FY 2026 Capital Project Request Process & Timeline

June 6, 2024



Board Action Requested

- Adopt the FY 2026 capital facility request timeline.
- Make a FY 2026 non-dedicated project request prioritization determination.

FY 2026 Capital Request Timeline – Key Dates

- August 2: Updated five-year capital facilities plans and state-funded capital requests for dedicated projects, non-dedicated projects* and landbanks due to OCHE.
- September 20: Division of Facilities Construction and Management provides final Construction Budget Estimate (CBE).
- October 4: Institutional project presentation and Board prioritization.

Dedicated Projects

Degree-Granting

- Supported by \$100.7 M in ongoing appropriations to the Higher Education Capital Projects Fund.
- Each institution receives an annual statutorily/policy-defined allocation.

Technical College

- Supported by \$19.3 M in ongoing appropriations to the Technical College Capital Projects Fund.
- To date, institutions have not received individual allocations as dedicated & nondedicated projects have been aggregated into single non-dedicated projects.

Non-Dedicated Projects

Degree-Granting

- Board can request legislative funding for up to three projects, depending on ongoing appropriations to the HECPF.
- An institution's HECPF allocation supports its non-dedicated project where possible.

Technical College

- Board can request legislative funding for up to three projects, depending on ongoing appropriations to the TCCPF.
- To date, the full TCCPF balance has been used to buy-down the legislative ask for technical college non-dedicated projects.

Higher Education Capital Projects Fund

FY 2026 Higher Education Capital Projects Fund Estimated Institution Allocations & Balances

	FY 2025 Fund	FY 2026 Allocation	FY 2026 Fund Balance
Fund/Institution	Balance	(Preliminary Estimate)	(Preliminary Estimate)
Higher Education Capital Projects Fund	\$101,212,600	\$100,689,700	\$201,902,300
University of Utah	\$22,980,900	\$22,980,900	\$45,961,800
Utah Valley University	\$28,418,300	\$15,771,200	\$44,189,500
Utah State University	\$2,029,900	\$16,039,200	\$18,069,100
Southern Utah University	\$5,964,200	\$11,404,100	\$17,368,300
Utah Tech University	\$20,234,000	\$9,190,600	\$29,424,600
Weber State University	\$12,158,700	\$9,354,200	\$21,512,900
Salt Lake Community College	\$9,426,600	\$9,291,700	\$18,718,300
Snow College	\$0	\$6,657,800	\$6,657,800

Non-Dedicated Capital Facilities Prioritization

Quantitative Needs Points (75%)

Industry/Economic Demand (25%)

Utilization (15%)

Space Need (15%)

Imminent Non-functionality (10%)

Cost Effectiveness (5%)

Alternative Funding Sources (5%)

Board Assessment (25%)



Election to Prioritize Non-Dedicated Requests

Board Policies R742 & R744 require the Board to determine whether to newly review and prioritize non-dedicated project requests each year within a rolling three-year cycle.

Non-dedicated requests were last prioritized in September 2022, with legislative appropriations in FY 2024 and FY 2025 supporting those projects.

Sept. 2022 Non-Dedicated Prioritization Lists

					Non-	Cost	Alt.	Initial	Board	Final
<u>Funded</u>	Project	Econ.	Space	Util.	funct.	Eff.	Funds	Score	Score	Score
FY 2024	UU John & Marcia Price Computing and Engineering	25	5 8	3 13	3 ()	52	53.0	18.8	71.8
FY 2025	Snow Center for Rural Studies and Community Dev.	25	5 13	3 10) ()	2 0	50.0	19.0	69.0
	USU Math & Statistics Building Renovation	25	5 3	3 1	5 ()	4 0	47.0	16.8	63.8

					Non-	Cost	Alt.	Initial	Board	Final
	Project	Econ.	Space	Util.	funct.	Eff.	Funds	Score	Score	Score
	MTech Wasatch Campus Building	25	12	13	0	5	0	55.0	22.5	77.5
FY 2025	OTech Pathway Building	25	10	13	0	5	0	53.0	22.7	75.7
	DxTech Trades & Technology Building	25	9	10	0	5	0	49.0	20.2	69.2
	DTech Emergency Services Training Center	15	12	15	0	4	1	47.0	19.7	66.7
	UBTech Health Science Building	25	2	13	0	4	0	44.0	19.2	63.2
	BTech Manufacturing & Construction Reno.	25	6	13	0	2	0	46.0	16.6	62.6

Commissioner's Recommendation

• The Commissioner recommends that the Board adopt the capital facility request timeline for Fiscal Year 2026 and further resolve to reprioritize non-dedicated projects for both degree-granting institutions and technical colleges.

