Summary

Qualitative Findings



## Those who oppose the 'Dixie' name believe it presents challenges that cannot be overcome while supporters of the name doubt the validity and impact of these challenges

#### **Executive Summary** | Key Focus Group Takeaways



#### Keeping 'Dixie' name implies racism

There is a sense that keeping the 'Dixie' name now shows agreement, whether tacit or explicit, with Confederate ideals of racism, oppression, and exclusion.

#### 'Dixie' name holds the University back

The Dixie name no longer serves the institution as it deters students, employees, and funding. Racist or not, the name is not aligned with the institution or its mission going forward.

#### Local support may wane if name changes

This group concedes that changing the 'Dixie' name may harm the University's brand amongst locals and the 'pastoral community' who are fond of the name and its ties to the region's early history.

Group 2
Support for
'Dixie' Name



#### 'Dixie' name is not a significant deterrent

Many are skeptical that the 'Dixie' name deters a material number of prospective students, employees, or funding dollars.

#### DSU needs to educate people about its history

If only the institution would more effectively educate students and others about its history, there would be fewer detractors and hence, little need to change its name.

#### Perceived Confederate ties present a challenge

This group recognizes that the school's 'flagrant past' of Confederate flags, slave auctions, and black face present a challenge to the University, and to its 'Dixie' name, but argue that it's in the past and the community has moved forward

These two focus groups were conducted by the research team not only to understand the nuance and depth of competing perspectives on this topic, but also to serve as a sounding board and to refine the various perspectives that would be presented in other focus groups, and to the 100+ interviewees from various stakeholder groups who participated in this research. These focus groups helped the researchers to ensure that they represented as accurately and fairly as possible the many opinions, arguments, and perspectives that were subsequently tested throughout this process.

Other focus groups were conducted with current DSU students and faculty/staff. These discussions helped to understand the unique perspectives of those stakeholder groups, and to inform subsequent phases of the research i.e. topics for research interviews and questions for the quantitative survey.



## Community voices are divided, opinions of government officials largely diverge along local/state lines, and donations may be difficult to predict in the event of a name change for DSU

**Executive Summary** | Key In-depth Interview Takeaways

#### **Community**



National Advisory Council Alumni Major Employers Community Leaders

#### 'Dixie' will impede growth

NAC and Major Employers are largely aligned in their belief that the 'Dixie' name is at odds with the University's mission, and that it will likely impede growth going forward.

#### Don't cave to political pressure

Community Leaders and Alumni have mixed views, but many (especially alumni) feel that 'caving to political pressure' with a name change is ill advised and will result in reduced support.

#### **Employers support a name change**

Major employers consistently support a name change, citing the need to attract/support a diverse workforce as well as voicing concern about graduates applying for out-of-state jobs where 'Dixie' is a problematic term.

### Gov. & Administration



DSU Board of Trustees
Utah Government Officials
DSU Cabinet Members

#### Paradigm shift in 2020

Several Trustees and statewide government officials observe a paradigm shift in 2020 regarding racial justice – one that makes the University's 'Dixie' name untenable, now, and in the foreseeable future.

#### The problem is only growing

Cabinet members almost unanimously support a name change, citing lost funding, faculty departures, and ongoing turmoil if the 'Dixie' name remains. Changing the name is viewed as less risky than keeping it.

#### Feeling compelled by 'outsiders'

Local government officials mostly agree that the local population will not support calls for a name change that seem to come almost exclusively from 'outsiders' i.e. those not of the community.

### Donors & Sponsors



Athletic Sponsors Individual Donors Corporate Donors Foundation Donors Prospective Donors

#### Some donors will stop supporting

Few donors say they will discontinue their support because of a name change, but some say they've heard of others that will do precisely this.

#### Focus is on students, not the institution

Many donors cite a focus and priority on helping students i.e. they may not support a name change, but a name change will not affect their desire to support the students.

#### **Donations are not for re-branding**

If the name does change, some donors may require a guarantee that their donations not go toward the name change, preferring that there be a complete separation of funds for this.



## The 'Dixie' name is viewed as ill-suited to the University's polytechnic or STEM-focused mission and negatively affects recruiting efforts of faculty and students alike outside the region

**Executive Summary** | Key In-depth Interview Key Takeaways

#### **Academia**



USHE Diversity Officers
Utah Board of Higher Education
Polytechnic Peers
WAC ADs & SWAs

#### DSU must directly reconcile racist past

The vast majority of these voices view the school's past as being highly problematic – something that must be addressed and reconciled

#### 'Dixie' name not fitting for polytechnic

The 'Dixie' name is regarded as antithetical to the nature of a polytechnic, or STEM-focused university and will deter many people from working there, attending, or sending their children there

#### Name change will diminish history

All institutional voices unanimously favor a name change, except for BOHE members, some of whom lament the removal of the 'Dixie' name because of a feeling that it essentially attempts to erase the region's history

#### Recruitment



Prospective Faculty
High School Counselors
Dixie State University Recruiters

#### 'Dixie' deters prospective faculty

Prospective faculty members are turned off by the 'Dixie' name, citing personal values and potential difficulty including 'Dixie' on their resume in the field of academia

#### **Inclusivity** is key

High school counselors not from Southern Utah believe the 'Dixie' name is at odds with inclusivity and some steer students of color away from Dixie for fear they will not feel accepted there

#### 'Dixie' name harms recruiting efforts

Student recruiters report that while they love Dixie State, they feel uncomfortable using the 'Dixie' name amongst diverse populations, and that out-of-state prospects are perpetually confused about the school's location

#### **Affiliations**



NWCCU Accrediting Body University Licensing Partner NCAA and WAC

#### No immediate threat to accreditation

While the accrediting body may have concerns about the 'Dixie' name, this will not affect the school's accreditation at this time

#### Licensing issues may worsen

It is unknown whether additional retailers will follow Dicks Sporting Goods in refusing to carry DSU merchandise, however, DSU's licensing partner does not believe this issue will subside any time soon

#### WAC/NCAA action not likely

Governing officials from the WAC and NCAA strongly oppose the school's inclusion of 'Dixie' in its name, but say their organizations will not likely consider punitive action on the matter



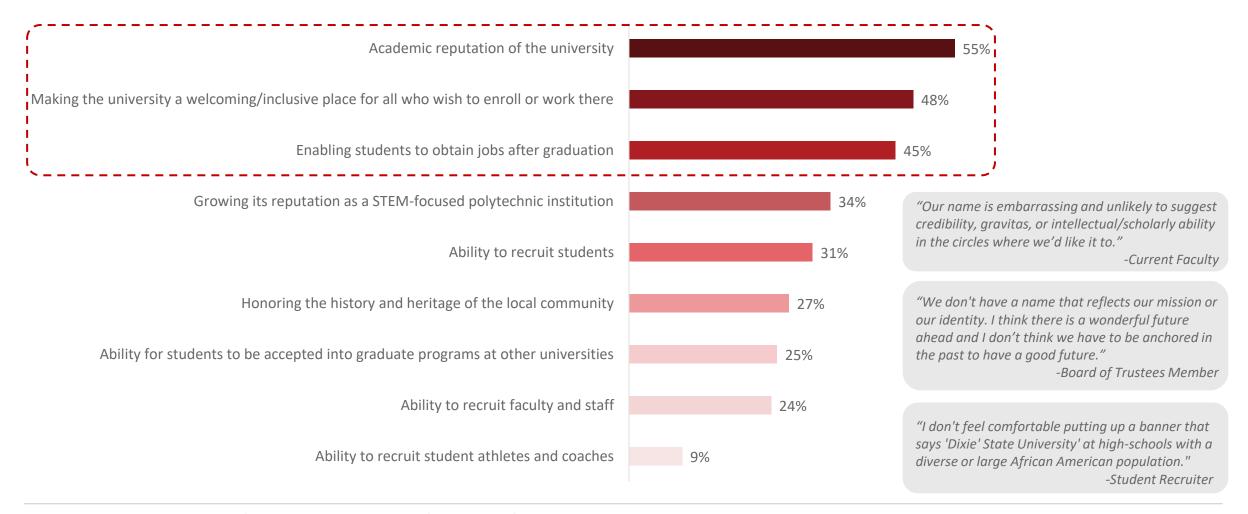


Reputation



## Academic reputation is viewed as the most important factor for the future success of the university, followed by making it a welcoming and inclusive place, and jobs for graduates

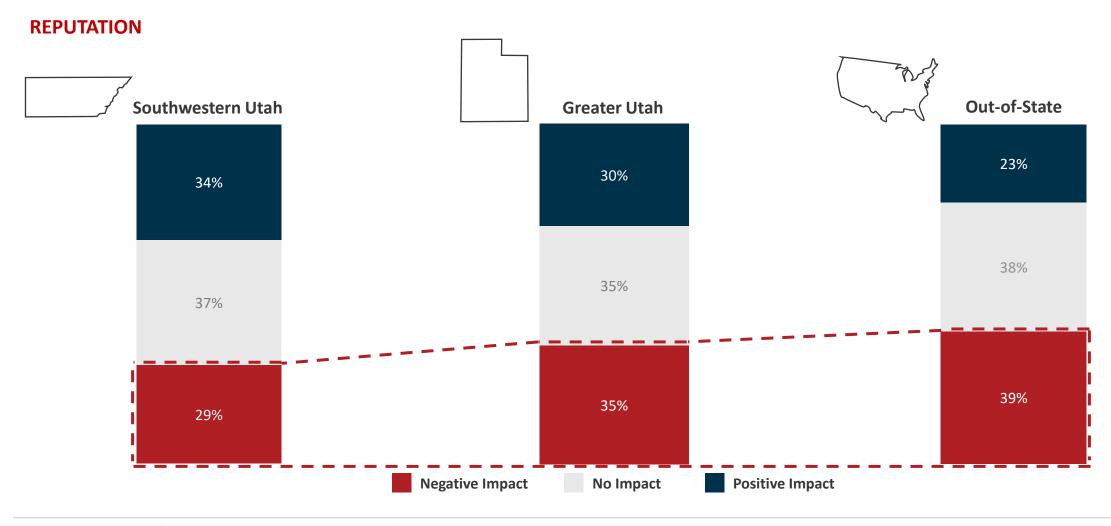
**Executive Summary** | Which factors are most important to the future success of the university?\*





## While concerns exist across populations, if DSU keeps 'Dixie' in its name those more distant from Southwestern Utah are most likely to perceive negative impacts to the institution's reputation

**Question** | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name by Geography



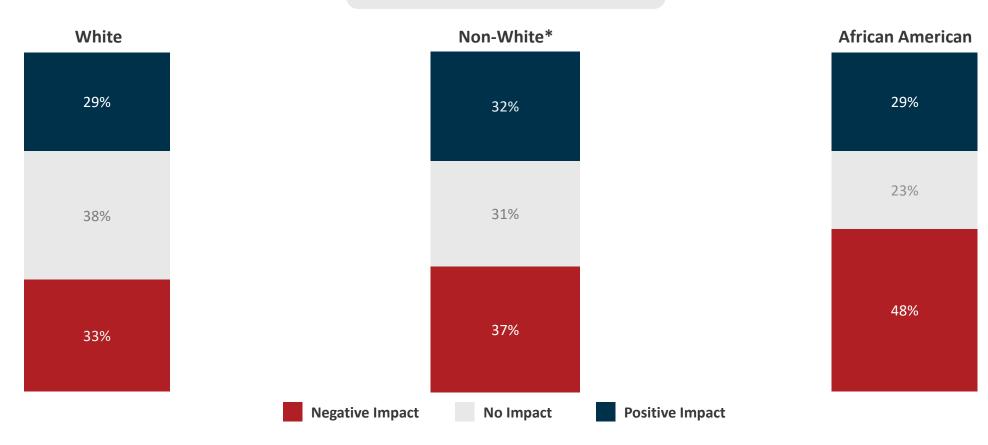


## When examining perception by race/ethnicity, the impact of the term 'Dixie' on the University's reputation is most negatively pronounced among African Americans

**Question** | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name by Race/Ethnicity



"Those photos put in my head what I already assumed when I heard the name of the school." -Governing Body Official, NCAA

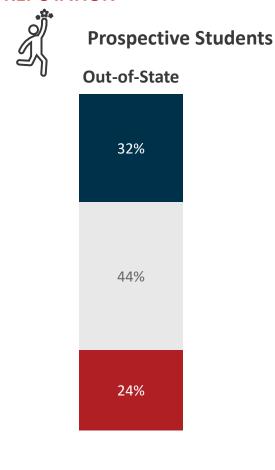


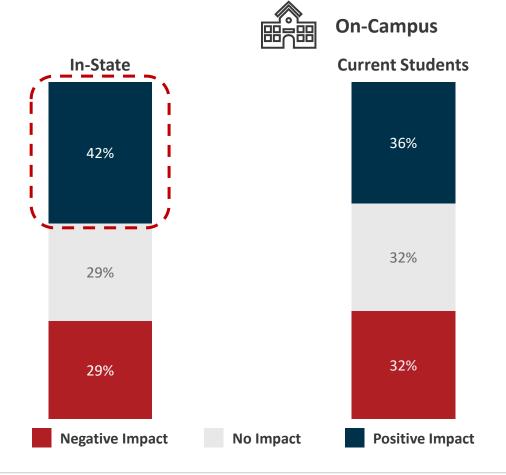


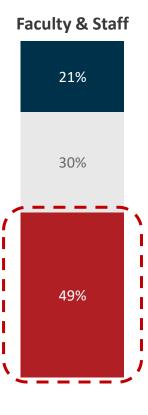
## In-state prospective students are more inclined to believe that keeping the name will have a positive impact on reputation; faculty and staff feel otherwise, while current students are split

Question | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name Among Prospective Students and On-Campus Populations

#### **REPUTATION**





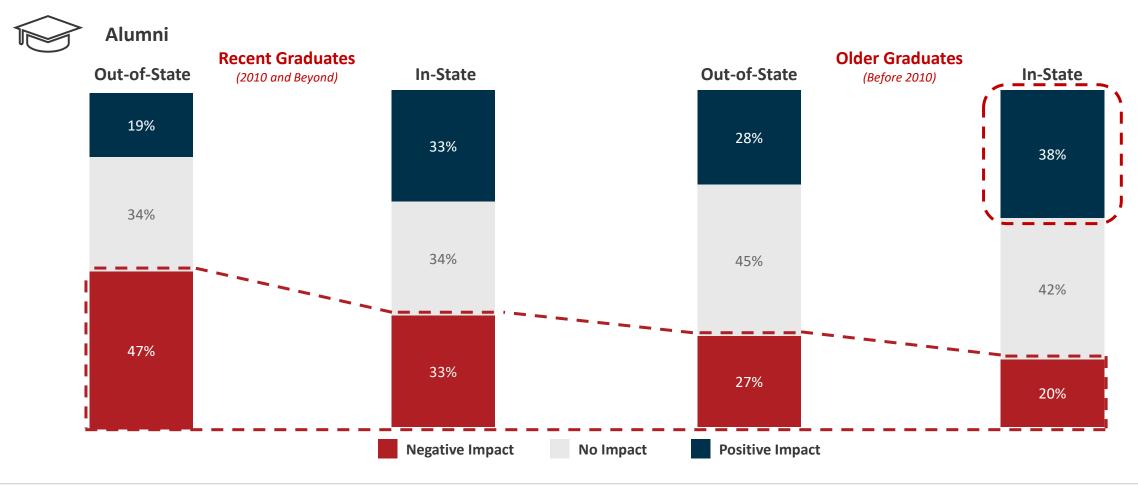




## Recent alums are more likely to believe that the name may hold DSU back, while older, in-state alums are more likely to see the name helping the university's reputation

**Question** | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name Among Alumni

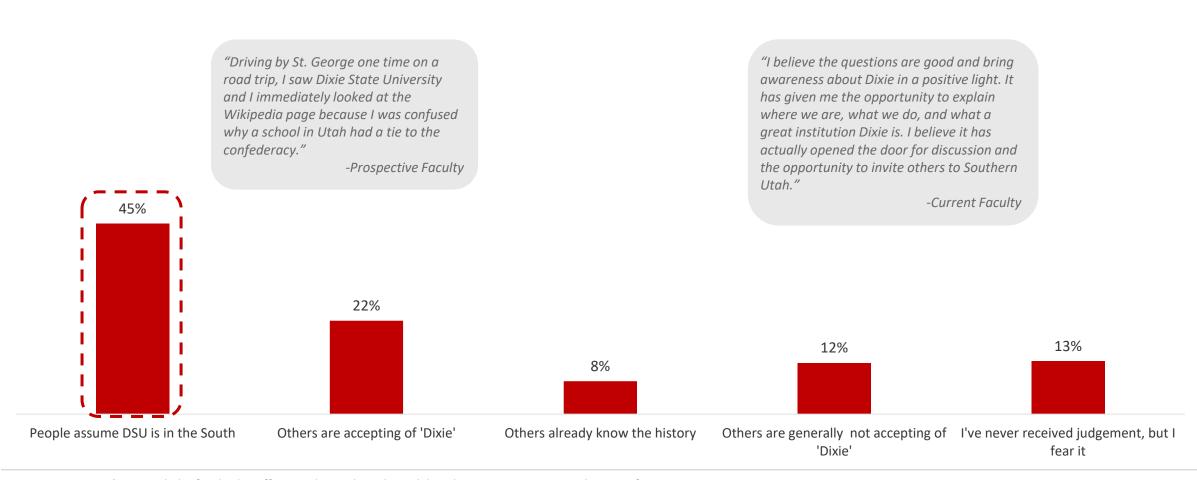
#### **REPUTATION**





## Faculty and Staff indicate that in the higher education field, colleagues often assume that Dixie State University is in the Southern United States

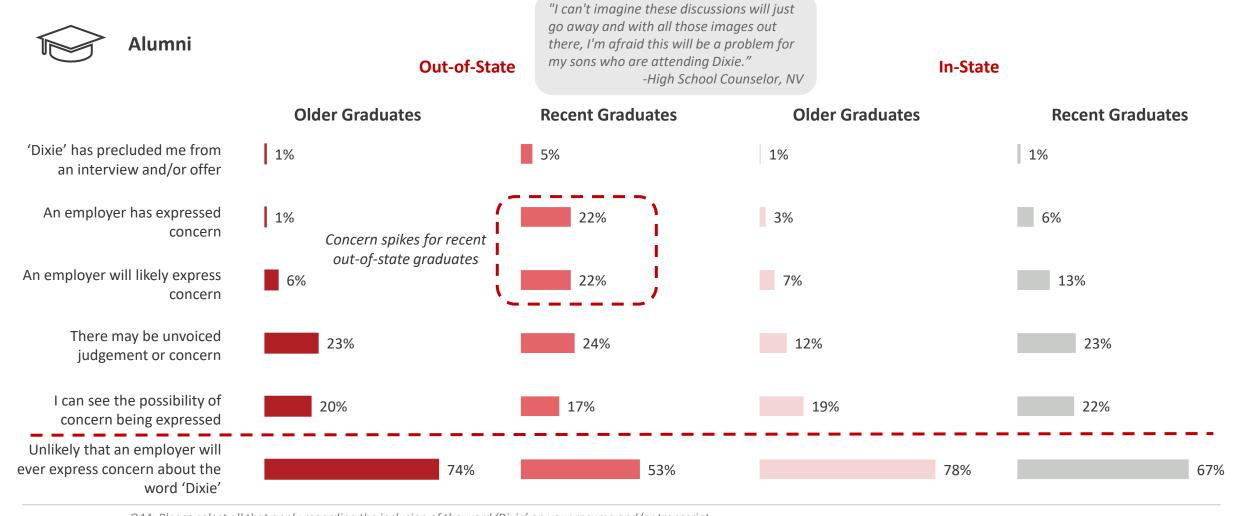
**Question** | Faculty and Staff Experiences at Academic Conferences and within Academic Circles





## About half of recent, out-of-state graduates and a third of recent in-state graduates at least see the possibility of concern or unvoiced judgment about the term 'Dixie' on their resume

**Question** | Select all that Apply Regarding the Inclusion of the Word 'Dixie' on Your Resume and/or Transcript

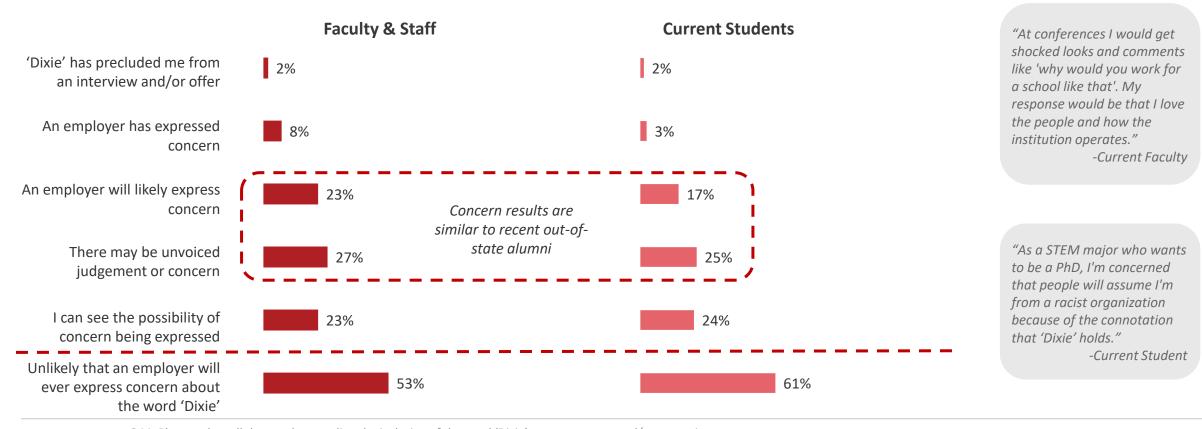




## Like alumni, some faculty/staff and current students see potential issues down the road with the term 'Dixie' on their resume or transcript, possibly making it more difficult to obtain employment

**Question** | Select all that Apply Regarding the Inclusion of the Word 'Dixie' on Your Resume and/or Transcript







## Interviewees consistently noted that for those living outside the region, and for some within the region, the word 'Dixie' is not synonymous with Southwestern Utah

**Key Learnings From Qualitative Research (interviews)** | Impacts on Reputation

# Utah Board of Higher Education Members

Board members tended to focus more on attracting students from outside of the region and how to successfully enter regional and national stages

"The bigger question for me is how can you reach students beyond the borders of the state. Anything that would tend to impact us beyond our borders should be kept in mind."

## Academic Accreditor

The inclusion of 'Dixie' in the university's name has no bearing on accreditation

"I think it's a bit anachronistic. I appreciate history and community connection with that, but I think of it as an odd name. Primarily because of its geographical location, but also because it's impacting their ability to attract students."



## Employers and academic peers recognize the probability of a perception issue when leaving the region of Southwestern Utah

**Key Learnings From Qualitative Research (interviews) | Impacts on Transcripts & Resume** 

### DSU Major Employers

Local employers agreed that having the word 'Dixie' on a resume does not cause concern about job candidates in their hiring process

"I haven't heard of specific negative resume stories, but I'm imagining someone going outside of this region and having to explain that. Why put this burden on alumni to have to explain?"

### **Polytechnic Peers**

Academic peers unanimously agreed that the university should consider changing its name

"I think their name is not indicative of their identity. Does 'Dixie State University' convey their polytechnic identity in a 30 second elevator pitch?"

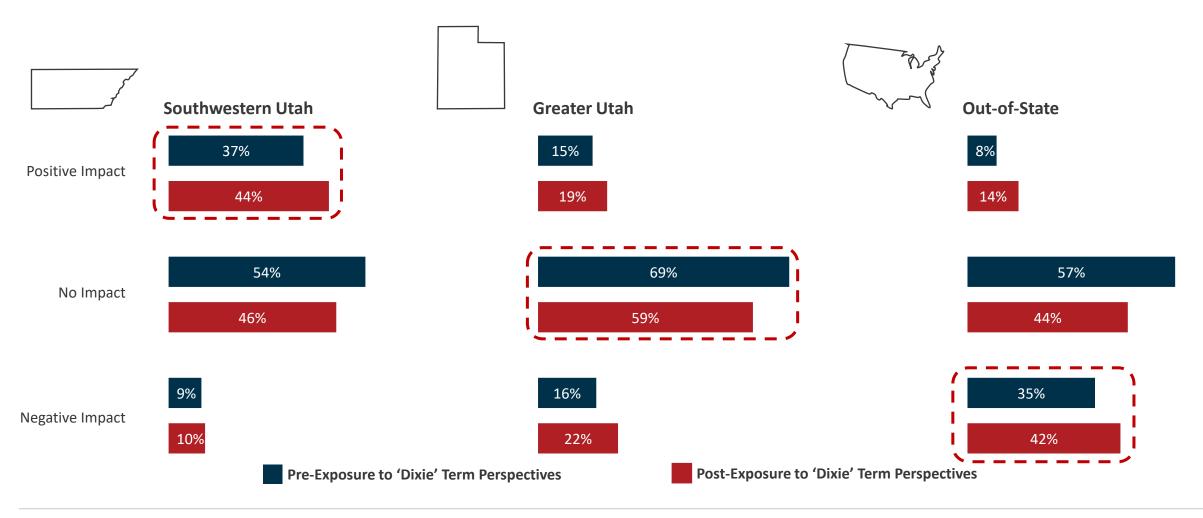


Recruitment and Marketing



### The 'Dixie' name has a positive influence on willingness to attend in Southwestern Utah, is mostly neutral across greater Utah, and is relatively negative among those outside of Utah

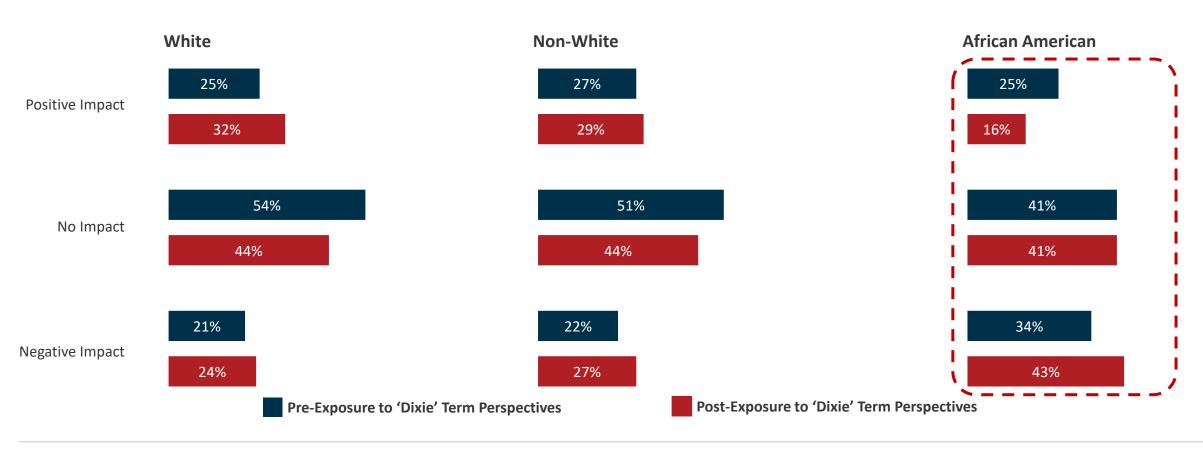
**Question** | Impact on Willingness to Attend or Encouragement of Attendance by Geography





### While largely unimpactful across most races/ethnicities, having the term 'Dixie' in the school's name has a relatively strong negative impact among African Americans

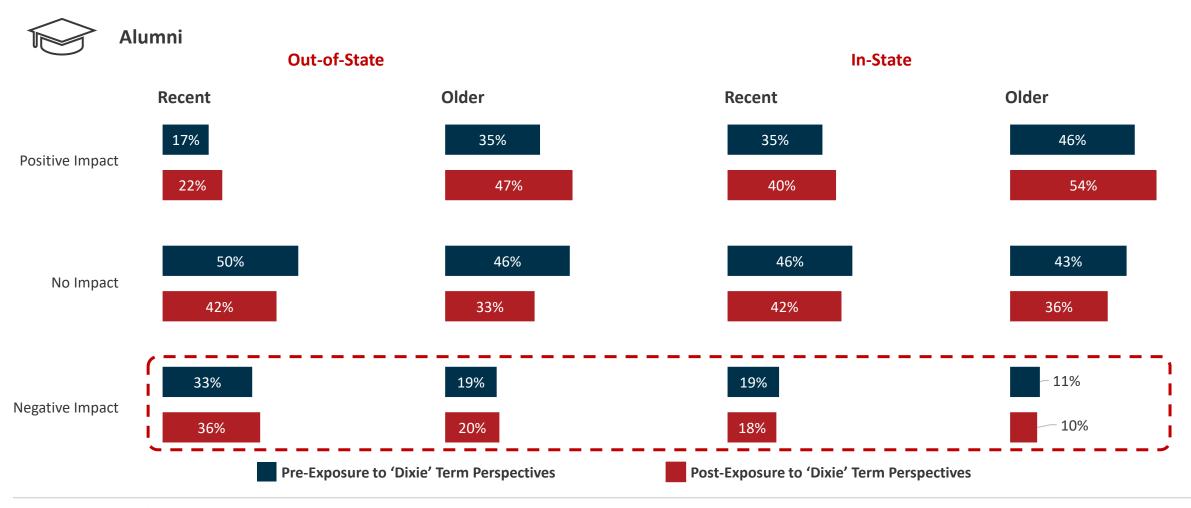
**Question** | Impact on Willingness to Attend or Encouragement of Attendance by Race/Ethnicity





### Out-of-State, recent alumni have reservations about the name, but in-state, older alumni see a strong positive impact from the term on their willingness to encourage others to attend DSU

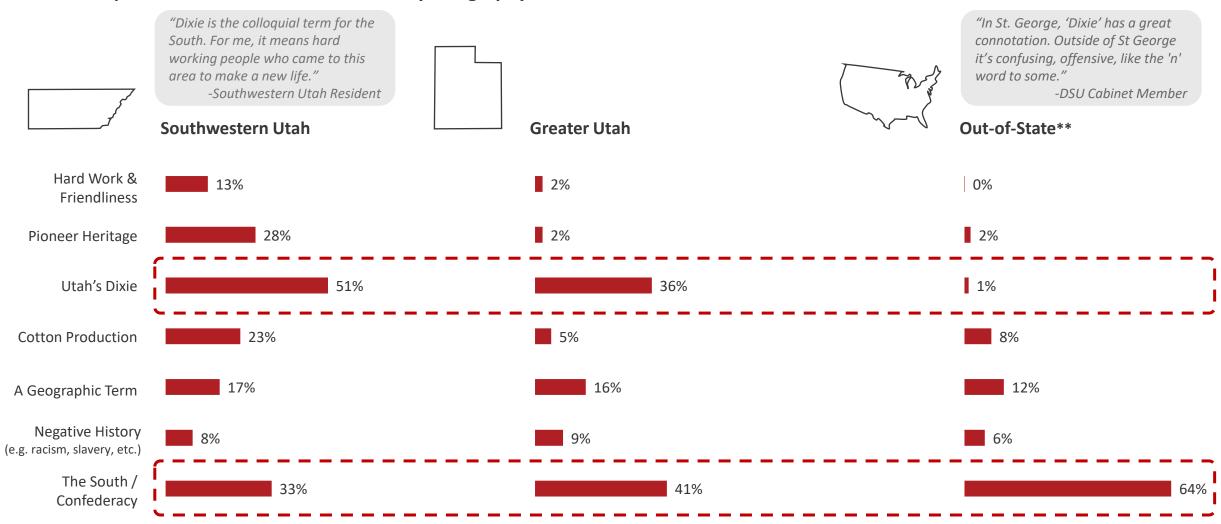
**Question** | Impact on Willingness to Attend or Encouragement of Attendance by Alumni





### Those outside of Utah associate 'Dixie' with the South and recognize Utah's 'Dixie' far less often, particularly when compared to those within Utah

**Question** | What Does 'Dixie' Mean to You by Geography\*





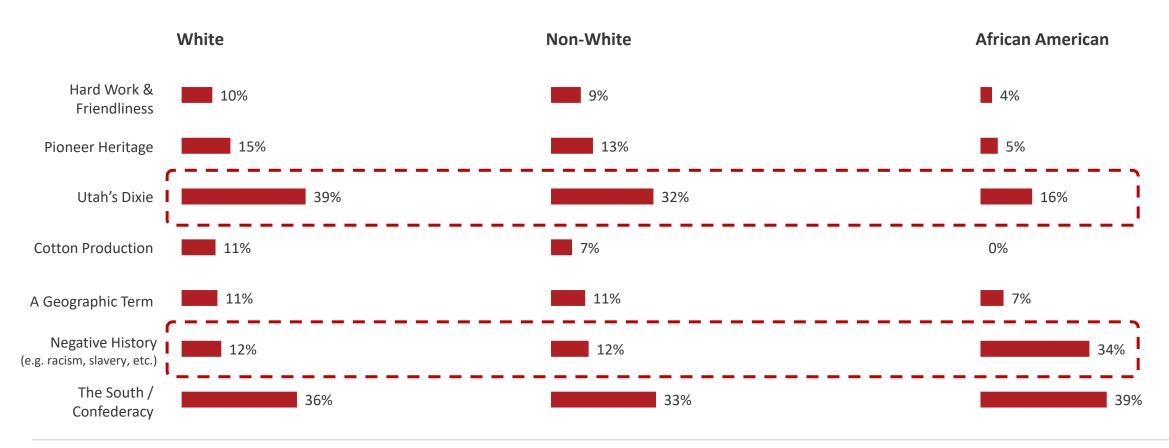
\*Responses that mentioned multiple aspects were counted for all categories to which they applied.

\*\*Out of State responses that did not fall under the above seven categories were not included. Therefore the population's data intentionally does not sum to 100%

Q20: The word 'Dixie' holds a range of meanings. To some, 'Dixie' is associated with different regions in the United States. 'Dixie' may also symbolize a specific time in history, a set of values, certain practices, or one's

### A similar dispersion occurs with race/ethnicity, but with a pronounced trend toward the negative history of the South instead of the geographic location

**Question** | What Does 'Dixie' Mean to You by Geography by Race/Ethnicity\*





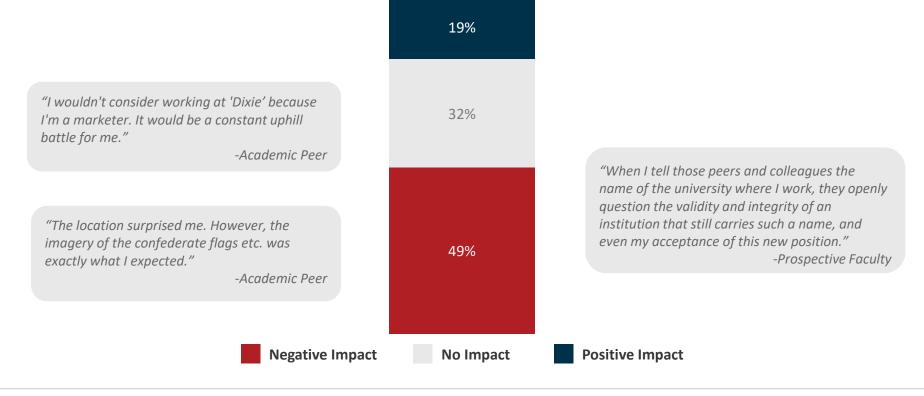
<sup>\*</sup>Responses that mentioned multiple aspects were counted for all categories to which they applied. Only responses that applied to the above categories were included and therefore certain population groups do not sum to

### Almost half of current staff and faculty believe that the 'Dixie' name will have a negative impact on future staff recruitment

**Question** | Impact on Faculty & Staff Recruitment if 'Dixie' is Kept in the Name Among Faculty & Staff



Faculty & Staff

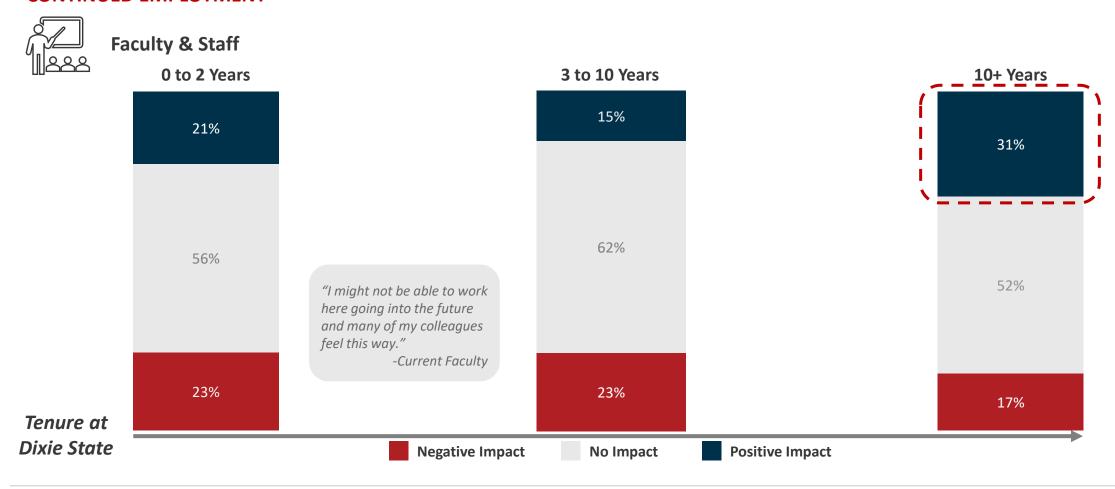




### Faculty and Staff with 10+ years at the institution are most likely to say that keeping the 'Dixie' name will have a positive impact on their desire to continue working there

**Question** | Impact on Continued Employment if 'Dixie' is Kept in the Name Among Faculty & Staff by Tenure

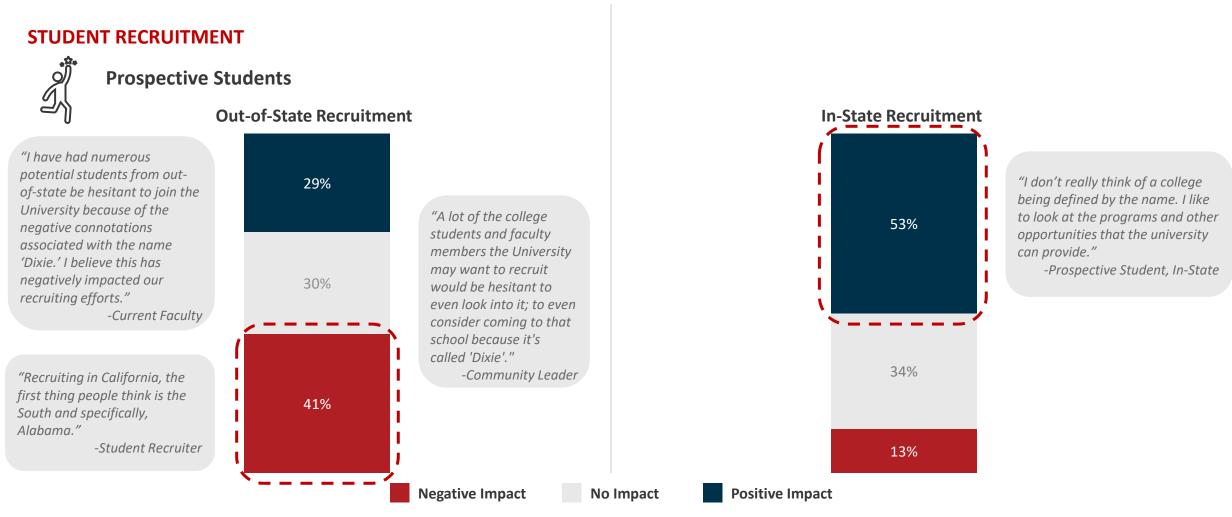
#### **CONTINUED EMPLOYMENT**





# 41% of prospective students believe that keeping the 'Dixie' name will have a negative impact on out-of-state recruitment and 54% say it will have a positive impact on in-state recruitment

**Question** | Impact on In and Out-of-State Student Recruitment if 'Dixie' is Kept in the Name Among Prospective Students





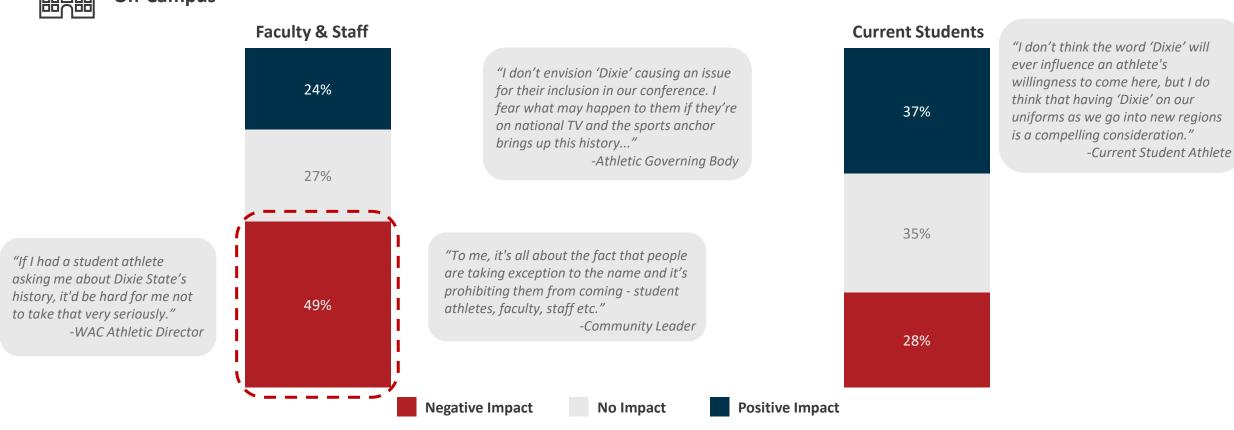
# Some on campus suggest the name is having a negative impact on athlete recruitment, in particular nearly half of faulty and staff see a negative impact on student athlete recruitment

**Question** | Impact on <u>Student Athlete Recruitment</u> if 'Dixie' is <u>Kept</u> in the Name Among On-Campus Populations

#### STUDENT ATHLETE RECRUITMENT



#### **On-Campus**





### Many prospective students do not raise issue with the word 'Dixie', but both recruiters and counselors can see this being a topic in the future

**Key Learnings From Qualitative Research (interviews) | Recruiting** 

### High School Counselors

do not think students will take exception to the word 'Dixie'.

