



September 16, 2021

FY2022-23 USHE Operating Budget Request

The Fiscal Year 2022-23 USHE operating budget request was developed with consultation and discussion with the Council of Presidents, business vice presidents, and budget officers for each institution. The request advances Board strategic objectives and balances adequate state tax funding to maintain affordability with current fiscal realities. The operating budget request complies with the Budget Development Process Guidelines adopted by the Board at the July 2021 meeting. For FY 2022-23, the Commissioner recommends a System operating budget request as follows:

1. Compensation and mandatory increases on par with state entities
2. Technical education institution priorities
 - a. \$9,350,000 for technical program growth and capacity
 - b. \$5,000,000 one-time for technical education equipment
 - c. \$1,666,800 for Snow and SLCC technical education tuition parity
 - d. \$522,000 for custom fit
 - e. \$743,000 for operation and maintenance
3. Degree-granting institution priorities
 - a. \$35,000,000 for performance funding institutional priorities
 - b. \$4,992,000 for growth funding
 - c. \$685,600 for operation and maintenance
4. Systemwide priorities
 - a. \$5,000,000 one-time for a statewide marketing campaign
 - b. \$3,500,000 one-time for shared services implementation
 - c. \$3,000,000 for mental health
 - d. \$1,000,000 a statewide online education program

Additional information on the operating budget request is found in Attachment 1. Supplementary detail for each of the institutional requests is available upon request from the Commissioner's Office.

Attachment 2 provides additional information on the funding formulas used to distribute: 1. technical program growth and capacity, 2. degree-granting performance funding, and 3. degree-granting growth funding.

Commissioner's Recommendation

The Commissioner recommends the Board approve the FY2022-23 USHE operating budget priorities and authorize the Commissioner to make any subsequent technical adjustments, including rounding, necessary to finalize the budget prior to submitting to the Governor and Legislature.

Attachments

USHE – FY2022-23 Institutional and Board Priorities

Section 1: Compensation & Mandatory Increases

Faculty and staff are the backbone of the Utah System of Higher Education, and salary and benefits represent the single largest expenditure for USHE institutions. In order to reward performance and continue to attract world-class faculty and staff, the Board requests parity for USHE institutions with state employees in salary and benefit adjustments provided by the state legislature. Exact increases will be determined during the 2022 legislative session. The Board will also request funding for mandatory cost increases to insurance premiums, other state-provided internal service funds, as well as employee health insurance premium increases comparable to state employees. Typically, the legislature funds compensation increases with 75 percent state funds for degree-granting institutions and 100% for technical colleges, leaving 25 percent to be covered by tuition increases.

Section 2: Technical Education Priorities **\$17,281,800**

Technical Education Growth and Capacity **\$9,350,000**

USHE technical education institutions were asked to provide funding requests for regionally critical technical programs experiencing capacity challenges related to student demand. Institutions provided detailed funding requests including, performance indicators and explanations for need and demand. Recommended total appropriations (bold) were determined by allocating \$3 million based on system membership hours, \$4 million based on system growth in membership hours between FY20 and FY21, and \$1 million for growth and program expansion in new facilities. Institutional plans for how they would use their portion of the growth and capacity funds are listed below in priority order, with additional detail available upon request.

Bridgerland Technical College	\$1,034,800
▪ Nursing Faculty	\$505,100
▪ Pharmacy Technician Faculty	\$119,700
▪ Medical Assisting Faculty	\$156,900
▪ Dental Assisting Faculty	\$123,700
▪ Health Faculty and IT Staff	\$431,200
▪ Compensation Compression	\$100,000
Davis Technical College	\$1,136,500
▪ Health Technology Programs Expansion	\$419,600
▪ Plumbing Apprentice Program Expansion	\$210,000
▪ Electrician Apprentice Program Expansion	\$210,000
▪ Licensed Clinical Social Worker	\$116,000
▪ Safety and Risk Management	\$120,000
▪ Police Contract with Kaysville City	\$150,000
▪ IT Related Programs Expansion	\$185,700
▪ Equity, Diversity and Inclusion Coordinator	\$105,000
▪ IT Security Hardware and Software	\$100,000
▪ Student Information System Support Technician	\$120,500
▪ Welding Technology Program Expansion	\$140,000
▪ Curriculum Developer	\$111,200
Dixie Technical College	\$648,000
▪ Faculty Pay Equalization	\$160,000
▪ Healthcare Programs Expansion	\$241,000
▪ Transportation Programs Expansion	\$236,000
▪ Structural Fire Program (\$300,000 one-time)	\$609,000