Technical College Dedicated Capital Project Fund Allocation

June 6, 2024



Board Action Requested

• Consider a FY 2026 Technical College Capital Projects Fund Allocation Formula.

Degree-Granting & Technical College Capital Projects Funds

\$120 million in ongoing capital funding

- \$100,689,700 to Degree Granting Institutions (HECPF)
- \$19,310,300 to Technical Colleges (TCCPF)

Higher Education Capital Project Fund Allocation Formula

- Enrollment (20%)
- Performance (15%)
- Facility Age & Condition (20%)
- Regional Student Growth (15%)
- Academic Sqft per FTE (15%)
- Utilization (15%)

Technical College Capital Project Funds not currently allocated

Commissioner's Office Proposed TCCPF Allocation Formula

HECPF

- Enrollment (20%)
- Performance (15%)
- Facility Age & Condition (20%)
- Regional Student Growth (15%)
- Academic sqft per FTE (15%)
- Utilization (15%)

TCCPF FY 2026/Long-Term

- Enrollment (45%)/(20%)
- Performance (15%)/(15%)
- Facility Age & Condition (20%)/(20%)
- 10-Year Need Projection (20%)/(45%)

=45%

Proposed FY 2026 Technical College Dedicated Capital Project Fund Allocation

ELIGIBLE FUNDING AMOUNT

\$19,310,300 OCHE Proposed FY 2026 Technical College Capital Project Fund Allocation Formula

Summary - Preliminary Amounts

Institution	2022-23 Annualized Budget FTE	FTE (45%)	Performance (15%)	Smith Group 10- Year Projected Space Need (20%)	Facility Age & Condition (20%)	Preliminary FY 2026 Allocation \$	Amount Per FTE
BTC	1,293	\$1,305,111	\$490,400	\$354,784	\$1,164,942	\$3,315,237	\$2,564
DTC	1,789	\$1,805,756	\$245,200	\$916,085	\$1,368,278	\$4,335,319	\$2,423
DXTC	606	\$611,676	\$490,400	\$599,889	\$76,914	\$1,778,878	\$2,935
МТС	2,028	\$2,046,995	\$199,347	\$775,572	\$51,953	\$3,073,867	\$1,516
OWTC	1,584	\$1,598,836	\$490,400	\$400,709	\$1,007,814	\$3,497,758	\$2,208
SWTC	466	\$470,365	\$245,200	\$815,022	\$55,909	\$1,586,495	\$3,404
ТТС	328	\$331,072	\$245,200	\$O	\$54,942	\$631,213	\$1,924
UBTC	515	\$519,824	\$490,400	\$O	\$81,309	\$1,091,532	\$2,119
Total	8,609	\$8,689,635	\$2,896,545	\$3,862,060	\$3,862,060	\$19,310,300	\$2,243

Technical College Capital Project Fund Institution Allocations

- FY 2026 allocation estimates will not be finalized until January (like DG)
- Individual institution allocation would be used to buy-down nondedicated request for that specific institution (like DG)
- Will evaluate and update weights to formula variables over time