There is a shift of perception when speaking to some out-of-state counselors

"My high school students are not negatively influenced by 'Dixie' because they're enveloped in other things." (In-State)

"Kids here have never had an issue with the name. Schools in East Las Vegas with more diverse student bodies would likely have an issue with this name though." (Out-of-State)

Dixie State University Recruiters

The college recruiters interviewed have not had negative experiences but envision that changing in the future

"I'd say that at the end of the day prospective students don't care about 'Dixie', but their parents do."

"Nobody really knows about 'Dixie' and the negative connotations around it. If all the students knew what I knew, then I think we would be in trouble and that would be very hard to defend."

### Both diversity officers and athletic governing body representatives agreed that 'Dixie' either does exclude or may exclude prospective students

**Key Learnings From Qualitative Research (interviews) | Welcoming Nature & Inclusivity** 

### USHE Diversity Officers

Diversity officers who were interviewed unanimously agree that 'Dixie' is not inclusive and welcoming of all groups

"I'm an alum too and I want a school that is inclusive.

Maintaining the name 'Dixie' isolates and sends a message of exclusiveness."

# Athletic Governing Body

'Dixie' currently has no bearing on the university's inclusion in athletic conferences, but there is relatable precedence within higher education and athletics

"By not changing the name, that speaks to the university trying to uphold some of their history whether consciously or unconsciously, which will dictate who decides to attend or work there."

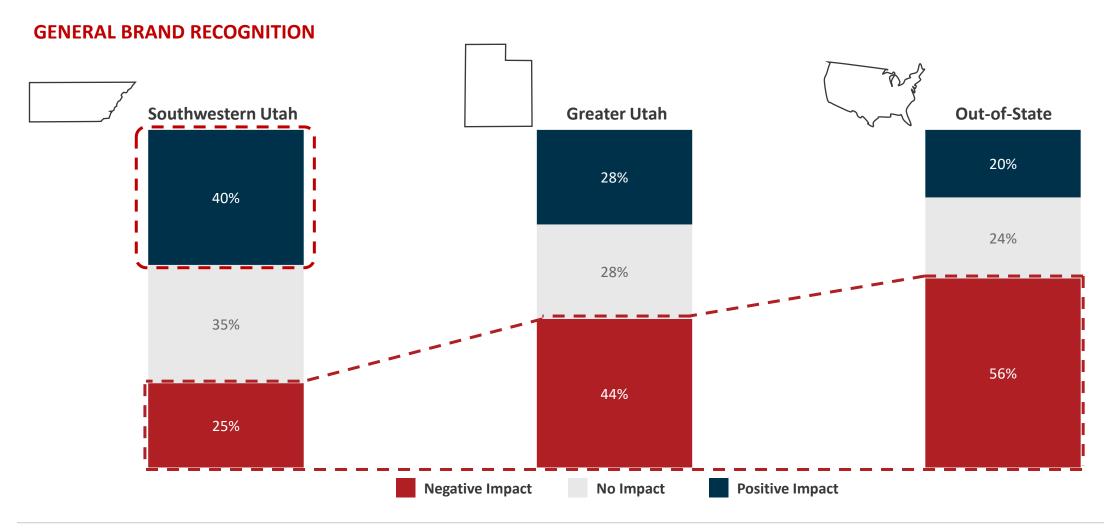


Brand



### Looking at general brand recognition alone, the populations outside of Southwestern Utah see a relatively strong negative impact from the inclusion of the word 'Dixie'

**Question** | Impact on General Brand Recognition if 'Dixie' is Kept in the Name by Geography



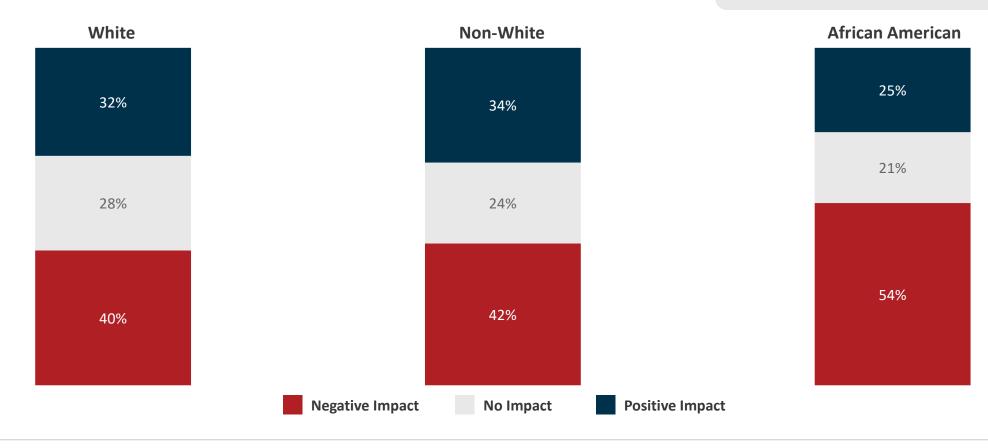


# Non-white and African Americans see the most downside for brand recognition in keeping 'Dixie' in the name, but there is still a relatively large group that sees no impact or a positive impact

Question | Impact on General Brand Recognition if 'Dixie' is Kept in the Name by Race/Ethnicity

#### **GENERAL BRAND RECOGNITION**

"I can't imagine people of color being willing to consider the university after seeing those photos." -Prospective Faculty

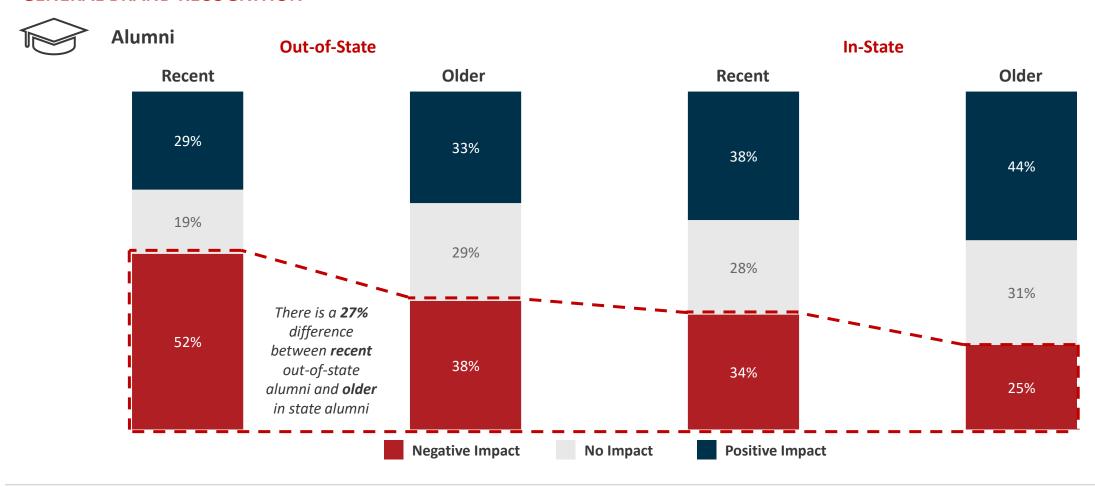




# As seen with other factors, out-of-state, recent alums see the greatest potential for negative impact on brand recognition, whereas older, in-state alums see the largest upside on recognition

**Question** | Impact on General Brand Recognition if 'Dixie' is Kept in the Name Among Alumni

#### **GENERAL BRAND RECOGNITION**





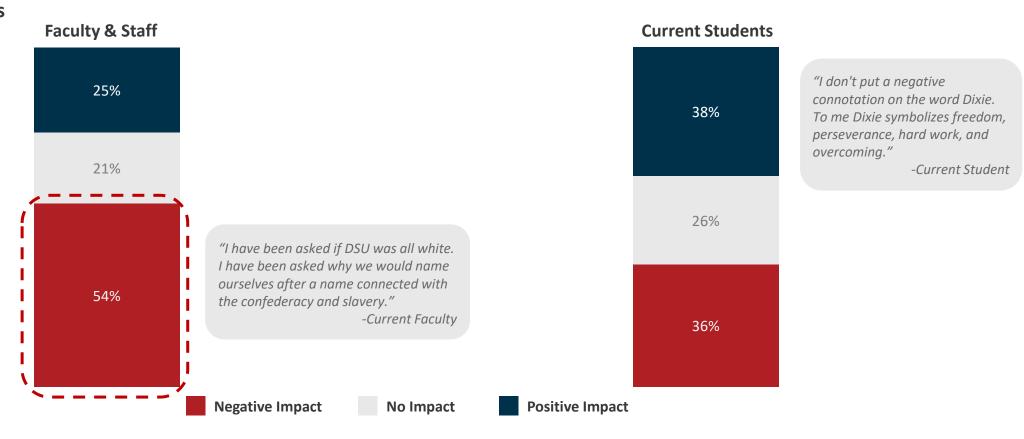
# Current students are split on the impact of 'Dixie' on brand recognition, while faculty and staff feel strongly that keeping 'Dixie' will have a more negative impact on brand recognition

**Question** | Impact on General Brand Recognition if 'Dixie' is Kept in the Name Among On-Campus Populations

#### **GENERAL BRAND RECOGNITION**



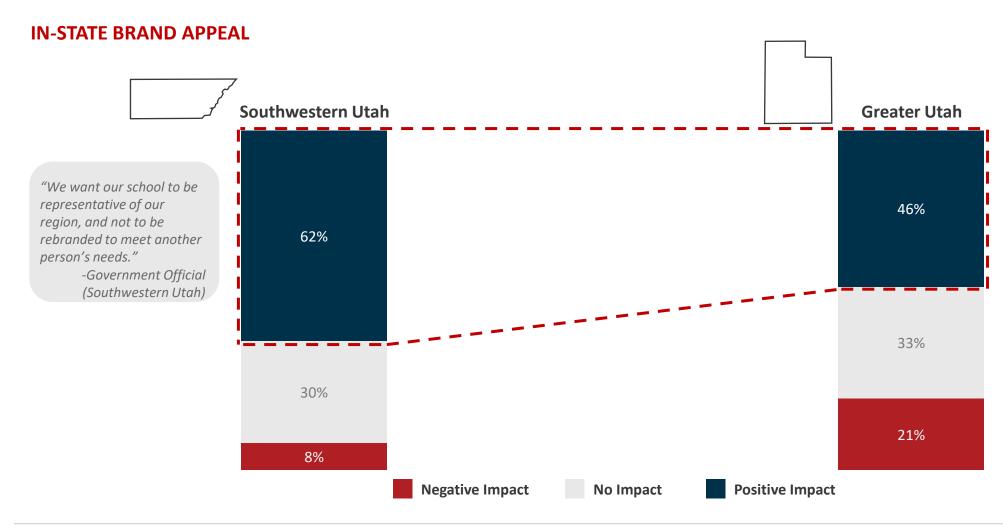
#### **On-Campus**





# The majority of those in Southwestern Utah see positive impact on in-state brand appeal if 'Dixie' is kept, and those in greater Utah feel similarly, albeit with more tempered expectations

Question | Impact on In-State Brand Appeal if 'Dixie' is Kept in the Name by Geography

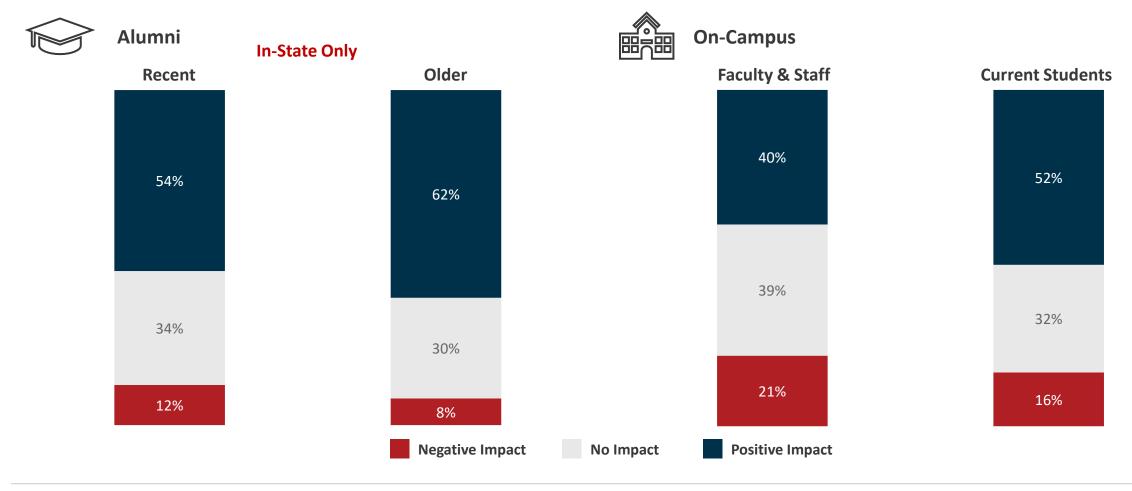




### Alumni and staff living in Utah see limited downside to keeping 'Dixie' in the school's name on in-state brand appeal, with most actually seeing a positive impact on brand appeal within Utah

**Question** | Impact on In-State Brand Appeal if 'Dixie' is Kept in the Name Among Alumni and On-Campus Populations

#### **IN-STATE BRAND APPEAL**





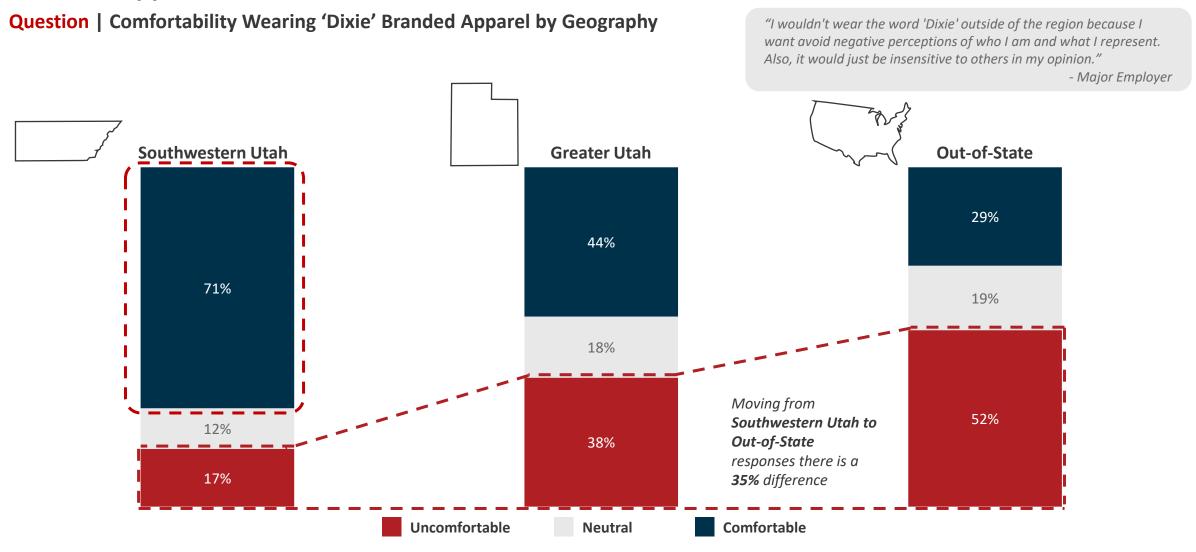
# On the other hand, there are strong concerns about the long-term brand appeal outside of Utah if 'Dixie' is retained, particularly among recent graduates who are living outside of Utah

**Question** | Impact on <u>Out-of-State Brand Appeal</u> if 'Dixie' is <u>Kept</u> in the Name Among Alumni and by Geography

#### **Out-of-State BRAND APPEAL Alumni Out-of-State Only Out-of-State** Older **General Population** Recent 9% 15% 20% 24% 19% 33% "A lot of the college students and faculty members the University may want to recruit would be hesitant to even look 67% 66% into it; to even consider coming to that school 47% because it's called 'Dixie'." -Community Leader No Impact **Negative Impact Positive Impact**



### The general population outside the state of Utah is relatively uncomfortable wearing 'Dixie' branded apparel, while those in Southwestern Utah are more comfortable

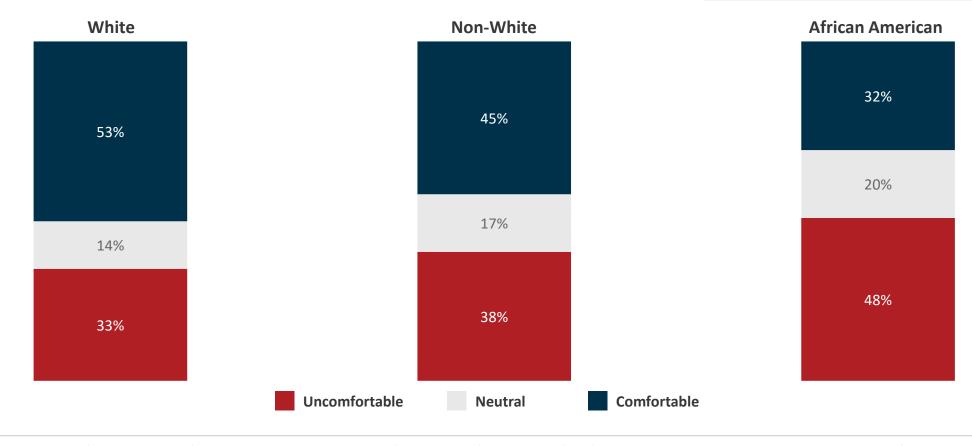




### About half of white people and a third of African Americans are comfortable wearing clothing with the term 'Dixie' on it when they are outside of Utah

**Question** | Comfortability Wearing 'Dixie' Branded Apparel by Race/Ethnicity

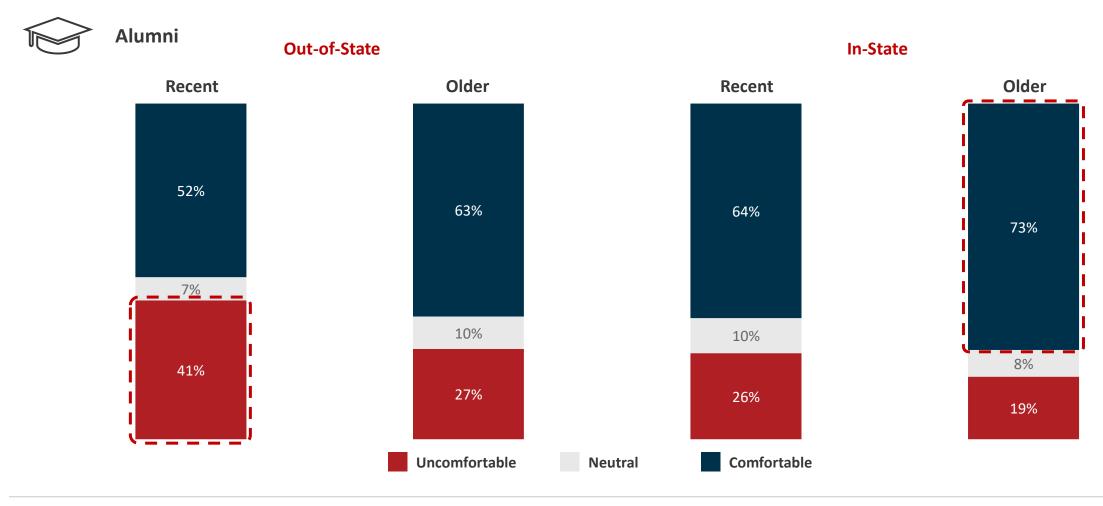
"My children are people of color. They currently attend
Dixie because this is where they can afford to attend.
They enjoy much of the academics here, but they
definitely refer to the school as DSU and not as Dixie."
-Current Faculty





### In-state, older alums are the most comfortable wearing 'Dixie' items, while faculty and staff are less comfortable wearing 'Dixie' clothing when outside of Utah

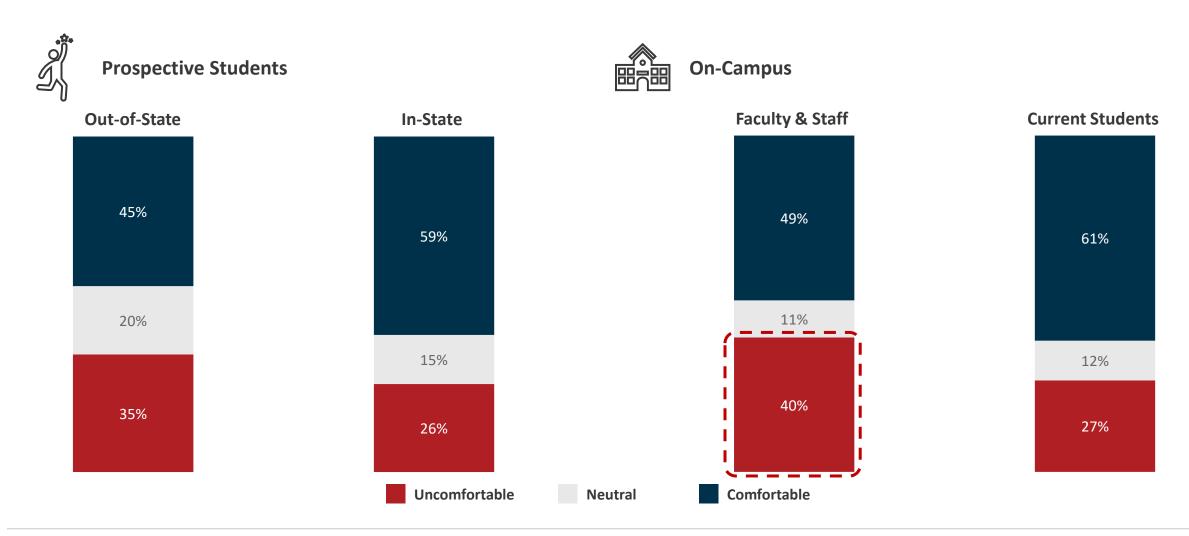
**Question** | Comfortability Wearing 'Dixie' Branded Apparel Among Alumni





### About a third of out-of-state prospective students and a quarter of in-state prospective students would be uncomfortable wearing 'Dixie' branded apparel

**Question** | Comfortability Wearing 'Dixie' Branded Apparel Among Prospective Students, and On-Campus Populations





### Confusion about the university's location due to the name 'Dixie' were commonplace remarks from all stakeholder groups that were not previously familiar with the university

**Key Learnings From Qualitative Research (interviews) | Brand** 

### WAC Athletic Competitors

The perceptions are nuanced among athletic directors and SWAs, but all agreed the name is not ideal from an athletic branding and recognition perspective

"As a branding piece I'm imagining Dixie State going out-ofstate and their competitors being confused about the university's location. Personally, I think that in specific areas people will not like this name."

### DSU Licensing Partner

Currently 'Dixie' has not been excluded from many retailers.
The licensing partner called-out this could change quickly change with one single event

"The largest risk is if an event occurs and tarnishes the word 'Dixie' on a national level. They'll most likely lose support from more retail locations."



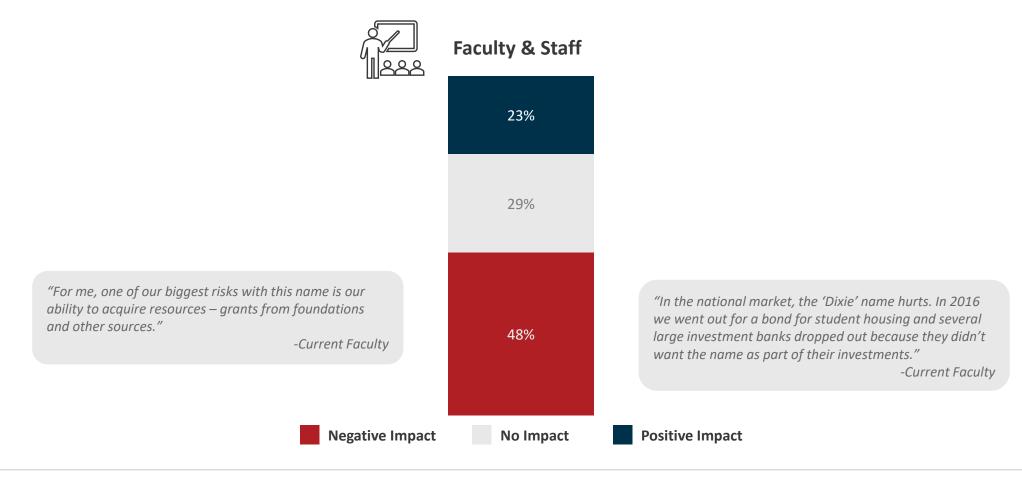
Support



# Nearly 50% of faculty and staff believe keeping 'Dixie' in the institution's name will have a negative impact on the school's ability to obtain grants, donations, and partnerships

**Question** | Impact on Seeking Grants, Corporate Donations, and Partnerships if 'Dixie' is Kept in the Name Among Faculty & Staff

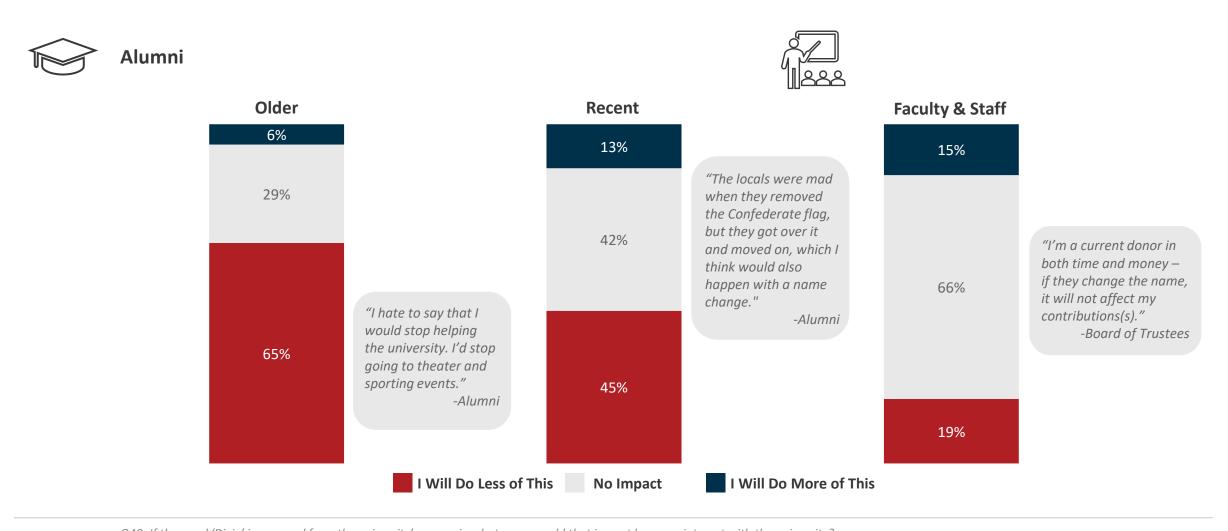
#### SEEKING GRANTS, CORPORATE DONATIONS, AND PARTNERSHIPS





# Among those who donate to scholarships funds, if 'Dixie' is removed, older alumni are most likely to consider reducing donations while faculty/staff say it would have no impact

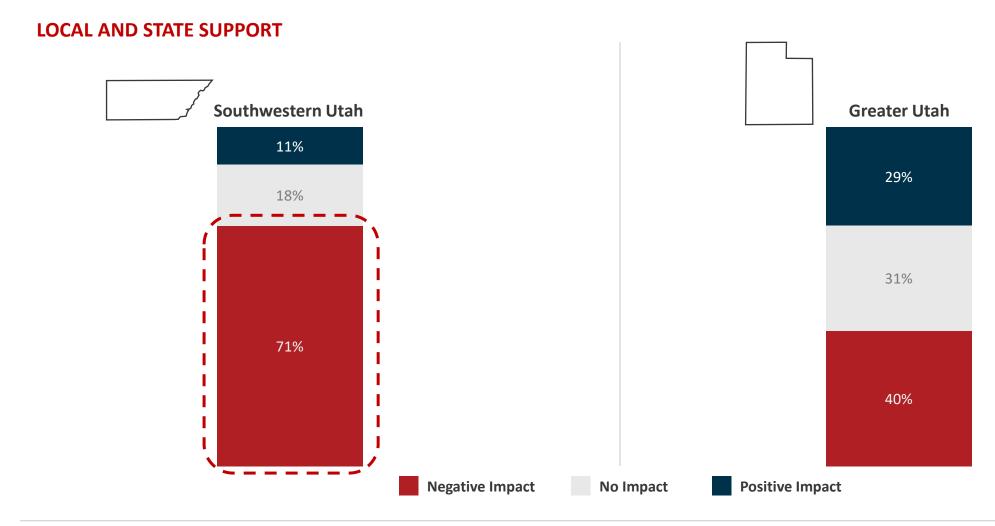
**Question** | Impact on Individual Donation to Scholarship Funds if 'Dixie' is Removed from the Name Among Faculty & Staff and Alumni





# The majority of residents in Southwestern Utah see the potential for reduced local and statewide support if 'Dixie' is removed from the name, while residents in greater Utah are less sure

**Question** | Impact on Local & Statewide Support if 'Dixie' is Removed from the Name by Geography





### All Southwestern Utah interviewees stated a loss of community support is possible if 'Dixie' is removed from the university's name; often this was cited as the largest risk to a change

**Key Learnings From Qualitative Research (interviews) | Community Support** 

### **Community Leaders**

Local leaders are split in their opinions, but all recognize there may be a large loss of community support if the name is changed

"As a business leader who needs a lot of donorship I recognize how fickle it is and I see a large issue with making a name change. Currently you still have a lot of donors who connect with the name strongly. I don't think it's time to make the name change now for that reason."

### **Government Officials**

All regional officials cited the local community as a key element to their decision-making process

"There needs to be a lot of community inclusion. It's about getting community leaders and trustees leading this push instead of the university itself."

"Here's what I'll be asking if this hits the floor. Where's the community on this issue? Is the USBHE going to be a player in this? This isn't going anywhere unless there is community support."

### Generally, donor interviewees place student achievement and well-being in front of their feelings about the name. Foundation donors took greater pause to the retention of 'Dixie'

**Key Learnings From Qualitative Research (interviews) | Financial Support** 

# Corporate Donors & Athletic Sponsors

Among donor interviewees the majority stated the name does not personally affect their donor status. Common reasons being that students come first, and the community's response are what matters

**Foundation Donors** 

There is a common thread that the university's history is at odds with the mission & vision of many Utah based foundations "The decision to keep or change the name doesn't have any bearing on our donation status. The only possibility of a shift is if people speak out against the name in masses."

"Our contributions are more about filling the stands so that people will actually see our advertising. But if the name changes, and the community is negative about that, I'm not sure we would want to participate."

"As a foundation that is trying to desperately help communities regarding diversity and belonging, keeping this name would be a critical stumbling block to us considering a gift."

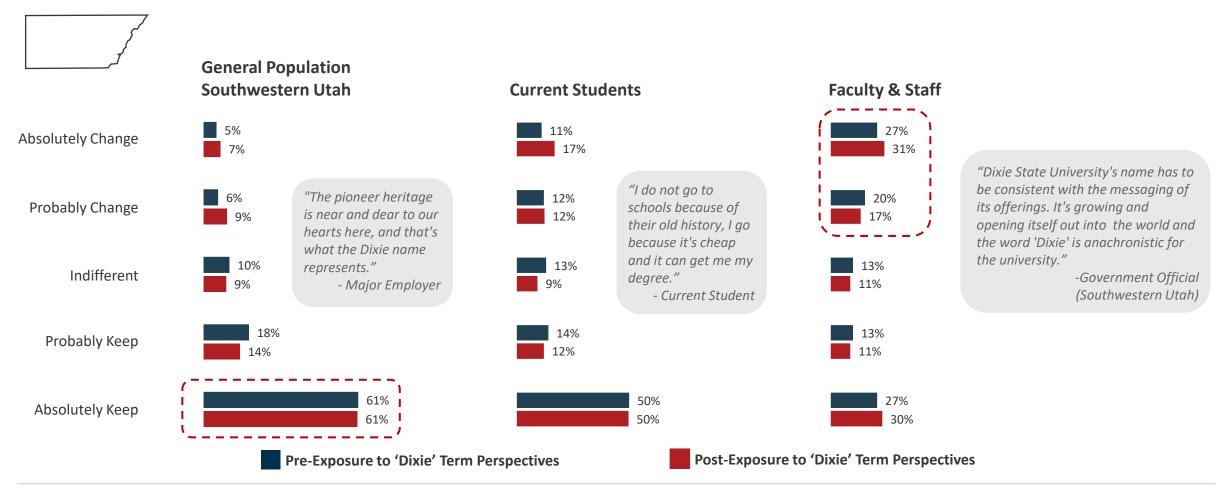


Name Recommendation



### Amongst locals, the general population mostly prefers that DSU should retain its 'Dixie' name, but nearly half of Faculty and Staff think the University should remove 'Dixie' from its name

**Question** | Should DSU Keep or Remove the Word 'Dixie' in its Name Among Local Populations

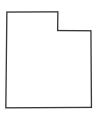




Q26/37: Do you think the Utah State Legislature should vote to keep the word 'Dixie' in the university's name, or remove the word 'Dixie' from its name and consider a different name for the university? By General Population (Southwestern Utah, n=313 | Current Students, n=739 | Faculty & Staff, n=298)

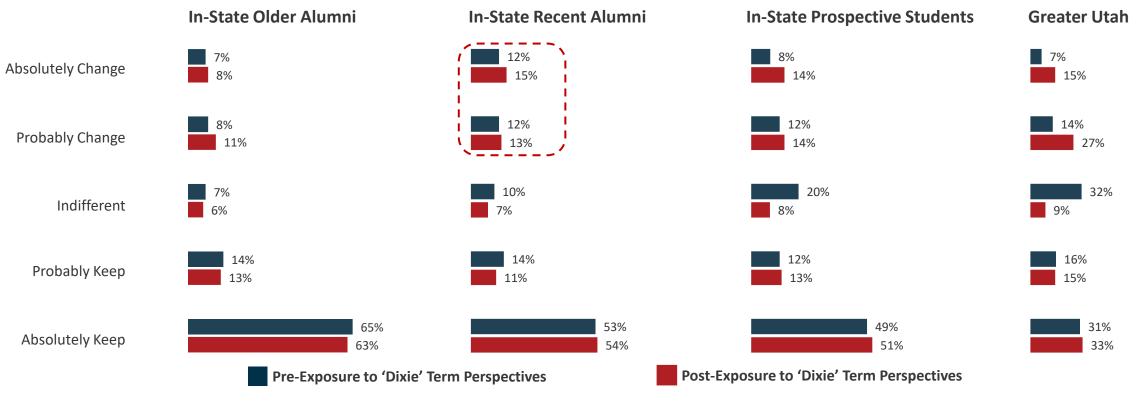
### Amongst Utah residents, recent DSU graduates are most likely to believe the University should remove 'Dixie' from its name

**Question** | Should DSU Keep or Remove the Word 'Dixie' in its Name Among Additional In-State Populations



"My daughter was uncomfortable being affiliated with 'Dixie' when she went out for graduate school interviews - they assumed it was in the South and asked if it was an 'all white' school."

