

Utah Board of Higher Education FY2027-2028 Capital Budget Requests

October 2, 2026



UTAH
SYSTEM OF
HIGHER
EDUCATION

FY2027-28 Capital Budget Recommendations

Bottom Line Up Front

- Pursuant to statute, the UBHE must review and approve institution dedicated and non-dedicated capital project requests.
- Non-dedicated capital project requests must also be prioritized by the Board.
- Institutions will be presenting their respective FY2027-2028 Capital Project Requests for Board consideration, prioritization and approval.

FY2027-28 Capital Budget Recommendations

Bottom Line Up Front - Continued

- In its March 2026 meeting, the Board elected to freeze the technical college non-dedicated project request list, making DXTC's Trades & Technology Building the System's top non-dedicated technical project priority this year. In the same meeting, the Board elected to reprioritize degree-granting non-dedicated projects scheduled for the October meeting.
- In its July 2026 meeting, the Board adopted budget guidance that allowed for the receipt and prioritization of dedicated capital projects from technical colleges.

Dedicated Project Requests

FY2027-28 Capital Budget Recommendations

Dedicated Capital Projects Funding Sources

- Originated in 2019 GS (SB 102), appropriations are made into two funds:
 - Higher Education Capital Projects Fund (HECPF) – Degree-Granting Institutions
 - Technical College Capital Projects Fund (TCCPF) – Technical Colleges
- DGIs request use of HECPF funds allocated via Board-approved formula
 - Because DGIs have funds allocated, Board project consideration focuses on
 - Alignment with strategic priorities
 - Compliance with threshold requirements

FY2027-28 Capital Budget Recommendations

Dedicated Capital Projects Request Process

- Dedicated Capital Projects Requests are submitted to OCHE for review.
- OCHE reviews against Board Policy R741, *Threshold Requirements...*, which are:
 - *Cost Effectiveness*
 - *Role, Mission and Master Plan*
 - *Fulfillment of Critical Institutional Facility Need*
- Dedicated projects must be supported by institutional funds and allocations from the HECPF/TCCPF
- DGI dedicated projects are not scored or ranked; however, the Board must determine which technical college dedicated project(s) should receive TCCPF resources.

FY2027-28 Capital Budget Recommendations

Degree-Granting Institution Dedicated Projects Requests

Degree-Granting Institution Dedicated Capital Project Requests								
			Previously Committed		Appropriation Request		O&M Request	
Institution	Project Name	Total Cost	1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
WSU	CRNA & ADN (Nursing) Remodel	\$11,145,600	\$0	\$1,545,100	\$9,600,400	\$0	(\$314,700)	\$314,700
Snow	Innovative Ag Bldg. Additions	\$8,464,900	\$0	\$0	\$8,464,900	\$0	(\$221,800)	\$221,800
UU	Pingree School & Land	\$21,000,000	\$0	\$0	\$21,000,000	\$0	\$0	\$0
UU	Marriott Library ASRS II	\$19,771,000	\$0	\$0	\$19,771,000	\$0	(\$150,100)	\$150,100

- UU Point of the Mountain Academic Innovation Center: Requesting Board approval to seek legislative authorization to expend institutional funds on programming and design, with the prospect of returning to the Board and Legislature next year with a fully developed funding request for the project.