Commissioner's Recommendation

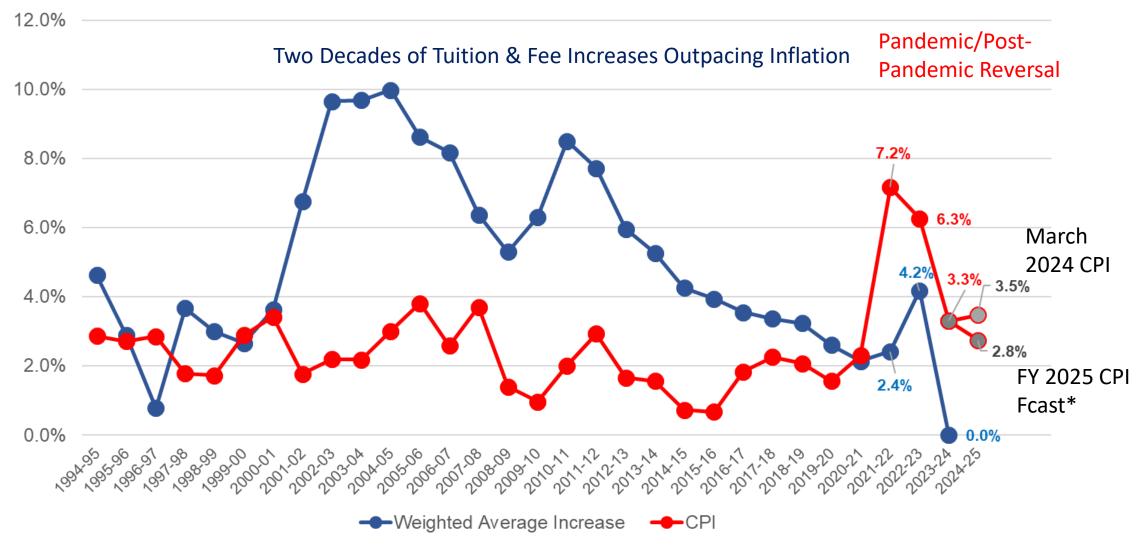
 The Commissioner recommends that the Board consider the proposed FY 2026 Technical College Capital Project Fund allocation formula and direct the Commissioner's office to develop a corresponding policy for Board approval. FY 2025 Final Tuition & General Fee Adjustments & Institutional Efficiencies

June 6, 2024



Fiscal Year 2025 Specific Guidance & Commissioner Recommendations

- Tuition & fee proposals must not be intended to generate revenue to offset:
 - The FY 2024 tuition freeze
 - The FY 2025 legislatively enacted budget reductions
 - The Board elimination of application fees
- Tuition & fee proposals may contemplate the FY 2025 legislative match requirements and/or robustly substantiated institution needs.
- Commissioner's office provided tuition & fee increase recommendations recognizing these criteria. No tuition increases for technical colleges.



Year-Over Change in USHE Tuition & Fees vs. U.S. Consumer Price Index

FY 2025 USHE Tuition & Fee Setting

Undergraduate Resident FTE for Two Semesters

	Research Universi	ities (Reques	ted)		UBHE Approved					
Institution	2023-24	<u>2024-25</u>	<u>\$ Increase</u>	<u>% Increase</u>		<u>2024-25</u>	<u>\$ Increase</u>	<u>% Increase</u>	<u>\$ Diff</u>	<u>% Dif</u>
UU Tuition	\$9,103	\$9 <i>,</i> 422	\$319	3.50%		\$9,422	\$319	3.50%	\$0	0.00%
UU Fees	\$1,184	\$1,203	\$20	1.65%		\$1,203	\$20	1.65%	\$0	0.00%
UU Total ¹	\$10,287	\$10,625	\$338	3.29%		\$10,625	\$338	3.29%	\$0	0.00%
USU Tuition	\$7,387	\$7 <i>,</i> 639	\$252	3.40%		\$7,626	\$239	3.24%	-\$13	-0.17%
USU Fees	\$918	\$933	\$15	1.68%		\$933	\$15	1.68%	\$0	0.00%
USU Total	\$8,305	\$8,571	\$267	3.21%		\$8,559	\$254	3.06%	- \$13	-0.15%