- National Advisory Council Member





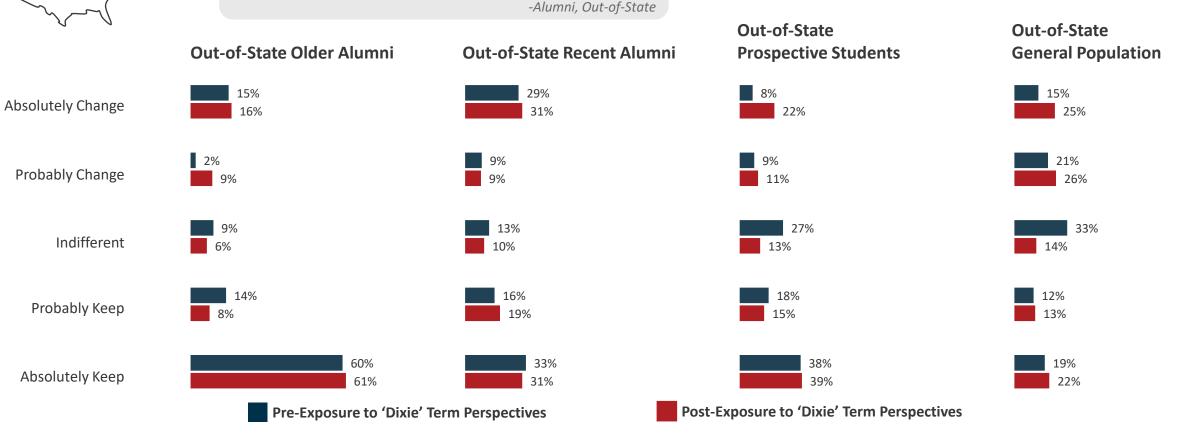
By Specific Populations (Recent Out-of-State Alumni, n=58 | Recent In-State Alumni, n=316 | Older Out-of-State Alumni, n=93 | Older In-State Alumni, n=376)

### Amongst out-of-state alumni, recent graduates are far more likely to believe the University should remove 'Dixie' from its name than those who graduated more than ten years ago

**Question** | Should DSU Keep or Remove the Word 'Dixie' in its Name Among Additional Out-of-State Populations



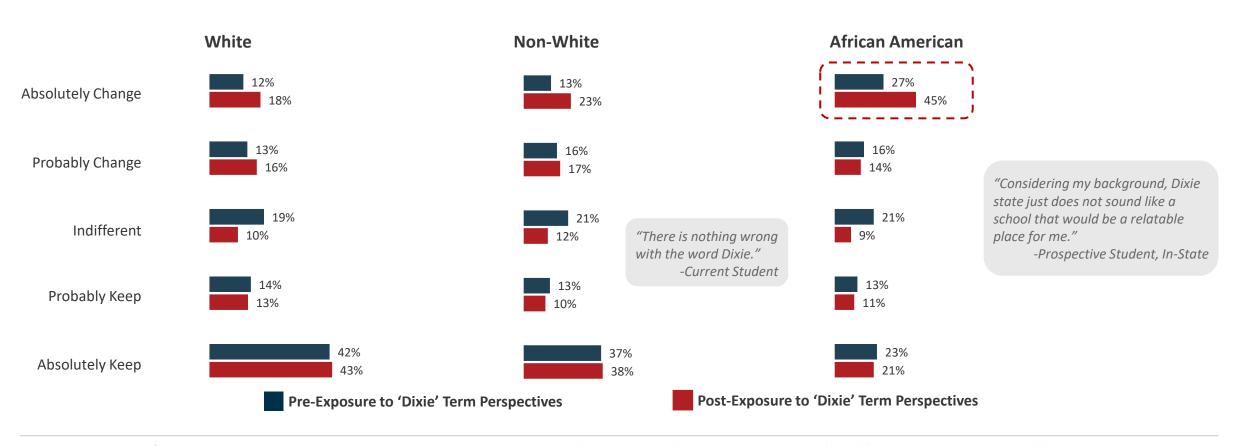
"As someone with a degree from a school with this in its name, it has been brought up in job interviews and questioned when I wear Dixie merch. I wish I didn't have to explain that it's not "that" Dixie." -Alumni, Out-of-State





### African Americans stand apart as being the most in favor of removing 'Dixie' from the University's name.

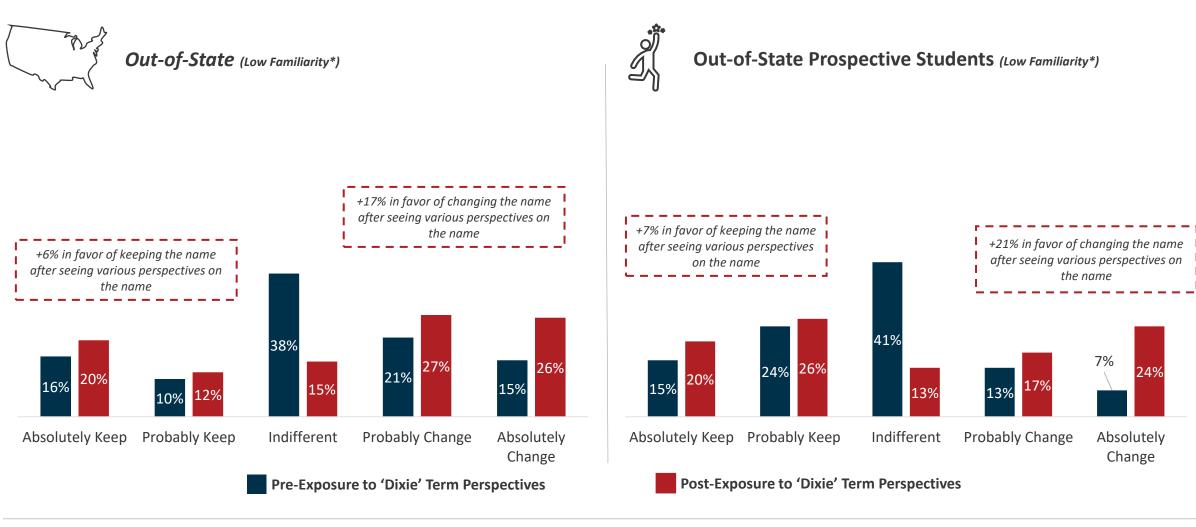
**Question** | Should DSU Keep or Remove the Word 'Dixie' in its Name by Race/Ethnicity





# Those outside of Utah who have low familiarity with DSU start largely indifferent, but become relatively more compelled to change the name after evaluating various perspectives on the topic

**Question** | Should DSU Keep or Remove the Word 'Dixie' in its Name Among Specialty Low Familiarity Populations





\*'Low Familiarity' is defined as the respondents who selected "I have never heard of this university (1)" or "I have heard of the university, but I do not know anything about it (2)" Q26/37: Do you think the Utah State Legislature should vote to keep the word 'Dixie' in the university's name, or remove the word 'Dixie' from its name and consider a different name for the university?



Perspectives



# Within the survey, populations were exposed to several perspectives both supporting the use of the term 'Dixie' and raising potential issues with the term

**Legend Level-Setting | Perspectives At-A-Glance** 

### **Perspectives of Support**



#### **Dixie Spirit & Pride**

"The definition of the word 'Dixie' is different in Southwestern Utah than the rest of the United States. The term 'Dixie' is connected to the region's original pioneering cotton mission in 1857. Today, the word 'Dixie' commemorates and remembers the rich past of sacrifice, determination, and generosity cultivated by those pioneers who settled the land. Those who take offense to the use of the word 'Dixie' in this region simply do not understand its unique history and once educated, they will come to understand how important this term is to the region."



#### Fear of a 'Snowball' Effect

"If the University considers removing the word 'Dixie' from its name, it would be bending to the political trends and social pressure coming from outside the region. Some fear that if 'Dixie' is removed from the University's name the effects may ripple into the greater community by signaling that the entire region should be compelled to change its name and identity, private businesses should change their names, and the historic 'D' on the hill should be removed, among other changes to the heritage of the region."



#### Don't Fix What Isn't Broken

"Over the last decade Dixie State University has undergone tremendous growth. In 2013 the institution achieved University status. Since 2015, enrollment has increased from 8,500 to over 12,000 students, representing substantial growth. The University has entered the national stage in intercollegiate athletics by transitioning to Division I status and joining the Western Athletic Conference. The University is flourishing and is now more diverse than it has been at any other point in its 100+ year history. All these successes indicate that the 'Dixie' name may not be a significant deterrent to growth and progress, and therefore, the word 'Dixie' need not be removed from the name of the University."

### Perspectives of Issue



#### **Not Regional Anymore**

"As Dixie State University steps onto the national stage and commits to fulfill its mission as an open-education, inclusive, STEM-focused institution that has joined Division I athletics for the first time in its history, the university should consider its national audience for whom the word 'Dixie' has a range of meanings and connotations. The word 'Dixie' is problematic and will limit the institution's ability to attract and retain faculty, staff, students, student-athletes, grants, donations, and partnerships from outside regions where the university's name and its origins are not well known."



#### **Cannot Hide From The Past**

"It is documented that the University's 'Dixie' name was associated with the Confederate South because of the University's history in naming its yearbook 'The Confederate', having a mascot named 'Rodney The Rebel', designating the Confederate flag as the official flag of the college, hosting an annual 'mock' slave auction and slave day, among other examples. While these examples took place at various times between 1952-2009, they are still easily referenced and found on the internet. Keeping the name not only invites searches for this information, it has in the past, and may in the future turn away prospective students, faculty, staff, and donors who may perceive that by keeping the name 'Dixie', the institution does not renounce those past actions and associations."



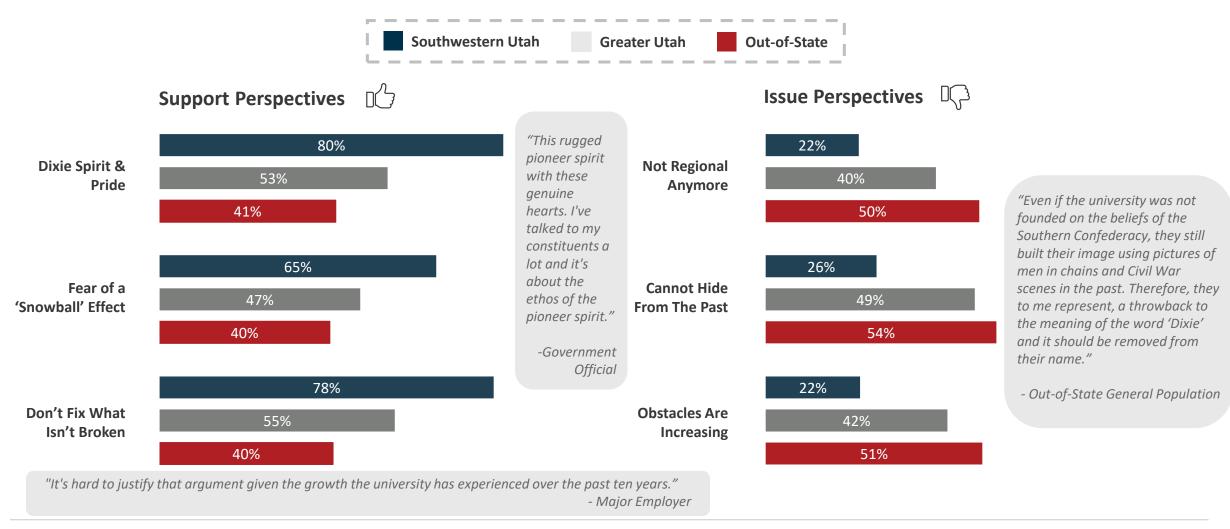
#### **Obstacles Are Increasing**

"Regardless of what 'Dixie' may mean in the historical context of Southwest Utah where the University is located, the word 'Dixie' is often associated with slavery and racism in other places. Additionally, it is not feasible to educate prospective students, faculty, staff, potential employers, and many others across the United States about the region's local interpretation of the word 'Dixie'. Problematic trends will likely grow over time, such as recent alumni not receiving equal job consideration when entering the workforce for having 'Dixie' on their resume, third-party organizations declining to bid on work for the University due to the 'Dixie' name, retailers refusing to carry Dixie State University branded apparel, among other issues."



# In Southwestern Utah, the idea of pride and support for the history of the region resonates strongly, while people outside of Utah are most likely to have concerns around DSU's past

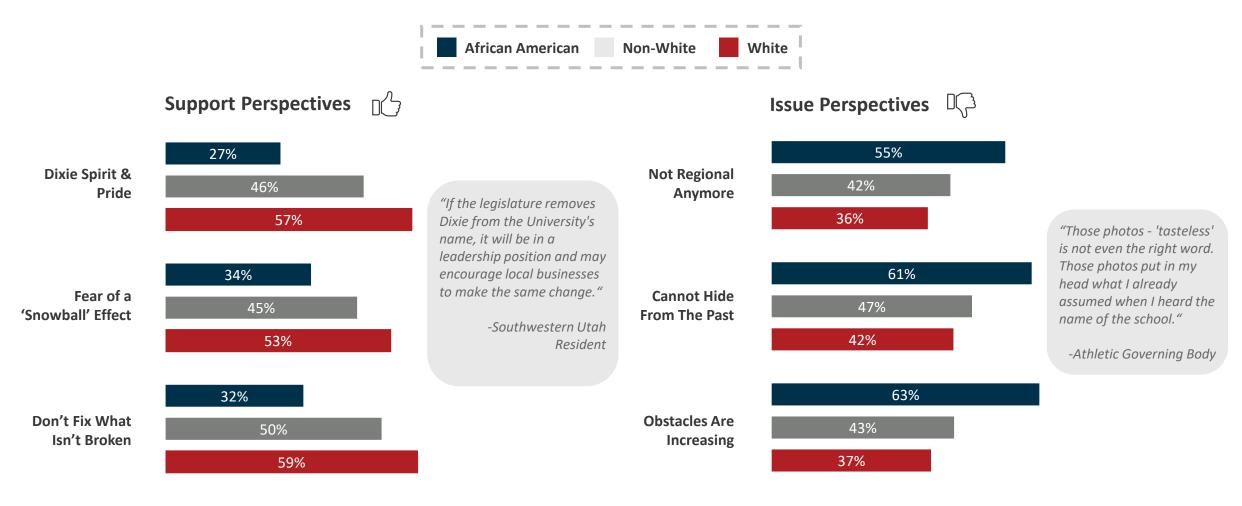
**Question** | To What Degree Do These Perspectives Resonate with You by Geography\*





# African Americans align much more with the 'issue' perspectives, white people see more merit in the 'support' perspectives, and non-white people see merit on both sides

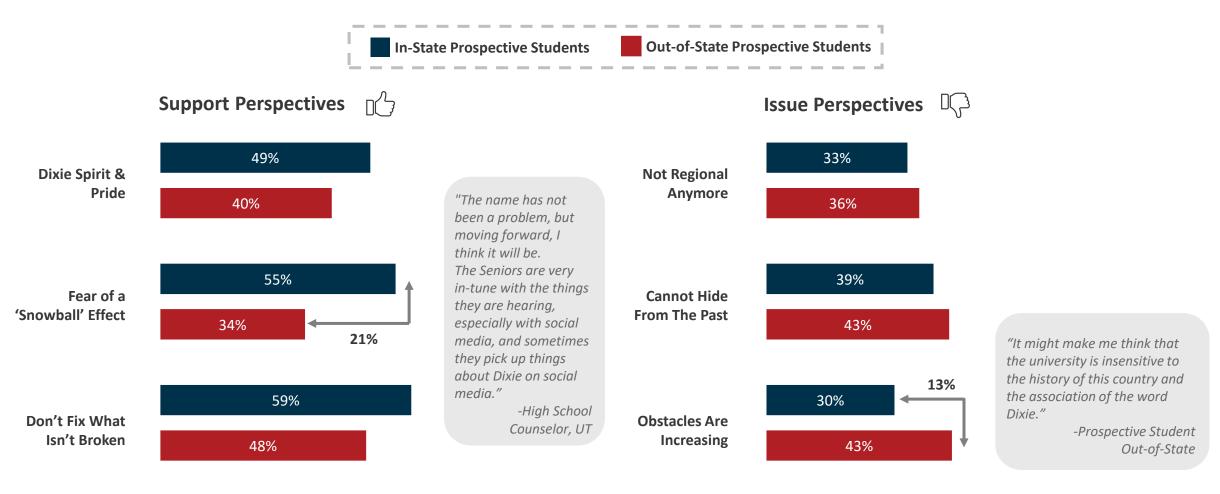
**Question** | To What Degree Do These Perspectives Resonate with You by Race/Ethnicity \*





# In-state prospective students are more concerned with a 'snowball' effect and more in favor of other support perspectives; out-of-state prospects recognize future obstacles

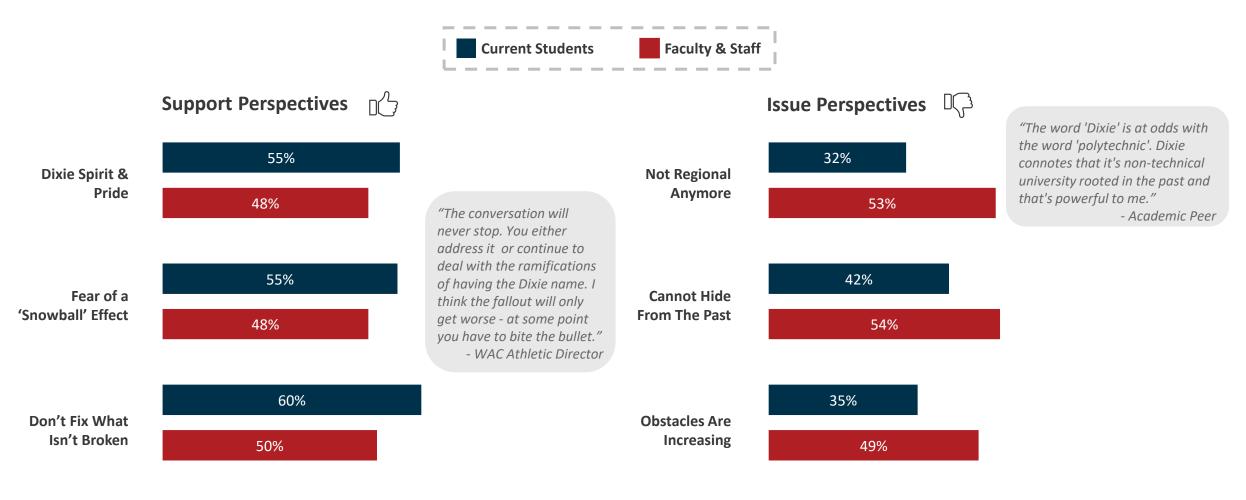
**Question** | To What Degree Do These Perspectives Resonate with You Among Prospective Students\*





# Current students and faculty/staff see merit in both sets of perspectives, but faculty and staff are more concerned with expansion outside of the region and future obstacles

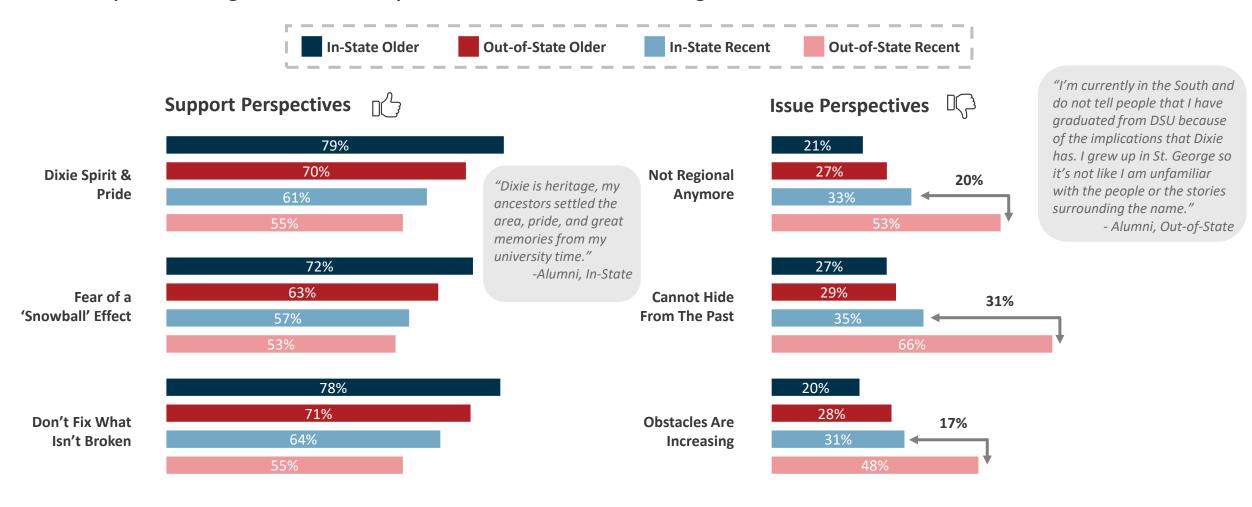
**Question** | To What Degree Do These Perspectives Resonate with You Among On-Campus Populations\*





# Whether in Utah or outside of Utah, older alumni see merit in the perspectives for keeping the name, but out-of-state are much more likely to see reasons for concern

**Question** | To What Degree Do These Perspectives Resonate with You Among Alumni\*





Thank You





Appendix: Supplementary Data



# The 'Dixie' name has sizeable, positive <u>and</u> negative effects on all brand equity contributors – the name of a brand rarely has significant effect in either direction

**Executive Summary | Brand Equity and the 'Dixie' Name** 

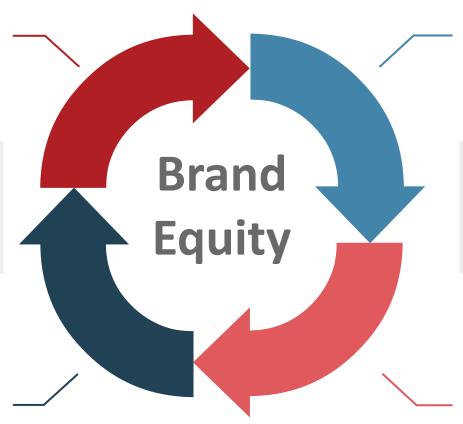
## **Brand Loyalty**

Does the brand reduce marketing spend?

Does the brand attract new customers?

The 'Dixie' name can contribute positively to brand equity, most notably in Southwestern
Utah i.e. 'Dixie' is strongly associated with the region, brings positive awareness, and is generally attractive to those who are familiar

with the school, or with Southwestern Utah



### **Brand Awareness**

When visible does the brand create positive awareness? Are consumers attracted to the brand when familiar?

The 'Dixie' name contributes negatively to brand equity for many, especially outside of Southwestern Utah where 'Dixie' is associated with the American South and the Confederacy, can bring very negative awareness, and is unappealing or distasteful to many

### **Brand Associations**

Is the **brand positively associated with other things**? How do **associations** with the brand **position it**?

### **Perceived Quality**

How does the brand influence reputation?
How does the brand impact perceived quality?



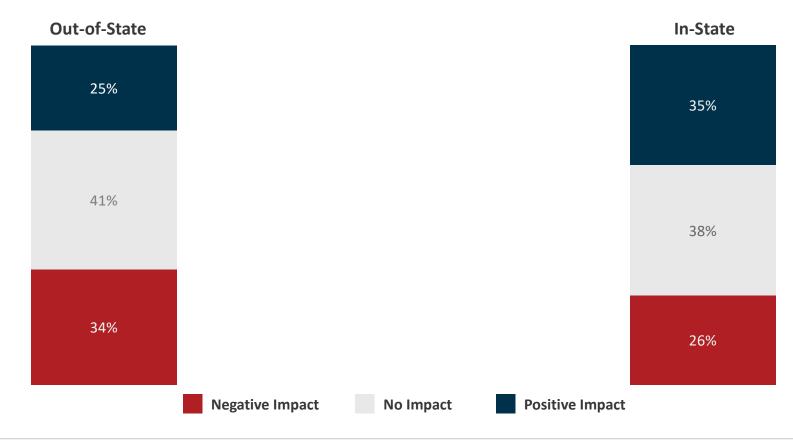
# Out-of-State alumni believe the word 'Dixie' harbors negative connotations and will negatively affect the university's reputation at a higher rate than in-state alumni

**Question** | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name Among Alumni

### **REPUTATION**



Alumni





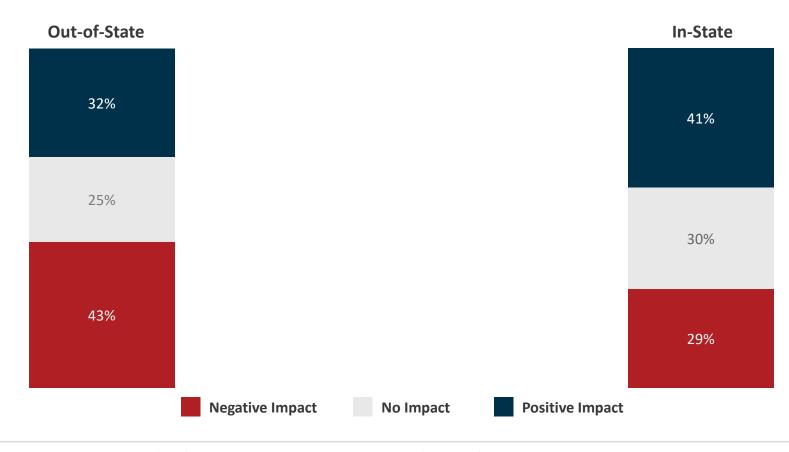
# A more pronounced trend occurs regarding brand recognition if the word 'Dixie' is retained in the university's name

**Question** | Impact on Dixie State's <u>Brand Recognition</u> if 'Dixie' is <u>Kept</u> in the Name Among Alumni

### **GENERAL BRAND RECOGNITION**



### Alumni





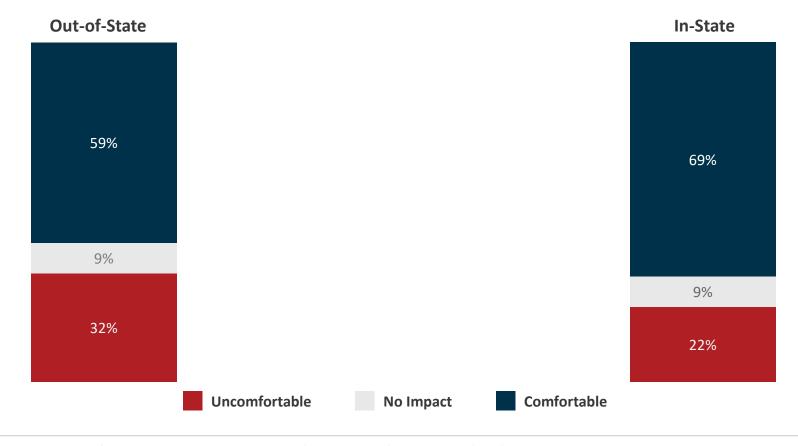
# Out-of-State alumni are more likely to feel uncomfortable wearing 'Dixie' branded apparel than in-state alumni

**Question** | Comfortability Wearing 'Dixie' Branded Apparel Among Alumni

### **BRAND COMFORT**



Alumni





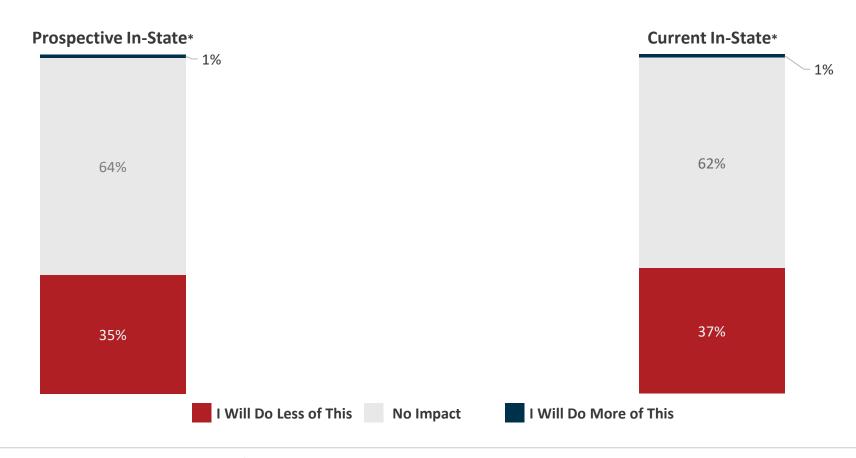
# Removing the word 'Dixie' from the university's name will negatively impact in-state parents' willingness to pay tuition

**Question** | Impact on <u>Tuition Payment</u> if 'Dixie' is <u>Removed</u> in the Name Among In-State Parents

### **TUITION**



#### **Parents**





## **Methodology Deep Dive**

### 'Dixie' Name Perceptions Survey

#### Faculty & Staff, Current Students, Prospective Students, and Alumni

The above populations were all provided directly by Dixie State University in late September 2020. Invitations to complete the survey were randomly distributed to each population until sufficient sample sizes were reached allowing for sub-population analyses of results. Responses recorded for each population were as follows: faculty & staff n=298, current students n=791, prospective students, n=321, and alumni, n=843. Within the presentation's results these populations are segmented into more granular sub-sections for a nuanced understanding of the impacts and implications surrounding the continued use of the word 'Dixie' in the university's name. Prospective students were specifically targeted within the university's growth regions (e.g. Clark County, NV, Maricopa County, AZ, San Bernardino County, CA etc.). Additionally, prospective students were defined as those who had previously expressed interest in post-secondary education.

#### **General Population (Southwestern Utah, Greater Utah, Out-of-State)**

The three above populations' perspectives were collected through a partnership with a global online market research firm. In total, there were 1,402 'general population' responses included within the final report. These responses are segmented by geographic location (Southwestern Utah, Greater Utah, out-of-state) throughout the final report. Southwestern Utah is defined as respondents who live within the Utah counties of Washington, Kane, Iron and Garfield. Out-of-State responses followed a similar methodology as prospective out-of-state students by specifically targeting university growth regions (e.g. Clark County, NV, Maricopa County, AZ, San Bernardino County, CA etc.)

#### **Survey Perceptions Section and Randomization**

Within the survey there are a total of six commonplace perceptions; 'For' (3) and 'Against' (3) changing the university's name. Each of these were presented in random order for all survey participants to ensure one perception does not influence the overall outcome of results. Moreover, these perceptions were formulated after one-hundred and two in-depth interviews and eight focus groups were conducted to ensure that the correct perspectives were being shared.

### Focus Groups & In-Depth Interviews

#### Focus Groups | Faculty & Staff, Current Students, and Coalition Groups

Coalition participants were selected by each advocacy groups' leadership. On-campus population participants were randomly selected through an internally provided list by Dixie State University's Cabinet. Invitees for both faculty and staff and current students were intentionally invited by both department and gender to best provide parity when possible. In total there were eight focus groups conducted: faculty and staff, n=3, current students, n=3, and coalition groups, n=2.

## In-Depth Interviews | Community, Donors & Sponsors, Gov. & Administration, Affiliations, Academia, and Recruitment

In total there were twenty-two discrete stakeholder groups interviewed. Lists of stakeholder groups were provided by Dixie State University. Invitees in every group were invited with the intention of parity by gender and age when possible (e.g. Alumni were invited by their respective graduation decade to provide a wide range of perspectives amongst this sub-population). In total there were 102 in-depth interviews conducted: community n=25, donors & sponsors n=10, government & administration n=29, affiliations n= 9, academia n=17, recruitment n=12.

#### In-Depth Interview & Focus Groups | Perspective and Risk Alternating

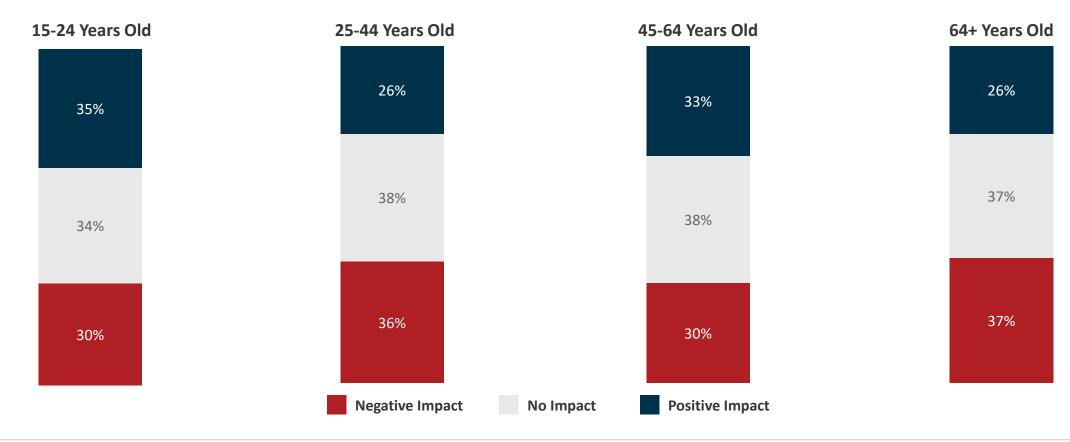
In preparation for interviews, Cicero Group created a script to ensure objectivity and a consistent presentation across all interviewee and focus group participants. As a part of the interview, common perspectives for and against a name change and photos associated with those argument were shared with all participants. The order of these common perspectives were switched between interviews to introduce information and concepts in a randomized manner. Moreover, interviewees were asked about common risks to consider, which was also alternated between interviews.



# When combining all survey populations, compared with geographic location, age is less correlated with perceived impact on reputation

**Question** | Impact on Dixie State's Reputation if 'Dixie' is Kept in the Name by Age

#### **REPUTATION**

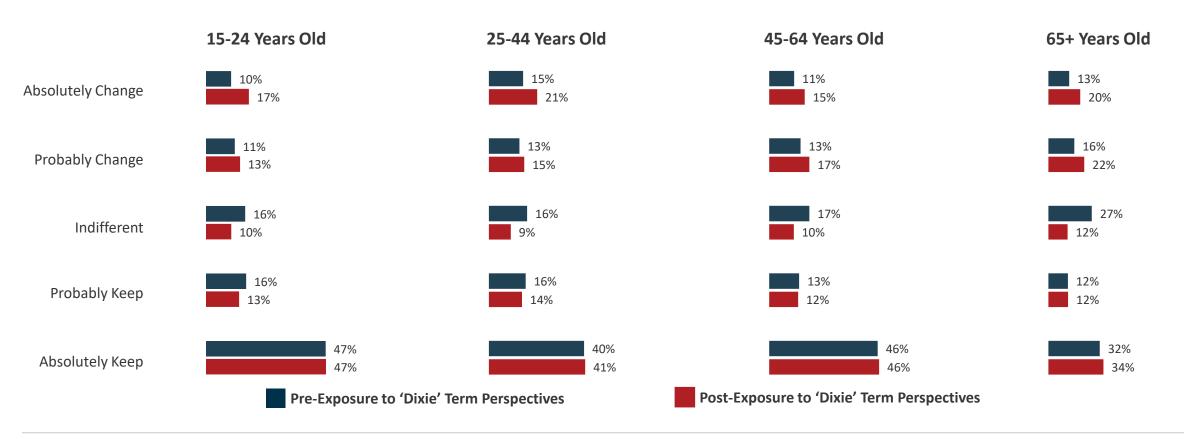




# All age categories are slightly more persuaded by the 'change the name' perspectives than the 'keep the name' perspectives

**Question** | Should Keep or Remove the Word 'Dixie' from its' Name by Age

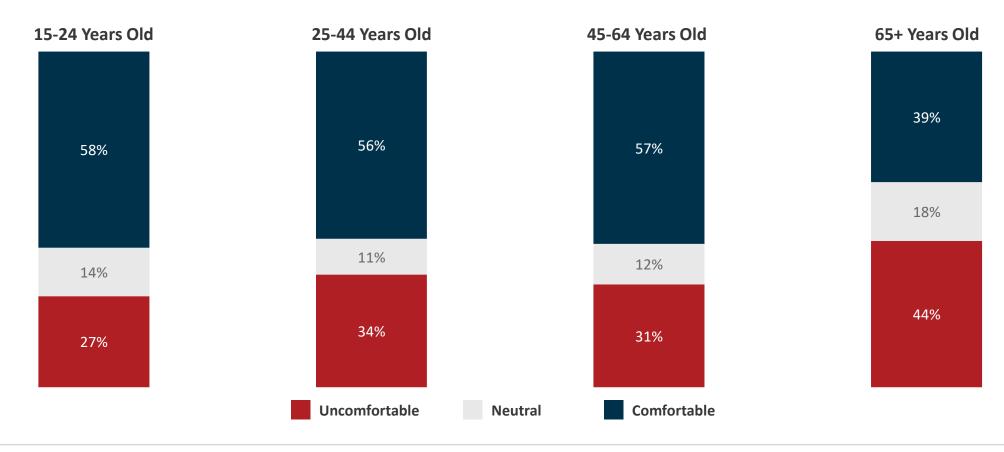
Bv Aae (15-24, n=914 | 25-44, n=823 | 45-64, n=656 | 65+, n=843)





# Among all research participants, age 65+ are the most likely to be 'uncomfortable' wearing apparel which includes the word 'Dixie'

**Question** | Comfortability Wearing 'Dixie' Branded Apparel by Age







# **MEMORANDUM**

TAB F

December 18, 2020

## **Campus Safety Baseline Report**

S.B. 80, Campus Safety Amendments, requires the Utah Board of Higher Education to study and make recommendations for providing public safety services on college and university campuses. The study and any recommendations are due on or before the November 2021 Education Interim Legislative Committee meeting. The Office of the Commissioner commissioned an outside consulting firm, Cicero Group, to begin a baseline analysis of the public safety organization, policies, relationships, and processes at all sixteen Utah System of Higher Education institutions. Institutions individually participated in interview sessions from August—October. Over the past two months, Cicero Group met with the campus safety team at each of the 16 higher education institutions. While each campus safety team looks different at each institution, common roles include Director of Campus Safety/Security, Campus Chief of Police, Director of Emergency Management, Title IX Coordinator, and Vice President of Student Services. Additionally, specialists interviewed the Chief Diversity Officers at USHE institutions as well as students from several institutions.

