
**MINUTES OF MEETING
UTAH STATE BOARD OF REGENTS
SALT LAKE COMMUNITY COLLEGE
SALT LAKE CITY, UTAH**

January 14, 1999

Board Members Present

Charles E. Johnson, Chair
Aileen H. Clyde, Vice Chair
Kenneth G. Anderton
Pamela J. Atkinson
David J. Grant
Larzette G. Hale
L. Brent Hoggan
Karen H. Huntsman
David J. Jordan
E. George Mantes
Robert K. Reynard
Paul S. Rogers
Dale O Zabriskie

Board Members Excused

Evelyn B. Lee
Jay B. Taggart

Office of the Commissioner

Cecelia H. Foxley, Commissioner
Fred R. Hunsaker, Associate Commissioner for Finance and Facilities
Chalmers Gail Norris, Associate Commissioner for Student Financial Aid
Michael A. Petersen, Associate Commissioner for Academic Affairs
Joyce Cottrell, Executive Secretary
Harden R. Eyring, Executive Assistant to the Commissioner
Linda Fife, Academic Affairs Program Officer
Jerry H. Fullmer, Director of Information Systems
Whitney J. Pugh, Budget Analyst and Personnel Office
Norman C. Tarbox, Assistant Commissioner for Finance and Facilities
Courtney White, Research Analyst
Bradley A. Winn, Assistant Commissioner for Academic Affairs

INSTITUTIONAL REPRESENTATIVES

University of Utah

J. Bernard Machen, President
Arnold B. Combe, Interim Vice President for Administrative Services
Raymond A. Haeckel, Executive Director, Government and Community Relations
V. Randall Turpin, Assistant Vice President for Facilities

Utah State University

George H. Emert, President
G. Jay Gogue, Provost
Lynn E. Janes, Interim Vice President for Administrative Affairs
Richard W. Jacobs, Budget Director
Patricia S. Terrell, Vice President for Student Services

Weber State University

Paul H. Thompson, President
David L. Eisler, Provost
Carol J. Berrey, Executive Director of Government Relations/Assistant to the

President

Carol V. Gaskill, Director of Budget and Institutional Research

Craige S. Hall, Associate Vice President of Facilities Services

Allen F. Simkins, Vice President of Administrative Services

Southern Utah University

Steven D. Bennion, President

Ray Reutzel, Provost

Sterling R. Church, Vice President for Student Services

Gregory L. Stauffer, Vice President for Administrative and Financial Affairs

Michael D. Richards, Vice President for Planning and Technology

Larry V. Lunt, Chair, Board of Trustees

Snow College

Gerald J. Day, President

Dixie College

Robert C. Huddleston, President

Stanley J. Plewe, Vice President, Administration & Information Technology

Max H. Rose, Academic Vice President

William D. Fowler, Vice President for Student Services

Thales A. "Tad" Derrick, Associate Director, Institutional Advancement

Tim Anderson, President, Dixie College Foundation

Maureen Booth, Chair, Board of Trustees

Howard Edwards, National Advisory Council

Shandon Gubler, National Advisory Council

Scott Hirschi, Director, Washington County Economic Development Council

Amy Jones, National Advisory Council

Randy Lovell, Executive Director, Dixie Center

Jocelyn Palmer, President, Associated Students

Mark Petersen, Director of Public Relations

Joe Peterson, Dean of Arts, Letters and Sciences

Linda Rogers, President, Staff Association

Marlene Savage, Dixie College Foundation

Rod Savage, Vice President, Dixie College Foundation

Loren Spendlove, President, Faculty Senate

Rich Van Ausdal, Dean of Business and Technology

Richard Whitehead, Director of Institutional Advancement

Gayle Whittle, Controller

Dennis Wood, National Advisory Council

College of Eastern Utah

Grace S. Jones, President

Utah Valley State College

Kerry D. Romesburg, President

Dick L. Chappell, Vice President for Administration & Institutional Advancement

Douglas E. Warner, Executive Director of Budgets and Management Studies

Salt Lake Community College

Frank W. Budd, President

Richard M. Rhodes, Vice President of Business Services

Marjorie Carson, Vice President of Academic Services

Judd D. Morgan, Vice President of Student Services

Rand A. Johnson, Assistant to the President

Peter Boltz, Assistant Professor of Communication

Frank Cooney, Survey Research Coordinator
Michael M. Homer, Dean of Business and Industry
Denece Huftalin, Dean of Student Administrative Services
David Richardson, Dean of Humanities and Sciences
Curtis Smout, College Center Director
Shari Sowards, President, Faculty Senate
Michael Thurman, College Center Operations Director
Dana Van Dyke, Budget Director
Jay Williams, Director of Public Information