FY 2025 USHE Tuition & Fee Setting

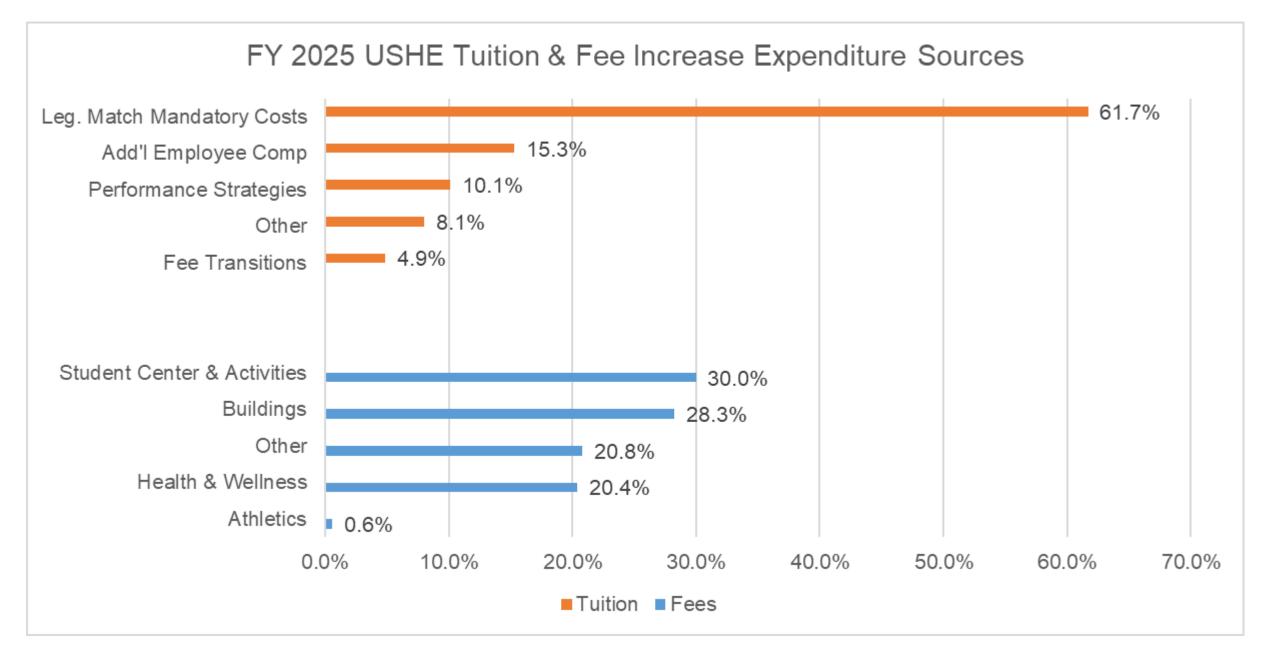
Undergraduate Resident FTE for Two Semesters

	Regional Universit	ies (Request	ed)		ſ	UBHE Approved				
<u>Institution</u>	<u>2023-24</u>	<u>2024-25</u>	<u>\$ Increase</u>	<u>% Increase</u>		<u>2024-25 \$ Iı</u>	<u>ncrease</u>	<u>% Increase</u>	<u>\$ Diff</u>	<u>% Diff</u>
WSU Tuition	\$5,471	\$5,621	\$150	2.75%		\$5,621	\$150	2.75%	\$0	0.00%
WSU Fees	\$920	\$936	\$16	1.75%		\$936	\$16	1.75%	\$0	0.00%
WSU Total	\$6,391	\$6,557	\$167	2.61%		\$6,557	\$167	2.61%	\$0	0.00%
SUU Tuition	\$6,006	\$6,186	\$180	3.00%		\$6,186	\$180	3.00%	\$0	0.00%
SUU Fees	\$764	\$776	\$13	1.64%		\$776	\$13	1.64%	\$0	0.00%
SUU Total	\$6,770	\$6,962	\$193	2.85%		\$6,962	\$193	2.85%	\$0	0.00%
UT Tuition	\$5,267	\$5,451	\$184	3.50%		\$5 <i>,</i> 435	\$168	3.20%	-\$16	-0.30%
UT Fees	\$808	\$872	\$64	7.92%		\$872	\$64	7.92%	\$0	0.00%
UT Total	\$6,075	\$6,323	\$248	4.09%		\$6,307	\$232	3.82%	-\$16	-0.27%
UVU Tuition	\$5,614	\$5 <i>,</i> 836	\$222	3.95%		\$5 <i>,</i> 818	\$204	3.63%	-\$18	-0.31%
UVU Fees	\$656	\$702	\$46	7.01%		\$690	\$34	5.20%	-\$12	-1.82%
UVU Total	\$6,270	\$6,538	\$268	4.27%		\$6,508	\$238	3.80%	-\$30	-0.47%