The objectives of this analysis are:

- 1. Document and contextualize the campus security structure for each USHE institution.
- 2. Identify key points of transition and coordination for each campus, including incident response and dispatch procedures.
- 3. Identify the benefits of an institution employing campus law enforcement, and examine best practices/current priorities at other institutions.

In each interview, the campus safety teams were asked to detail their policies and procedures relating to campus safety. The four key areas of discussion included:

- Operating and communication structures
- Law enforcement and security presence
- · Incident reporting and response
- Hiring, onboarding, and training

Attached is a summary and expanded analysis of the key findings. In addition, information regarding each institution's organization, processes, and information flow are included.

UTAH SYSTEM OF HIGHER EDUCATION

#### **Commissioner's Recommendation**

The Commissioner recommends that the Student Affairs Committee, together with his staff and other student affairs and diversity leadership at USHE institutions, review the Campus Safety Baseline Report with institution public safety chiefs and officers to identify the major policies and strategies to address the findings in this report in relation to <u>S.B. 80</u>, *Campus Safety Amendments*. In the near term, the Commissioner recommends public safety chiefs and officers begin meeting regularly under the direction of the Chief Public Safety Officer of the University of Utah, Marlon Lynch, to undergo this review.



# **Utah System of Higher Education**

Campus Safety Baseline Assessment

November 2020

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	111	Dixie Technical College
	104	Davis Technical College
	97	Bridgerland Technical College
	89	Salt Lake Community College



## **Study Overview**

## Background

The Utah Board of Higher Education has been tasked with studying and providing recommendations for public safety services on colleges and university campuses through S.B. 80. To begin this task, USHE collaborated with Cicero Group to conduct a baseline assessment and cataloguing of campus law enforcement policies and procedures.

## Objectives

- 1 Document and contextualize the campus security structure for each of the institutions
- 2 Identify key points of transition and coordination for each campus, including incident response and dispatch procedures
- 3 Identify the benefits of an institution employing campus law enforcement, and examine best practices / current priorities at other institutions

## Methodology

Over the past two months, Cicero met with the campus safety team at each of the 16 higher education institutions. While the team looks different at each institution, common roles include:

- Director of Campus Safety/Security
- Campus Chief of Police
- Director of Emergency Management
- Title IX Coordinator
- VP of Student Services

In each interview, we asked the campus safety team to detail their policies and procedures relating to campus safety. Our four key areas of discussion included:

- Operating and Communication Structures
- Law Enforcement and Security Presence
- Incident Reporting and Response
- Hiring, Onboarding, and Training



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# Key Learnings | Within this baseline report, there are several key insights that need to be kept at the forefront as stakeholders consider future actions

### **RESOURCES**

Campus police at each institution support bolder plans and want to do more, but resources are limited and often overburdened



# CONTINGENT DESIRE FOR SYSTEM-WIDE STANDARDS

Many institutions would appreciate standardization across the system but caveated that those standards need to be supported with funding (e.g. standardized police officer pay, officers per 1000 students).



# FEELING OVERBURDENED AND UNDERSTAFFED

Most institutions with campus police feel that they are understaffed and overburdened, and have difficulty recruiting officers due to the low pay. Adding more training, reporting requirements, or other requirements will result in less time interacting with and supporting students.

#### **TRAINING**

Campus police meet training requirements, but completion does not necessarily equate to effectiveness and discretion lends itself to inconsistencies



# ROOM FOR TRAINING COORDINATION / PRIORITIZATION

While campus police officers are mandated to have 40 hours of training, the type of training provided is up to the discretion of the police chief. The quality and frequency of training can vary greatly.



### D.E.I. A PRIORITY BUT A STRONGER, MORE UNIFIED VISION IS NEEDED

Most institutions are prioritizing diversity, equity, and inclusion, though each institution is going about it in a different way and campus safety is not always involved.

#### **STUDENTS**

Improving campus safety will require stakeholders to look beyond campus policing and understand the unique needs of students



# STRONG NETWORKS REQUIRED ACROSS CAMPUS

In addition to campus policing, campus safety incorporates emergency management, mental and emotional health, victim advocacy, and equity and inclusion, which are all often managed in disparate departments.



# PUTTING STUDENTS FIRST WITH VICTIM ADVOCACY

Campuses with internal victim advocates are better equipped to meet the unique needs of students – students face a wider array of challenges and more complexity than the general population when incidents occur, lending the need for resources to support victim advocacy.



## **Key Learnings | Contingent Desire For System Wide Standards**



Campus safety organizations have an appetite for some level of standardization from USHE to create more consistency in terms of resources and funding



USHE and the state have no guidance and requirements at the state level for campus safety and security...it's left up to the institution to decide what the priorities are and what the funding is.



# **Key Learnings | Feeling Overburdened and Understaffed**



Campus police at each institution support bolder plans and want to do more, but resources are limited and often overburdened



We all have a desire to improve...The issue is how do we obtain the funding that we need? We try to keep our campus safe, but we are underfunded.





## **Key Learnings | Room for Training Coordination / Prioritization**



Campus police meet training requirements, but completion does not necessarily equate to effectiveness and discretion lends itself to inconsistencies



The state requires a minimum of 40 hours, but I have complete flexibility [as the Chief of Police] to train how I want. Implicit bias [training] is my personal ethos, for example.





## **Key Learnings | Diversity, Equity, and Inclusion**



D.E.I is a priority across institutions, but a stronger, more unified vision is needed



With the civil unrest that we are dealing with, our team is working on building relationships and helping students to know that we are listening and supporting the student mission.





## **Key Learnings | Strong Networks Required Across Campus**



Improving campus safety will require stakeholders to look beyond campus policing and understand the unique needs of students



Yes, policing is the most impactful part of the public safety...but we can't use police to fix every problem. We want a mobile team with social workers and emergency medical response that can respond to a number of issues.





## **Key Learnings | Putting Students First with Victim Advocacy**



Campuses derive value from in-house victim advocacy solutions as a way to provide better experiences for students



We have an advocate in our office...our advocate has a better understanding of law enforcement, which helps create more trust and continuity across organizations.





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## **Key Learnings | System-wide Vision and Requirements**

	CONTINGENT DESIRE FOR SYSTEM-WIDE STANDARDS	FEELING OVERBURDENED AND UNDERSTAFFED
Learnings	<ul> <li>Institutions with campus police express frustration that the level of funding and support varies so widely across the different institutions.</li> <li>Smaller technical colleges as well as rural universities express the desire for more professional development at the state level. Some leaders are still unsure of their specific responsibilities when it comes to Clery and Title IX.</li> <li>There is a desire for some system-wide standards, but others are wary of unfunded mandates from the state.</li> </ul>	<ul> <li>Many institutions see hiring additional officers or increasing pay as top priorities for campus safety. A major concern for many police chiefs is turnover and the potential need to staff inexperienced officers on a college campus.</li> <li>Campus police often feel overburdened, especially when it comes to juggling law enforcement with administrative responsibilities.</li> <li>Even if they have the funding to hire additional officers, the low pay makes it very difficult to recruit high-quality officers, and, again, with the unique student needs, chiefs are hesitant to hire 'fresh' recruits.</li> </ul>
Quotes	"There is no guidance on the state level; it's left to the institution to define the funding. We need to create uniform USHE-wide standards. We have 0.3 officers per 1,000 students and the U has 1.5. We need a standard here."  "Another idea is having a USHE-wide police department. Then you have deputy chiefs on each campus that report up. I see where that could be viable but may not be the preference. If it results in more experience and quality, that is a good thing. Otherwise we just sit and battle to see who can pay the most."  "A standardized pay scale [for campus police] across the state would help."  "It would be nice if there were some professional development opportunities statewide."	"I hope the message comes through that we value good officers who create safe environmentsin order to preserve that we need to pay our officers more."  "We are severely understaffed. When it comes to safetyeveryone wants safety, but nobody is willing to fund it. We try to keep our campus safe, but we are underfunded."  "[Recruiting officers] is a nightmare. I would like to see more uniformity in pay. We spend a lot of time recruiting. I don't even get applicationsit is either people I recruit or people that are fired."



## **Key Learnings | Training Variety and Prioritization**

	ROOM FOR ADDITIONAL TRAINING COORDINATION AND PRIORITIZATION	D.E.I. A PRIORITY BUT A STRONGER,  MORE UNIFIED VISION IS NEEDED	
	<ul> <li>Police officers are mandated to have 40 hours of training, but the types of training provided are decided by the chief of police.</li> </ul>	<ul> <li>Across most institutions, diversity and inclusion is being reviewed and discussed. Many even recognize that it is a priority and additional work needs to be done.</li> </ul>	
Learnings	<ul> <li>Budgetary constraints also affect the types of training provided, especially for rural institutions that need to travel to Salt Lake City or out of state.</li> </ul>	However, the level of coordination with public safety varies widely across the institutions. In some cases the department of public safety is an integral part of the diversity and inclusion committee, in other cases they have no	
5	• While some training is common across all institutions (e.g., firearms), more specialized training (e.g. racism and bias) is desired, but with the recognition that more training time equates to less time in the field with	part of the diversity and inclusion committee, in other cases they have no involvement, and police officer training around racism and bias varies significantly.	
	students.	Given the discussions, there is a need for a clearer, more established vision for what success looks like across the system.	
	"Training is dependent on budget, which is small. We try to get as much specialized training as possible, but I think, for us, we would love to have money to send people to specialized trainings. Racism and bias would be fantastic. Having those trainings would be helpful."	"We cover diversity and equity [in our training] a lot. We met with the Black Lives Matter group on campus and everything that was asked was already being done. We just focused on showing students what we train on."	
Quotes	"Caliber Press is a leading trainer; we had them come to campus several weeks ago to help us with implicit bias and community integration training."	"Our officers get some [racism and bias] training as a part of that 40 hours. There is a video training. We can and/or will get this."	
	"40 hours is the bare minimum. I want them to get close to 100 to 200 hours in a year."	"I was just made the Diversity Coordinatorit's brand new for me and for the college. No training or initiatives have been set up for that until now."	
	"Financial burden is high; we use online resources to meet needs. Specific training for officers is minimal and it costs a lot of money."	"We have one diversity and inclusion coordinator. She reports to the VP of student services. We have an annual diversity training."	



## **Key Learnings | Strong Networks and Victim Advocacy**

	STRONG NETWORKS REQUIRED ACROSS CAMPUS	PUTTING STUDENTS FIRST WITH VICTIM ADVOCACY
	On campuses, it is recognized that campus safety is more than law enforcement; it encompasses emergency and risk management, security, mental and emotional wellbeing, diversity and inclusion, and general community-building.	<ul> <li>Students have unique needs relative to the general population, and they have additional considerations when reporting incidents due to Clery Act and Title IX – navigating this is difficult (socially, mentally, and from a system complexity standpoint).</li> </ul>
Learnings	In order to facilitate this coordination, many institutions have a committee     (often called BIT or CARE team) with various stakeholders across the	Because of this, timely access to campus-based victim advocates can really benefit students.
		• At nearly every institution, campus police look to meet these needs by placing an emphasis on being in the community and getting to know the students (the extent to which this happens is not currently known, and is a clear next step for additional research)
	"Yes, policing is the most impactful part of public safety. But there is also emergency management, security, and community work that all supports the larger puzzle. We can't use police to fix every problem."	"Victim advocates will stay with the person through different parts of the journey, no matter where they go department wiseHaving a victim advocate in house is very helpful; she knows people and helps us stay connected."
Quotes	"I think it is important that culturally we create a sense of safety. We need to create a culture where if there is something going on, our community knows where to report."	"We provide crisis response and victim advocacy 24/7. We are mobile victim advocates; we go where they are."
	"We [as campus police] engage in any type of event we are invited to. Black lives matter, defunding discussionswe are invited to almost weekly activities."	"We're looking to get an office manager hired that can help with victim advocacy. Right now we get them in touch with victim advocates in the community, but we're not sure what happens after that. I want [a victim advocate] in my office for that reason."



## **Key Learnings | External Perspectives | Students and Diversity, Equity, and Inclusion Leaders**

Topics		Key Findings	Example Quotes
1	Perceptions of Campus Police	Campus police is preferred to municipal police; negative feelings	"Students understanding that they might be responded to by municipal police instead of campus police may effect how likely they are to call in."
		towards law enforcement are towards police in general, not necessarily the campus police specifically	"Majority of international students like campus police because they help to explain US law and that is helpful"
		<ul> <li>There is always a need for more personalized relationships with police officers and increased feelings of trust</li> </ul>	"I do have concerns about city police more than campus police. Feel like there is some racial profiling of athletes"
		<ul> <li>Desire for more community integration from the police (as civilians, instead of as officers)</li> </ul>	"[Community events] doesn't mean being at an event in uniform with gunsit is having officers do things in normal clothes to build relations"
2	Campus Safety	Student leaders are relatively aware of resources and relevant departments, but the average student likely is not aware of resources	"Especially lately with the discussion on race; students don't know where to go and how to fix it"
	Resources	on campus, how to contact the police, etc.	"Most people know that [campus resources] exist, but not the details"
	Feelings of Safety	Certain <b>student groups</b> (BIPOC, women, LGBTQ+) may feel less safe on campus	"We have gathered a bunch of stories from women or students of colorthere are concerns about not being taken seriously or things getting
3		<ul> <li>Feelings of safety seem to differ by institution, with unique challenges being faced on different campuses with different geographical layouts</li> </ul>	done"  "I would say that when students need help and need to go to policebut they
		<ul> <li>There are different levels of safety worth considering based on relationships: student vs. institution, student vs. students, student vs. staff, staff vs. leadership, etc.</li> </ul>	are entering into a police office and see a blue lives matter flagit's difficult to even approach the officer for help"
Л	Being Heard	Students struggle to feel heard when desired actions are not taken – leadership may "listen" but doesn't take action	"Sometimes there is a disconnect between being heard and having the action that you want"
4		Barriers exist to students being heard such as communication fall off in middle management, trust issues, experiences of hate or profiling, etc.	"Sometimes middle level management is the barrierstuff gets stuck there and not filtered up."



### **Key Learnings | External Perspectives | Higher Education Best Practices**

1

### **ELEVATING DEPARTMENT OF PUBLIC SAFETY TO THE CABINET**

Many campus safety departments report through business affairs rather than directly to the president; how deep within the organization the department lives can be indicative of its relative importance

2

### MOVING CLERY ACT OUT OF THE DEPARTMENT OF PUBLIC SAFETY

As long as the Clery Act lives in the department of public safety, it will be treated like a police issue; in reality, the Clery Act requires involvement from a number of different departments

3

### UNIQUE LEADERSHIP REQUIREMENTS FOR HEAD OF PUBLIC SAFETY

Leaders must be able to navigate complex organizations and build relationships with stakeholders across multiple departments; the traditional skillset of a Chief of Police may not be fit for this role



#### STANDARDIZING CAMPUS SAFETY ACROSS THE SYSTEM

Many university systems (e.g., UT System) have system-wide leadership, policies, trainings, reporting procedures, meetings, etc.



## **Key Learnings | Immediate Next Steps (1 of 2)**



### **Improve Collaboration Across USHE Institutions**

- Outcome: Elevate the ongoing coordination of public safety activities and resources across all sixteen institutions similar to other system affiliate groups.
   Utilize this group as a primary voice in addressing campus safety policy issues
- Potential Approach: Commissioner's Office can leverage resources and expertise systemwide on behalf of the Board under the leadership of the state's flagship institution by formalizing a shared contract with its Chief Safety Office similar to the Chief Information Officer who commits a percentage of time to the Board



# Conduct System-wide, Comprehensive Evaluation of Student Perceptions

- Outcome: Clear understanding of student perceptions of campus safety at each institution, including awareness of campus security resources, accessibility of resources, and perceived effectiveness of resources (including resources for mental/emotional safety), to ensure student voices are incorporated into any future campus security initiatives
- Potential Approach: Qualitative and/or quantitative research with students at each institution, emphasizing key student populations such as BIPOC, LGBTQ, DREAMers, and others, and utilizing this report as a foundation and testing what is perceived as happening vs. what is described as happening

## **Key Learnings | Immediate Next Steps (2 of 2)**



# Develop USHE Unifying Vision and Mission of Campus Security & Safety

- Outcome: A substantive vision for all that should be incorporated into "Campus Safety" that will be used as a foundation to improve consistency across each institution, expand the definition of campus safety and security to more appropriately reflect the broader needs of students, and provide a guiding light for future training priorities, resource allocation, and other strategic initiatives
- Potential Approach: USHE and its Board of Higher Education leverage internal resources and work with institution leadership to draft, revise, and finalize a vision and mission statement, as well as a set of standardized priorities



# Incorporate Diversity, Equity, and Inclusion in the System-wide Vision

- Outcome: The ability to lead out on key diversity, equity, and inclusion topics that are prevalent across today's college campuses and be known for strongly prioritizing and allocating resources to issues that deeply matter some of the most vulnerable students at each campus
- Potential Approach: Utilize the committee of diversity, equity, and inclusion experts from each institution to not only listen but take action on the needs of vulnerable student populations, and by clearly incorporating the needs of these students into the Campus Security Unifying Vision and Mission

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## **Baseline Assessment | Comprehensive Overview**

	<u></u>	<u></u>	<u> </u>	出 Organizational Responsibilities 出			
	Officers per 1,000	Police Force Type	Dispatch	Head of Campus Safety	Title IX Responsibility	Clery Responsibility	Victim Advocacy
University of Utah	1.4	Campus	University	Chief Safety Officer	Director OEO	Director of Campus Security	On Campus
Utah State University	0.7	Campus + Municipal*	University	Police Chief	Director OEO	Police Chief	On Campus
Utah Valley University	0.3	Campus	University	Police Chief	Director OEO	Police Chief	On Campus
Weber State University	0.5	Campus	University	Director of Public Safety	Director OEO	Police Chief	On Campus
Dixie State University	0.3	Campus	Local	Police Chief	Title IX Director	Police Chief	On Campus
Southern Utah University	0.4	Campus	Local	Police Chief	Title IX Coordinator	Police Chief	Outside Organization
Snow College	0.5	Campus	Local	Police Chief	Title IX Coordinator	Police Chief	Outside Organization
Salt Lake Community College		Utah Highway Patrol + Municipal – On Campus*	Local / UHP	Director of Public Safety	Title IX Coordinator	Director of Public Safety	Outside Organization
Davis Technical College		Municipal – Off Campus	Local	Security & Risk Coordinator	Director of Student Services	Security & Risk Coordinator	Outside Organization
Bridgerland Technical College		Municipal – On Campus*	Local	VP Student Services	VP Student Services	VP Student Services	Outside Organization
Ogden-Weber Technical College		Municipal – Off Campus*	Local	Security Manager	Student Counselor	Security Manager	Outside Organization
Mountainland Technical College		Municipal – Off Campus	Local	Shared Role	HR Director	VP Student Services	Outside Organization
Southwest Technical College		Municipal – Off Campus	Local	VP Student Services	Title IX Coordinator	Title IX Coordinator	Outside Organization
Tooele Technical College		Municipal – Off Campus	Local	VP Finance & Operations	VP Student Services	VP Student Services	Outside Organization
Dixie Technical College		Municipal – Off Campus	Local	Shared Role	Title IX Coordinator	VP Student Services	Outside Organization
Uintah Basin Technical College		Municipal – On Campus*	Local	VP Student Services	Head of Financial Aid	Head of Financial Aid / Facilities Manager	Outside Organization

Universities / Colleges Technical Colleges

\*MOU in place

## **Baseline Assessment | Organizational Structure | Director of Public Safety**

	Police Chief over Public Safety	Other Role over Public Safety
Description	The same individual that oversees the police force also wears the administrative campus safety hat for the university / college	The administrative responsibility for public safety falls under an individual that is not an acting police officer
Key Characteristics	<ul> <li>Broad Police Chief Focus: Chief of Police has additional administrative responsibilities, such as Clery compliance, creating the annual safety report, training, etc.</li> <li>Emergency/Risk Management: In some cases, the police chief is also responsible for emergency and risk management</li> <li>Reporting Structure: In this case, the Chief of Police often reports to the VP of Finance or Operations, while other aspects of campus safety such as community services, compliance, or Title IX report to other VPs</li> </ul>	<ul> <li>Narrower Police Chief Focus: At Weber State and the University of Utah, The Chief of Police is primarily responsible for the police force, while others may take on responsibility for Clery compliance, emergency management, etc.</li> <li>Reporting Structure: The Chief of Police reports to the Director of Public Safety/Chief Safety Officer, who, in some instances, reports to the President.</li> <li>Varied Roles: At institutions without campus police, some have a dedicated director of campus safety (e.g., SLCC), whereas others rely on the Facilities Manager or the VP of Student Services</li> </ul>
Colleges and Universities	<ul> <li>Dixie State University</li> <li>Utah State University</li> <li>Utah Valley University</li> <li>Snow College</li> <li>Southern Utah University</li> </ul>	<ul> <li>University of Utah</li> <li>Weber State University</li> <li>SLCC</li> <li>Technical Colleges</li> </ul>





## **Baseline Assessment | Organizational Structure | Clery Compliance**

	←   → Separat	e From Title IX	Combine	ed with Title IX	
Description	The individual or department re college is separate from the indi	sponsible for Clery Act at the university / ividual responsible for Clery Act	The individual or department responsible for Clery Act at the university / college is also responsible for Title IX		
Key Characteristics	<ul> <li>Clery Responsibility Varies: i Clery falls on the Police Chief</li> </ul>	tle IX is typically housed in a separate different reporting lines from Clery in some instances, the responsibility for f, making their role more administrative; I members of the campus safety mpliance	<ul> <li>Size of School: smaller colleges have faculty that wear many hats, and as a result, individuals often handle overlapping responsibilities</li> <li>Student Services Roles: when combined, typically leadership over student services is responsible for overseeing Clery and Title IX</li> <li>Challenges with Confidentiality: combining these two responsibilities can create challenges in keeping student incidents confidential from law enforcement</li> </ul>		
Colleges and Universities	<ul> <li>Dixie State University</li> <li>University of Utah</li> <li>Utah State University</li> <li>Utah Valley University</li> <li>Snow College</li> </ul>	<ul> <li>Salt Lake Community College</li> <li>Southern Utah University</li> <li>Weber State University</li> <li>Ogden-Weber Technical College</li> <li>Mountainland Technical College</li> </ul>	<ul> <li>Bridgerland Technical College</li> <li>Davis Technical College</li> <li>Dixie Technical College</li> </ul>	<ul> <li>Southwest Technical College</li> <li>Tooele Technical College</li> <li>Uintah Basin Technical College</li> </ul>	





## **Baseline Assessment | Law Enforcement | Campus Police**

	Dedicated Campus Police	Contract with Municipal Police
Description	The university / college has a dedicated, certified, and full-time police force that provides law enforcement support within the campus geographical jurisdiction	The university / college contracts policing services to the local municipality; police officers are employed by the local police force and provide services according to negotiated agreement with the university
Key Characteristics	<ul> <li>Specialization: Campus police are typically trained on university-specific topics such as Clery and Title IX</li> <li>Lower Pay: Campus police officers make less than municipal police officers, making hiring and retention challenging</li> <li>Student Relationships: Many institutions appreciate a local police presence for the student relationships; students are often perceived to have better relationships with campus over municipal police</li> </ul>	<ul> <li>Level of Support: The institution relationship with municipal police ranges from dedicated officer(s) staffed on the campus to support being provided as needed</li> <li>Agency Type: In most cases, institutions partner with the local, county police force; SLCC, however, contracts out the Utah Highway Patrol (UHP)</li> </ul>
Colleges and Universities	<ul> <li>Dixie State University</li> <li>University of Utah</li> <li>Utah State University</li> <li>Utah Valley University</li> </ul> Snow College <ul> <li>Southern Utah University</li> <li>Weber State University</li> </ul>	<ul> <li>Tech Colleges</li> <li>SLCC</li> <li>Utah State University (at certain campuses)</li> </ul>





## **Baseline Assessment | Law Enforcement | Dispatch**

	Campus Dispatch	Local Dispatch
Description	The university / college has a dedicated dispatch team with full-time staff to field emergency calls	The university / college relies on the local country dispatch system for fielding emergency calls
Key Characteristics	<ul> <li>Local Dispatch First: even with a campus dispatch system in place, 911 calls always go to the local county dispatch first</li> <li>Geographic Jurisdiction: typically geographic jurisdiction determines if calls are re-routed to campus dispatch and who will respond between campus and municipal police</li> <li>Staffing constraints: at some colleges / universities, staffing constraints often lead dispatch to rely on a "whoever is closest" protocol in determining if campus of municipal police will respond</li> </ul>	<ul> <li>County Level: local dispatch centers are determined by county boundaries</li> <li>University / College Size: most institutions rely on local dispatch; having a campus dispatch system is primarily reserved to USHE's largest institutions</li> <li>Response Time: municipal police are typically busier and more likely to deprioritize incidents that campus police would prioritize</li> </ul>
Colleges and Universities	<ul> <li>University of Utah</li> <li>Utah State University</li> <li>Utah Valley University</li> <li>Weber State University</li> </ul>	<ul> <li>Snow College</li> <li>Southern Utah University</li> <li>Dixie State University</li> <li>SLCC</li> <li>Tech Colleges</li> </ul>





## **Baseline Assessment | Incident Response | Victim Advocacy**

	Available on Campus	Provided by External Organizations		
Description	The university / college employs victim advocacy resources and support within the organization	Student are referred to external organization for victim advocacy support and resources		
Key Characteristics	<ul> <li>Location: Some universities / colleges have a victim's advocate within the Department of Public Safety, while others house these services within other departments</li> <li>Level of Dedication: Most victim advocates are dedicated full-time to their role, while at Dixie state, the victim advocate provides services on top of other responsibilities</li> </ul>	SafeUT App: while utilized across the board, smaller tech colleges often cited the SafeUT app as a primary resource for victim advocacy resources and assistance		
Colleges and Universities	<ul> <li>Dixie State University</li> <li>University of Utah</li> <li>Utah State University</li> <li>Utah Valley University</li> </ul>	<ul><li>Snow College</li><li>SLCC</li><li>Tech Colleges</li></ul>		







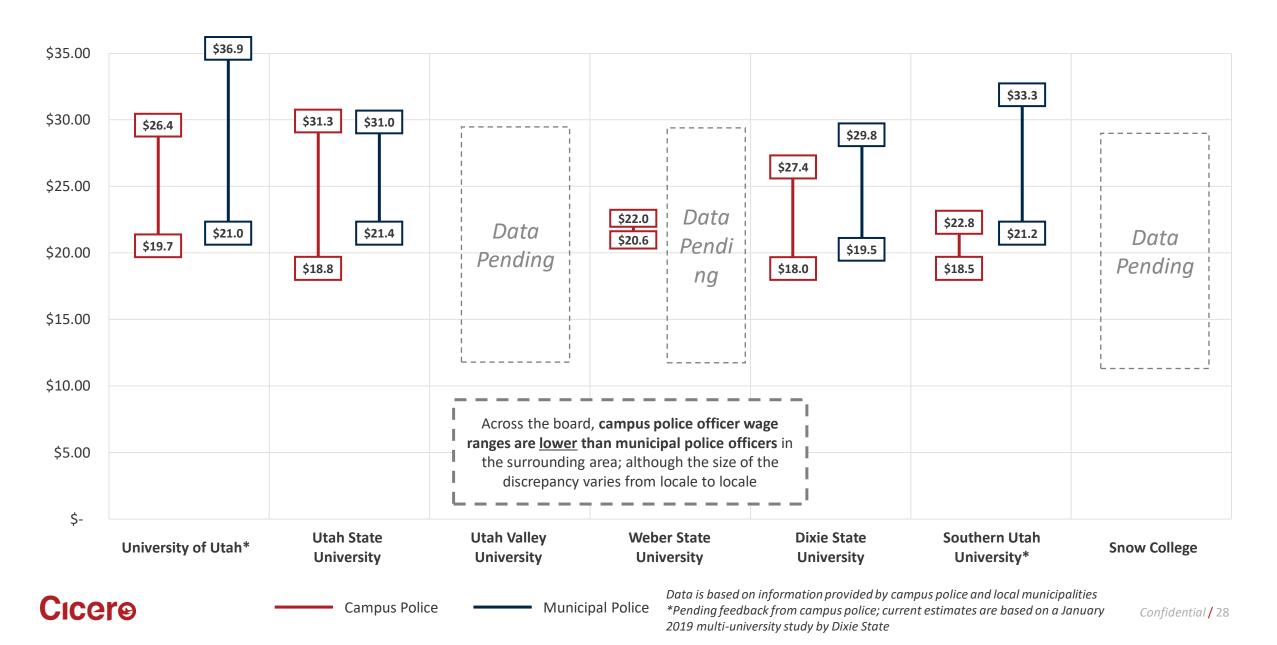
## **Baseline Assessment | Coordinating Committees**

	Behavior Intervention		Clery Act		Title IX		Diversity & Inclusion		Emergency Management / Safety	
	Existing	DPS Presence	Existing	DPS Presence	Existing	DPS Presence	Existing	DPS Presence	Existing	DPS Presence
University of Utah	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Utah State University	✓	✓	X		X		X		X	
Utah Valley University	✓	✓	✓	✓	✓	X	✓	X	✓	✓
Weber State University	✓	✓	✓	✓	Х		✓	✓	✓	✓
Dixie State University	✓	✓	✓	✓	X		X		✓	✓
Southern Utah University	✓	✓	X		✓	X	X		✓	✓
Snow College	✓	✓	X		X		X		✓	✓
Salt Lake Community College	✓	✓	X		X		X		✓	✓
Davis Technical College	X		X		X		X		✓	✓
Bridgerland Technical College	X		X		X		X		✓	✓
Ogden-Weber Technical College	✓	✓	X		X		X		✓	✓
Mountainland Technical College	✓	✓	X		X		X		✓	✓
Southwest Technical College	X		X		X		Х		✓	✓
Tooele Technical College	Х		X		X		X		✓	✓
Dixie Technical College	X		X		X		X		✓	✓
Uintah Basin Technical College	Х		X		Х		Х		✓	✓





## **Baseline Assessment | Officer Wage Comparison**



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	66 Dixie State University					
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153	Seco	ndary Research
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-	104	Davis Technical College
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	89	Salt Lake Community College





University of Utah



### **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal	
Head of Campus Safety	Administrative Role	Police Chief	
Dispatch	University Dispatch	Local Dispatch	
Clery and Title IX Responsibility	Combined	Separate	
Victim Advocacy	On Campus	Outside Organization	

### **STAFFING**

**47** police officers

21

full-time security officers

8

full-time dispatchers

1.4

officers per 1,000 students

### **KEY INITIATIVES**

**Community Engagement:** department-wide focus on engaging with students and the broader community

Officer Training: developing robust and pertinent training using internal and external experts on topics such as implicit bias

**Racism and Bias Incidents:** hiring a special assistant to focus on these issues

**Diversity:** focusing hiring efforts on candidates with diverse backgrounds

### **LEADERSHIP**

- Marlon Lynch Chief Safety Officer
- Rodney Chatman Chief of Police
- Jamie Justice Director of Community Services
- Jeff Graviet Director of Emergency Management
- Aerin Washington Director of Campus Security
- Glenn Smith Director of U Health Security



## **Org Structure – Key Learnings**



### NEWLY FORMED DEPARTMENT OF PUBLIC SAFETY

With the hiring of a chief security officer, the U flattened its org structure into different operational verticals including campus police, campus security, compliance, emergency management, and community services; many of these operational divisions are led by brand new leadership



### **CLERY AND TITLE IX ARE SEPARATED**

The Clery Act and Title IX live in different departments; the Clery Act lives under the director of campus security while Title IX lives in the Office of Equal Opportunity (OEO)



#### INTENTIONAL FOCUS ON STUDENT AND UNIVERSITY INVOLVEMENT

A variety of different committees at the University of Utah have been created to cover topics from title IX to incident review; these provides opportunities for a variety of university departments and student voices to be heard



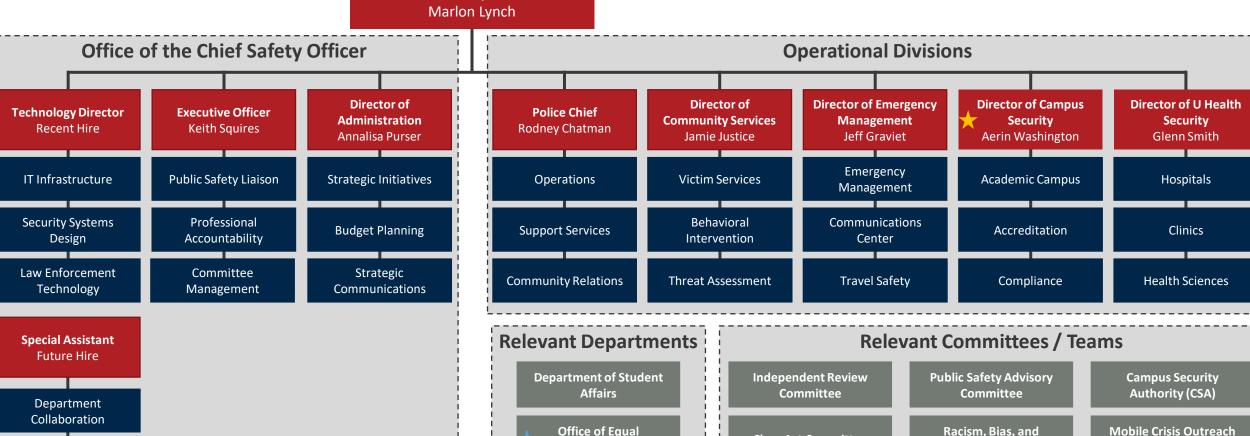
### NARROWER POLICE ORG FOCUS

Campus police is now part of a larger ecosystem instead of the primary operational authority, which enables this operational division to put increased effort into community relations, officer training, etc.

## **Department of Public Safety – Organizational Structure**







Cicere

Direct Report

Racism and Bias Incidents

**Key Responsibilities** 

External Involvement

**Opportunity (OEO)** 

**University Student** 

Housing



Confidential / 33

Team (MCOT)

**Surveillance System** 

**Advisory Committee** 

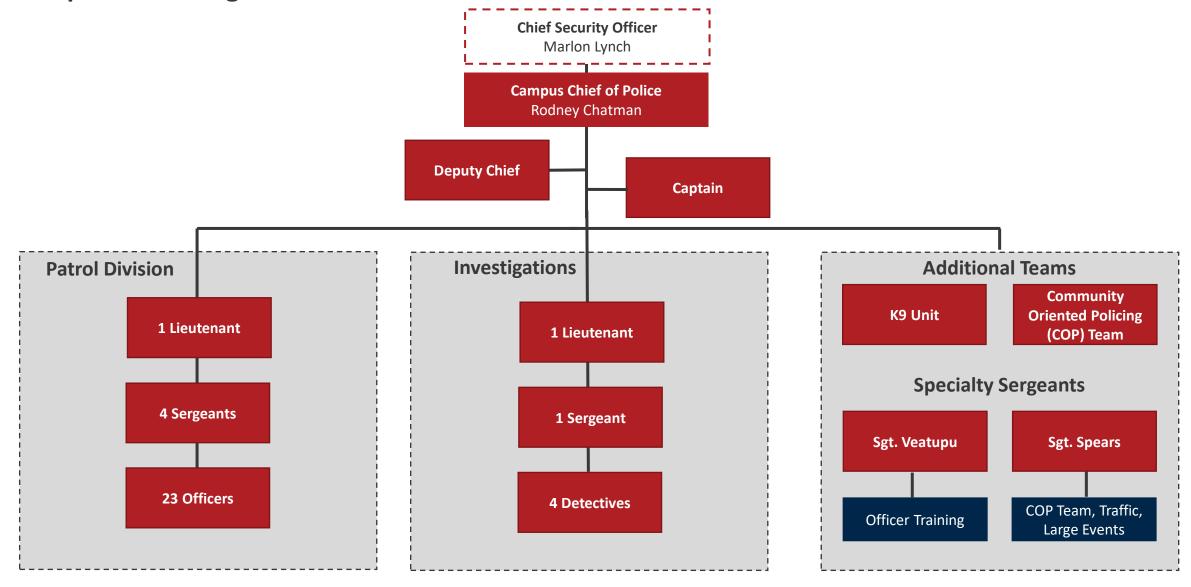
**Incidence Response Team** 

**Title IX Process Group** 

**Policy Review Committee** 

**Clery Act Committee** 

## **Campus Police Organization**





## **Relevant Committees and Teams**

Team/Committee Name	Description	Meeting Cadence	Public Safety	Students	Housing	OEO	Student Affairs
Independent Review Committee	The IRC reviews complaints brought against University police related directly or indirectly to issues of excessive force, violation of rights, abusive language, or dereliction of duty		<b>√</b>	<b>✓</b>			
Clery Act Committee	Involves Clery reporting, review of timely warnings, roles and training for Campus Security Authorities, and other topics related to Clery compliance and reporting	Monthly	<b>√</b>		<b>√</b>	<b>√</b>	<b>✓</b>
Policy Review Committee	Group of individuals tasked with helping to research, write, and review different campus safety policies		<b>√</b>				
Public Safety Advisory Committee	Receives direct input on how to receive safety services by sharing strategic plan, soliciting ideas, hearing concerns, and using the group as a conduit to other groups.		<b>√</b>	<b>✓</b>	<b>√</b>		
Racism, Bias, and Incidence Response Team	Team directly responsible for investigating and reviewing incidents related to issues of racism and bias.		<b>√</b>				
Title IX Process Group	A neutral fact-finding group that talks to witnesses and gathers documents before filing a written report	Monthly	<b>√</b>			<b>√</b>	
Campus Security Authority	Individuals who are required to report if they are made aware of a Clery incident; have 300 people who are Considered CSA		<b>√</b>		<b>√</b>	<b>√</b>	<b>✓</b>
Mobile Crisis Outreach Team	Mobile team out of the University's psychiatric institute that responds to mental health related incidents and is available 24/7/365						
Surveillance System Advisory Committee	Universities clearing house for all things related to security systems such as video, access control, etc.		<b>√</b>				



## Clery vs. Title IX



Org Structure

Chief Safety Officer

Marlon Lynch

Director of Campus Security

Aerin Washington

Office of Equal Opportunity

General Counsel VP
Phyllis Vetter

Director and Title IX Coordinator
Sharie Hayashi

6 Investigators

Administrative Roles

Other Support

**Clery Act Committee** 

**Policy Review Committee** 

Racism, Bias, and Incidence Response Team

Title IX Process Group

Role and Responsibilities

- Educate students/faculty on policy changes and how to be safe
- Actively collect data throughout the year for reporting purposes
- Oversee CSA designation and CSA training

- Compliance office for handling issues of discrimination and sexual misconduct
- Ensure all policies are in compliance with Title IX
- Take action to investigate and hold individuals accountable for violations



## **Reporting & Incidence Response – Key Learnings**



#### GEOGRAPHIC JURISDICTION IS FIRST LENS OF RESPONSE

All 911 calls are directed to the SLCPD dispatch center. If the incident is within the jurisdiction of campus police, the call is then routed to the University of Utah dispatch center. Campus police, campus security, and/or municipal police will then respond to the incident based on the level of threat and emergency.