FY2027-28 Capital Budget Recommendations

HECPF Balances

	UU	USU	WSU	SUU	Snow	UT	UVU	SLCC
Current HECPF Balance Available	\$62,688,600	487,200	10,104,800	16,136,900	5,119,700	3,864,000	35,974,400	13,010,300
<i>Dedicated Project Request(s)</i>	<i>(40,771,000)</i>	-	<i>(9,600,400)</i>	-	<i>(8,464,900)</i>	-	-	-
Post-Dedicated Balances	21,917,600	487,200	504,400	16,136,900	(3,345,200)	3,864,000	35,974,400	13,010,300
<i>FY 2028 Allocation (Estimate)</i>	<i>18,082,400</i>	<i>13,744,600</i>	<i>7,009,700</i>	<i>8,171,800</i>	<i>4,807,500</i>	<i>7,492,700</i>	<i>11,233,300</i>	<i>\$5,309,500</i>
<i>Interfund HECPF Contribution</i>	<i>(5,000,000)</i>	-	-	-	-	<i>5,000,000</i>	-	-
<i>Applied to Non-Dedicated Request</i>	-	-	-	<i>(24,308,700)</i>	-	<i>(16,356,700)</i>	<i>(47,207,700)</i>	-
Post-Project HECPF Est. Balances	\$35,000,000	\$14,231,800	\$7,514,100	\$0	\$1,462,300	\$0	\$0	\$18,319,800

FY2027-28 Capital Budget Recommendations

HECPF Balances

	UU	USU	WSU	SUU	Snow	UT	UVU	SLCC
Current HECPF Balance Available	\$62,688,600	487,200	10,104,800	16,136,900	5,119,700	3,864,000	35,974,400	13,010,300
<i>Dedicated Project Request(s)</i>	<i>(40,771,000)</i>	<i>-</i>	<i>(9,600,400)</i>	<i>-</i>	<i>(8,464,900)</i>	<i>-</i>	<i>-</i>	<i>-</i>
Post-Dedicated Balances	21,917,600	487,200	504,400	16,136,900	(3,345,200)	3,864,000	35,974,400	13,010,300
<i>FY 2028 Allocation (Estimate)</i>	<i>18,082,400</i>	<i>13,744,600</i>	<i>7,009,700</i>	<i>8,171,800</i>	<i>4,807,500</i>	<i>7,492,700</i>	<i>11,233,300</i>	<i>\$5,309,500</i>
<i>Interfund HECPF Contribution</i>	<i>(5,000,000)</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>5,000,000</i>	<i>-</i>	<i>-</i>
<i>Applied to Non-Dedicated Request</i>	<i>-</i>	<i>-</i>	<i>-</i>	<i>(24,308,700)</i>	<i>-</i>	<i>(16,356,700)</i>	<i>(47,207,700)</i>	<i>-</i>
Post-Project HECPF Est. Balances	\$35,000,000	\$14,231,800	\$7,514,100	\$0	\$1,462,300	\$0	\$0	\$18,319,800

Snow College's dedicated capital project relies on FY28 HECPF appropriations being funded at a level similar to FY27.

FY2027-28 Capital Budget Recommendations

Degree-Granting Institution Dedicated Projects Requests

Degree-Granting Institution Dedicated Capital Project Requests								
			Previously Committed		Appropriation Request		O&M Request	
Institution	Project Name	Total Cost	1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
WSU	CRNA & ADN (Nursing) Remodel	\$11,145,600	\$0	\$1,545,100	\$9,600,400	\$0	(\$314,700)	\$314,700
Snow	Innovative Ag Bldg. Additions	\$8,464,900	\$0	\$0	\$8,464,900	\$0	(\$221,800)	\$221,800
UU	Pingree School & Land	\$21,000,000	\$0	\$0	\$21,000,000	\$0	\$0	\$0
UU	Marriott Library ASRS II	\$19,771,000	\$0	\$0	\$19,771,000	\$0	(\$150,100)	\$150,100

- UU Point of the Mountain Academic Innovation Center: Requesting Board approval to seek legislative authorization to expend institutional funds on programming and design, with the prospect of returning to the Board and Legislature next year with a fully developed funding request for the project.

The Commissioner recommends approving the degree-granting dedicated projects and legislative authorization as requested, conditional on Snow College and the University of Utah submitting additional information to the Commissioner's Office pertaining to contingency planning (Snow) and feasibility analysis (UU).