FY 2025 USHE Tuition & Fee Setting

Undergraduate Resident FTE for Two Semesters

	Community Colleges (Requested)						UBHE Approved				
Institution	<u>2023-24</u>	<u>2024-25</u>	<u>\$ Increase</u>	<u>% Increase</u>		<u>2024-25</u>	<u>\$ Increase</u>	<u>% Increase</u>	<u>\$ Diff</u>	<u>% Diff</u>	
SLCC Tuition	\$3,778	\$3,929	\$151	4.00%		\$3 <i>,</i> 929	\$151	3.99%	\$0	-0.01%	
SLCC Fees	\$479	\$539	\$60	12.53%		\$498	\$19	3.97%	-\$41	-8.56%	
SLCC Total	\$4,257	\$4,468	\$211	4.96%		\$4,427	\$170	3.99%	-\$41	-0.97%	
Snow Tuition	\$3,796	\$3,929	\$133	3.50%		\$3 <i>,</i> 929	\$133	3.50%	\$0	0.00%	
Snow Fees	\$384	\$408	\$24	6.25%		\$408	\$24	6.25%	\$0	0.00%	
Snow Total	\$4,180	\$4,337	\$157	3.76%		\$4,337	\$157	3.76%	\$0	0.00%	



Reported Institutional Efficiencies FY 2023 Reported Institutional Efficiencies, Reallocations, & Cost Savings Initiatives

Personnel — includes general faculty and staff reallocations, attrition, and early retirement incentives.

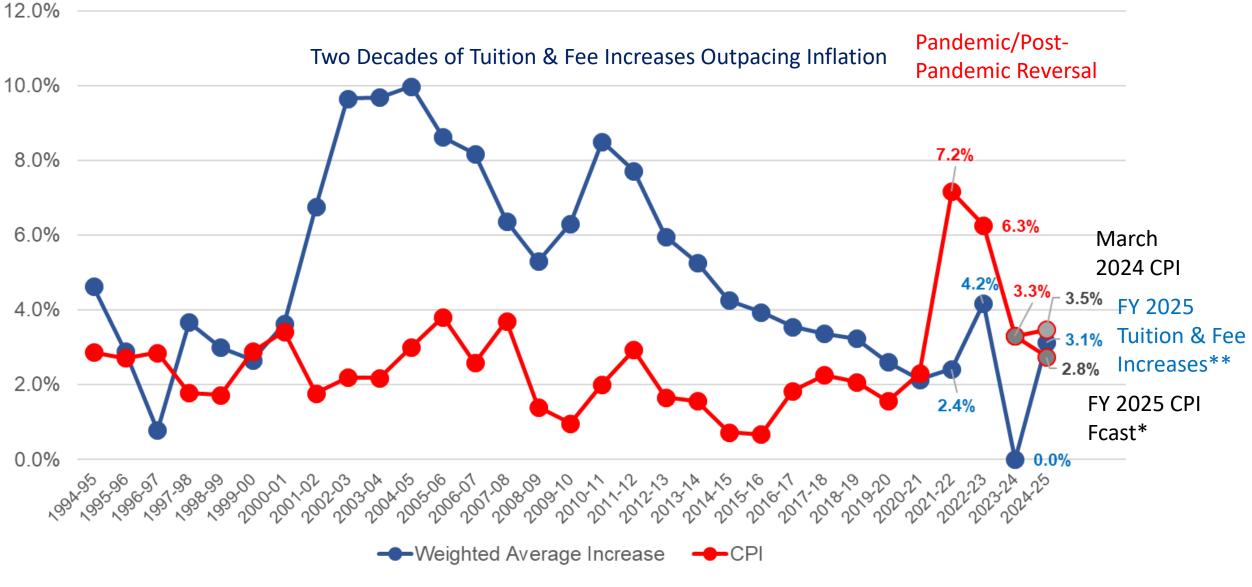
Facilities — includes energy efficiencies, facility upgrades, and repurposing space inventory.

Information Technology — includes information technology cost savings, optimizing software operations and procurement, and personnel restructuring.

Institutional Effectiveness — includes the elimination of low-demand and underperforming programs within and across institution shared services, risk management strategies, and other reinvestment measures.