### CAMPUS POLICE SUPPORTS MUNICIPAL POLICE

Even when a crime is committed outside of their geographic jurisdiction but involves students, campus police may respond instead of or alongside municipal police if appropriate. This is primarily because non-emergency situations may be a low priority for municipal police, whereas campus police can respond promptly.



#### INTEGRATED SYSTEM OF EMERGENCY MANAGEMENT

The Office of Emergency Management manages the University dispatch center, a coordination center, operations, finance, and coordinate timely warnings. They are constantly at a Level 3 state of emergency, which consists of constant monitoring, but no need for additional resources.

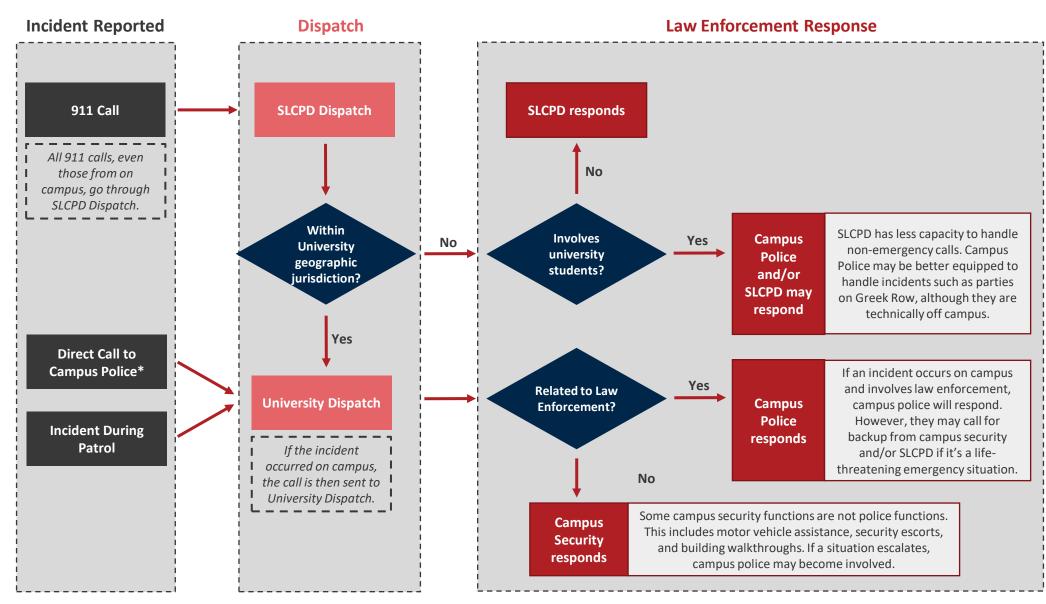


### OFFICE OF EQUAL OPPORTUNITY INVESTIGATES TITLE IX CRIMES

Under university policy, most University employees are required to report situations involving sexual misconduct and discrimination to the Office of Equal Opportunity (OEO). OEO will conduct its own investigation, while the victim can decide whether they want to pursue criminal justice through the campus police.



### **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

Campus Police keeps a 60-day crime log that is publicly available. This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

If a sexual misconduct incident occurs that poses a threat to the rest of campus, the Clery Act requires campuses to give timely warnings to students. This is done through the Office of Emergency Management.

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equal Opportunity, who will then conduct their own investigation and determine if disciplinary action is needed.

### **Office of Emergency Management**

Overarching Objective: resources, coordination, managing the oversight of crisis

### **Communications Center**

- Taking a current police dispatch center and growing it into a communications center; campus and hospital will be merging into one
- Realigning campus radio system from several disparate radio platforms to one single platform to improve communication across campus
- Technology developments are underway with next gen 911 and computerized dispatch and record management systems
- Have dedicated coordination center (housed in school of Law) that monitors social media, national news, global feeds, etc.

### **Emergency Management**

- Have 3 levels of activation (Level 1, Level 2, and Level 3) that are used when responding to all types of emergencies
- Operationalize responses with Level 1 and level 2 situations by bringing in additional assistance through specialized units and coordinated strike teams
- Individuals across many departments (law enforcement, housing, facilities, etc.) are involved with emergency management efforts
- Regularly report back to president on how missions are operationalizing

### Travel Safety

- Currently developing strategy and vision for this part of department, but an official plan still needs to be written up
- Give resources to individuals that are traveling in times of crisis with natural disaster or terrorist related (e.g., returning home during COVID pandemic)
- Work regularly with Global Travel department as a strike team and a partner



## **Reporting & Incidence Response – Title IX Crimes**

When a Title IX crime is committed, the victim has the opportunity to pursue three primary areas for support: (1) Campus Police, (2) Office of Equal Opportunity and Affirmative Action, (3) Victim-Survivor Advocates. The victim decides who they want to talk to, what they would like to discuss, and what actions they would like to take.

### Campus Police

- If the victim decides to press charges, campus police will work with the local authorities to conduct a criminal investigation.
- As a part of that investigation, campus police is required to share all pertinent information with the Title IX office.
- However, Title IX is not required to share information they gather with campus police. For this reason, campus police may need to conduct separate interviews.

### Office of Equal Opportunity

- The Office of Equal Opportunity employs 6 investigators who investigate discrimination complaints from students.
- OEO investigations determine whether a student needs to be disciplined from the university perspective (e.g. suspended, expelled, given a warning).
- OEO is a neutral, fact-finding office that conducts its own investigation, even if a criminal investigation is also being conducted.

### Victim-Survivor Advocates

- Whether or not the victim decides to press charges or pursue disciplinary action, support services are provided by the Center for Student Wellness.
- The Center for Student Wellness staffs 5 Victim-Survivor Advocates that provide free, confidential and trauma-informed support services to student, faculty, and staff who have experienced interpersonal violence.
- These advocates provide support for the victim, allowing OEO to remain a neutral role.



## Hiring / Onboarding / Training – Key Learnings



### REVAMPED AND TARGETED TRAINING

The University has focused efforts and money on an updated training curriculum that utilizes external experts, focuses on scenario-based training, and covers topics such as implicit bias and community integration



#### FLEXIBILITY AND AUTONOMY OVER CONTENT

A high degree of flexibility and autonomy exists in determining the training schedule for police officers and the topics to be covered; as a result, the U is taking a proactive approach to developing its training



#### **INCREASED EFFORTS TO HIRE DIVERSITY**

The U has focused on, and seen success in, hiring diverse candidates; efforts include targeting organizations such as the National Association of Woman Law Enforcement Executives, the Hispanic Association of Police Command Officers, and the National Organization of Black Law Enforcement



#### HIGH LEVEL OF TURNOVER

Over 50% of police officers have turned over in the 18 months; similar turnover is happening with campus security, but hiring efforts have been challenged by perceptions towards policing in general and low pay





Utah State University



### **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

14 full-time police officers



full-time dispatchers

officers per 1,000 students

### **KEY INITIATIVES**

**Title IX Compliance:** Due to internal and external reviews, USU began a series of sweeping changes to improve prevention of and response to sexual misconduct, including required student and employee training, as well as a revision to sexual misconduct policy and procedures.

Collaboration with Other Institutions: USU actively coordinates with other Utah institutions to learn about their campus safety initiatives, and frequently incorporates their learnings into their day-to-day practice

### **LEADERSHIP**

- Earl Morris Director of Public Safety / Chief of Police
- Kent Harris Police Captain
- Alison Adams-Perlac Director of Office of Equity
- Mica McKinney VP General Affairs, Legal Counsel



## **Org Structure – Key Learnings**



### DEPARTMENT OF PUBLIC SAFETY DOES NOT REPORT DIRECTLY TO THE PRESIDENT

USU's head of department safety reports through the VP of Business and Finance, who then reports to the University president



### OTHER CAMPUSES REGULARLY INTERACT WITH LEADERSHIP

USU is a multi-campus university and all campus safety personnel at each campus reports up through the police captain in Logan



### THE MAJORITY OF CROSS-ORGANIZATION INTERACTION IS INFORMAL

While a few official committees exist (e.g., Behavior Intervention Team) the majority of cross-organizational interaction takes place on ad hoc basis as needs arise

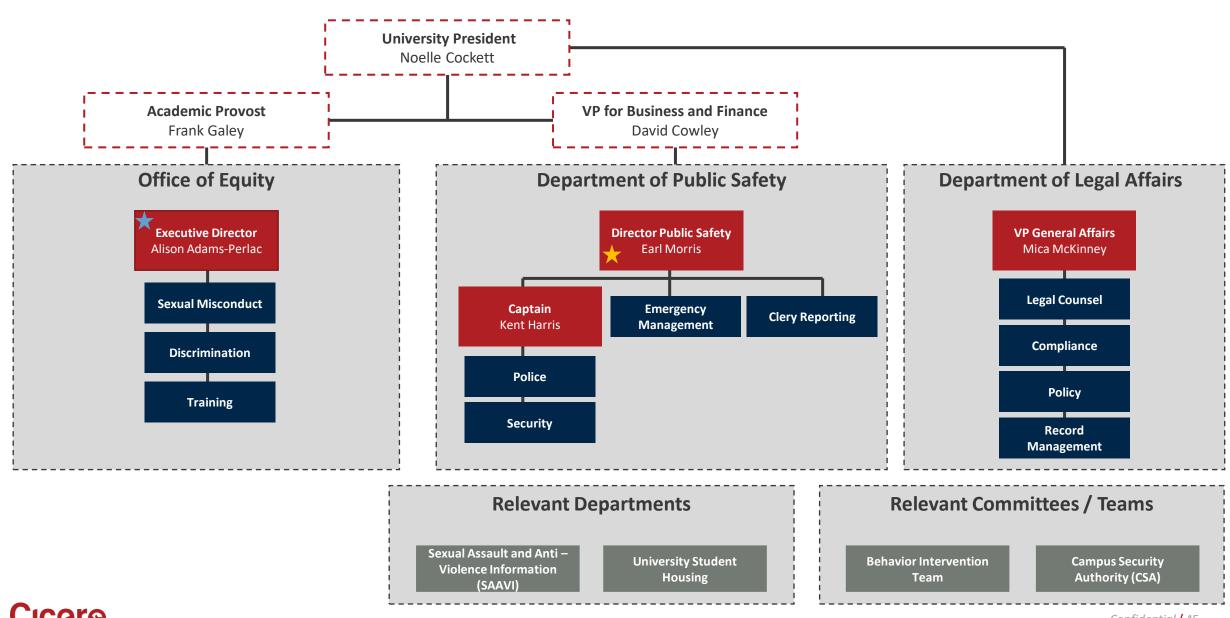


#### POLICE STAFFING CONSTRAINTS EXIST

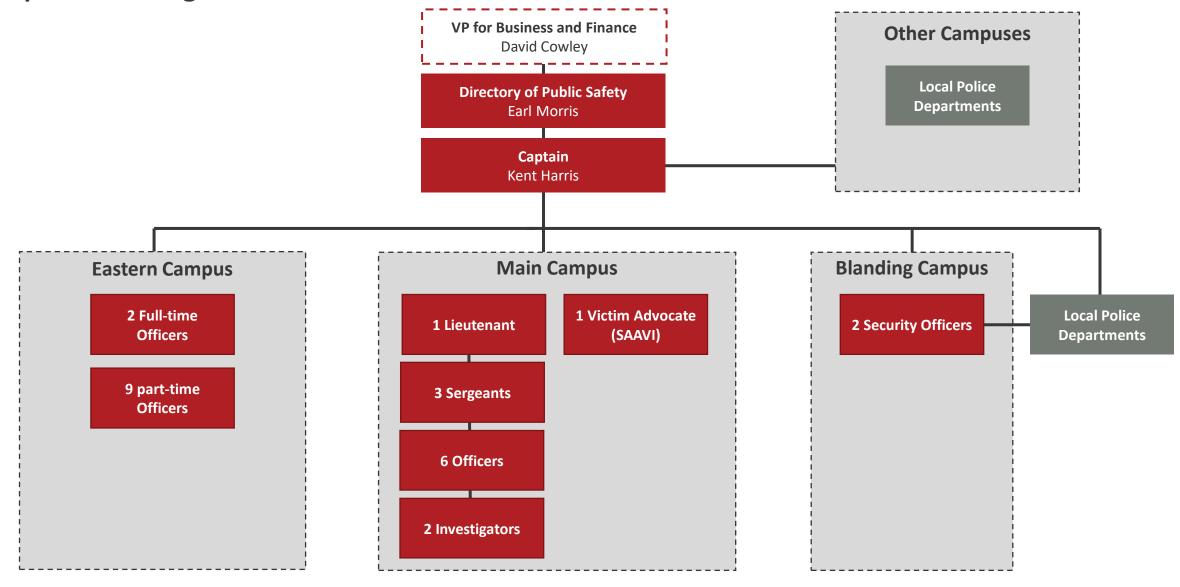
Limited police resources leaves the organization very reliant on municipal police for support when needed, which can include multiple local agencies per campus



## **Campus Safety Team – Organizational Structure**



## **Campus Police Organization**





### Clery vs. Title IX

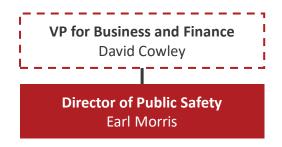


### **Clery Act**

## Title IX

### **Department of Public Safety**

Org Structure





Other Support

**Clery Act Committee** 

**Timely Warning Committee** 

Safety Risk Panels (as needed) Representatives on each campus (not Title IX deputies)

Role and Responsibilities

- Actively collect data throughout the year for reporting purposes and produce Annual Safety Report
- Distribute timely warnings when necessary
- Oversee CSA designation and CSA training

- Compliance office for handling issues of discrimination and sexual misconduct
- Information about reporting options
- Prevention education for students and employees
- Provide supportive measures (these do not require reporting, but include changes to living situations, no contact order, referrals to other resources)



### **Reporting & Incidence Response – Key Learnings**



### VICTIM ADVOCATE SUPPORT COMES FROM SAAVI AND THE DPS

The Sexual Assault and Anti-Violence Information Team has a number of victim advocates who provide 24/7 response; one of these victim advocates sits within the Department of Public Safety and bridges these two organizations



### DEEP AND ACTIVE RELATIONSHIP WITH MUNICIPAL POLICE

Larger incidents typically require expertise and staffing outside of USU's capacity; multiple departments regularly work together to help each other regardless of jurisdiction



### CONSISTENT REPORTING SYSTEM ACROSS USU AND LOCAL AGENCIES

Reporting system that shows cases and jurisdiction is consistent and shared across local police departments as well; this aids in transparency and communication as different agencies work together to respond to incidents

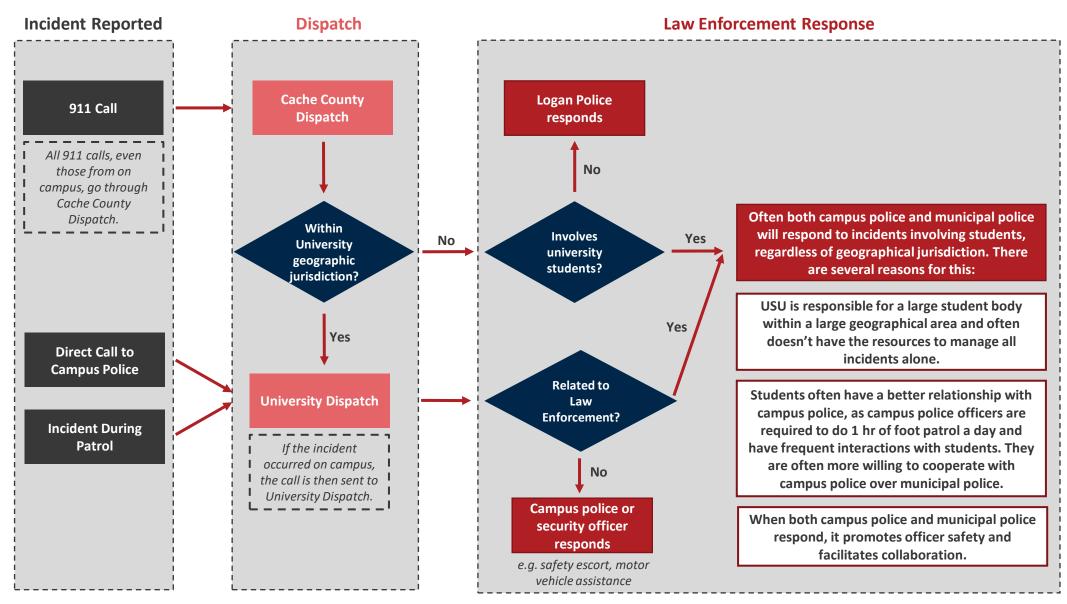


### USU MUST BE PROACTIVE WITH EXPERTISE SURROUNDING TITLE IX AND CLERY

Local police department lack awareness and training surrounding Title IX and Clery; as a result, USU takes additional time talking and communicating with victims to build relationships of trust and share campus resources (e.g., SAAVI)



## **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

Campus Police keeps a 60-day crime log that is publicly available. This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

If a sexual misconduct incident occurs that poses a threat to the rest of campus, the Clery Act requires campuses to give timely warnings to students.

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equity, who will then conduct their own investigation and determine if disciplinary action is needed.

## Hiring / Onboarding / Training – Key Learnings



### REQUIRED SEXUAL MISCONDUCT PREVENTION TRAINING FOR STUDENTS

As a part of a resolution agreement from an investigation conducted by the DOJ, USU has committed to provide mandatory in-person training regarding sexual misconduct prevention for all incoming students attending a residential campus, as well as required annual online training for all undergraduate and graduate students.



#### MONTHLY DEPARTMENT-WIDE TRAINING

DPS includes training as a part of their monthly staff meetings. This training covers a wide variety of topics, including lethality assessments, stop-the-bleed training, reviewing the state database system, etc.



### **ANNUAL CAMPUS SECURITY AUTHORITY (CSA) TRAINING**

DPS conducts an annual broadcast for CSA's at all USU centers to explain their role and responsibilities. They have also made a goal to do visit each center to provide individual training as well.



#### **SECURITY OFFICERS ARE PRIMARILY STUDENTS**

As the majority of security officers are students who are looking to enter law enforcement, DPS has developed a specific security officer training. However, they also attend the monthly trainings at staff meetings.





Utah Valley University



### **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal	
Head of Campus Safety	Administrative Role	Police Chief	
Dispatch	University Dispatch	Local Dispatch	
Clery and Title IX Responsibility	Combined	Separate	
Victim Advocacy	On Campus	Outside Organization	

### **STAFFING**

13 full-time police

officers

0

full-time security officers

full-time

dispatchers

0.3

officers per 1,000 students

### **KEY INITIATIVES**

**In-house Victim Advocate:** UVU recently hired a victim advocate within the police department, which has provided very valuable support

**Hiring of Police Officers:** UVU faces significant staffing challenges within the police department due to low wages relative to other departments

**New Complaint Software:** A new software for fielding student complaints is creating a more seamless solution to field and distribute complaints to their appropriate department

### **LEADERSHIP**

- Matthew Pedersen Chief of Police and Director of Public Safety
- Ashley Larsen Associate Dean of Students
- Robin Ebmeyer Director of Emergency Management
- Laura Carlson

   Title IX Coordinator



# **Org Structure – Key Learnings**



#### IN-HOUSE CAMPUS POLICE AND DISPATCH SERVICES

UVU has a dedicated campus police force and dispatch to serve students across campus; there is no on-campus security officer presence, so police serve this role as well



#### **CLERY AND TITLE IX LIVE IN SEPARATE DEPARTMENTS**

Title IX responsibility lives in the Office of Equal Opportunity and Affirmative Action while Clery lives in the Department of Public Safety under the chief of police; both departments have separate reporting lines to the president



### **BEHAVIORAL ASSESSMENT TEAM (BAT)**

14-member team meets weekly for 90 minutes to discuss and coordinate resources to support, prevent, and intervene with situations involving student distress or other harmful/disruptive behaviors

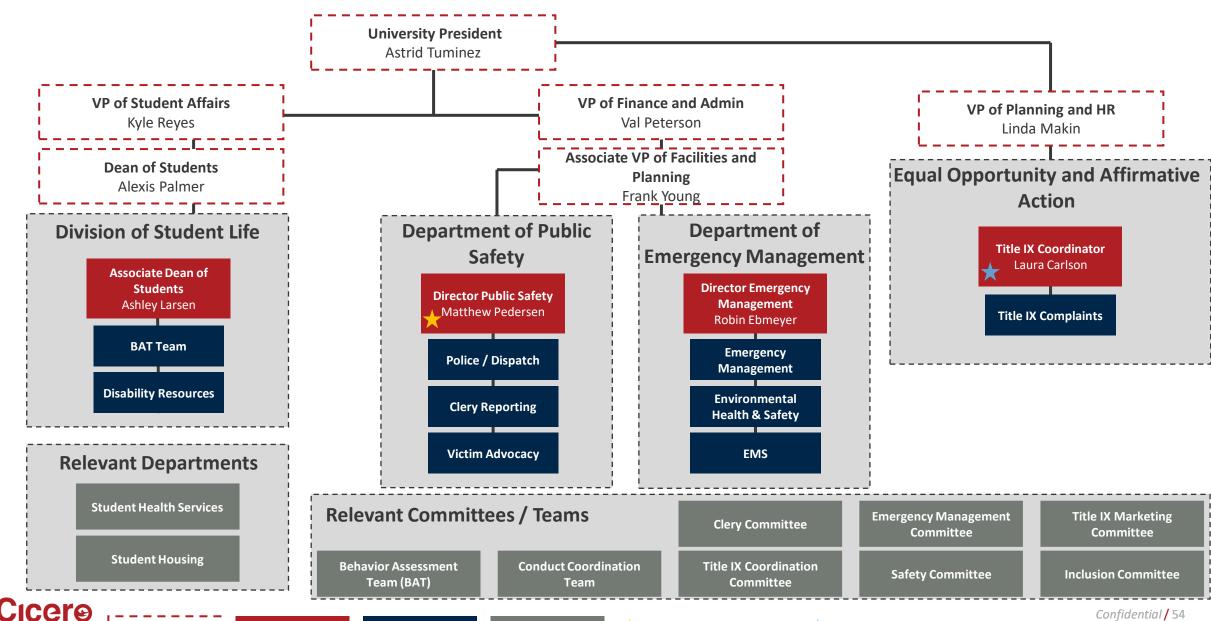


#### **EMERGENCY MANAGEMENT IS SEPARATE FROM THE DPS**

Emergency management responsibilities have a distinct office that falls outside of the campus police chief's responsibilities and reports directly to the VP of Facilities Management



# **Campus Safety Team – Organizational Structure**



Confidential / 54

# Clery vs. Title IX



# **Clery Act**

# \*

### Title IX

## **Department of Public Safety**

Org Structure



Office of Equity

VP of Planning and HR
Linda Makin

Title IX Coordinator
Laura Carlson

2 Full-Time
Investigators

4 Full-time
Admin

2 Part-Time
Trainers

Other Support

**Clery Committee** 

Title IX Marketing Committee

Title IX Coordination
Committee

Role and Responsibilities

- The Director of Public Safety serves as the Clery officer for the college
- This position handles statistics collection, report creation, and the delivery of timely warnings as needed

- Compliance office for handling issues of discrimination and sexual misconduct
- 2 full-time investigators provide investigative support for evaluating all cases



# **Reporting & Incidence Response – Key Learnings**



#### FULL-TIME VICTIM ADVOCATE WITHIN THE POLICE DEPARTMENT

UVU recently hired a full-time victim advocate within the police department who provides 24/7 services and meets regularly with other victim advocates within the university; UVU has seen immense value in having this resource internally



#### HAVE TEAM OF CRISIS THERAPISTS FOR IMMEDIATE MENTAL HEALTH ASSISTANCE

UVU's crisis services is a specific branch of the Student Health Services that provides 24/7 assistance to students experiencing a mental health crisis; police, Title IX, and victim advocacy work with this group when needed



#### DISPATCH IS VIRTUALLY CONSOLIDATED WITH OREM POLICE DEPARTMENT

UVU works closely with the local municipal police authority, Orem Police Department, and shares dispatch software, screens, radio, etc. with the agency to provide increased transparency and ease of communication when handling different cases

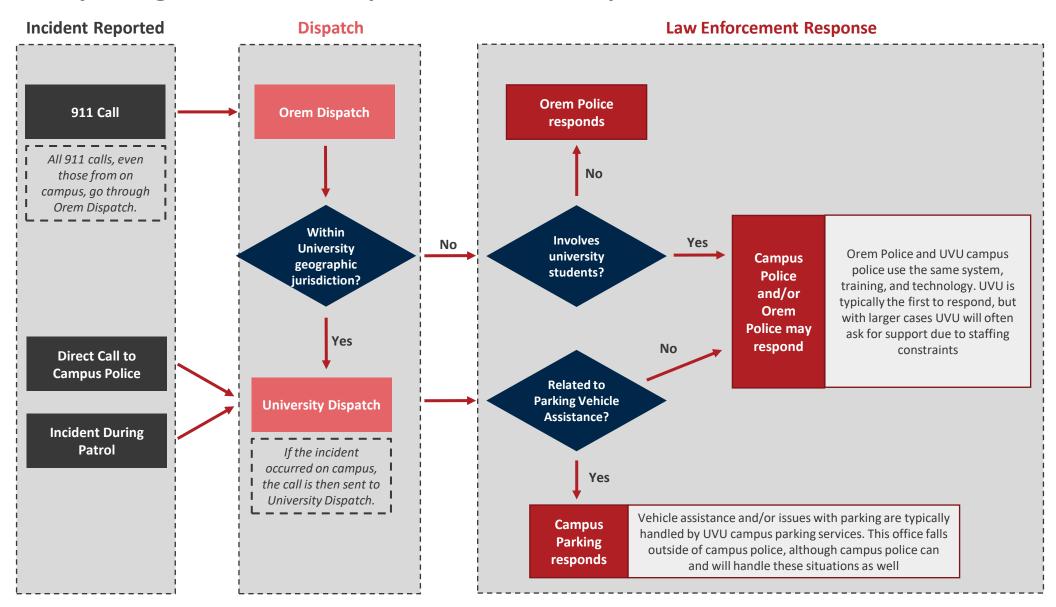


#### **NEW ANONYMOUS REPORTING SOFTWARE**

UVU is shifting to a new anonymous reporting system for student complaints/reports that seamlessly connects the student to the relevant department



# **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

Campus Police keeps a 60-day crime log that is publicly available. This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

Timely warnings are most likely to come from the police department since they have the most information, however, the office of emergency management may also help push the warnings to students depending on the incident type

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equal Opportunity, who will then conduct their own investigation and determine if disciplinary action is needed.

# Hiring / Onboarding / Training – Key Learnings



#### FOCUS ON HIRING EXPERIENCED POLICE OFFICERS WITH CERTAIN CHARACTERISTICS

Over the past 3 years, hiring focus has shifted from hiring new officers from the academy to hiring more experienced police officers who have children attending UVU and have retirement money coming in; this has drastically improved the relationship between students and officers



#### DIFFICULT TO HIRE NEW POLICE OFFICERS GIVEN WAGE DISPARITY

UVU police officers make significantly less than other municipal positions, making it difficult to hire and retain talent. Generally only more seasoned officers with children attending UVU are willing to accept the position



#### POLICE TRAINING INCLUDES A WIDE VARIETY OF IN-DEMAND TOPICS

Police officers have pre-determined trainings covering topics that have been vetted with the university's diversity and inclusion office. After meeting with groups on campus, university police found that they were already providing requested trainings surrounding racism and bias



#### POLICE DEPARTMENT PROVIDE PRESENTATIONS TO STUDENT CLASSES

Several times per year, the police department provides in-class visits across campus, and where invited, to present to students and build relationships





Weber State University



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

**11** full-time police

officers

0

full-time security officers

2

full-time dispatchers

0.4

officers per 1,000 students

### **KEY INITIATIVES**

**New Department of Public Safety Org Structure:** Weber State created a new Director of Public Safety role to separate certain responsibilities from the Chief of Police

**Updated Sexual Assault Training:** The Department of Public Safety helps fund a victim advocacy position at the women's center that will be responsible for creating new sexual assault training for students and staff

**Lobbying for Additional Funding:** Weber State would like additional funding for a dedicated Clery officer, emergency management support, recruiting efforts, etc.

### **LEADERSHIP**

- Dane LeBlanc Director of Public Safety
- Seth Cawley Chief of Police
- Michael Davies Emergency Management
- Barry Gomberg Title IX Coordinator



# **Org Structure – Key Learnings**



#### RESTRUCTURED DEPARTMENT OF PUBLIC SAFETY

Weber State recently reorganized its Department of Public Safety by making its Chief of Police the new Director of Public Safety; the reorganization was inspired by the University of Utah and gives the Chief of Police a more dedicated focus on policing



#### **CLERY RESPONSIBILITY RESIDES IN POLICE DEPARTMENT**

Weber State's Chief of Police is a certified Clery Compliance Officer and handles Clery responsibilities for the university; a Clery committee exists to provide support and coordination across campus



#### DUAL TEAM APPROACH TO BEHAVIORAL INTERVENTION

Weber State has a STAR team to handle emergent situations where a threat is posed and a SAIT team to handle less emergent behavioral situations that still call for preventative measures



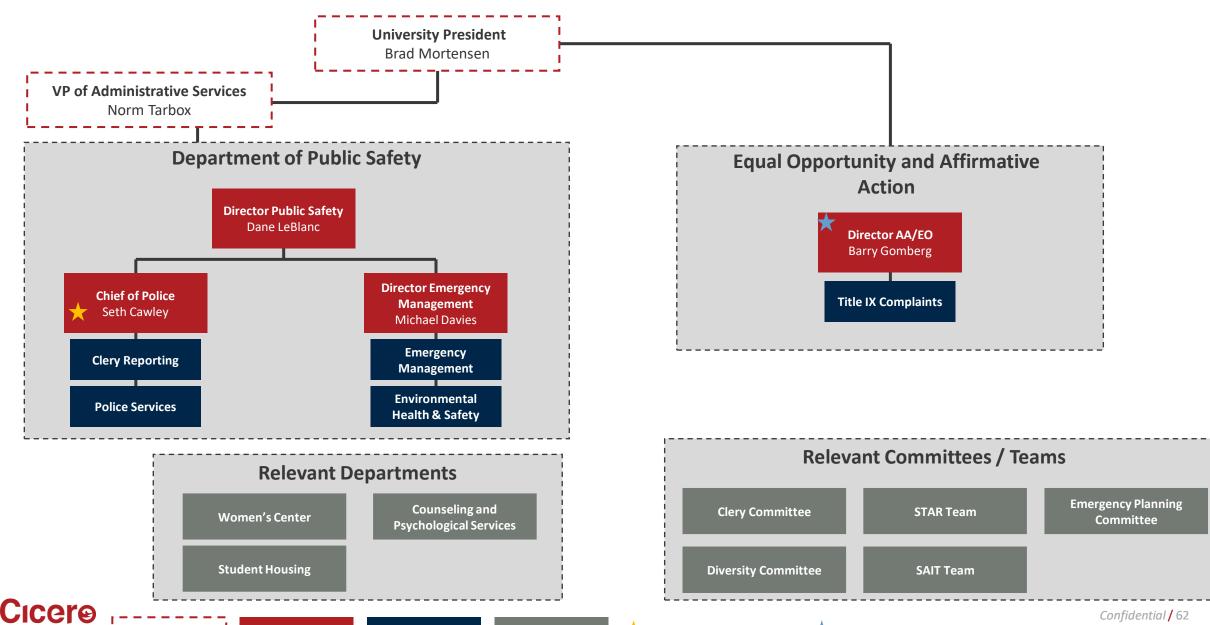
#### POLICE ORG HAS DISPATCH CENTER OPERATING DURING CERTAIN HOURS

Weber State's police department has 2 employees who provide dispatch services 5 days a week between 7am and 5pm; outside of these hours, a contract is in place with Weber's local dispatch to provide support



# **Campus Safety Team – Organizational Structure**

**Direct Report** 



External Involvement

Primary Responsibility for Clery Act Primary Responsibility for Title IX

**Key Responsibilities** 

**Relevant Roles** 

# **Reporting & Incidence Response – Key Learnings**



#### VICTIM ADVOCACY PROVIDED THROUGH THE WOMEN'S CENTER

Weber State has two victim advocates within the women's center on campus; this organization is outside of the Department of Public Safety, but the two organizations work closely together (with one women's center employee being partially funded by the Department of Public Safety)



### MOUS IN PLACE WITH LOCAL JURISDICTIONS FOR ASSISTANCE AS NEEDED

Given staffing constraints, Weber State has MOUs in place with local jurisdictions in which both departments are willing to provide support and assistance to the other as needed



#### SHARE DISPATCH LINE WITH OGDEN POLICE DEPARTMENT

Weber State works closely with the local municipal police authority, the Ogden Police Department, and shares a dispatch line with the agency to provide increased transparency and ease of communication when handling different cases

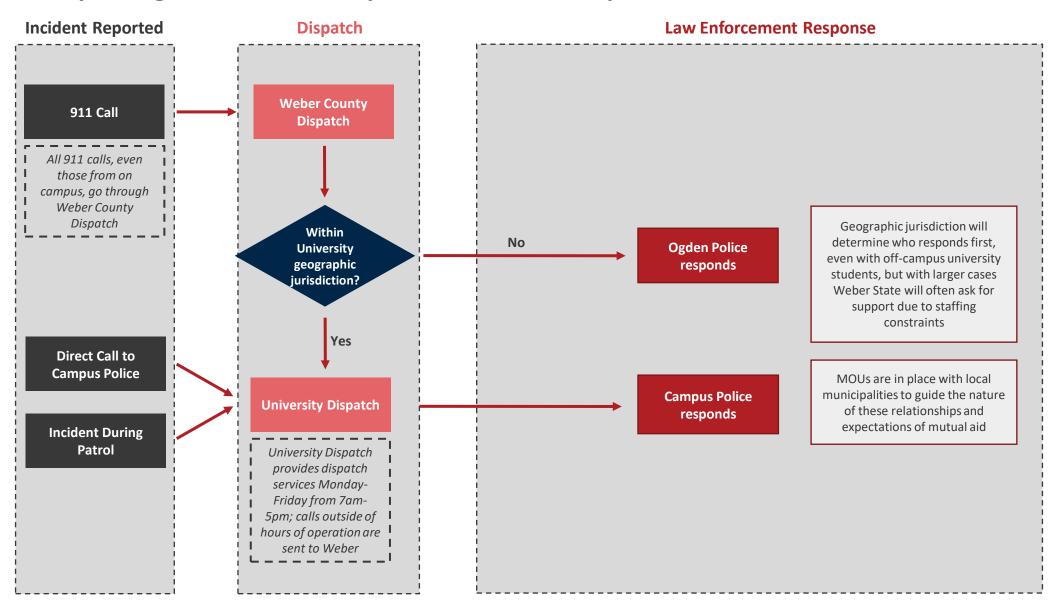


#### RELY ON STAFF MEMBERS FOR ASSISTANCE WITH INCIDENT REPORTING

Designated staff members, such as CSAs, are responsible to field reports / complaints from students and report as they become aware; online reporting also exists for CSAs and students to submit reports



# Reporting & Incidence Response – Process Map



### Reporting

#### **Crime Log**

Campus Police keeps a 60-day crime log that is publicly available in the office (but not online). This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

Weber State's Department of Public Safety team will issue one of two levels of warning depending on the severity, either an immediate emergency alert or a slower safety alert

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equal Opportunity, who will then conduct their own investigation and determine if disciplinary action is needed.

# Hiring / Onboarding / Training – Key Learnings



#### POLICE TRAINING PLAN DETERMINED JOINTLY WITH LOCAL JURISDICTIONS

Weber State's Police Chief develops 2-year training plans jointly with local jurisdictions to cover required basic trainings as well as topics that may be more relevant in the current climate



#### DIFFICULT TO HIRE NEW POLICE OFFICERS GIVEN WAGE DISPARITY

Weber State University's police force was down 5 officers last year due in large part to wage disparities with other local agencies; \$5,000 signing bonuses and marginally increased pay helped attract more officers



### COMMUNITY LIASON OFFICER RESPONSIBLE FOR TRAINING TO FACULTY / STUDENTS

A particular Weber State Police Officer is tasked with the additional responsibility of training faculty, students, and other staff members through student / staff orientations, meetings with Residence Assistants, and other campus events



#### SEXUAL ASSAULT TRAINING WILL BE UPDATED

Weber State currently uses Haven online training platform to provide sexual assault training, but there is a high price to renew the contract. Instead, the new position at the women's center will be responsible for creating sexual assault training for students and staff





Dixie State University



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

full-time police officers

0

full-time security officers

0

full-time dispatchers

0.4

officers per 1,000 students

### **KEY INITIATIVES**

Clery Compliance: Responsibility for Clery has recently been transferred back (from General Counsel's Equity Compliance Office) to the Department of Public Safety under the Police Chief. With this move, the department has put forth extensive effort to expand Clery compliance and reporting (increasing the length of the Clery Report by over 5x)

**Community and Student Engagement:** Over the past two years, university police has placed increased emphasis on building relationships of trust with students through active involvement in student events and activities

**Safety and Security App:** New app will be operational by December 2020

#### **LEADERSHIP**

- Del Beatty Dean of Students
- Chief Blair Barfuss Director of Public Safety / Chief of Police
- **Josh Thayn** Director of Event Services & Risk Management
- Hazel Sainsbury Title IX Director



# **Org Structure – Key Learnings**



#### RECENTLY REPLACED TITLE IX COORDINATOR

Replaced Title IX Director has been hired within the last 2 months; this role works collaboratively with the Department of Public Safety to support students with issues of discrimination and sexual misconduct



#### CARE TEAM FOR BEHAVIORAL INTERVENTION

The CARE team meets weekly for 90 minutes to discuss students and situations that pose a risk to campus safety; athletics, housing, general counsel, wellness center, admissions, etc. are all represented in these meetings in addition to campus safety team (police, Title IX coordinator, student affairs, facilities)



#### VICTIM ADVOCATE SITS WITHIN DEPARTMENT OF PUBLIC SAFETY

The Department of Public Safety's Police Records and Security Supervisor also functions as the university's primary resource for victim advocacy; other external organizations provide support as needed



### POLICE STAFFING CONSTRAINTS EXIST

The campus police force feels understaffed; 2 out of the 7 officers (Chief of Police and Captain) are dedicated entirely to administrative duties given the demands of Clery Act, training, etc. The other five officers handle patrol, with the assistance of hired hourly (reserve) police officers to provide 24/7 coverage.