FY2027-28 Capital Budget Recommendations

Technical College Dedicated Capital Projects Requests

Technical College Dedicated Capital Project Requests								
			Previously Committed		Appropriation Request		O&M Request	
Inst.	Project Name	Total Cost	1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
DTC	Canyon Heights Bldg. Acquisition	\$3,635,000	\$0	\$0	\$3,635,000	\$0	\$0	\$355,400
MTC	Eagle Mountain Land Bank	\$5,009,400	\$0	\$0	5,009,400	\$0	\$0	\$0

FY2027-28 Capital Budget Recommendations

Technical College Dedicated Capital Project Request

TCCPF	Balance
Current Balance Available	\$5,495,700
<i>FY 2028 Allocation (Estimate)</i>	<i>12,610,300</i>
<i>Applied to Dixie Tech Trades & Tech. Bldg.</i>	<i>(12,610,300)</i>
Remaining Available Balance	5,495,700

FY2027-28 Capital Budget Recommendations

Technical College Dedicated Capital Project Request

TCCPF	Balance
Current Balance Available	\$5,495,700
<i>FY 2028 Allocation (Estimate)</i>	<i>12,610,300</i>
<i>Applied to Dixie Tech Trades & Tech. Bldg.</i>	<i>(12,610,300)</i>
Remaining Available Balance	5,495,700

In the approval of the Capital Budget Guidelines during the July 2026 Board Meeting, the Board indicated its support to apply the entirety of FY28 TCCPF allocation to Dixie Tech's project.

FY2027-28 Capital Budget Recommendations

Technical College Dedicated Capital Project Request

TCCPF	Commissioner's Recommendation
Current Balance Available	\$5,495,700
<i>FY 2028 Allocation (Estimate)</i>	<i>12,610,300</i>
<i>Applied to Dixie Tech Trades & Tech. Bldg.</i>	<i>(12,610,300)</i>
Remaining Available Balance	\$5,495,700
<i>Davis Tech Dedicated Request</i>	<i>(3,635,000)</i>
<i>MTech Eagle Mountain Land Bank</i>	<i>(1,860,700)</i>
Post-Project TCCPF Balance	\$0

The Commissioner recommends approving the technical college dedicated projects as shown, conditional on Davis Technical College's submission of a long-term financing/capital plan that does not rely on the TCCPF, and Mountainland Technical College's submission of a long-term demographic analysis that justifies the need for the project. MTC should also return to the Board for final approval of the landbank purchase once additional funds have been contributed.

FY2027-28 Capital Budget Recommendations

Institutional Presentations



FY2027-28 Capital Budget Recommendations

Institutional Presentations



MOUNTAINLAND
TECHNICAL COLLEGE



UTAH SYSTEM OF
HIGHER EDUCATION

Non-Dedicated Project Requests

Degree-Granting Institutions & Technical Colleges

FY2027-28 Capital Budget Recommendations

Technical College Non-Dedicated Capital Project Requests

- The Board voted in its March 2026 meeting to leave the Technical College Non-Dedicated Capital Projects list frozen.

Technical College Non-Dedicated Capital Project Requests								
Inst. Project Name Total Cost			Previously Committed		Appropriation Request		O&M Request	
			1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
DXTC	Trades & Technology Building	\$62,996,300	18,314,100	0	14,471,000	30,211,200	(1,045,500)	1,045,500
SWTC	Public Safety Building	\$17,399,400	0	1,000,000	0	16,399,400	(295,100)	295,100
UBTC	Health Sciences Building	\$74,961,300	0	0	0	74,961,300	(1,021,900)	1,021,900

FY2027-28 Capital Budget Recommendations

DXTC's Trades & Technology Building

- Current campus
 - 30 acres
 - 162,000 ft² building constructed in 2017
- Add second building
 - 91,700 ft²
- New classroom & lab space for following program clusters:
 - Construction
 - Transportation
 - Computer Technologies



FY2027-28 Capital Budget Recommendations

Technical College Non-Dedicated Capital Project Requests

- The Board voted in its March 2026 meeting to leave the Technical College Non-Dedicated Capital Projects list frozen.