Over \$35 million of reported estimated savings and cost avoidance in FY 2023

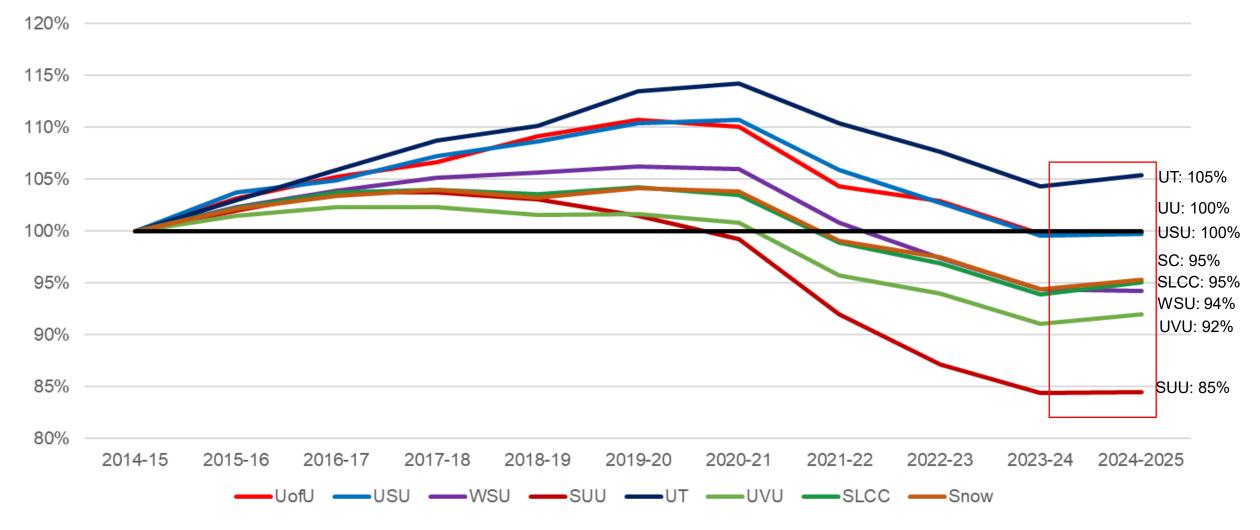
Year-Over Change in USHE Tuition & Fees vs. U.S. Consumer Price Index



*March 2024 Utah Economic Council

**Effective increases less UU neutral fee transitions & USU scholarship support

CPI Adjusted Cumulative Change in Full-Time Undergraduate Resident Tuition & Fees Indexed to 2014-15



Higher Education Student Success Endowment Spending Policy

June 6, 2024



Board Action Requested

- To review Higher Education Student Success Endowment investment returns, asset allocations, and preliminary FY 2024 & FY 2025 budgets.
- To review and consider potential endowment spending policy options and direct the Commissioner's office to incorporate details into a formal endowment spending policy.

Background

- SB 172 from the 2022 legislative session created the Higher Education Student Success Endowment to receive UHEAA proceeds.
- Endowment to be invested by the Treasurer with assistance from asset managers at Treasurer discretion.
- Board Policy R1100 *Higher Education Student Success Endowment* describes policies on investment and proceed withdraw.
- Endowment expenditures may be used to support System priorities and current and prospective students as determined by the Utah Board of Higher Education.

FY 2024 Monthly Change in Net Assets

		Higher Educat	ion Student Succ	ess Endowment Fur	nd Summary of Cha	nge in Net Assets			
Year/Month	Beginning Net Assets	Purchases	lı Withdrawals	nterest & Dividend Income	Realized Gain/(Loss)	Unrealized Gain/(Loss)	Investment Expenses	U	Rolling Annualized Return
Jul-23	\$264,670,624	\$54,041,665	-\$36,141,864	\$1,133,578	-\$2,321,244	\$2,860,998	•	\$284,243,758	
Aug-23	\$284,243,758	\$20,311,595	-\$20,453,647	\$1,007,416	\$2,586,967	-\$3,221,982		\$284,474,106	
Sep-23	\$284,474,106	\$13,350,344	-\$13,560,297	\$965,075	\$4,743,008	-\$5,307,066	-\$7,645	\$284,657,526	0.88%
Oct-23	\$284,657,526	\$15,715,050	-\$15,495,936	\$886,097	-\$536	-\$2,121,461	-\$7,266	\$283,633,474	-0.86%
Nov-23	\$283,633,474	\$13,377,427	-\$13,595,133	\$798,598	\$0	\$296,933	\$0	\$284,511,298	0.28%
Dec-23	\$284,511,298	\$25,898,214	-\$26,112,573	\$746,667	-\$6,239	\$6,352,122	-\$15,913	\$291,373,576	6.13%
Jan-24	\$291,373,576	\$20,297,919	-\$20,297,919	\$645,586	\$719,686	\$128,261	-\$8,055	\$292,859,054	6.15%
Feb-24	\$292,859,054	\$20,179,429	-\$20,179,429	\$546,171	\$34,043	\$2,809,760	-\$8,072	\$296,240,956	7.34%
Mar-24	\$296,240,956	\$44,761,468	-\$44,937,556	\$603,583	-\$533,005	\$7,214,149	-\$7,984	\$303,341,611	10.25%
		▲					-		X