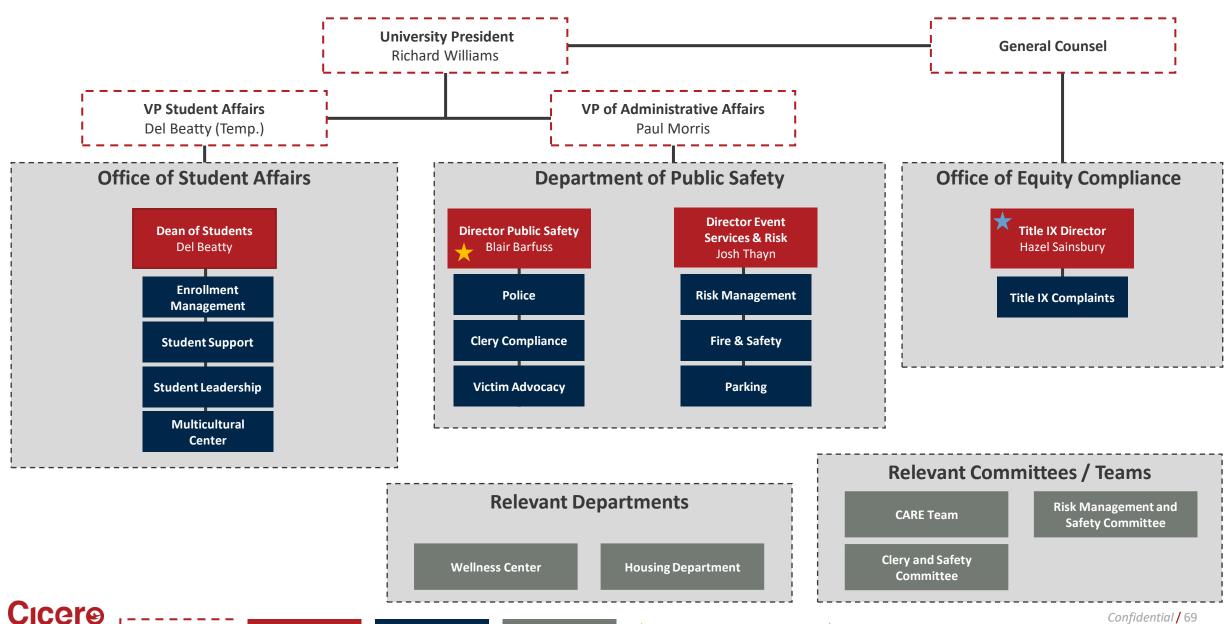


# **Campus Safety Team – Organizational Structure**

Direct Report

**Relevant Roles** 

**Key Responsibilities** 



External Involvement

Primary Responsibility for Clery Act

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→ Primary Responsibility for Title IX

# Clery vs. Title IX



**Consultants** 

Role and Responsibilities

- The Police Chief and his Captain oversee the development of the Clery program and report
- Worked with national consultants to help develop, implement, and approve current Clery practices and policy
- Meet with Clery Safety Committee guarterly or as needed

- · Compliance office for handling issues of discrimination and sexual misconduct
- · Quarterly meetings with all coordinators and additional meetings / communication as needed

**Coordinators** 



(not Title IX deputies)

# **Reporting & Incidence Response – Key Learnings**



### PROXIMITY OF AVAILABLE SUPPORT OFTEN OVERIDES GEOGRAPHIC JURISDICTION

While DSU does have spelled out geographic jurisdictions that guide the county dispatch team, the geographic proximity of available officers often determines who responds first; DSU's relationship with the municipal police is such that both sides are capable and willing to respond on each other's "turf" (DSU officers often handle police calls for service just outside of DSU property when students in off campus student housing are involved)



#### STUDENT REPORTING FOR NON-EMERGENCIES PRIMARILY COMES VIA PHONE

Students and parents often report non-emergencies to the office of student affairs over the phone. DSU is working to develop a more robust reporting system and webpage that will automatically refer the student to the correct department / resource; this will be a part of the new security app (will be available December 2020)



### POLICE OFFICERS ALSO FULFILL SECURITY ROLE

As Dixie State does not have any student security officers, university police responds to all incidents that involve a suspicious person or any kind of security escort. However, facilities personnel that manage parking can help with motor vehicle assistance.

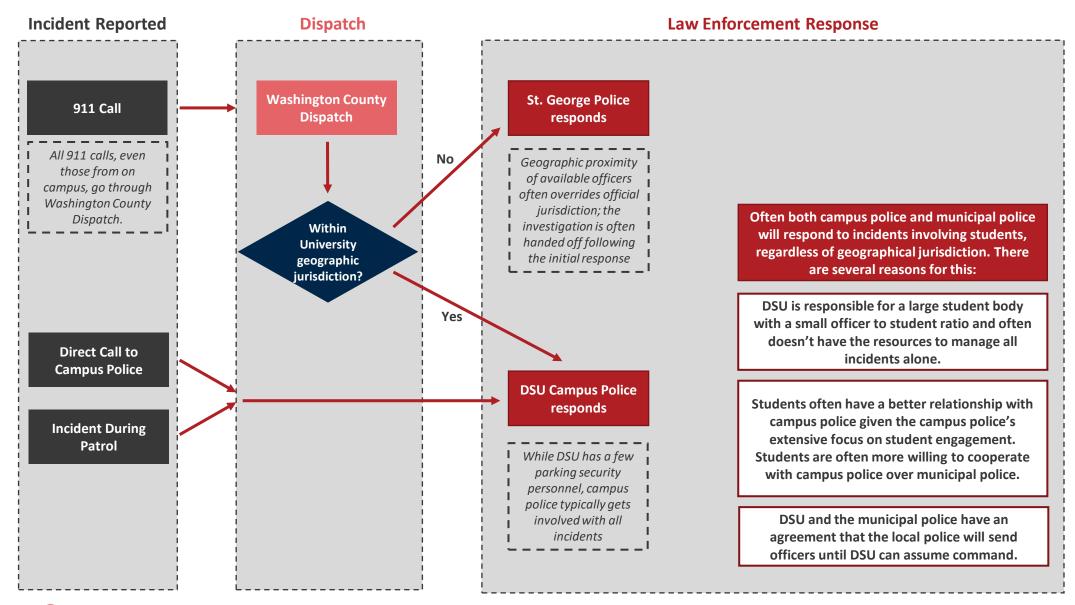


#### STUDENTS OFTEN PREFER CAMPUS POLICE OVER MUNICIPAL POLICE

Due to relationships of trust, students often prefer to have campus police involved and used as a resource over municipal police; this is particularly true for minority students



# **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

Campus Police keeps a crime log that is publicly available on their website. This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

DSU has a 10-person committee that dictates the relevant policies and pushes notifications as needed through their timely alert system

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equity, who will then conduct their own investigation and determine if disciplinary action is needed.

# Hiring / Onboarding / Training – Key Learnings



#### **FUNDING CONSTRAINTS LIMIT TRAINING OPPORTUNITIES**

University police primarily relies on online training given the cost of training in-person; as a result, not much training happens beyond the required 40 hours



#### TITLE IX TRAINING HAPPENS ON INVITATION BASIS

Many departments and organizations within DSU reach out for specific training to better understand updated regulations, policy, where to go, etc.



#### POLICE FORCE PROVIDES TRAINING ON TOP OF THEIR FULL-TIME RESPONSIBILITIES

Police officers provide training to the campus community in many ways such as assisting Campus Security Authorities, providing Clery training, etc.



### LOOK FOR UNIQUE CAMPUS-SPECIFIC SKILLS WHEN HIRING WITHIN POLICE FORCE

The Department of Public Safety sees a particular need for communication and community skills, which limits the number of police officers that could adequately serve in a campus setting





Southern Utah University



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

full-time police officers

full-time security officers\*

full-time

dispatchers

0.4

officers per 1,000 students

### **KEY INITIATIVES**

**Hiring Police Officers:** Hiring additional police officers has been difficult due to budgetary constraints. SUU would like to have at least 1 officer per 1,000 students

Clery Act Committee: A coalition to support Clery related cases is currently being formed and is expected to be active in the coming months.

**Title IX:** Four deputy coordinators and eleven investigators provide voluntary support to the Title IX coordinator; goals include eventually having a at least one deputy as an intake officer and two full-time investigators

### **LEADERSHIP**

- Rick Brown Chief of Police
- Carlos Medina Interim Lieutenant
- **Hollie Buhrman** Police Officer and Clery Coordinator
- **Lucia Maloy** Title IX Coordinator and Legal Counsel
- **Dr. Jared Tippets** VP of Student Affairs

# **Org Structure – Key Learnings**



#### POLICE CHIEF IS HEAD OF CAMPUS SAFETY

The police chief is responsible for law enforcement, emergency management, student security officers, and general campus safety. He reports to the VP of Student Affairs who then reports to the President.



#### **CLERY AND TITLE IX RESPONSIBILITIES ARE SEPARATE**

A campus police officer is responsible for Clery Act compliance and training, while an attorney within the legal department is Title IX coordinator and is supported by four deputy coordinators



#### SAIT AND TITLE IX COMMITTEES MEET WEEKLY

SAIT (Student Assessment and Intervention Team) gathers various stakeholders across the university, including police, student services, CAPS, and diversity and inclusion, to review topics related to student safety. This is separate from the Title IX committee which meets every week to review all Title IX matters

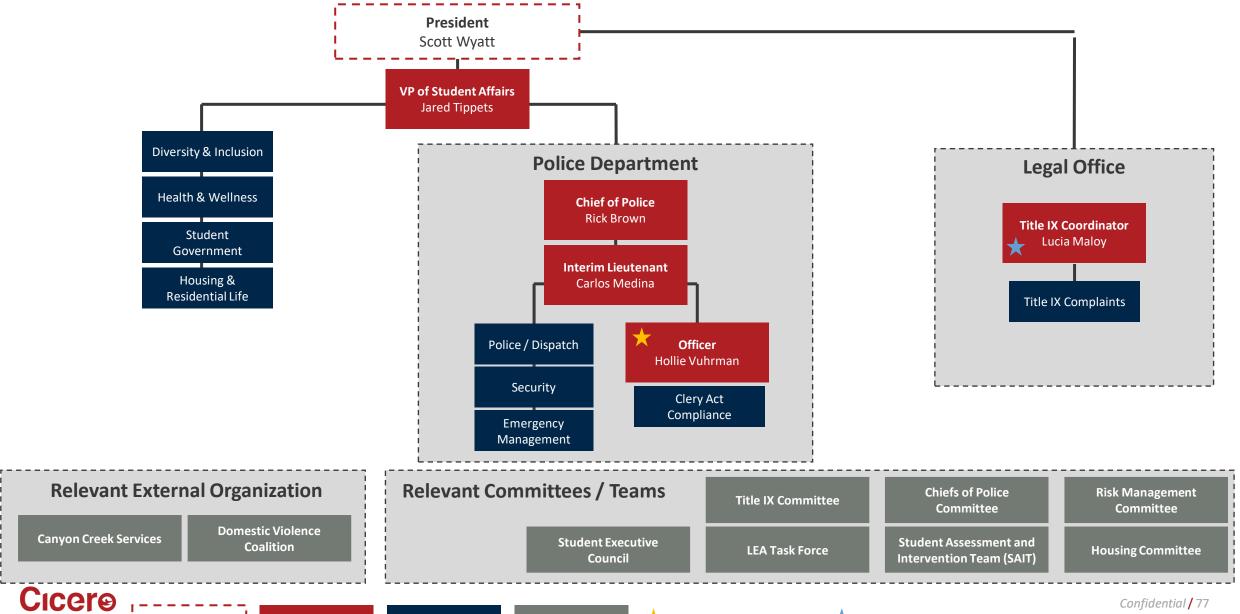


#### STUDENT OFFICERS ASSIST WITH SAFETY

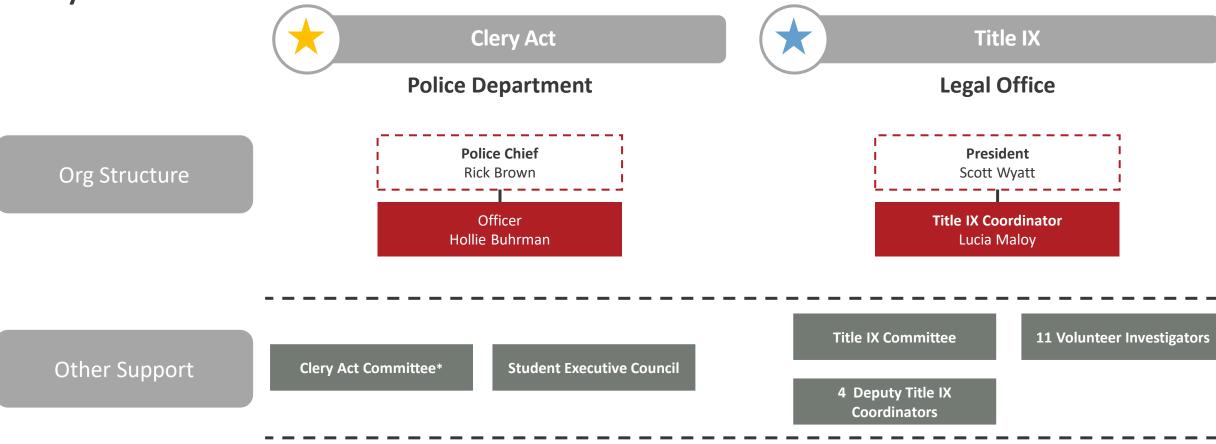
Approximately six volunteer student officers handle non-law enforcement responsibilities (e.g. escorting students, open and closing buildings, and assisting with phone calls). These individuals are commonly interested in law enforcement as a career



# **Campus Safety – Organizational Structure**



# Clery vs. Title IX



Role and Responsibilities

- Hollie Buhrman leads Clery Act reporting on top of regular officer duties like patrol
- All officers receive Clery Act training upon onboarding
- A Clery Act Committee is in its inception to act as a board of advisors for the team

- Title IX is housed in the legal department and reports directly to the president's office
- All investigators and deputy Title IX coordinators are volunteers and not dedicated staff
- The Title IX Committee serves are the primary group to discuss updates and cases



# **Reporting & Incidence Response – Key Learnings**



#### NO FORMAL MOUS EXIST BETWEEN THE UNIVERSITY AND LOCAL POLICE FORCES

Cedar City PD and SUU have a strong relationship and assist one another on an ad-hoc basis; however, SUU plans to formalize this relationship in the near future



#### VICTIM ADVOCACY IS PROVIDED BY OUTSIDE ORGANIZATION AND TITLE IX

While the Title IX department offers some victim advocacy, SUU also partners with Canyon Creek Services, a community resource, to provide additional support that is available 24.7.



#### CEDAR CITY DISPATCH RECEIVES ALL INCIDENTS AND COMMUNICATES WITH CAMPUS

Local police departments have a map of the campus police jurisdiction and will loop in campus authorities by locating calls from the area. The university does have an internal number that is contacted sparingly

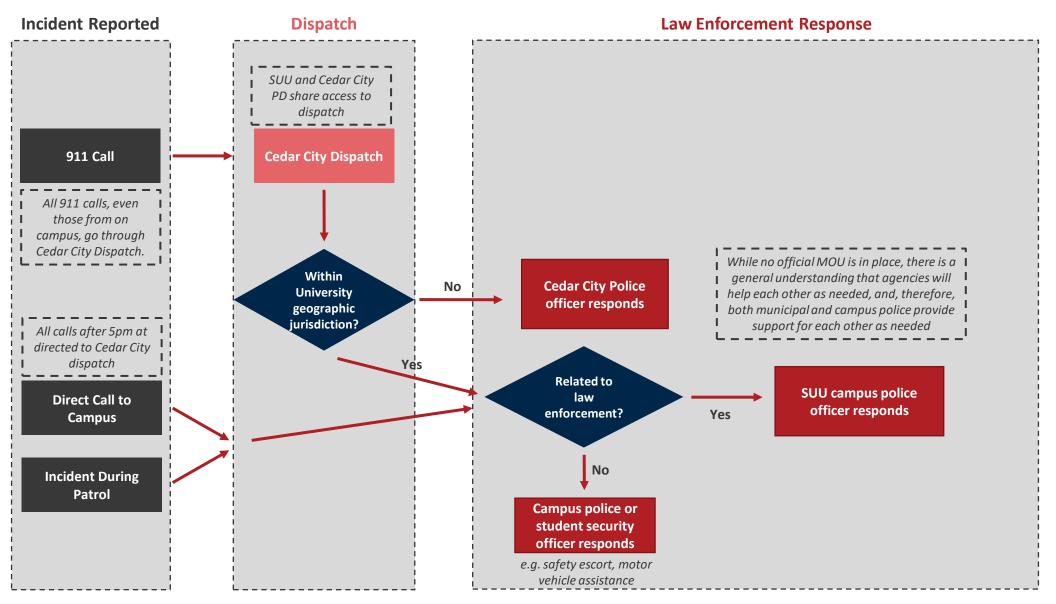


### TITLE IX REPORTING IS COLLABORATIVE BETWEEN CAMPUS AND CEDAR CITY POLICE

Victims are consistently ushered through the process and provided all of their rights and options; while local authorities and the campus have differing timelines and responsibilities, the two work with one-another



# **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

The log is internally housed and made available on request. These data are shared amongst other law enforcement agencies.

#### **Timely Warnings**

All officers are trained on standard procedures and protocols. The norm is the secretary notifying the chief of police. Text messages are sent to all students and there is an opt-in option for emails as well

#### **Title IX Crimes**

Students have an option to be interviewed, file a report, are give victim advocacy resources, and Canyon Creek offers temporary housing

# Hiring / Onboarding / Training – Key Learnings



### CONSISTENTLY ATTRACTING COMPETITIVE APPLICANTS IS A PAIN POINT

The low pay scale makes it difficult to recruit for officer positions within SUU's staff; the applicants generally have very little experience and need to be trained by SUU after joining (at an additional cost)



#### TRAINING PROVIDED IS CONTINGENT ON ANNUAL BUDGETARY RESTRICTIONS

Due to the constrained budget, officers are not trained on Clery and cannot receive specialized training. These specialized trainings usually require travel and other expenses not allotted for in the current budget



### **AD-HOC DIVERSITY AND INCLUSION TRAININGS**

Diversity and inclusion trainings are provided on an ad-hoc basis through the center for diversity and inclusion. There is an appetite for more racism and bias training for campus police and faculty, but budgetary constraints provide limitations on training.



### FACULTY, STAFF, AND STUDENTS RECEIVE ANNUAL VIDEO TRAININGS

Active shooter, lockdown, and sexual assault trainings are required trainings for all university personnel and students. Safe campus and assault trainings are online while the active shooting training is in-person and will become a regular training (post-COVID).





Snow College



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

3

U

full-time police full-time security officers officers\*

full-time dispatchers

0.5

officers per 1,000 students

### **KEY INITIATIVES**

**Victim Advocacy Position:** Snow College is looking to hire an office manager position within the Department of Public Safety who can also provide in-house victim advocacy services / support

**Staffing Support:** Many different responsibilities (e.g., Clery, emergency management, policing, etc.) fall on the Chief of Police; handling so many diverse roles can put a strain on effectiveness

**4**<sup>th</sup> **Police Officer:** Specific to the police force, the Department of Public Safety is looking to hire another officer

### **LEADERSHIP**

- Derek Walk Chief of Police and Director of Public Safety
- Staci Taylor Title IX Coordinator



# **Org Structure – Key Learnings**



#### TITLE IX COORDINATOR OVERSEES TITLE IX AND RISK MANAGEMENT

Snow College's Risk Manager is also responsible for Title IX Coordinator duties; she is supported by a full-time investigator as well as 7 volunteer employee Title IX deputies



#### POLICE CHIEF WEARS MULTIPLE HATS

The Chief of Police functions as the head of public safety and bears responsibility for the police staff, security agents, Clery Act reporting, and emergency management



#### CARE TEAM HANDLES BEHAVIORAL INTERVENTION

Snow College has a CARE Team that meets once a week to discuss situations requiring support and/or intervention for at-risk students; this team includes different departments and can meet ad hoc as needed

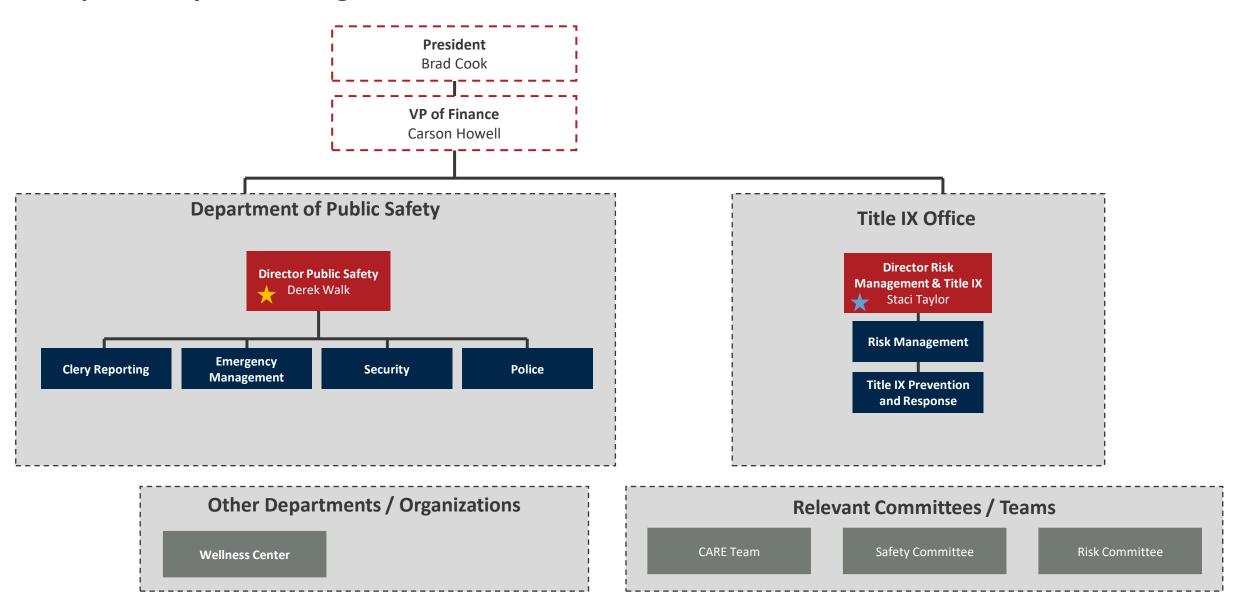


#### STUDENT-FOCUSED SECURITY AGENTS

Snow College employs 12 student security agents on campus who are primarily tasked with patrolling campus, carrying a phone, unlocking rooms, locking buildings, etc.



# **Campus Safety Team – Organizational Structure**







# **Reporting & Incidence Response – Key Learnings**



#### VICTIM ADVOCACY SUPPORT COMES FROM EXTERNAL RESOURCES

Snow College utilizes both the county attorney's office and New Horizons to provide victim advocacy support for students as needed; the police chief owns the responsibility of connecting students to these resources



### MOU IN PLACE WITH MUNICIPAL POLICE

While incidents are directed to campus police first, Snow College has an MOU with the Ephraim police department for additional support and immediate response if campus police doesn't have availability/capacity



#### EMPHASIS TO STUDENTS IS TO GO DIRECTLY TO LOCAL DISPATCH

Snow College students are encouraged to call directly to the local county dispatch given the guaranteed quick response time and the ability of the dispatch team to connect students to campus contacts

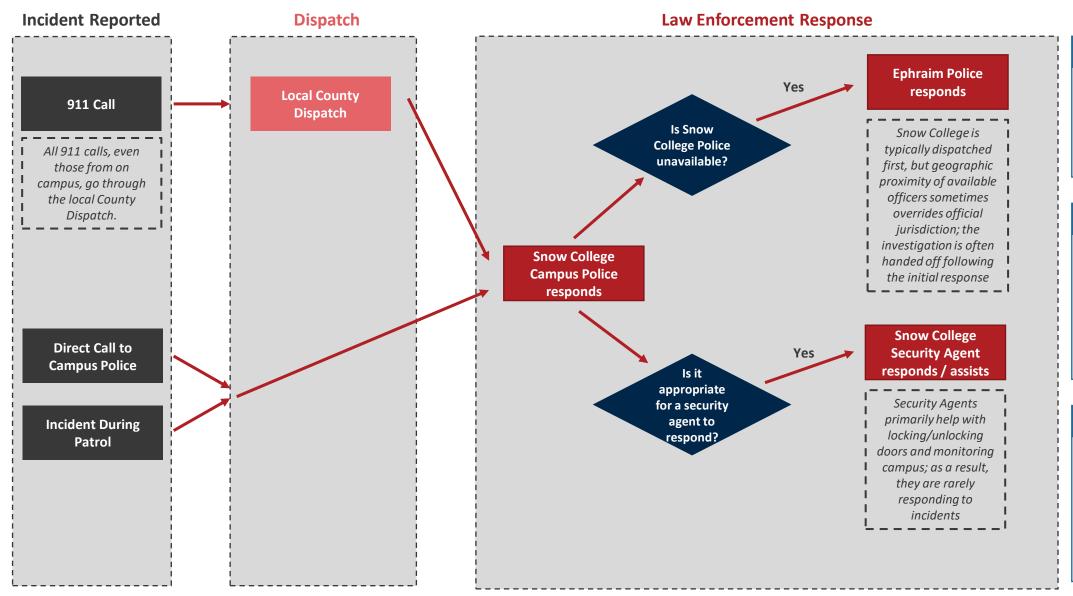


#### FOCUS ON INCREASED TITLE IX OFFICE AWARENESS TO IMPROVE REPORTING

Student awareness of Title IX reporting options and support was historically low, which led to a focus on improved messaging and communication efforts with students (ultimately increasing reporting frequency)



# **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

Campus Police keeps a 60-day crime log that is publicly available. This includes Clery crimes that will then be published as a part of the Annual Safety Report.

#### **Timely Warnings**

Use alert system for emergencies only (text, phone call, and email); have a team in charge of providing this communication when needed

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equity, who will then conduct their own investigation and determine if disciplinary action is needed.

# Hiring / Onboarding / Training – Key Learnings



#### **FOCUS ON HIRING A FOURTH OFFICER**

Snow College currently has 3 police officers, including the police chief; given the challenges of covering the campus with only 3 officers, the college is looking to expand its force



#### TRAINING OTHER OFFICERS IN CLERY

The police chief is responsible for Clery reporting, and will train his other officers in order to pass on some of that responsibility; this will allow for more focus on other administrative duties and will create redundancy for continuity of operations



#### TITLE IX TRAINING FOR A VARIETY OF STUDENT TYPES

Snow College has Title IX training for all students, including training opportunities for student groups such as athletes, student leaders, and foreign students



### LOOK TO PROVIDE POLICE TRAINING WELL BEYOND THE REQUIRED 40 HOURS

While 40 hours of police officer training is mandated, Snow College looks to go well beyond that requirement through a mix of online trainings, in-person trainings, and traveling to trainings provided elsewhere





SLCC

## **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Campus Safety	Administrative Role	Police Chief
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

## **STAFFING**







### **KEY INITIATIVES**

**Student Relationships:** SLCC is placing a heavy emphasis on building relationships with students based on trust and transparency, especially given the current environment

Restructured Title IX Office: a new Title IX Coordinator was hired several months ago with this role now falling outside of the Dean of Students (where Title IX used to live). While it's not currently in place, SLCC is hoping to have a deputy Title IX coordinator at each campus and then in each student organization.

### **LEADERSHIP**

- Chuck Leper VP of Student Affairs & Enrollment Management
- Shane Crabtree Executive Director of Public Safety
- **Ken Stonebrook** Assistant VP and Dean of Students
- Andy Campbell Deputy Director of Public Safety
- David Jensen Director of EEO & Title IX



# **Org Structure – Key Learnings**



### CAMPUS POLICE CONTRACTED OUT TO UTAH HIGHWAY PATROL

The Utah Highway Patrol provides dedicated officers to the main SLCC campuses, while the local municipal police provides support for the remaining campuses. There is 24/7 police coverage at the 4 main campuses



#### **DEDICATED DIRECTOR OF CAMPUS SAFETY**

While policing is contracted out to the municipal police, SLCC still has an in-house executive director of public safety who is a sworn police officer and oversees the team of security officers as well as Clery Act compliance



### **BEHAVIORAL INTERVENTION TEAM**

The majority of the coordination that takes place with campus safety occurs during a bi-monthly meeting with the Behavioral Intervention Team. This team includes dean of students, public safety, health and counseling, legal, disability resource center, faculty, and other representatives across the college

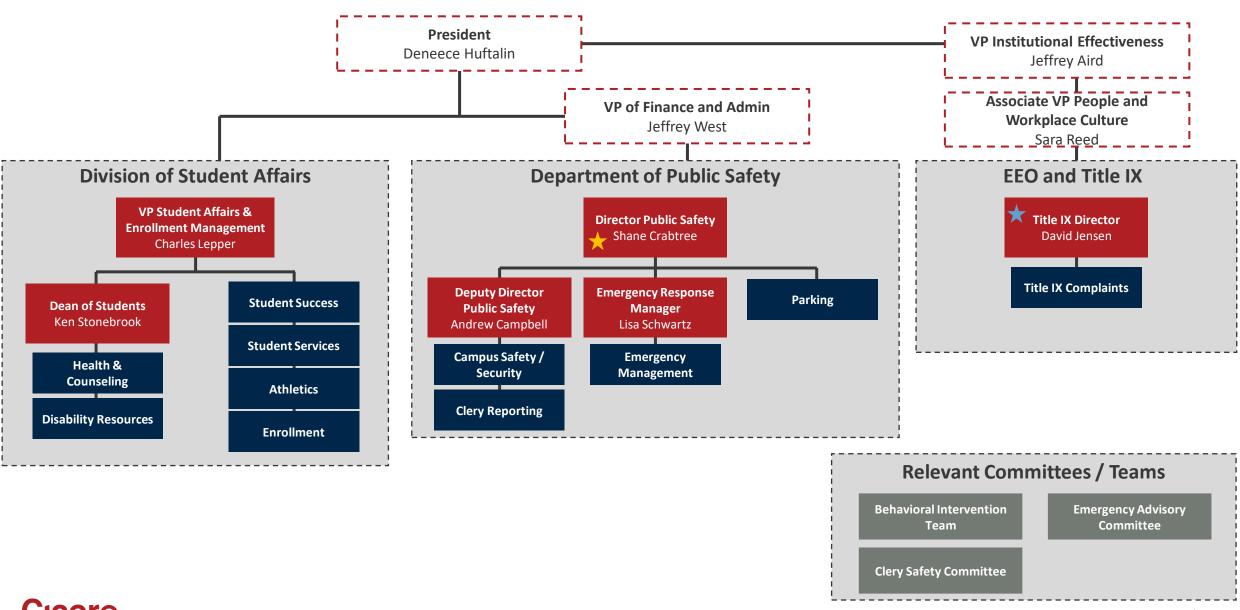


#### RESTRUCTURED TITLE IX OFFICE

SLCC recently filled a Title IX position (Title IX Coordinator) to provide students with a more consistent and dedicated resource; as part of this, Title IX moved from the Dean of Students to the office of People and Workplace Culture



# **Campus Safety Team-Organizational Structure**



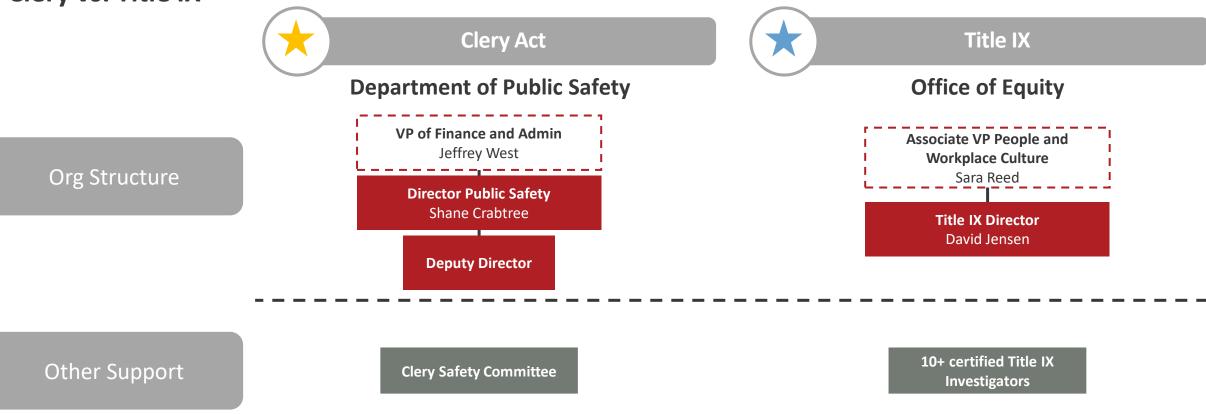
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Direct Report

**Relevant Roles** 

**Key Responsibilities** 

## Clery vs. Title IX



Role and Responsibilities

- The Director of Public Safety serves as the Clery officer for the college
- The college reaches out to UHP, municipal police forces, UTA, etc. to get Clery statistics
- The Deputy Director of Public Safety supports with Clery reporting

- Compliance office for handling issues of discrimination and sexual misconduct
- 10 Title IX investigators who all have obtained level 1 certification



# **Reporting & Incidence Response – Key Learnings**



#### **USE EXTERNAL VICTIM ADVOCACY RESOURCE**

SLCC doesn't employ any victim advocates, but rather works through an external partner who provides advocates (many of whom are available 24/7)



#### SECURITY OFFICERS ARE LIMITED PRIMARILY TO MINOR INCIDENTS

Security officers help with minor things like service calls (flat tires, locked cars, etc.) and security escorts; the college prefers to involve law enforcement for all other incidents since they are better trained



### TRAINING STUDENTS TO REACH OUT TO THE RIGHT RESOURCE

Many students are accustomed to calling the director of Public Safety directly, but the college is working to train students to use 911 as the first line of contact

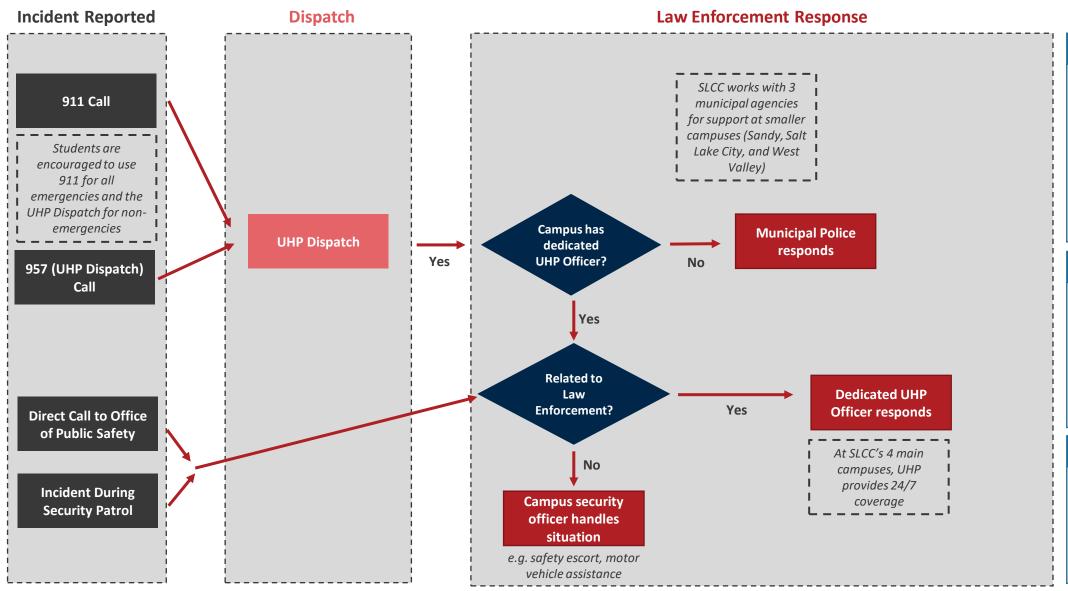


#### TWO DISPATCH CENTERS ARE USED

SLCC receives support from both the local county dispatch center and the UHP Dispatch center; the college advertises 911 as well as the UHP number



# **Reporting & Incidence Response – Process Map**



### Reporting

#### **Crime Log**

The Department of Public Safety compiles a Daily Crime Log that is available to the media, the public, and various campus offices upon request; Annual Campus Safety Report is put together to report on Clery crimes as well as non-Clery crimes like theft which SLCC includes to be extra thorough

#### **Timely Warnings**

Once key criteria of incidents are identified, and if a Timely Warning is required, information is communicated via the emergency notification system (email/phone call/text); students can opt into these notifications

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Office of Equity, who will then conduct their own investigation and determine if disciplinary action is needed.