▪ Auto Tech Expansion	\$130,000
▪ Digital Media/Web Dev Expansion	\$133,000
▪ Industrial Programs Expansion	\$245,000
Mountainland Technical College	\$2,062,500
▪ Apprenticeship Programs Expansion	\$160,000
▪ Health Programs Expansion	\$815,000
▪ Expansion of Wasatch and Summit Counties Programs	\$380,000
▪ Trades Programs Expansion	\$290,000
▪ Information Technology Programs Expansion	\$140,000
▪ Administrative Expansion and Support	\$442,000
Ogden-Weber Technical College	\$1,372,500
▪ Apprenticeship	\$180,000
▪ Business – Spanish	\$120,000
▪ Instructional Coach	\$150,000
▪ Controls Operation	\$265,000
▪ Mental Health	\$ 36,000
▪ Grant Writer	\$ 76,000
▪ Cyber Security	\$120,000
▪ Student Support Services	\$120,000
▪ HR Applicant Tracking	\$ 55,000
▪ Master Esthetician 1	\$325,000
▪ EV Hybrid Auto	\$195,000
Salt Lake Community College – Technical Education	\$450,000
▪ Advanced Manufacturing Director	\$100,000
▪ Machining Faculty	\$100,000
▪ Construction Labor Faculty	\$100,000
▪ HVAC Faculty	\$100,000
▪ Electrician Faculty	\$100,000
Snow College – Technical Education	\$500,000
▪ Rural EMS Faculty	\$109,700
▪ Office Technology Faculty	\$117,500
▪ CTE Director	\$108,700
▪ Diesel Growth	\$117,500
▪ Welding Growth	\$117,500
▪ Tech Ed Student Success Director	\$113,400
Southwest Technical College	\$626,100
▪ Student Services Enrollment Technician Bilingual	\$ 57,300
▪ Practical Nursing Expansion	\$210,500
▪ Fire Academy	\$140,000
▪ Medical Clinical Assistant Bilingual Spanish	\$ 32,400
▪ Professional Truck Driving Expansion	\$ 92,000
▪ Paramedic	\$145,000
▪ Welding Essentials Program Expansion Rural Initiative	\$ 63,000
Tooele Technical College	\$663,500
▪ Commercial Driver’s License Instructor	\$160,000
▪ Student Counselor and Emotional Support Service	\$120,000
▪ Information Technology Technician	\$118,500
▪ Technical Trades Instructor	\$145,000
▪ Human Resources Director	\$120,000
Uintah Basin Technical College	\$456,100
▪ Welding Expansion Program to Year-Round Offerings	\$300,400
▪ Nurse Assisting Program Expansion to Year-Round Offerings	\$217,000
▪ Auto Technology Program Expansion to Year-Round Offerings	\$110,500

- Civil Technology Program Expansion to Year-Round Offerings \$ 60,500
- High Voltage Electrical Apprenticeship \$239,100

Utah State University – Technical Education \$400,000

- Apprentice Plumbing \$153,100
- Apprentice HVAC \$153,100
- Apprentice Welding \$153,100

Technical Education Equipment (one-time) \$5,000,000

USHE technical education institutions and degree granting institutions with regional technical education service areas submitted requests for equipment needed for growing programs. The targeted funding amount was allocated based on half the funding equally split and half the funding on enrollment.

- Bridgerland Technical College \$581,400
- Davis Technical College \$676,300
- Dixie Technical College \$356,600
- Mountainland Technical College \$679,500
- Ogden-Weber Technical College \$622,900
- Salt Lake Community College – Technical Education \$271,100
- Snow College – Technical Education \$456,100
- Southwest Technical College \$330,900
- Tooele Technical College \$318,600
- Uintah Basin Technical College \$368,600
- Utah State University – Technical Education \$338,000

Technical Education Tuition \$1,666,800

The technical education tuition funding request of \$1,666,800 will replace lost revenue from converting certain technical education credit programs to not-for-credit technical education programs for Snow College and Salt Lake Community College. This tuition equalizing will fulfill their mission of providing low-cost technical education instruction in their service area. Snow College was appropriated \$400,000 in FY21, \$526,000 in FY22, and the additional \$466,800 will complete their total funding request of \$1,392,800. Salt Lake Community College was appropriated \$1,335,000 in FY22, and the additional \$1,200,000 is the second of three years of a total funding request of \$4,005,000.