Technical College Non-Dedicated Capital Project Requests								
			Previously Committed		Appropriation Request		O&M Request	
			1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
Inst.	Project Name	Total Cost						
DXTC	Trades & Technology Building	\$62,996,300	18,314,100	0	14,471,000	30,211,200	(1,045,500)	1,045,500
SWTC	Public Safety Building	\$17,399,400	0	1,000,000	0	16,399,400	(295,100)	295,100
UBTC	Health Sciences Building	\$74,961,300	0	0	0	74,961,300	(1,021,900)	1,021,900

The Commissioner recommends re-affirming the DXTC Trades & Technology Building as the Board's top ranking technical college non-dedicated project request for the 2027 General Legislative Session and using \$14.5 million in remaining TCCPF balances and anticipated appropriations to contribute to the request in FY 2028.



UTAH SYSTEM OF
HIGHER EDUCATION

FY2027-28 Capital Budget Recommendations

Non-Dedicated Capital Projects Request Process

- OCHE receives Non-Dedicated Capital Projects Requests from institutions
- OCHE reviews submissions against Board Policy R741, *Threshold Requirements for Capital Development Project Requests*, which are:
 - *Cost Effectiveness*
 - *Role, Mission and Master Plan*
 - *Fulfillment of Critical Institutional Facility Need*
- OCHE performs initial scoring of requests using Board-approved metrics
- Board considers initial scoring results among the qualitative and expanded-scope factors.

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Degree-Granting Institution Non-Dedicated Capital Project Requests								
			Previously Committed		Appropriation Request		O&M Request	
Inst.	Project Name	Total Cost	1x State	1x Other	1x HECPF	1x ITF/GF	1x	Ongoing
SUU	STEM Building	\$79,934,300	500,000	20,417,800	24,308,700	34,707,800	(1,102,300)	1,102,300
UT	Health Sciences Building	\$109,933,800	6,063,000	25,000,000*	16,356,700	62,514,100	(1,497,300)	1,497,300
UVU	Health Professions 2 Building	\$159,697,200	8,711,000	30,000,000	47,207,700	73,778,500	(2,023,500)	2,023,500

- Three projects for prioritization against adopted quantitative criteria and qualitative/expanded-scope Board priorities. All three projects were submitted in 2024 when the list was last prioritized.
- SUU project adds ~97,000 sqft for engineering, computer science, physics, and other technology related programs.
- UT project adds ~125,000 sqft for health sciences programs; proposes new system alignment partnership with UU.
- UVU project adds ~172,00 sqft for health sciences programs on the Vineyard Campus.

*Range between \$25M and \$40M

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Phase 1 - Initial Scoring									
Project		Space Utilization	Space Need	Imminent Non-Functionality	Economic Demand	Cost Effectiveness	Funding Sources	TOTAL	ITF/GF Request
Institution	Maximum Points:	25	15	10	10	5	35		
UVU	Health Professions 2 Bldg.	12.9	8.6	0.0	10.0	1.0	26.9	59.4	\$ 73,778,500
SUU	Crocker STEM Building	1.8	8.9	0.0	10.0	1.0	28.3	50.0	\$ 34,707,800
UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	21.6	46.8	\$ 62,514,100

FY2027-28 Capital Budget Recommendations

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SUU	Crocker STEM Building	1.8	8.9	0.0	10.0	1.0	28.3	50.0	\$ 34,707,800
UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	21.6	46.8	\$ 62,514,100

- 3 of 6 categories undifferentiated across projects
- None of the projects address imminent non-functionality concerns as determined by DFCM
- All of the projects propose a preponderance of programs mapping to 4/5 Star Jobs (i.e. Economic Demand)
- None of the projects are below 110% of average cost of complex classroom in the DFCM database at \$665.26 cpsft (SUU: \$818.38 cpsft, UVU: \$928.82 cpsft, UT: \$879.47 cpsft).