# Hiring / Onboarding / Training – Key Learnings



## SPECIALIZED TRAINING REQUIRED FOR POLICE OFFICERS

Given that UHP officers are coming from a highway setting, SLCC provide additional specialized training on topics like domestic violence, lethality assessment, Title IX, Clery, and Crisis Intervention



#### PARTICULARLY STRONG FOCUS ON DEESCALATION TRAINING

Based in part on feedback from the governor, SLCC has placed particular focus on training officers with deescalation skills



#### PROVIDE REGULAR TITLE IX AND CLERY TRAINING TO STAFF MEMBERS

Clery trainings are provided to relevant individuals through online resources, while the Dean of Students and Title IX Director provide regular Title IX trainings



#### TWO FORMER POLICE OFFICERS IN DEPARTMENT OF PUBLIC SAFETY LEADERSHIP

SLCC has hired two former police officers to fill the Executive Director of Public Safety role and the Deputy Director of Public Safety role; this helps with managing relationships with contracted police forces





Bridgerland Technical College



## **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

## **STAFFING**

On-site police officers\*

full-time security officers

Municipal police agencies

## **KEY INITIATIVES**

**Additional Training:** Tech colleges have limited access to trainings by nature, and so the college is looking to make this a more proactive priority going forward

**Diversity Coordinator:** The VP of Student Services was recently made the Diversity Coordinator – a new role that is still being fleshed out. He is also responsible for Clery compliance and Title IX reporting

### **LEADERSHIP**

- Jim White VP of Student Services
- **Emily Hobbs** Chief of Staff

# **Org Structure – Key Learnings**



#### TITLE IX AND CLERY FALL UNDER DIRECTOR OF STUDENT SERVICES

Bridgerland's VP of Student Services is responsible for Clery compliance and reporting as well serving as the college's Title IX Director and Diversity Coordinator – a new role that was recently added to his responsibilities



#### STRONG POLICE PRESENCE THROUGH POLICE ACADEMY

Bridgerland has its own police academy as well as a dedicated workout room for local police officers; together, this creates a strong police presence on campus in which students have regular interaction with law enforcement



#### RISK MANAGEMENT TEAM COORDINATES HEALTH RELATED ISSUES

Bridgerland has a committee that meets quarterly and functions as an emergency response team to handle emergency related issues (e.g., safety, risk, OSHA) as they arise

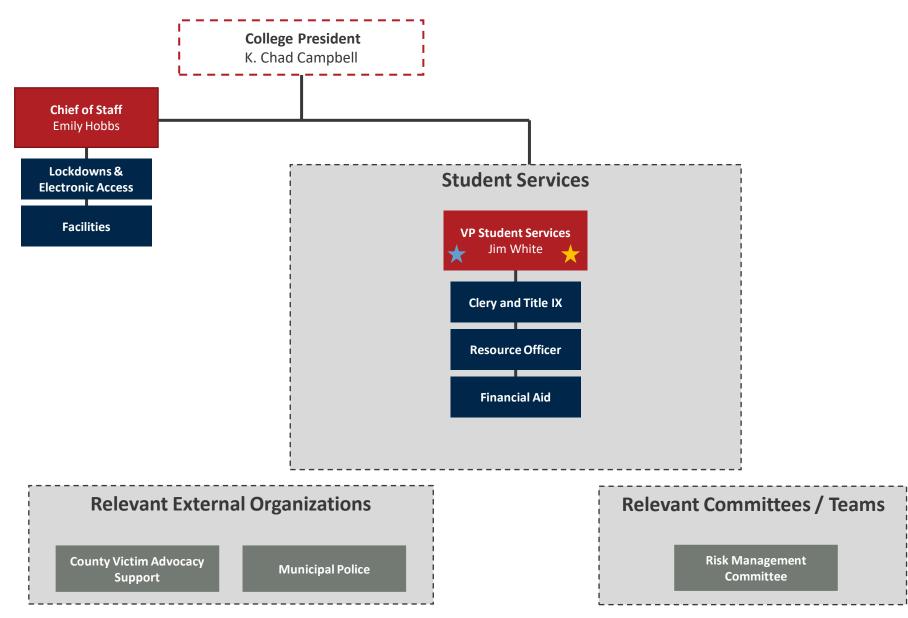


### **EMERGENCY MANAGEMENT IS A SHARED RESPONSIBILITY**

The Chief of Staff handles protocol for lockdowns and electronic access, and the President is heavily involved in emergency management. A steering committee was pulled together to handle the COVID public health crisis



# **Campus Safety Team – Organizational Structure**







# **Reporting & Incidence Response – Key Learnings**



## ONE PART-TIME, ON-SITE POLICE OFFICER

Bridgerland has a dedicated officer that splits time with two other high schools in the area; the officer has an office on Bridgerland's campus and students are trained to bring reports directly to the officer



### **EMERGENCY MANAGEMENT BOOKLET USED ACROSS CAMPUS**

Standard emergency response information along with key contact information is contained in a booklet that is found in every classroom on campus



#### DISPATCH DIRECTS CALLS DIRECTLY TO RESOURCE OFFICER

Both BTech campuses use the local county dispatch and the dispatch systems direct calls right to on-site officer based on geographical jurisdiction

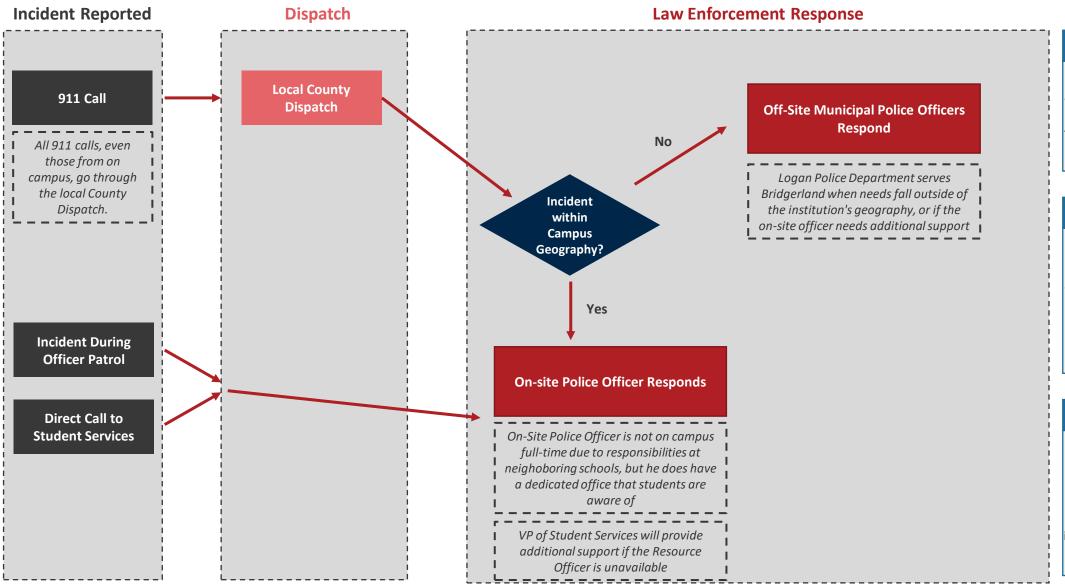


#### VICTIM ADVOCACY AND MENTAL HEALTH RESOURCES PROVIDED EXTERNALLY

Bridgerland has a list of resources available that are provided online or directly from Student Services; other faculty are trained to provide help as well



# **Reporting & Incidence Response – Process Map**



## Reporting

#### **Crime Log**

The VP of Student Services works with the entire team to collect data on Clery crimes that are published as a part of the Annual Safety Report.

#### **Timely Warnings**

Use a system called Rave Mobile Safety; the entire admin team has access to this system, but the Chief of Staff is typically responsible for sending the messages (using pre-written messages)

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the VP of Student Services (Title IX Coordinator), who will then conduct their own investigation and determine if disciplinary action is needed.

# Hiring / Onboarding / Training – Key Learnings



#### **CURRRENTLY IN PROCESS OF TRAINING TITLE IX INVESTIGATORS**

Members of the campus community are being trained as Title IX investigators (on top of their other responsibilities); three individuals just recently received training from SUU



### PROVIDE GENERAL TRAINING RESOURCES THROUGH EVERFI

Annual trainings are provided through an online tool called EverFi and provide opportunities for training across an array of different campus safety topics



### ANNUAL FALL KICK-OFF MEETING COVERS SAFETY RELATED TOPICS

Bridgerland has a fall kick-off meeting every August and safety related topics such as risk management are woven into these meetings; other professional development is often provided on an ad hoc basis



Davis Tech



## **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

## **STAFFING**

On-site police officers

2

full-time security officers\*

1

Municipal police agency

### **KEY INITIATIVES**

**Title IX Training:** Davis Tech is currently working to revamp its training on Title IX for students and staff members; this training will be available virtually through Bridge

Hiring a Dedicated Police Officer: Last year, Davis Tech requested a dedicated School Resource police officer as part of their legislative ask; this remains a high priority given staffing constraints and leadership's concerns over student safety

### **LEADERSHIP**

- Julie Blake VP of Student Affairs
- Spencer Kimball Director of Student Services
- Kristin Culley Security/Risk Coordinator
- Alison Anderson Director of Instructional Systems
- Bryce Fox Director of Facilities



# **Org Structure – Key Learnings**



#### CAMPUS SAFETY RESPONSIBILITES FALL IN DIFFERENT DEPARTMENTS

Several different roles throughout the organization play a part in campus safety efforts; security and emergency management lives within the Department of Administrative Services while Title IX, Clery, and training efforts live within the Department of Student Affairs



#### SAME INDIVIDUAL IS RESPONSIBLE FOR CLERY AND TITLE IX

Davis Tech's Director of Student Services has responsibility as the school's Title IX and Clery Coordinator; he works closely with the security coordinator for assistance with investigations and reporting



#### EMERGENCY MANAGEMENT FALLS UNDER THE SECURITY COORDINATOR

The school's security coordinator, in additional to other responsibilities, oversees emergency management, which includes the development and refinement of the school's emergency response plan

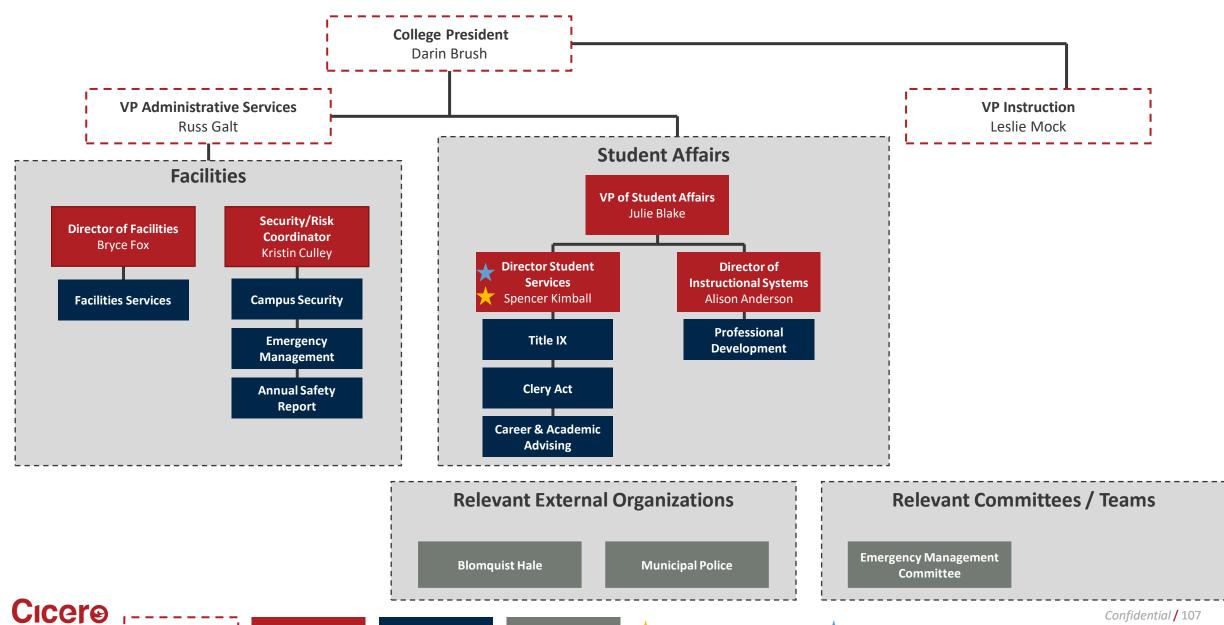


#### DEMAND EXISTS FOR A DEDICATED POLICE RESOURCE

The college has petitioned multiple times for a dedicated police officer at Davis Tech to support the security team and help with staffing constraints



# **Campus Safety Team – Organizational Structure**



**External Involvement** 

**Key Responsibilities** 

Direct Report

**Relevant Roles** 

Primary Responsibility for Clery Act Primary Responsibility for Title IX

# **Reporting & Incidence Response – Key Learnings**



#### ONE CROSS-FUNCTIONAL COMMITTEE EXISTS PERTAINING TO CAMPUS SAFETY

A 16-member emergency management committee meets quarterly to discuss campus safety issues and the operations plan; the goal is to have representation from every program



### **DESIGNATED MUNCIPAL POLICE POINT OF CONTACT**

Davis Tech does not have a School Resource Officer like other neighboring schools, but they do have a sergeant that serves unofficially as their point of contact when the municipal police needs to be involved with incidents



#### VICTIM ADVOCATE SUPPORT COMES FROM EXTERNAL PARTNER

Davis Tech partners with Blomquist Hale as a resource for students in need of victim advocacy or mental health counseling; the Director of Student Services is responsible for communicating this resource to students

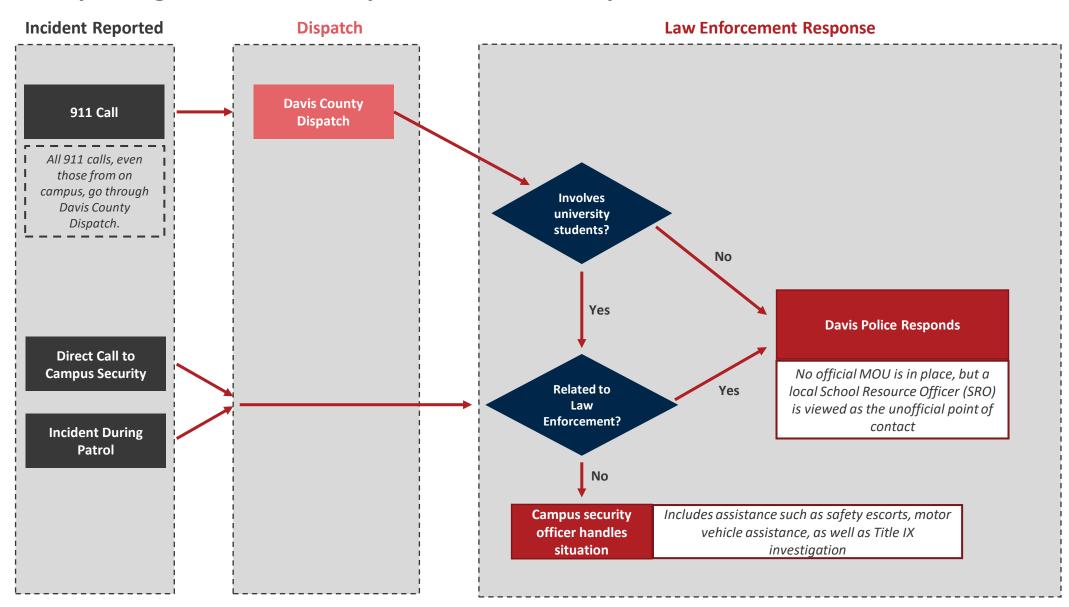


#### FACILITIES AND STUDENT AFFAIRS BOTH HELP WITH TITLE IX CRIME INVESTIGATION

Davis Tech's Director of Student Services is responsible for Title IX and is always involved, but the school's security coordinator serves as the lead investigator and involves the police if requested by the student or required due to threat of safety



# **Reporting & Incidence Response – Process Map**



## Reporting

#### **Crime Log**

The Security Coordinator collects data on Clery crimes that are published as a part of the Annual Safety Report.

#### **Timely Warnings**

Anytime an incident would affect the campus as a whole, the director of marketing is notified who then pushes out a notification to students via email, voicemail or text.

#### **Title IX Crimes**

All incidents of sexual misconduct are reported to the Title IX Coordinator; the Security Coordinator then conducts her own investigation to determine if disciplinary action is needed and/or if the police should be involved.

# **Hiring / Onboarding / Training – Key Learnings**



## REQUIRED VIOLENCE AGAINST WOMEN ACT (VAWA) TRAINING FOR STUDENTS

Training is required as part of annual required training for staff and students and is an important area of focus for the school



#### **USE BRIDGE TO DELIVER VIRTUAL TRAININGS**

Virtual trainings for students and staff are offered through Bridge and cover topics such as VAWA, HIPPA, OSHA, and more



### TRAINING FOR SECURITY OFFICERS IS DONE ALONGSIDE THE LOCAL POLICE FORCE

Davis Tech relies on the local municipal police force as a source of training for security officers; each year typically has a particular focus with this past year focusing on active shooter training



#### CURRENTLY DEVELOPING NEW TITLE IX TRAINING

Davis Tech's current Title IX training is in need of being updated; the Director of Student Services is currently developing new training that will be available virtually through Bridge





Dixie Technical College



## **Executive Summary**

## AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

## **STAFFING**

On-site police officers

full-time security officers

1

Municipal police agencies

### **KEY INITIATIVES**

MOU and Clery Act: The university has experienced significant growth since its founding in 2001. Establishing an MOU with St. George municipal police and clarifying Clery Act responsibilities are two interrelated initiatives that are progressing in lock-step

**Victim Advocacy:** Leadership has identified mental health services and victim advocacy as two areas with room to grow; plans to expand beyond the Safe UT app are in place

**Camera Monitors:** Recently the campus installed approximately 100 security cameras. This satisfies a large share of monitoring needs

### **LEADERSHIP**

- Sam Draper VP of Administrative Services
- Camille Lyman Director of Student Services
- Joe Brusati IT & Facilities Director
- Gordon Bell Head of Security



# **Org Structure – Key Learnings**



### TITLE IX AND CLERY RESPONSIBILITES ARE SHARED AMONGST STAFF

Title IX Coordinator and Clery Act reporting roles incorporate a team effort involving multiple departments and personnel; Clery protocol is not clearly defined and is being reworked



#### MOUS DO NOT EXIST WITH MUNICIPAL POLICE

Precise agreements between campus security and St. George PD do not exist; local law enforcement interact with campus security on an as-needed basis



### CAMPUS SECURITY PRIMARILY SERVES THE ROLE OF A DETERRENT

The three-person security team perform a variety of duties and leadership noted an intention to move the team away from filling administrative roles

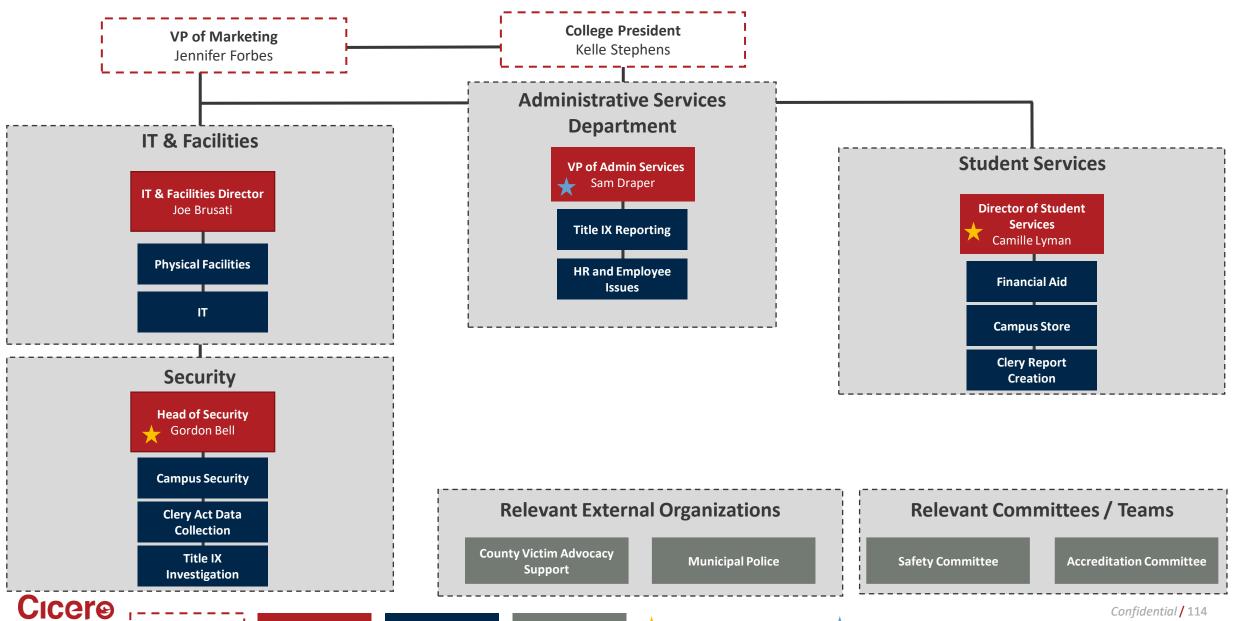


#### STAFF GENERALLY WORK TOGETHER ON A VARIETY OF ROLES AS GENERALISTS

By-in-large leadership collaborates with one another and fill a variety of roles; the college's small size lend itself to inter-departmental sharing of information and teamwork as well individuals having multiple lines of report

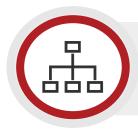


# **Campus Safety Team – Organizational Structure**



Direct Report

## **Reporting & Incidence Response – Key Learnings**



#### TITLE IX IS STRUCTURALLY DEFINED BUT HAS NEVER HAD A REPORTED CASE

Roles and responsibilities are delineated within administrative roles and have yet to be tested in a real-world setting; the college has not had a Title IX case in its nineteen-year history



#### SAFE UTAH PROVIDES VICTIM ADVOCACY SERVICES

Leadership's goal is to augment the Safe Utah App in the near future with additional services. Currently, all timesensitive cases are reported back to Dixie Tech's Director of Student Services



#### TIMELY WARNINGS ARE CURRENTLY DISSEMINATED THROUGH THE LIVE SAFE APP

Mass email and text messaging are the two channels for timely warnings; the Live Safe app serves as conduit for text messaging, but there is a low opt-in rate and plans to replace are being discussed

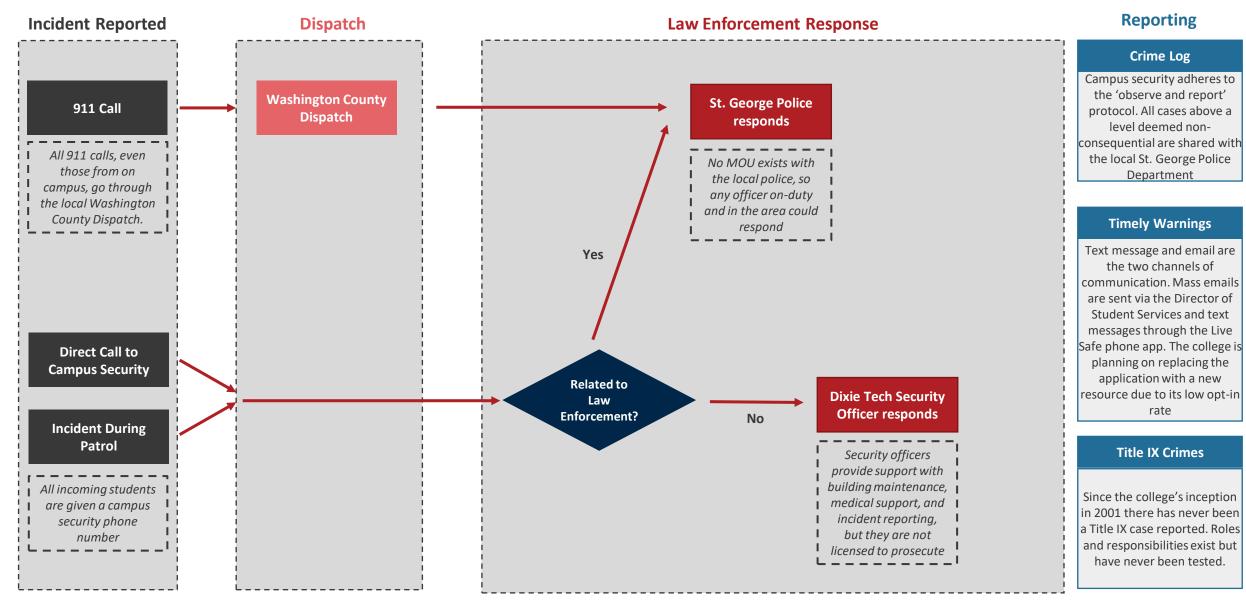


### ST. GEORGE PD RECEIVES CAMPUS INCIDENTS ABOVE 'OBSERVE & REPORT' LEVELS

All incidents and reports above an administrative and non-consequential level are shared with St. George PD; additionally, law enforcement departments collaborate with Dixie Tech security on an ad-hoc basis



# **Reporting & Incidence Response – Process Map**



# **Hiring / Onboarding / Training – Key Learnings**



#### **EVERFI TRAINING IS VOLUNTARY AND COVERS A VARIETY OF TOPICS**

Online training presentations covering topics such as sexual assault, substance abuse, and racial discrimination are offered to students on a voluntary basis



#### FACULTY AND STAFF RECEIVE IN-PERSON ALCOHOL TRAININGS BI-ANNUALLY

Special topics are selected every year but always contain modules on alcohol, illicit substance abuse, sexual abuse, and racial discrimination



## **CAMPUS SECURITY FORCES EXCEED ENFORCEMENT TRAINING REQUIREMENTS**

The three-person detail complies with state training standards despite not being required to do so. Firearms, CPR, bomb threats, terrorism, and forensic interviews are the primary components of their training



### A VARIETY OF INITIATIVES TO INCREASE TRAININGS ARE CURRENTLY BEING PLANNED

The security detail aspires to begin training for vulnerable populations in self-defense and awareness. Faculty and staff are planning to begin de-escalation techniques training in the coming months





Mountainland Technical College



## **Executive Summary**

## AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **KEY INITIATIVES**

**On-campus Security:** Mountainland does not currently have a security guard on campus; this is a top priority for the college. The second priority is creating a cohesive campus security department

**Clery Training:** Upskilling data collectors and investigators are quick wins that are being planned in the coming months

**Mental Health Services:** Provision of services outside of operating hours is a priority for leadership as enrollment grows

## **STAFFING**

On-site police officers

full-time security officers

**4** 

Municipal police agencies

### **LEADERSHIP**

- Joseph Demma VP of College Relations
- Kirt Michaelis VP of Administrative Services
- Blake Hendry Facilities Director & Risk Manager
- **Justin Browning** HR Director



# **Org Structure – Key Learnings**



### **CAMPUS SAFETY RESPONSIBILITY IS SPLIT BETWEEN LEADERS**

There is no role for Director of Campus Safety; leaders in Student Services, HR, Communications, and Facilities each have responsibilities related to campus safety



#### BEHAVIORAL INTERVENTION TEAM ENSURES COORDINATION ACROSS DEPTS

Student Services, HR, Facilities, counselors, and program directors meet together once a month to discussion any situation that could pose a threat to campus safety. This is separate from the Emergency Committee that meets once a quarter to discuss hazards (fire, active shooter, etc.)



#### STUDENT INCLUSION IS AN UPHILL CHALLENGE DUE TO AVERAGE PROGRAM LENGTH

The administration includes students in their committees whenever possible and notes it is difficult to include students when their average time at Mountainland is one-year

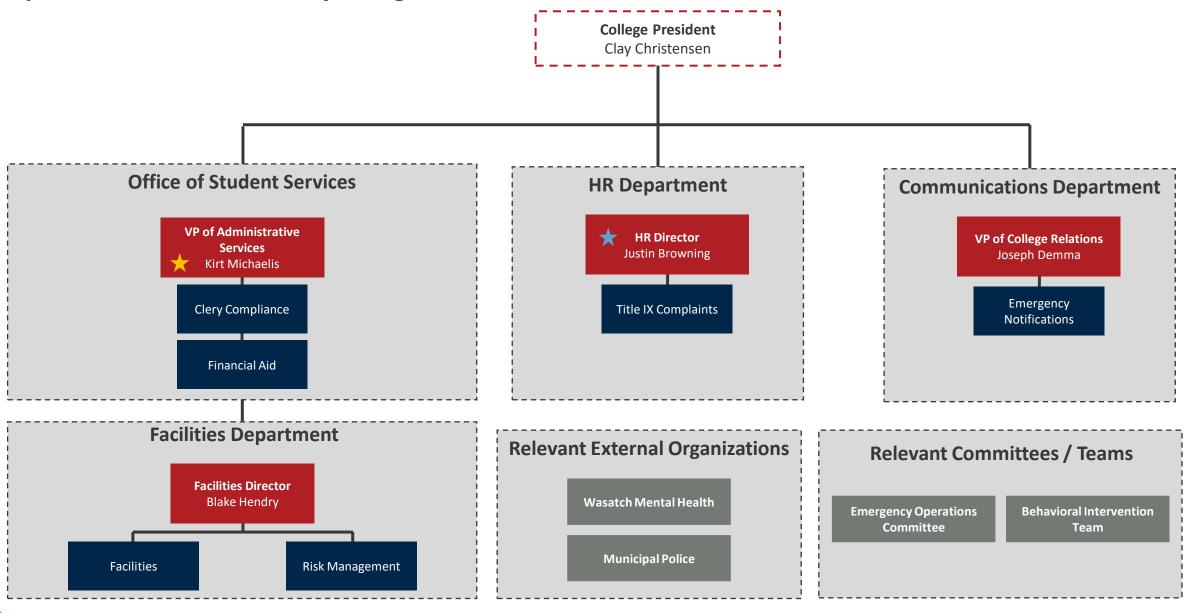


#### CREATING A CAMPUS SECURITY ROLE IS A TOP PRIORITY

Crime logs, victim's advocacy, and Clery Act are all areas of growth the college believes can be filled with the addition of a cohesive security office and a full-time security guard



# **Department of Public Safety – Organizational Structure**







# **Reporting & Incidence Response – Key Learnings**



#### LEADERSHIP RELIES ON MUNICIPAL POLICE WITH AN MOU IN PLANNING STAGES

There are no formal law enforcement agreements or on-campus crime logs at Mountainland; leadership notes this as a high priority for improvement



### TIMELY WARNINGS ARE DISSEMINATED TO RELEVANT CAMPUSES

Multiple campus locations deem that timely warnings should only be sent to select campuses for select instances. The head of the communications department leads decision making with the President's office



#### VICTIM ADVOCACY IS OUTSOURCED VIA WASATCH MENTAL HEALTH

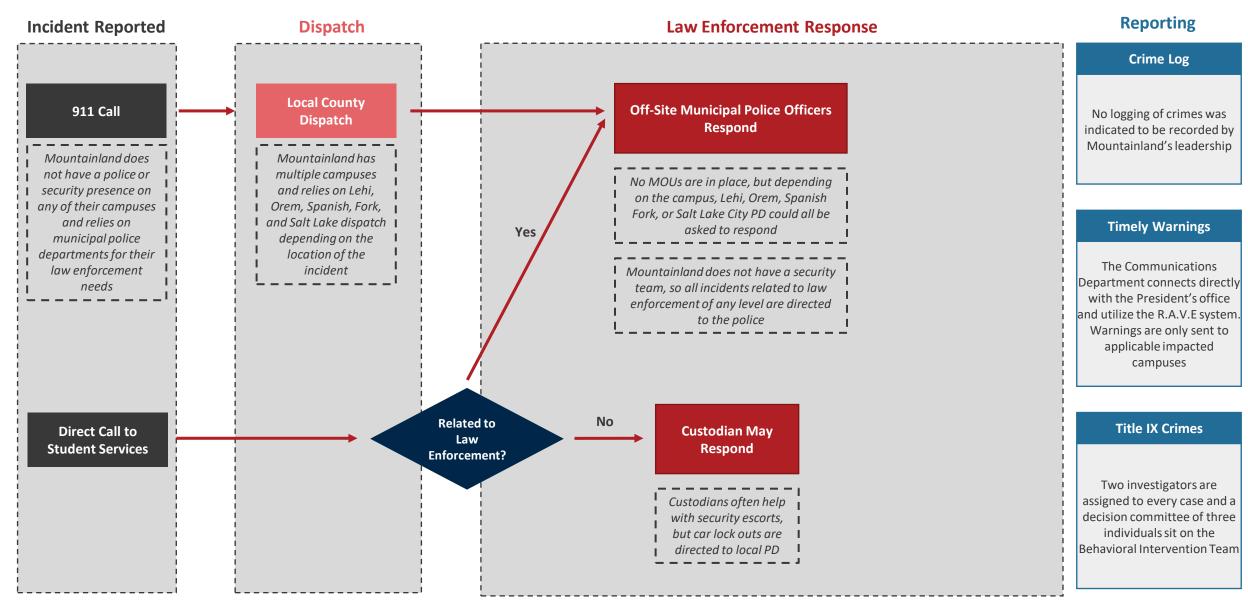
On-campus counselors are staffed at the college, with additional support provided by Wasatch Mental Health. If a call comes in after hours, it is directed to the local police. The Safe UT app and campus hotlines are also available resources



#### **CUSTODIANS HELP WITH SECURITY ESCORTS**

Without a staffed security guard, custodians are often asked to help with non-emergencies such as security escorts. However, motor vehicle assistance and car lock outs are directed to the police

# **Reporting & Incidence Response – Process Map**



# Hiring / Onboarding / Training – Key Learnings



### HIRING A FULL-TIME SECURITY GUARD WOULD ENHANCE CAMPUS SECURITY

There is no law enforcement present on campus and leadership recognizes the need for at least one full-time officer or guard per campus during their hours of operation (7am-10pm)



#### ANNUAL ROLE-SPECIFIC TRAINING IS PROVIDED VIA BRIDGE

Students, faculty, and staff receive training on general topics (i.e. earthquake, active shooter etc.) while special training exist for specific roles and responsibilities



#### DIVERSITY & INCLUSION TRAINING THROUGH SPEAKERS FOR FACULTY AND STAFF

When scheduling gaps are available, speakers or administrator are invited to speak and share with faculty and staff. Student cases concerning D&I are channeled through the college's HR department



### SPECIALIZED TRAININGS EXIST FOR SPECIFIC PROGRAMS AND CAREER TRACKS

The college's focus on trade skills requires relevant students to undergo industry specific, often OSHA related, trainings.



Ogden-Weber Technical College



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responisbility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

On-site police officers

**3** 

full-time security officers\*

1

Municipal police agencies

#### **KEY INITIATIVES**

**Live Safe:** This mobile app provides a wide array of services for students and staff ranging from campus liaison requests to mental health cases. Neighboring institutions experience a low opt-in rate with their service provider, but this has not been the case with Live Safe

**Campus Dispatcher:** As the college continuously grows there is a pressing need for a dedicated dispatcher; guards currently are filling many roles and responsibilities

**Safety & Security Training:** Security leadership stressed their dedication and continual messaging of 'good customer service'

### **LEADERSHIP**

- Fred Frazier Campus Security Manager
- Monica Schwenk VP of Student Services
- Lisa Butler Student Services Director
- KC Strong Counselor



# **Org Structure – Key Learnings**



#### TITLE IX RESPONSIBILITIES FALL WITHIN THE COUNSELING DEPT

One of the campus counselors is designated as the campus compliance coordinator, which includes handling Title IX concerns. However, the security manager is responsible for Clery Act reporting.



#### INFORMATION SHARING IS 'FLAT' AND ALLOWS FOR TIMELY COLLABORATION

All department leads can inform the President of urgent matters without consulting their direct supervisor



#### SAIT AND SSEM TEAMS PROVIDE COLLABORATION ACROSS DEPARTMENTS

SAIT (Student Assistance and Intervention Team) includes various stakeholders across the organization and meets monthly to discuss specific cases. The Safety and Security Management Team also meets to discuss specific security matters such as Clery Act compliance, etc.