- Snow College \$ 466,800
- Salt Lake Community College \$1,200,000

Custom Fit \$522,000

The custom-fit funding request of \$522,000 is to expand offerings and other support services for five institutions, including existing and expanding workforce, and new programs in Wasatch and Summit counties.

- Bridgerland Technical College \$100,000
- Mountainland Technical College \$116,000
- Snow College \$116,000
- Salt Lake Community College \$150,000
- Uintah Basin Technical College \$ 40,000

Operation and Maintenance \$743,000

Mountainland Technical College requests \$743,000 on-going operation and maintenance funds for both the Orem and Provo campuses. These funds will be used to fund daily operations and normal repairs needed to properly maintain these facilities.

- Mountainland Technical College – Orem Campus \$ 272,000
- Mountainland Technical College – Provo Campus \$ 471,000

Section 3: Degree-Granting Institution Priorities

\$40,677,600

Performance Funding

\$35,000,000

The FY 2022-23 budget request for performance funding for degree-granting institutions is \$35 million. USHE institutions were provided a preliminary target funding amount for their institutional needs based on the statutory allocation of performance funding. Half of the funds are based on the institutions' percent of total system FTE, and half are based on institutions' percent of state appropriations. Institutional plans for how they would use their portion of the performance funds are listed below, with additional detail available upon request.

University of Utah	\$10,227,100
▪ Workforce/Graduates - Health, Data Science, Informatics	\$2,900,000
▪ Economic Development and Research	\$1,500,000
▪ Campus Safety and Mental Health	\$ 750,000
▪ Enhanced and Expanded Academic Advising Services	\$ 500,000
▪ Capacity, Access and Growth	\$1,500,000
▪ Increase Online Course and Major Capacity	\$1,600,000
▪ Cybersecurity Infrastructure	\$ 750,000
▪ Library Research Serial Subscriptions	\$ 727,100
Utah State University	\$6,762,200
▪ Promotion and Tenure	\$1,300,000
▪ Need-based Scholarships	\$1,250,000
▪ Stabilize Tuition Budget	\$3,000,000
▪ Strategic Initiatives	\$ 712,200
▪ Campus Safety	\$ 500,000
Weber State University	\$3,656,900
▪ Salary and Wage Enhancement	\$1,000,000
▪ Institutional Support - Mandated Costs	\$ 300,000
▪ Institutional Support - IT Security	\$ 300,000
▪ Marketing & Branding	\$ 200,000
▪ Equity, Diversity, & Inclusion	\$ 200,000
▪ Retention and Completion	\$ 893,300
▪ Personal Connections and Academic Excellence	\$ 260,600
▪ Community Anchor Mission	\$ 503,000
Southern Utah University	\$2,154,100
▪ Hourly Wage	\$1,013,000
▪ Support Staff and Operations	\$ 881,100
▪ Reduction of Student Fees	\$ 260,000
Dixie State University	\$1,881,100
▪ Full-Time Faculty and Academic Staff Positions	\$1,000,000
▪ Faculty Review and Rank Advancement	\$ 150,000
▪ Continue Transition to Division I Athletics	\$ 350,000
▪ Student and Administrative Support	\$ 381,100
Utah Valley University	\$5,652,000
▪ Student Access and Completion	\$1,745,000
▪ Flexible Educational Opportunities for Timely Completion	\$1,087,000
▪ Digital Transformation/Cyber Security	\$ 600,000
▪ Healthcare Program Expansion	\$2,220,000
Snow College	\$ 991,200
▪ Associate Provost	\$ 184,600
▪ Faculty	\$ 174,300
▪ Performance Stipends	\$ 108,700
▪ Student Success Director	\$ 111,500
▪ Director of Online Education	\$ 118,500
▪ Systems Administrator	\$ 98,800

- Office of Institutional Effectiveness \$ 124,800

Salt Lake Community College

\$3,675,400

- Academic and Student Success Initiatives \$1,557,000
- Institutional Sustainability \$2,118,400

Growth Funding

\$4,992,000

The growth funding request of \$4,992,000 is to expand offerings and other support services for four institutions that have demonstrated significant enrollment growth. This well-established growth formula is based on actual year-to-year FTE enrollment increases in 100 FTE increments and associated direct instructional costs by course level.