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

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- Remaining 3 categories drive project scoring

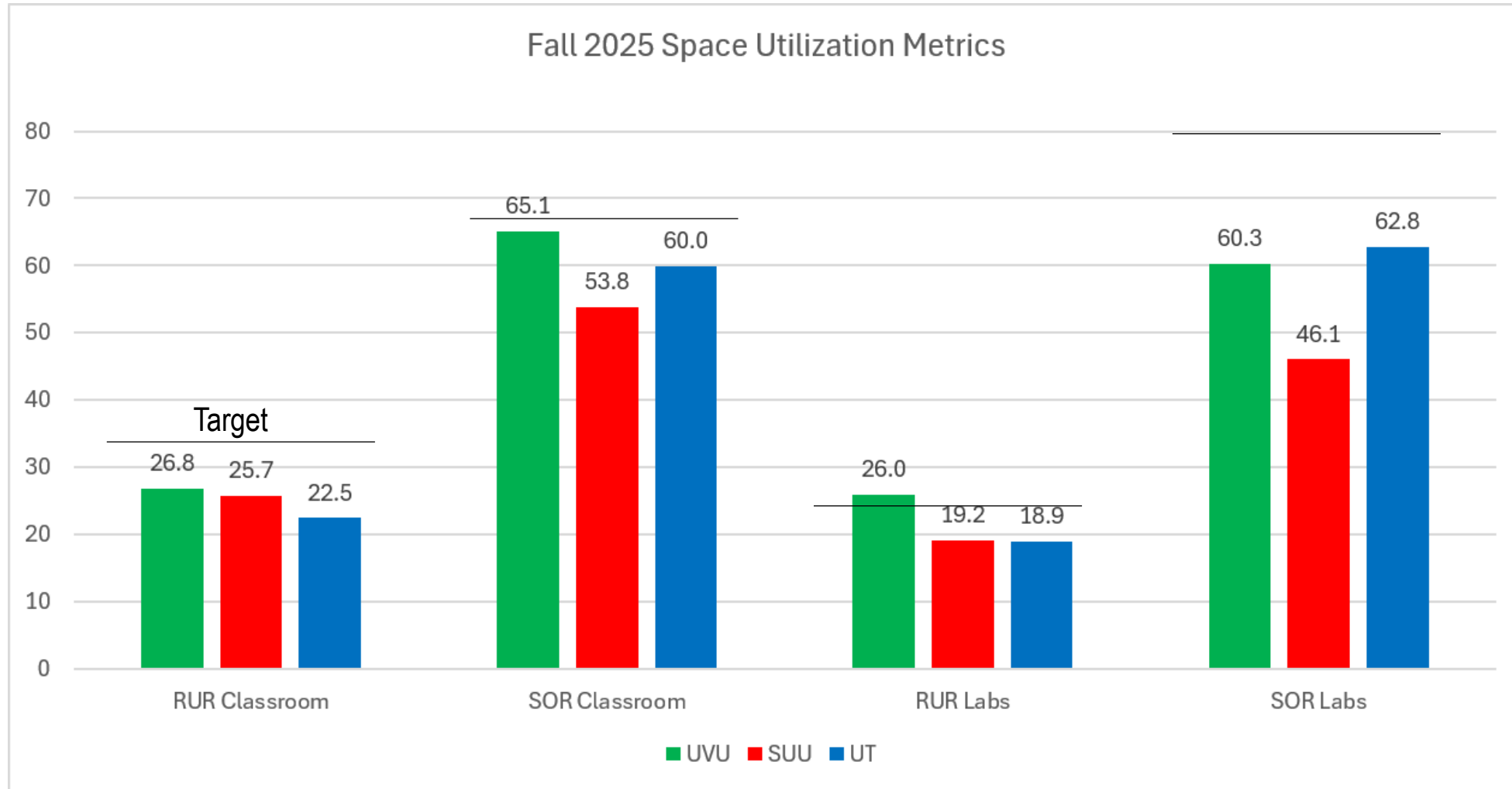
FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