- Purchases and withdrawals involve migrating fund from PTIF to strategic asset allocation
- Expenditures to date only include management fees
- Strong returns through
 9 months in FY 2024
- Long-run rate of return expectation CPI +4%

Asset Allocation (March 2024)

Endowment Fund Asset Classes	arch 2024 Balances & Strategic Mar. 24 Closing Balance	Mar. 24 % of Assets	Target Weight	Target Range
Capital Appreciation			75.0%	60-85%
Public Equity & Alternatives	\$69,141,347.86	22.8%	25.0%	10-45%
Private Equity & Alternatives	\$5,558,397.75	1.8%	25.0%	0-35%
Public & Private Real Assets	\$11,590,962.10	3.8%	10.0%	0-20%
Other Directional Strategies	\$55,414,034.60	18.3%	15.0%	0-25%
Subtotal	\$141,704,742.31	46.7%)	
Capital Preservation			25.0%	15-40%
Relative Value Strategies	\$29,338,400.70	9.7%	18.0%	10-30%
Global Fixed Income	\$19,774,503.05	6.5%	5.0%	0-10%
Cash and Cash Equivalents ¹	\$111,955,523.24	36.9%	1.5%	0-5%
Portfolio Hedges	\$568,441.33	0.2%	0.5%	0-1.5%
Subtotal	\$161,636,868.32	53.3%		
Total	\$303,341,610.63	100.00%	100.0%	

1) Public Treasurer's Investment Fund holdings in March 2024

June 6 Higher Education Student Succe	Updated ss Endowment Budget Prop	osal ¹	Estimated FY 2024 & FY 2025 Budget (actual withdrawal amount will be
FY	2024		determined after fiscal year end close-out
Net Assets	Beginning of Period	End of Period	determined after instal year end close-out,
Strategic Asset Allocations	\$55,706,595	\$262,212,776	76
Public Treasurer's Investment Fund	\$226,863,831	\$46,468,339	
Total	\$282,570,426	\$308,681,115	
Revenue			
Investment Gain, Interest & Earned Income		\$26,189,169	69
Expenditures			
Allocated Expenses		-\$78,480	80
UBHE Board Spending Policy Programs		\$0	
Total		-\$78,480	80
Net Change in Position		\$26,110,689	Estimated change in net
FY	2025		position (FY 2024)
Net Assets	Beginning of Period	End of Period	bc
Strategic Asset Allocations	\$262,212,776	\$329,517,090	90
Public Treasurer's Investment Fund	\$46,468,339	\$0	\$0
Total	\$308,681,115	\$329,517,090	90
Revenue			
Investment Gain, Interest & Earned Income		\$20,935,975	75
Expenditures			
Allocated Expenses		-\$100,000	00 Withdrawal Policy = 4% Market Value
UBHE Spending Policy Programs ²		-\$8,460,423	•
Total		-\$8,560,423	
Net Change in Position		\$12,375,552	52

Spending Policy Considerations

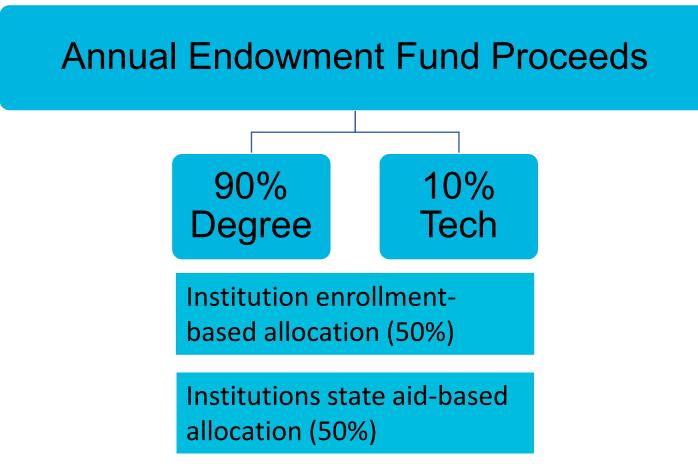
- Eligible Expenditures: May support scholarships for current and prospective students, or other priorities that advance system-level quality, affordability, access and equity, completion, workforce alignment, and economic growth.
- Endowment Source: Proceeds from the sale of student loan portfolios has generated interest in student aid uses.
- Available Proceeds Subject to Investment Returns: One-time uses reduce risk.
- Allocation Amounts: May contemplate systemwide or individual institution allocations.
- Minimize Administrative Impact & Maximize Flexibility: Trade-off between administrative gain of leveraging existing programs vs. institution flexibility to create new programs.