- Utah State University \$ 429,000
- Weber State University \$ 380,000
- Southern Utah University \$3,247,000
- Dixie State University \$ 936,000

Operation and Maintenance

\$685,600

Three non-state funded projects approved by the Board in 2019 received funding for operation and maintenance in the 2020 general session but subsequently lost the funding during a special session. On-going operation and maintenance funding of \$685,600 is again requested for these facilities.

- University of Utah - Rio Tinto Kennecott Bldg. Addition for Eng. \$ 162,100
- Utah State University - Blanding Prof. Career and Tech Ed. Lab. \$ 194,600
- Salt Lake Community College – Westpointe Building \$ 328,900

Section 4: Systemwide Priorities

\$12,500,000

Four areas have been identified for a systemwide funding request: Initial funding of \$3.5 million to engage a consultant and begin implementing shared services recommendations (affordability); \$5 million to support a statewide marketing campaign with a focus on the unique needs of adult learners (access); \$3 million pilot partnership with the Huntsman Mental Health Institute for after-hours mobile mental health services crisis/prevention teams at UU, USU, and SUU, and peer mentoring services for all USHE students (access); \$1 million for development and implementation of a statewide system of online education beginning with degree-granting institutions with expansion to technical colleges (access, affordability, completion, workforce).

- Statewide Advocacy and Awareness Campaign (one-time) \$5,000,000
- Shared Services Consultant for Implementation (one-time) \$3,500,000
- Mental Health \$3,000,000
- Statewide Online Education \$1,000,000

Technical Education Growth and Capacity Formula

Fiscal Year 2022-23 Budget Request

Institution	FY20 Membership FTE	FY21 Membership FTE	FY21 % of Total	(Part 1) % of Total Distribution	FY20 - FY21 FTE Change	FY20 - FY21 FTE Change % of Total	(Part 2) % of Total Distribution	(Part 3) Growth and Program Expansion	Total Allocation	Inst. FY23 Growth Request
USU - Technical Education									400,000	459,300
Snow - Technical Educaton									500,000	669,578
SLC - Technical Education									450,000	500,000
Bridgerland	1,258	1,262	17%	501,908	5	1%	32,872	500,000	1,034,800	1,436,600
Davis	1,656	1,601	21%	636,459	-	0%	-	500,000	1,136,500	2,688,000
Dixie	392	461	6%	183,337	69	12%	464,642		648,000	1,754,000
Mountainland	1,400	1,612	21%	640,998	212	36%	1,421,722		2,062,500	2,212,000
Ogden-Weber	1,289	1,410	19%	560,706	121	20%	811,745		1,372,500	2,374,500
Southwest	298	369	5%	146,833	72	12%	479,257		626,100	740,141
Tooele	246	326	4%	129,414	80	13%	534,052		663,500	663,500
Uintah Basin	466	504	7%	200,345	38	6%	255,709		456,100	927,544
Totals:	7,003	7,546	100%	3,000,000	598	100%	4,000,000	1,000,000	9,350,000	14,425,163

Technical Education Equipment Funding Formula

Fiscal Year 2022-23 Budget Request

Institution	1/2 Equal Split	FY 21 Membership Hours	FY 21 Annualized FTE	% of Annualized FTE	Share of Funding Based on Hours	Total New Equipment Funding	% Share
USU - Eastern (DWE, Price, Moab, Blanding Voc)	\$227,273		395	4.4%	\$110,700	\$338,000	6.8%
Snow - Richfield, Gunnison, Ephraim Voc	\$227,273		816	9.2%	\$228,857	\$456,100	9.1%
SLC - Skills Center	\$227,273		156	1.8%	\$43,752	\$271,100	5.4%
Bridgerland	\$227,273	1,136,171	1,262	14.2%	\$354,128	\$581,400	11.6%
Davis	\$227,273	1,440,756	1,601	18.0%	\$449,062	\$676,300	13.5%
Dixie	\$227,273	415,021	461	5.2%	\$129,356	\$356,600	7.1%
Mountainland	\$227,273	1,451,030	1,612	18.1%	\$452,265	\$679,500	13.6%
Ogden-Weber	\$227,273	1,269,273	1,410	15.8%	\$395,614	\$622,900	12.5%
Southwest	\$227,273	332,386	369	4.1%	\$103,600	\$330,900	6.6%
Tooele	\$227,273	292,956	326	3.7%	\$91,310	\$318,600	6.4%
Uintah Basin	\$227,273	453,521	504	5.7%	\$141,356	\$368,600	7.4%
Totals:	\$2,500,000	6,791,113	8,912	100.0%	\$2,500,000	\$5,000,000	100.0%