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UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	21.6	46.8	\$ 62,514,100

- Remaining 3 categories drive project scoring
- **Space Utilization:** UVU meets RUR target for labs at 26.8 hours and close to SOR target for classrooms at 65.1%

FY2027-28 Capital Budget Recommendations



- UVU meets RUR target for labs and near SOR target for classrooms
- SUU SOR outlying, especially in labs due to a weighted average 21.8% across South Hall, Music & PE buildings
- UT RUR metrics driven by weighted average of 22.35 hours across general, math/science & business buildings

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

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UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	21.6	46.8	\$ 62,514,100

- Remaining 3 categories drive project scoring
- **Space Utilization:** UVU meets RUR target for labs at 26.8 hours and close to SOR target for classrooms at 65.1%
- **Space Need:** % of classroom, lab & certain instructional space of total assignable (UVU 57.4%, SUU 59.3%, UT 70.7%)

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Phase 1 - Initial Scoring									
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- Remaining 3 categories drive project scoring
- **Space Utilization:** UVU meets RUR target for labs at 26.8 hours and close to SOR target for classrooms at 65.1%
- **Space Need:** % of classroom, lab & certain instructional space of total assignable (UVU 57.4%, SUU 59.3%, UT 70.7%)
- **Existing Funding Solutions:** % of project costs addressed with non-new GF/ITF (UVU 54.3%, SUU 56.5%, UT 43.1%)

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

<i>Institution</i>	<i>Project</i>	<i>Total Project Cost</i>	<i>Previous State Funding</i>	<i>Unfunded Project Cost</i>	<i>Dedicated Funds Contributed</i>	<i>Donations / Institutional Funds</i>	<i>Total ITF/GF Request</i>	<i>Percent Alternate</i>	<i>Funding Score</i>
SUU	Crocker STEM Building	\$ 79,934,300	\$ 500,000	\$ 79,434,300	\$ 24,308,700	\$ 20,417,800	\$ 34,707,800	57%	28.3
UVU	Health Professions 2 Building	\$ 159,697,200	\$ 8,711,000	\$ 150,986,200	\$ 47,207,700	\$ 30,000,000	\$ 73,778,500	54%	26.9
UT	Health Sciences Building	\$ 109,933,800	\$ 6,063,000	\$ 103,870,800	\$ 16,356,700	\$ 25,000,000	\$ 62,514,100	43%	21.6

- SUU contributing ~\$25M in dedicated funds, \$16M in secured donations and another ~\$4.5M in institutional funds for a ~\$35M GF/ITF request.

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

<i>Institution</i>	<i>Project</i>	<i>Total Project Cost</i>	<i>Previous State Funding</i>	<i>Unfunded Project Cost</i>	<i>Dedicated Funds Contributed</i>	<i>Donations / Institutional Funds</i>	<i>Total ITF/GF Request</i>	<i>Percent Alternate</i>	<i>Funding Score</i>
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UVU	Health Professions 2 Building	\$ 159,697,200	\$ 8,711,000	\$ 150,986,200	\$ 47,207,700	\$ 30,000,000	\$ 73,778,500	54%	26.9
UT	Health Sciences Building	\$ 109,933,800	\$ 6,063,000	\$ 103,870,800	\$ 16,356,700	\$ 25,000,000	\$ 62,514,100	43%	21.6

- UVU contributing ~\$56M in dedicated funds and \$30M in donations for a \$74M GF/ITF request.