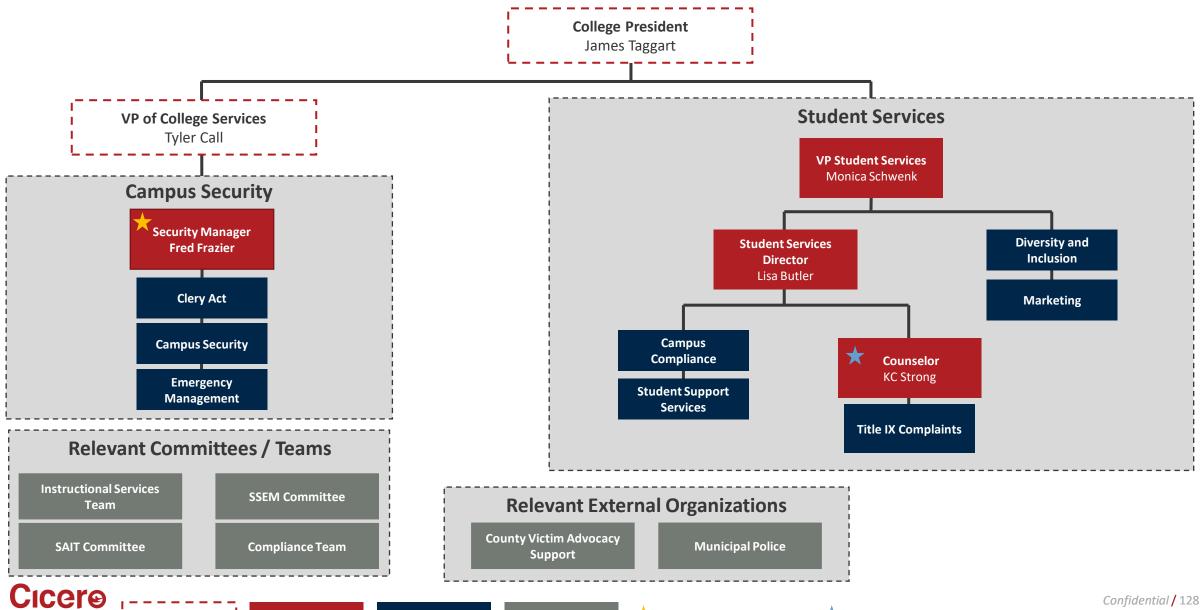


#### DIVERSITY & INCLUSION AND COMPLIANCE COMMITTEES ARE BEING CREATED

The institution has recently onboarded a Diversity & Inclusion officer; plans for a Diversity & Inclusion Committee and Compliance Committee are in their fledgling stages



# **Campus Safety Team – Organizational Structure**



**External Involvement** 

rimary Responsibility for Clery Act rimary Responsibility for Title IX

**Key Responsibilities** 

Direct Report

**Relevant Roles** 

# **Reporting & Incidence Response – Key Learnings**



#### ALMOST ALL INCIDENTS ARE DIRECTED TO OGDEN MUNICIPAL POLICE

All cases above an inconsequential level are directed to Ogden PD dispatch, and low severity cases are internally reported within the crime log



#### THE LIVE SAFE APP IS ROBUST AND PERFORMS A VARIETY OF REPORTING FUNCTIONS

Live Safe is discrete from Safe UT and performs a variety of functions including but not limited to anonymous reporting, anonymous chatting, timely warnings, dispatch routing, and campus liaison requesting



#### TIMELY WARNINGS ARE DISSEMNATED THROUGH MULTIPLE CHANNELS

There are multiple levers campus staff can pull in order to inform their student base. Live Safe, text messaging, and phone calls are all opt-in options with a PA system as an emergency broadcasting tool

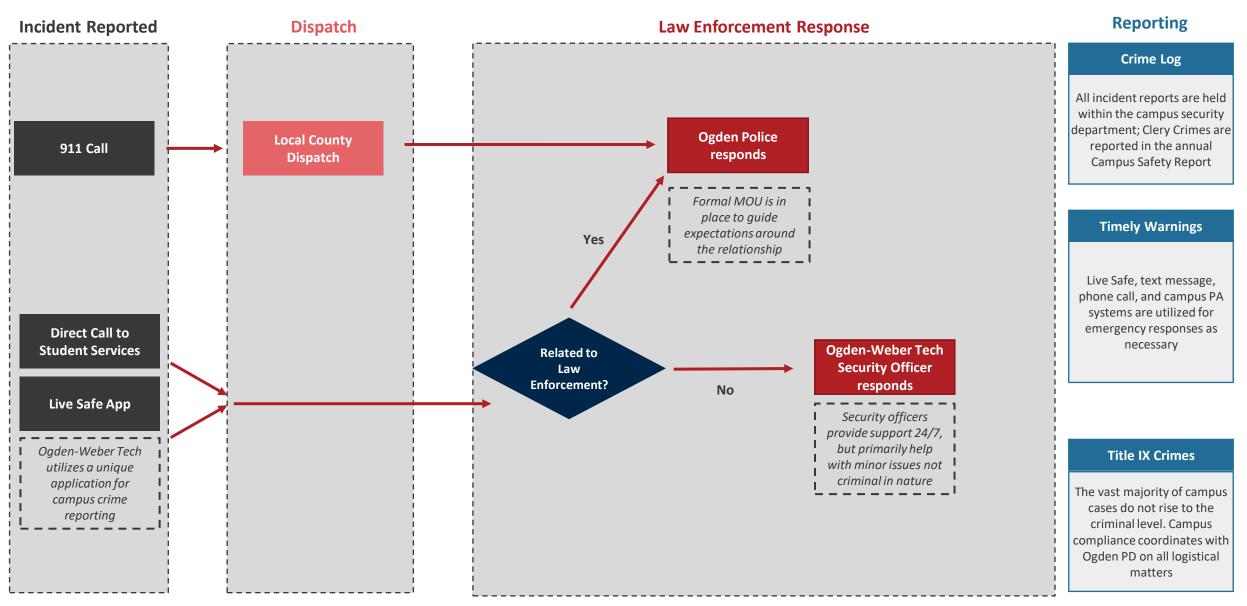


#### LEADERSHIP DESIRES A FULL-TIME CAMPUS DISPATCHER

Leadership noted their efficiency of reporting and responding would increase if a full-time dispatcher was part of their organizational model



# Reporting & Incidence Response – Process Map



# Hiring / Onboarding / Training – Key Learnings



#### FACULTY AND STAFF UNDERGO ANNUAL TRAINING DEDICATED TO A SPECIAL TOPIC

All faculty and staff meet for one week to discuss and upskill on a pertinent topic for the college. Previous trainings included topics such as Clery compliance, active shooter, and natural disaster emergency response



#### SKILLS USA PROVIDES MANDATORY TRAINING FOR INCOMING STUDENTS

Topics are chosen annually and required by new students to complete. Alcohol and drug training is also a mandatory training outside of the Skills USA suite



### RACISM, BIAS, AND EVERFI SEXUAL HARASSMENT TRAININGS ARE OFFERED

These voluntary trainings are offered to select populations on an annual basis online



#### CAMPUS SECURITY EMPHASIZES 'GOOD CUSTOMER SERVICE' AND ARE LICENSED

All personnel receive structured unconscious bias, de-escalation training, and firearms trainings. Leadership has placed an intentional focus on serving students, faculty, and staff





Southwest Technical College



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

On-site police officers

0

full-time security officers

2

Municipal police agencies

### **KEY INITIATIVES**

Clery & Title IX: Recently the two mandates were combined under one individual who leads reporting. Data collectors and investigators are available on an ad-hoc basis

**MOU Formulation:** A pressing priority for the administration is the signing of an MOU with both Cedar City and Kanab municipal police forces

**Title IX Asssistance:** Southern Utah University signed a formal agreement to provide assistance as needed for Title IX related cases

**Security Technology Upgrade:** The college considered contracting a security presence, but opted to upgrade technology instead

### **LEADERSHIP**

- Mark Florence Director of IT & Facilities
- James Mulleneaux VP of Student Services
- Tessa Douglas Director of Dual Enrollment and Placement Services



# **Org Structure – Key Learnings**



#### CLERY ACT AND TITLE IX LEAD ROLES ARE UNDER A SINGLE DEPARTMENT

As of January 2020, leadership has shifted towards a combined Clery Act and Title IX structure that will soon become one role



#### AN MOU WITH MUNICIPAL DOES NOT EXIST AND IS A FOREFRONT PRIORITY

Both Cedar City and Kanab campuses do not have a formal MOU with municipal police departments are rely on high school adjacent in case of an immediate emergency



#### THE SAFETY COMMITTEE IS ADAPTING TO GROWTH AND REASSESSING COMPOSITION

Following COE protocol the college surveys faculty, staff, and students annually. The Safety Committee meetings quarterly to review data and is planning to reorganize its team to include mid-level staff

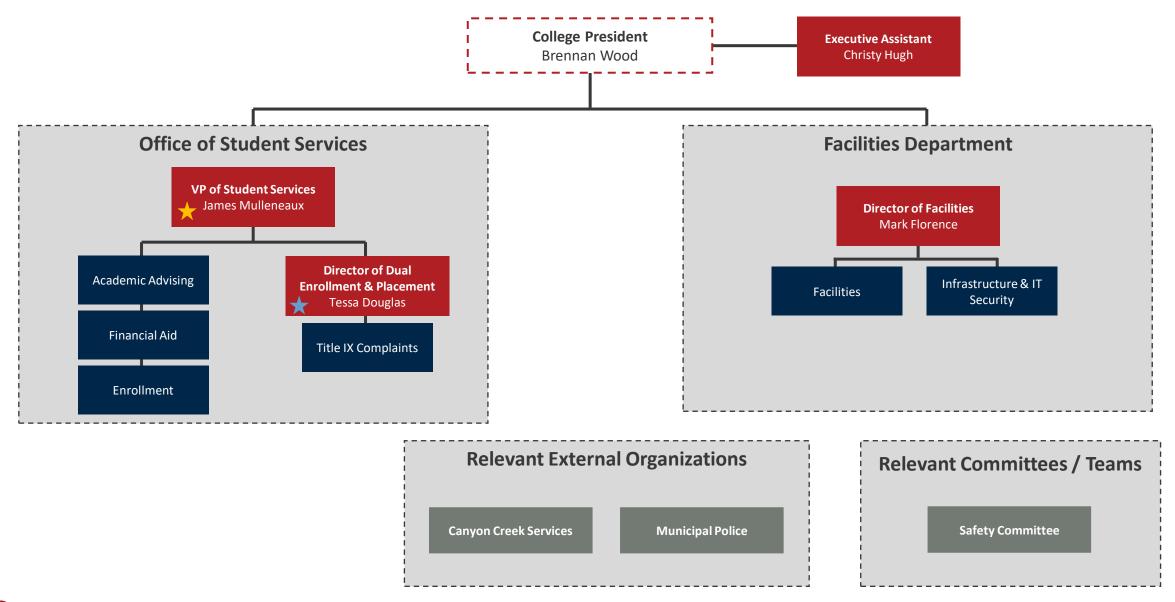


#### THE INSTITUTION IS ORGANIZATIONALLY 'FLAT'

Due to its small size, the institution's staff are able to fill a variety of rolls and responsibilities on many staff members consequentially wear multiple hats



# **Campus Safety Team – Organizational Structure**







# **Reporting & Incidence Response – Key Learnings**



### IN LOW SEVERITY CASES, THE COLLEGE RELIES ON ADJACENT SCHOOL POLICE FORCES

Both Kanab and Cedar City have high schools nearby with officers who are willing and able to help; there is no MOU in place, but there is a strong handshake relationship



#### TITLE IX PROCEDURES ARE FORMALIZED AND AN MOU EXISTS WITH SUU

A recent title change has combined Clery Act and Title IX roles and responsibilities; in case of a conflict of interest or a staffing constraint an MOU was signed with Southern Utah University to provide support



#### VICTIM ADVOCACY IS PROVIDED VIA THE SAFE UT APP AND CANYON CREEK SERVICES

Canyon Creek Services offers domestic violence and sexual assault services to SUU students; for mental health resources, students can use the SafeUT app or university curated list of mental health providers in the area

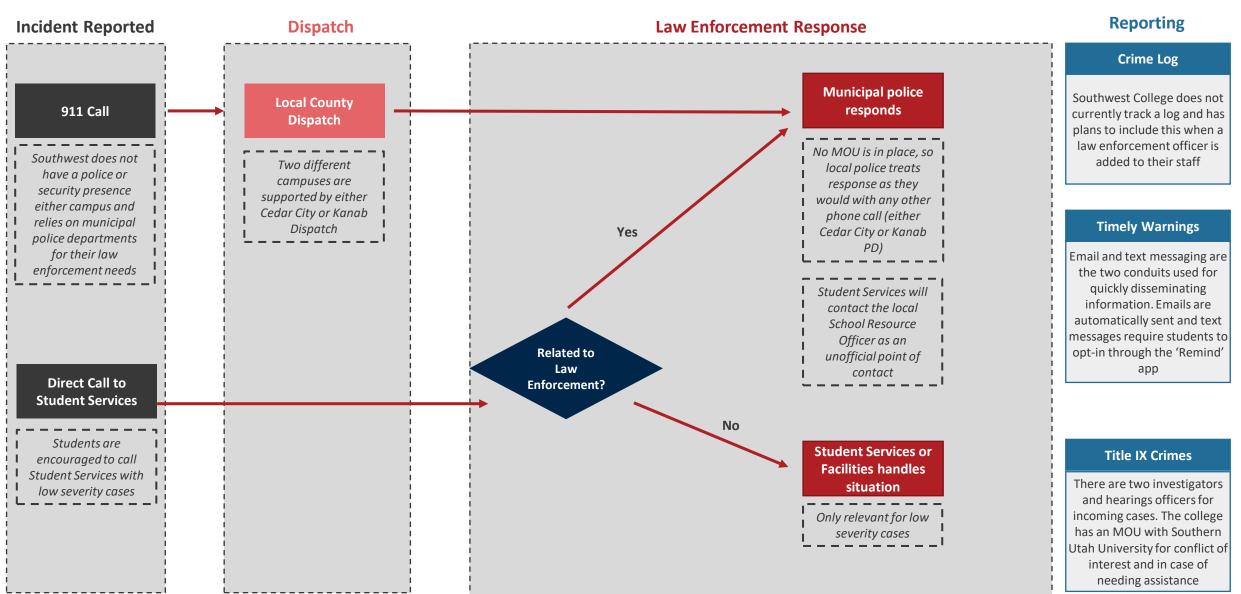


### TIMELY WARNINGS VIA TEXT MESSAGE HAVE A SMALL PERCENTAGE OF OPT-IN

Student information databases are inaccurate and do not provide contact information for a large majority of faculty, student, and staff. Nascent plans to opt-in more students are in the ideation stage



# **Reporting & Incidence Response – Process Map**



# Hiring / Onboarding / Training – Key Learnings



### STUDENTS, STAFF, AND FACULTY RECEIVE TRAINING VIA EVERFI

Title IX, alcohol, and other trainings are provided through EverFI as an online mandatory training



### ANNUALLY, FACULTY AND STAFF HOST A DIVERSITY & EQUITY MANDATORY TRAINING

Every year during the summer months faculty and staff are invited to participated in a mandatory training on the topics of non-discrimination, diversity, and anti-harassment



#### ALL CAMPUS MEMBERS ARE INVITED ANNUALLY TO A SPECIAL TOPIC TRAINING

Specialized professionals are invited to train a small number of participants on topics such as CPR and AED proficiency; topics covered rotates on a yearly basis and are selected based on perceived relevancy



### EMERGENCY TRAININGS ARE PROVIDED QUARTERLY AND ROTATE APPRORIATELY

Fire, active shooter, and earthquake drills rotate and are practiced on an every 3-month basis





Tooele Technical College



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Designated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	Separate
Victim Advocacy	On Campus	Outside Organization

### **KEY INITIATIVES**

**Behavioral Intervention Team:** Leadership plans to supplement committee package with a dedicated mental health services team promoting victim advocacy services.

**Creation of MOUs:** Defining relationships with Tooele municipal police and local high school security guards is a pressing priority for the college.

### **STAFFING**

On-site police officers

full-time security officers

Municipal police agency

### **LEADERSHIP**

- Ellen Lange-Christenson VP of Student Services
- Kent Thygerson Head of Security & VP of Finance and Operations
- **Clint Bryant** Director of Facilities



# **Org Structure – Key Learnings**



#### THE COLLEGE RELIES ON MUNICIPAL POLICE WITHOUT STAFFING A SECURITY OFFICER

Tooele PD and adjacent high schools provide law enforcement on an ad-hoc basis. If there is an emergency, the closest officer will handle the situation



#### TITLE IX AND CLERY REPORTING ARE LED BY THE STUDENT SERVICES DEPARTMENT

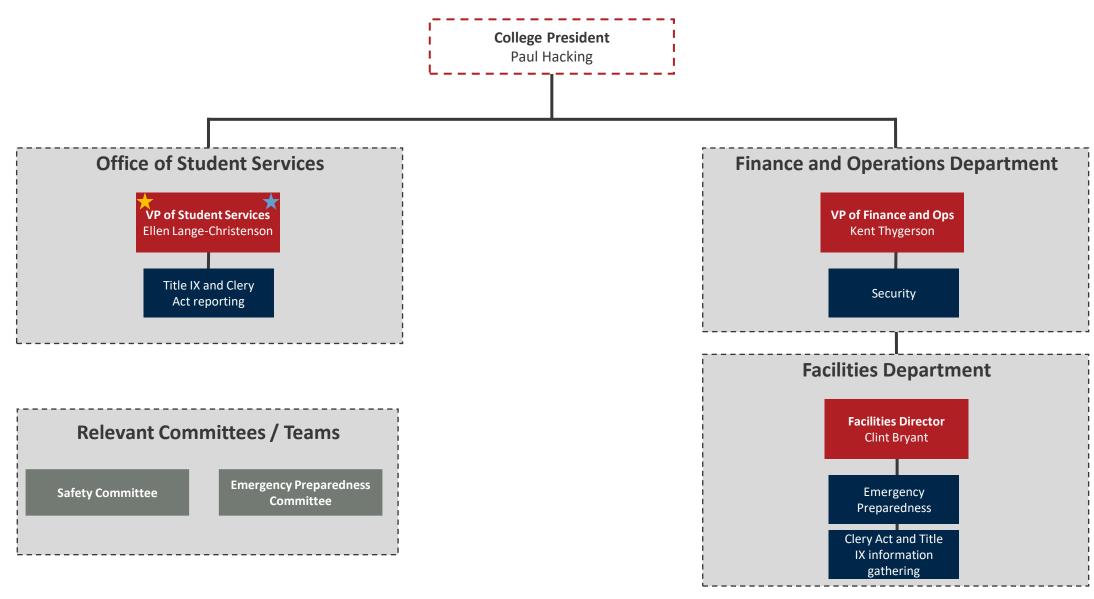
The college has never had a reported Clery or Title IX case. Overall compliance, data collection, and reporting systems are in place, but have yet to be tested



#### A BEHAVIORAL INTERVENTION TEAM IS CURRENTLY BEING IDEATED

Mental health services have yet to be formalized and the college is in the early stages of creating a BIT team. Currently select staff meet when an incident occurs and discuss next steps

# **Campus Safety Team – Organizational Structure**







# **Reporting & Incidence Response – Key Learnings**



#### INCIDENTS ARE REVIEWED WEEKLY DURING EMERGENCY PREPAREDNESS MEETING

Committee members review online, Safe UT, and in-person reports on a weekly basis. Often these discussion are had in the Safety Committee because the teams' composition does not change



### ALL STAKEHOLDERS ARE IN THE SAME BUILDING, FACILITATING EFFICIENT REPORTING

Tooele Tech has a small campus and administrative responsibilities are all housed under one tightly-knit building. Leadership identifies this as an advantage for quick collaboration



### INCIDENT REPORTING TO FACULTY IS 'FLAT' AND RECEIVES APPROPRIATE ATTENTION

Students are encouraged to communicate incidents with faculty and staff. A response will be commensurate with the urgency and the President can be notified if the faculty deems it necessary or the student requests an integration

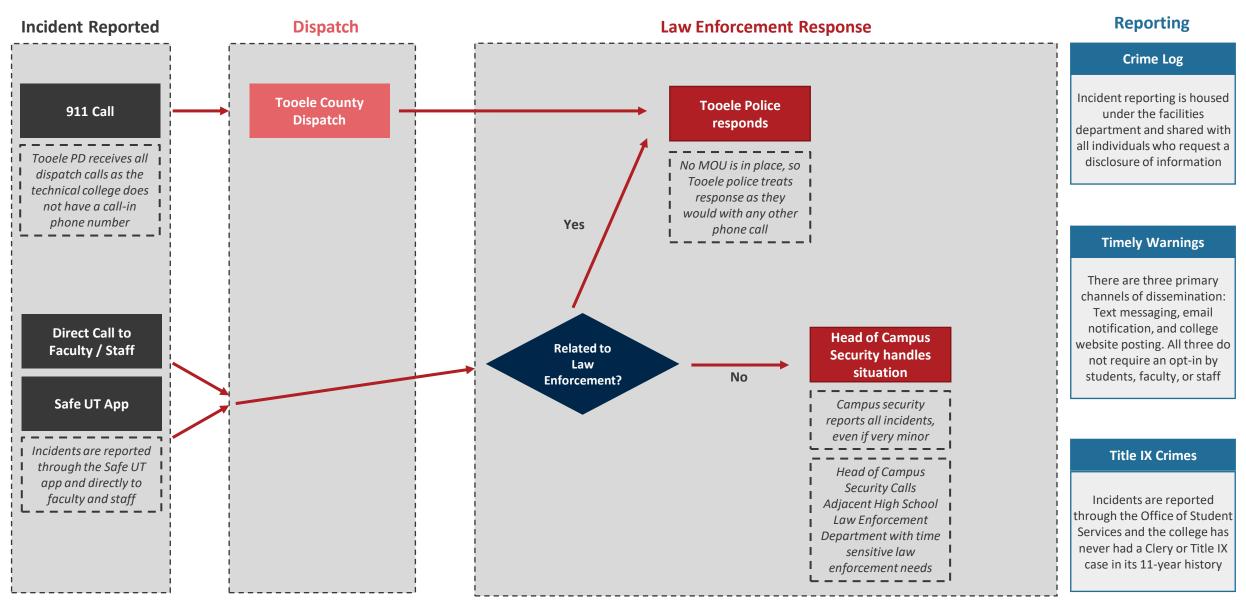


### FOR URGENT INCIDENTS, ADJACENT SCHOOL POLICE ARE NOTIFIED IMMEDIATELY

Tooele Tech does not have a trained officer on campus. Tooele PD and local high school law enforcement assist the college on an ad-hoc basis when a timely incident occurs



# **Reporting & Incidence Response – Process Map**



# **Hiring / Onboarding / Training – Key Learnings**



### STUDENTS, STAFF, AND FACULTY RECEIVE SELECTED, ANNUAL TRAININGS

All relevant parties receive emergency response drilling; students are required to complete EverFi and specialty training contingent on industry of choice i.e. welding, construction etc.



#### MENTAL HEALTH SERVICES ARE A RECOGNIZED AREA OF GROWTH

Currently the college does not have a counselor or a dedicated mental health professional on staff, which is an area of opportunity going forward



#### THE COLLEGE PREFERS TO HAVE A SECURITY PRESENCE ON CAMPUS IN THE FUTURE

Defining roles and providing services effectively to students has been a pain-point for faculty and staff; providing law enforcement services through a dedicated security guard would ease others' burdens



#### THE COLLEGE'S SIZE ALLOWS LESS STRUCTURED ROLES AND RESPONSIBILITIES

While the college aspires to grow, they recognize that currently there is not a necessity for a large staff to serve students effectively





Uintah Basin Technical College



# **Executive Summary**

### AT A GLANCE

Police Force	Campus	Municipal
Head of Security	Dedicated Role	Shared Role
Dispatch	University Dispatch	Local Dispatch
Clery and Title IX Responsibility	Combined	
Victim Advocacy	On Campus	Outside Organization

### **STAFFING**

On-site police officers\*

full-time security officers

Municipal police agencies

### **KEY INITIATIVES**

**Racism and Bias:** The college recently filled a new diversity officer position and school-wide diversity and inclusion training is a high priority; the college has also hired a 3<sup>rd</sup> party to conduct a racism/bias related assessment of the school

**Security Upgrades:** All security cameras were recently updated and efforts are being made to develop key card access to all the doors

### **LEADERSHIP**

- Dean Wilson VP of Student Services
- Cody Peterson Facilities Manager
- Karen Secrest Head of Financial Aid



# **Org Structure – Key Learnings**



#### CAMPUS SAFETY FALLS UNDER VP OF STUDENT SERVICES

Anything on the student side of campus safety falls under student services (including managing the relationship with the municipal police) while physical safety (facilities, IT, security) falls under the VP of Fiscal Services under the Facilities Manager



#### CLERY COLLABORATION ACROSS MULTIPLE DEPARTMENTS

The Facilities Manager handles the safety report creation, while the head of financial aid helps with data collection, compliance, and other coordination efforts



#### HEALTH AND SAFETY COMMITTEE IS LED BY FACILITIES MANAGER

UB Tech's facility manager and student success officer were recently made co-chairs of a health and safety committee that reviews the health and safety plan, does different drills, reviews incidents, discusses training topics, etc.

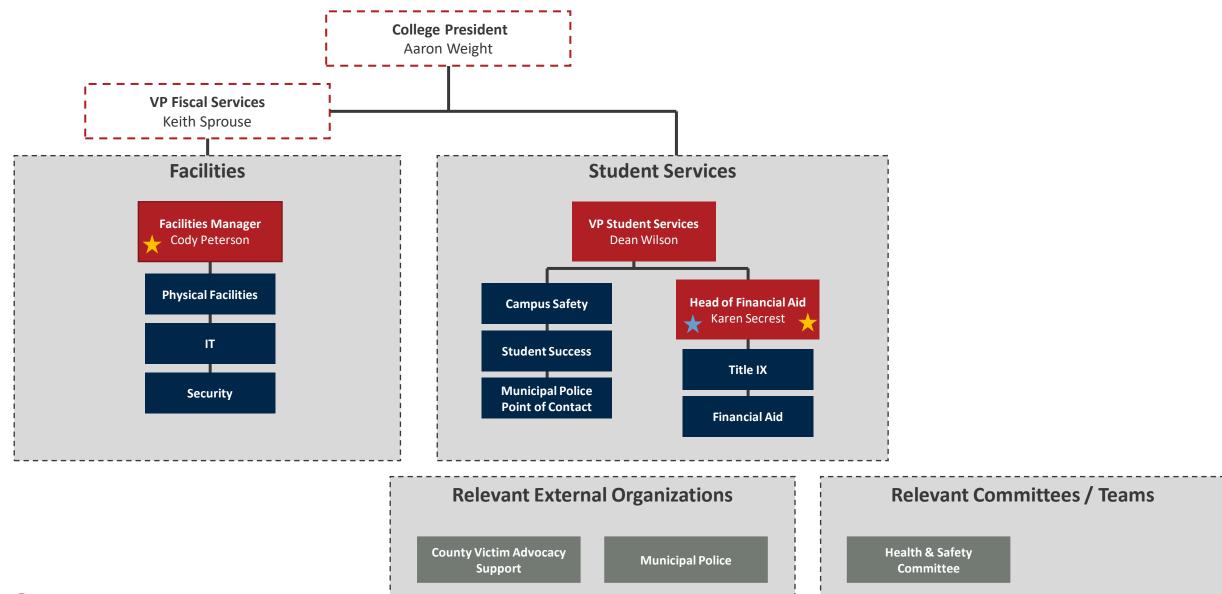


#### EMERGENCY MANAGEMENT RESPONSIBILTIES FALL UNDER FACILITIES MANAGEMENT

The facilities manager oversees emergency management, with the direct input of the health and safety committee



# **Campus Safety Team – Organizational Structure**

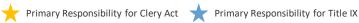


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Direct Report Relevant Roles

Key Responsibilities

External Involvement



Confidential / 149

# **Reporting & Incidence Response – Key Learnings**



### ASSIGNED, ON-SITE MUNICPAL POLICE OFFICERS

UB Tech contracts with local police agencies to provide a police officer on campus throughout the week from 7am – 4pm. An MOU is in place that describes the nature of the agreement and officers have dedicated office space at each school



#### COUNTY DISPATCH CONNECTS DIRECTLY TO ON-SITE OFFICERS

Both UB Tech campuses use the local county dispatch; the dispatch systems direct calls right to on-site officers based on geographical jurisdiction



#### VICTIM ADVOCATE SUPPORT COMES FROM EXTERNAL PARTNER

UB Tech uses external resources at the county level for victim advocacy and counseling support; the justice system provides additional help for students under 18 given that many minors are on campus

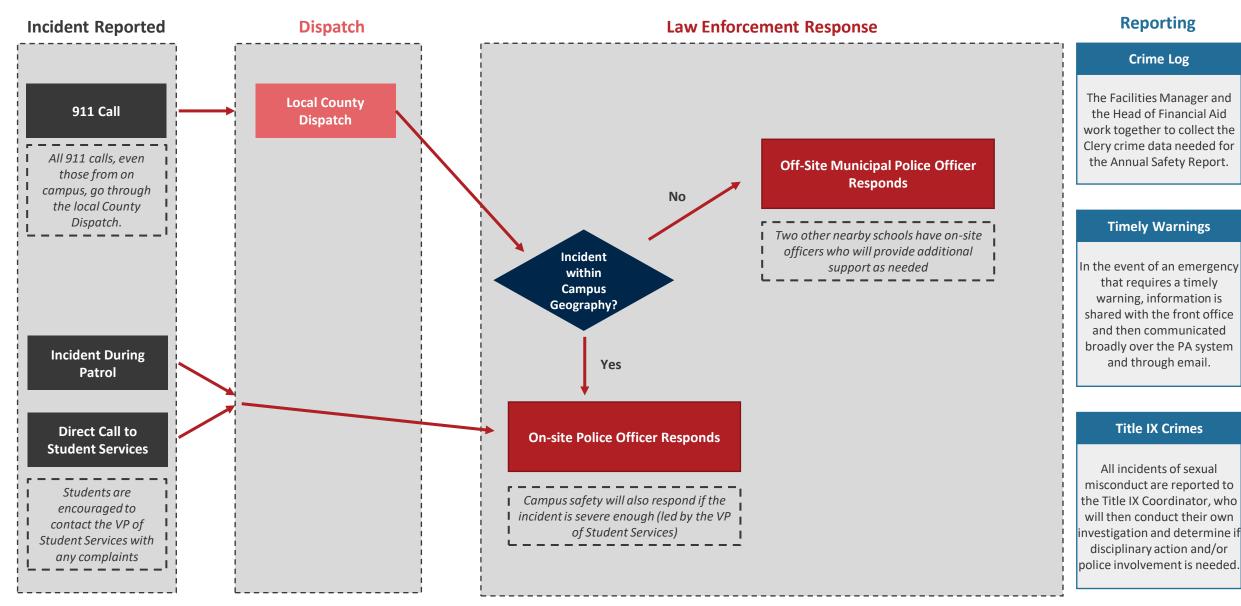


#### STUDENT SERVICES HANDLES ALL OTHER COMPLAINTS

Any other safety-related calls that don't go to the police go directly to the VP of Student Services. In the student handbook, students are directed to go to the VP of Student Services with any complaints.



# **Reporting & Incidence Response – Process Map**



# **Hiring / Onboarding / Training – Key Learnings**



#### **USE EVERFI FOR TITLE IX AND OTHER TRAININGS**

Online training presentations covering Title IX, alcohol use, and other topics are provided through EverFi to students across campus. These trainings are only required for students who will be in Skills USA or off-campus representing the school for any other reason.



#### HEALTH AND SAFETY COMMITTEE OVERSEES SAFETY RELATED TRAINING

The Health and Safety Committee has a training schedule with active shooter, fire, and lockdown drills covered every year; other topics are rotated into the schedule based on needs and committee input



#### POLICE TRAINING DETERMINED BY THE MUNICIPALITY

UB Tech does not require any additional training for on-site officers on top of what is provided and required by the municipality



#### **NEW DIVERSITY OFFICER**

The college recruiter was recently made the diversity officer. As this role is brand new, the responsibilities of that role are still being decided.



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# **Key Secondary Sources**



## **President's Task Force on** 21st Century Policing<sup>1</sup>



2015 report documenting important pillars and recommendations for law enforcement

### **UC System Police Task** Force Report<sup>3</sup>









### **UNC System Campus** Safety Assessment<sup>2</sup>



2014 research report evaluating UNC's systemwide safety efforts and opportunities for improvement

### Re-Imagining Safety, **Security and Law Enforcement<sup>4</sup>**



2020 report outlining steps for campuses to take given recent events related to law enforcement





# **Campus Safety Organizational Considerations**



#### **ELEVATING DEPARTMENT OF PUBLIC SAFETY TO THE CABINET**

Many campus safety departments report through business affairs rather than directly to the president; how deep within the organization the department lives can be indicative of its relative importance



#### MOVING CLERY ACT OUT OF THE DEPARTMENT OF PUBLIC SAFETY

As long as the Clery Act lives in the department of public safety, it will be treated like a police issue; in reality, the Clery Act requires involvement from a number of different departments



### UNIQUE LEADERSHIP REQUIREMENTS FOR HEAD OF PUBLIC SAFETY

Leaders must be able to navigate complex organizations and build relationships with stakeholders across multiple departments; the traditional skillset of a Chief of Police may not be fit for this role



#### STANDARDIZING CAMPUS SAFETY ACROSS THE SYSTEM

Many university systems (e.g., UT System) have systemwide leadership, policies, trainings, reporting procedures, meetings, etc.\*



# **Trends in Systemwide Standardization**

### **Key Areas of Standardization**



### **Leaderships Positions**

Systemwide leadership roles across policing, risk management, compliance, etc.



### **Hiring and Applications**

Candidates apply through a system-level application and hiring process



#### **Policies and Procedures**

Documented policies and procedures at the system level regarding various aspects of campus safety



### **Cross-campus Meetings**

Regularly occurring meeting cadence with campus safety leadership across different campuses



### **Training**

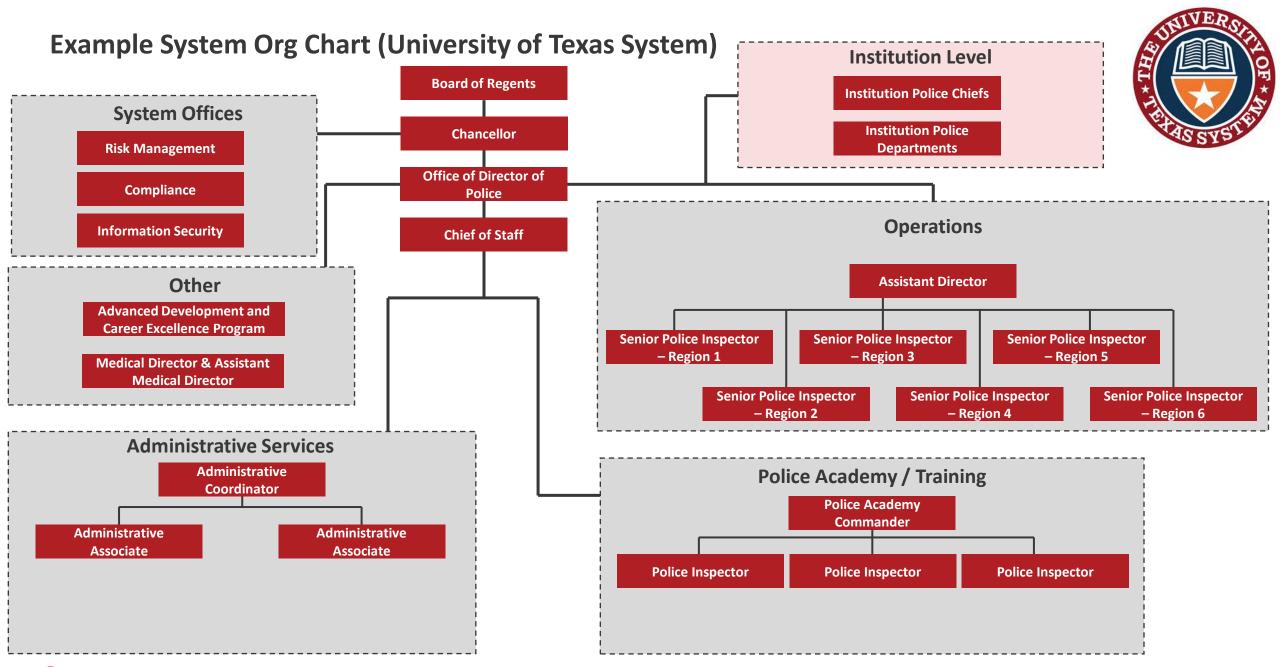
Content creation, scheduling, and training delivery provided by the system



### **Award Programs**

Opportunities for recognition and notoriety at the system level through a standardized awards program







## **General Campus Safety Themes**

Trust and Legitimacy

- "Strive to create a workforce that encompasses a **broad range of diversity** including race, gender, language, life experience, and cultural background to **improve understanding and effectiveness in dealing with all communities**"
- "Establish a culture of **transparency** in order to build public trust and legitimacy" 21st Century Police Report
- "Explore ways to release certain video evidence" UC System Police Report
- "Create **independent advisory boards** with representatives from the campus who can facilitate and enhance communication between the police department and the greater campus community as well as work collaboratively with the departments on issues involving campus safety and security" *UC System Police Report*

**Accountability** 

- "Establish a systemwide phone number and web-based intake **system for reporting complaints** of alleged officer misconduct and commendations" *UC System Police Report*
- "Departments shall **document and review each use of force** to determine whether the force used was in compliance with applicable policy and law" *UC System Police Report*
- Develop a **campus climate survey** instrument for campuses' use to gather information regarding student attitudes, knowledge and experiences while attending the campus *UNC System report*

**Technology** 

- "Increase in self-awareness (from the use of **body worn cameras**) contributes to more positive outcomes in police-citizen interaction" 21<sup>st</sup> Century Police Report
- Create a safety-centered **mobile phone application** for students *UNC System report*
- **Social media** is a communication tool the police can use to engage the community on issues of importance to both 21<sup>st</sup> Century Police Report

# **Campus Safety Themes (Continued)**

# Community Policing

- "New systems of **incentives, monitoring, and measurement** that put building community trust at the forefront of policing goals must be installed" *Margolis Healy Report*
- "Work to identify ways to improve outreach, focusing on principles of **engagement, open and responsive dialogues, and education**" UC System Police Report
- "Examine community expectations regarding the role and mission of the campus safety department; an objective assessment of how you use campus safety officers; and **opportunities to assign non-campus safety resources to certain categories of calls**" Margolis Healy Report

# Training and Education

- "Enhance Training in Cultural Competency, Implicit Bias Awareness, Bias-Based Policing, Crisis Incident Response and Procedural Justice" Margolis Healy Report
- "Should include mandatory Crisis Intervention Training (CIT), instruction in disease of addiction, implicit bias and cultural responsiveness, policing in a democratic society, procedural justice, and effective social interaction and tactical skills" 21<sup>st</sup> Century Police Report
- "offer educational and awareness presentations or classes for students, staff and faculty" UC System Police Report

# Officer Wellness & Safety

- "Institutions should identify a qualified mental health professional to provide mental health services to department members" Margolis Healy Report
- "Encouraging and assisting departments in the implementation of scientifically supported shift lengths by law enforcement"
   21<sup>st</sup> Century Police Report



# **MEMORANDUM**

TAB G

December 18, 2020

### **Innovation Task Force**

At the October 30, 2020 Board meeting, the Commissioner recommended the Board establish an innovation task force to begin exploring and developing systemwide innovations in online education and other areas of high potential. It was proposed that the task force include representatives from the Office of the Commissioner and other System experts to convene regularly and begin laying the groundwork for moving new initiatives forward.

The Innovation Task Force has since been established and has had its first meeting. Members of the Innovation Task Force include USHE representatives from across the state with various areas of expertise. The inaugural meeting was held on December 3, 2020, where task force members began foundational work on designing a framework to prioritize innovation across the System and discussed current industry trends and literature on higher education innovation.

Below is a sampling of the resources shared with the committee:

- <u>Innovation in education: What works, what doesn't, and what to do about it?</u> (Serdyukov, 2017)
- <u>Is This the End of College as We Know It?</u> (Belkin, 2020)
- Employers as Educators (Fain, 2019)
- Google's Growing IT Certificate (McKenzie, 2019)
- Is Amazon Training its Workers or Creating a College Alternative (Lederman, 2019)

#### **Innovation Task Force Membership**

Office of the Commissioner

- Dave Woolstenhulme, Commissioner of Higher Education (Co-Chair)
- Jessica Gilmore, Associate Commissioner for Workforce Development (Co-Chair)
- Geoffrey Landward, Deputy Commissioner of Higher Education
- Kim Ziebarth, Associate Commissioner of Technical Education

#### **Board Members**

- Alan Hall
- Aaron Osmond
- Candyce Damron

#### University of Utah

- Deb Keyek-Franssen, Associate VP and Dean of Continuing and Online Education
- Dan Reed, Senior VP of Academic Affairs

#### **Utah State University**

- Noelle Cockett, President
- Robert Wagner, VP of Academic and Instructional Services

#### Weber State University

• Leigh Shaw, Director of General Education

#### Utah Valley University

• Kelly Flanagan, VP of Digital Transformation and CIO

#### Southern Utah University

• Scott Wyatt, President

#### Dixie State University

• Chris Guymon, Assistant Provost of Adult and Professional Education

#### Salt Lake Community College

• David Hubert, Associate Provost of Learning Advancement

#### Snow College

• Brad Cook, President

#### Southwest Technical College

• Will Pierce, VP of Instruction and Accreditation

#### Ogden-Weber Technical College

• Jim Taggart, President

#### **Commissioner's Recommendation**

This is an information item only; no action is required.