Degree-Granting Performance Funding Allocation

Fiscal Year 2022-23 Budget Request

Institution	2020-21 Annualized Budget FTE	% of Total	50% \$ 17,500,000	2021-22 Total State Funded Appropriations	% of Approps	50% \$ 17,500,000	Eligible Performance Funding Amount	% of Total
UU	30,883	24.57%	\$4,299,700	\$386,220,700	33.87%	\$5,927,500	\$10,227,100	29.22%
USU	21,217	16.88%	\$2,954,000	\$248,131,000	21.76%	\$3,808,200	\$6,762,200	19.32%
WSU	14,675	11.68%	\$2,043,100	\$105,150,800	9.22%	\$1,613,800	\$3,656,900	10.45%
SUU	9,455	7.52%	\$1,316,400	\$54,580,500	4.79%	\$837,700	\$2,154,100	6.15%
SNOW	3,452	2.75%	\$480,600	\$33,271,800	2.92%	\$510,600	\$991,200	2.83%
DSU	7,788	6.20%	\$1,084,300	\$51,915,100	4.55%	\$796,800	\$1,881,100	5.37%
UVU	24,565	19.54%	\$3,420,100	\$145,427,900	12.75%	\$2,231,900	\$5,652,000	16.15%
SLCC	13,660	10.87%	\$1,901,800	\$115,560,500	10.13%	\$1,773,600	\$3,675,400	10.50%
Total	125,695	100.0%	\$17,500,000	\$1,140,258,300	100.0%	\$17,500,100	\$35,000,000	100.0%

Sources: 2021-22 Appropriations Detail (sideways sheets) and USHE 2020-21 annualized budget related FTE.

Degree-Granting Growth Funding Model

Fiscal Year 2022-23 Budget Request

Adjusted Cost Expenditure per FTE		Proportion of Tax Funds				Adjustment for Size			
		Course Level	Research Universities	Regional Universities	Community Colleges	FTE	Research Universities	Regional Universities	Community Colleges
Vocational	\$ 6,916	Vocational	50%	55%	70%	3,000-6,000			120%
Lower Division	\$ 6,236	Lower Division	50%	55%	70%	6,000-10,000		115%	
Upper Division	\$ 8,577	Upper Division	50%	55%	70%	>10,000		100%	100%

Adjusted Baseline - Calendar Year 2019 Annualized Budget Related Resident FTE Plus 2022 Funded Growth								
Course Level	UU	USU	WSU	SUU	DSU	UVU	Snow	SLCC
Vocational	-	729	3,539	658	894	4,630	713	4,892
Lower Division	8,159	8,224	5,808	3,100	3,212	10,296	2,381	8,634
Upper Division	9,810	6,598	3,516	1,870	1,645	6,617	74	-

Calendar Year 2021 Annualized Budget Related Resident FTE								
Course Level	UU	USU	WSU	SUU	DSU	UVU	Snow	SLCC
Vocational	-	601	3,729	788	797	4,484	808	4,393
Lower Division	7,937	7,804	5,401	3,408	3,371	9,708	2,343	8,022
Upper Division	9,622	6,766	3,542	2,171	1,789	6,535	65	-

FTE Growth (100 Students)								
Course Level	UU	USU	WSU	SUU	DSU	UVU	Snow	SLCC
Vocational	-	-	100	100	-	-	-	-
Lower Division	-	-	-	300	100	-	-	-
Upper Division	-	100	-	300	100	-	-	-

Growth Funding								
Course Level	UU	USU	WSU	SUU	DSU	UVU	Snow	SLCC
Vocational	\$ -	\$ -	\$ 380,000	\$ 437,000	\$ -	\$ -	\$ -	\$ -
Lower Division	\$ -	\$ -	\$ -	\$ 1,183,000	\$ 394,000	\$ -	\$ -	\$ -
Upper Division	\$ -	\$ 429,000	\$ -	\$ 1,627,000	\$ 542,000	\$ -	\$ -	\$ -
Total Funding	\$ -	\$ 429,000	\$ 380,000	\$ 3,247,000	\$ 936,000	\$ -	\$ -	\$ -

\$ 4,992,000