Commissioner's Office Identified Potential Endowment Fund Existing Program Uses

Program	Program Type	FY 25 Appropriation	
Talent Development Award Program	Intended to recruit and train individuals to work in designated jobs that have a high demand for new employees and offer high wages in Utah.	Industry	\$ 1,547,400
Technical Education Scholarship	Provides financial assistance to students pursuing technical education in designated high-demand industries.	Industry	\$ 1,100,000
Utah Promise Grant	Expands access to higher education opportunities to all Utahns by providing financial assistance to students who demonstrate financial need.	Need	\$ 5,649,700
One Utah Service Fellowship*	Provides scholarships to students who complete an approved service fellowship.	Volunteer	\$ 1,300,000

*The One Utah Service Fellowship was created by S.B. 206 (2024 General Session) and is administered by the Utah Commission on Service and Volunteerism within the Department of Culture and Community Engagement. Institutions would be able to use available funds to supplement the program, including funding the required match for the \$5/hour stipend, per <u>Utah Code 9-20-301(4)(c)(ii)</u>.

Potential Endowment Fund Allocation



- Enrollment-based allocation: each institution's pro rata share of resident, undergraduate, budget-related, full-time equivalent students, as defined by Board Rule R501-3.4, from the prior fiscal year.
- State aid-based allocation: each institution's pro rata share of state aid allocated for the four eligible programs from the prior fiscal year.

Estimated FY 25 Endowment Fund Allocation

Institution	FTE Based Allocation	State Aid Based Allocation	Total Allocation
UU	\$ 899,912	L \$ 505,27	7 \$ 1,405,188
USU	\$ 566,148	3 \$ 536,26	6 \$ 1,102,414
WSU	\$ 391,304	1\$ 527,70	919,011
SUU	\$ 286,930	262,99	1 \$ 549,922
Snow	\$ 103,542	L \$ 114,31	.6 \$ 217,857
UT	\$ 218,236	5 \$ 201,80	420,036
UVU	\$ 653,265	5 \$ 879,15	2 \$ 1,532,417
SLCC	\$ 323,164	414,99	2 \$ 738,156
Degree Granting Total	\$ 3,442,500)\$ 3,442,50	6,885,000

Estimated FY 25 Endowment Fund Allocation

Institution	FTE Based Allocation	State Aid Based Allocation	Total Allocation
Bridgerland Tech	\$ 53,679	\$ 54,060	\$ 107,739
Davis Tech	\$ 86,805	\$ 70,512	\$ 157,317
Dixie Tech	\$ 34,601	\$ 36,075	\$ 70,676
Mountainland Tech	\$ 91,456	\$ 62,983	\$ 154,439
Ogden-Weber Tech	\$ 71,937	\$ 62,600	\$ 134,537
Southwest Tech	\$ 17,712	\$ 31,718	\$ 49,431
Tooele Tech	\$ 14,195	\$ 29,941	\$ 44,135
Uintah Basin Tech	\$ 12,115	\$ 34,611	\$ 46,726
Technical College Total	\$ 382,500	\$ 382,500	\$ 765,000

Institution Developed Proposed Uses

- Spending policy could allow for institutions to submit unique use proposals to the Commissioner's office for review and approval.
- Proposals would need to detail expenditure sources, eligibility criteria and award procedures (if aid), and post-use evaluation process.

Commissioner's Recommendation

The Commissioner recommends the Board review and consider elements of the Higher Education Student Success Endowment Spending Policy and provide the Commissioner with direction to come back with a specific proposal.

At a future Board meeting, the Commissioner's office will propose an administrative rule that incorporates Board direction and recommendations.