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

<i>Institution</i>	<i>Project</i>	<i>Total Project Cost</i>	<i>Previous State Funding</i>	<i>Unfunded Project Cost</i>	<i>Dedicated Funds Contributed</i>	<i>Donations / Institutional Funds</i>	<i>Total ITF/GF Request</i>	<i>Percent Alternate</i>	<i>Funding Score</i>
SUU	Crocker STEM Building	\$ 79,934,300	\$ 500,000	\$ 79,434,300	\$ 24,308,700	\$ 20,417,800	\$ 34,707,800	57%	28.3
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UT	Health Sciences Building	\$ 109,933,800	\$ 6,063,000	\$ 103,870,800	\$ 16,356,700	\$ 25,000,000	\$ 62,514,100	43%	21.6

- UT contributing ~\$17.5M in dedicated funds, \$25M-\$40M in institutional funds sourced to the sale of the Taylor Health Sciences Building, and the UU is contributing \$5M in dedicated funds for a lower bound \$62.5M request.

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Phase 1 - Initial Scoring									
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Qualitative/Expanded Scope Evaluation

SUU Project

- Lowest cost & lowest GF/ITF ask
- Possibly highest need project - existing structure inadequate; space additions will be specialized.

UVU Project

- Highest cost & highest GF/ITF ask
- Substantial HECPF contributions
- Less developed alignment partnerships

UT Project

- Significant project cost & GF/ITF ask
- Unprecedented partnership & cross-institution cost-sharing w/UVU

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Phase 2 - Commissioner Recommendation									
Project		Space Utilization	Space Need	Imminent Non-Functionality	Economic Demand	Cost Effectiveness	Funding Sources	TOTAL	ITF/GF Request
Institution	Maximum Points:	25	15	10	10	5	35		
#1) SUU	Crocker STEM Building	1.8	8.9	0.0	10.0	1.0	28.3	50.0	\$ 34,707,800
#2) UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	28.4	53.6	\$ 47,514,100
UVU	Health Professions 2 Bldg.	12.9	8.6	0.0	10.0	1.0	26.9	59.4	\$ 73,778,500

Commissioner's Recommendation

- Ongoing HECPF appropriations of ~\$76M allow for the Board to advance two degree-granting non-dedicated projects to the Governor & Legislature this budget cycle.
- Advance SUU's project as the top priority degree-granting non-dedicated project.
- Also advance UT's project, but under the following conditions:
 - UT absorbs \$10M more of legislative request through future dedicated fund commitments, third party donations, or other funds, or by reducing costs through value engineering with DFCM.
 - UU cover any gap between \$25M on Taylor Building sale, and more reasonable \$30M floor amount.

FY2027-28 Capital Budget Recommendations

DGI Non-Dedicated Capital Projects Requests

Phase 2 - Commissioner Recommendation									
Project		Space Utilization	Space Need	Imminent Non-Functionality	Economic Demand	Cost Effectiveness	Funding Sources	TOTAL	ITF/GF Request
Institution	Maximum Points:	25	15	10	10	5	35		
#1) SUU	Crocker STEM Building	1.8	8.9	0.0	10.0	1.0	28.3	50.0	\$ 34,707,800
#2) UT	Health Sciences Building	3.6	10.6	0.0	10.0	1.0	28.4	53.6	\$ 47,514,100
UVU	Health Professions 2 Bldg.	12.9	8.6	0.0	10.0	1.0	26.9	59.4	\$ 73,778,500

Commissioner's Recommendation - Continued

- With those modifications, the combined one-time GF/ITF request of both SUU's and UT's projects sum to \$82.2M, which is within \$8.5M of UVU's stand-alone project request.
- With those modifications, the sum of the one-time GF/ITF requested for the SUU, UT & DXTC projects is \$114.3M, which is within range of the \$103.6M in inflation-adjusted non-dedicated project requests advanced to the 2025 GS, and less than the inflation-adjusted \$145.2M adopted by the Board for the 2023 GS.
- Finally, the new one-time GF/ITF requested for this year's proposed consensus operating budget is \$2.1M.

FY2027-28 Capital Budget Recommendations

Institutional Presentations





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