Representatives of the Press

Jeff Haney, Deseret News
Hilary Groutage, Salt Lake Tribune
Tracie Sullivan, The Spectrum
Puanani Mateaki, The Daily Chronicle

Others Present

Thomas C. Anderson, Office of the Attorney General
Luanne Holden, Utah Higher Education Staff Association
Constance Hughes, Office of the Attorney General (SLCC)
Lynne N. Koga, Director, Governor's Office of Planning and Budget
Brad Mortensen, Governor's Office of Planning and Budget
Blake Wade, Ballard Spahr

Chair Johnson called the meeting to order at 9:08 a.m. He excused Regents Lee and Taggart and explained the material in the Regents' folders. Included were membership lists of the Legislative Executive Appropriations Committee, Higher Education Appropriations Subcommittee, and Capital Facilities Appropriations Subcommittee. Also included in the folders were schedules of House and Senate committee meetings for the first two weeks of the session. Chair Johnson urged the Regents to spend some time on Capitol Hill during the 1999 Legislative Session.

Report of the Commissioner

Commissioner Foxley announced that the first meeting of the Higher Education Appropriations Subcommittee would be held on Wednesday, January 20, beginning at 2:30 p.m. The co-chairs plan to have a day of introductions and not a day of conducting business. They would like the Presidents to speak briefly about their own institutions.

Commissioner Foxley called the Regents' attention to a new publication which was in their folders which provides a brief description of each institution, and explains the USHE's master planning process, budget recommendations, and plan of financing. This brochure will be distributed to members of the Utah Legislature.

Also in the Regents' folders were a 1999 schedule of Board of Regents meetings and an analysis of the Governor's budget recommendations. The Commissioner predicted that this would be a difficult year for funding. Major commitments have been made for corrections, transportation, and other programs. This year will be even more challenging than last year, so it will be very important to work together as a uniform system in going forward with our budget request.

Chair Johnson commented on the Regents' breakfast meeting earlier with the SLCC Board of Trustees. It was an outstanding meeting, which demonstrated the dedication of the college, the impact of SLCC on the economy of the state, and the

working relationship between the University of Utah and Salt Lake Community College Presidents. The institutions are working well together. Chair Johnson expressed his pride in each institution and what they were doing to become better.

Chair Johnson reminded the Board that higher education is a growth business. Utah will continue to grow dramatically in the future. In the world situation, a free market system has demonstrated success, while a monopoly has demonstrated failure. The Regents need to respond to the market. As a system using state funds, these funds need to be properly allocated and protected.

Preliminary Process and Criteria for Evaluating an Institutional Mission Change from Community College to State College

Statement. As the state prepared to enter a new legislative session, Chair Johnson announced that the first item of discussion would be the process of moving institutions from two-year to four-year status. Stating that the Board needed to make a statement on the roles and missions of the institutions as well as the planning process, Chair Johnson distributed a prepared Statement of the Board of Regents on Institutional Roles and Missions, which will be presented to Legislators Monday if approved by the Board in this meeting. This position statement is out of sequence, but has been necessitated by current events. He stressed that this discussion would not be about whether or not Dixie College should become a four-year institution; that will be debated later. Neither would it be a discussion of the relationship of Southern Utah University and Dixie College.

Rather, the focus of the discussion would be on the Regents' role to direct the roles and missions of the USHE institutions. Decisions will be made this year and recommendations will be made by the Regents as the responsible party to administer higher education in this state. Chair Johnson read the statement, stating that the next-to-last paragraph was the framework for the ensuing discussion. He invited questions or suggestions for changes in language.

Following some suggestions for changes in wording from the Regents, a prepared statement was read by Maureen Booth, Chair of the Dixie College Board of Trustees. Remarks were given by Jocelyn Palmer, President of the Dixie College Associated Students; Tim Anderson, President of the Dixie College Foundation; Scott Hirschi, Director of the Washington County Economic Development Council; Loren Spendlove, President of the Dixie College Faculty Senate; and Richard Whitehead, Executive Director of Advancement at Dixie College.

Trustee Booth's statement reviewed the history of Dixie's activities to get four-year programs over the past six years and the problems perceived with the present university center system. Supporters have undertaken a \$1 million fund-raising drive to pay a portion of the costs of Dixie's transition from a two-year to four-year institution. To date, \$400,000 has been raised, with pledges still being received. A copy of Trustee Booth's statement is made a part of the permanent minutes and will be kept on file in the Commissioner's Office.

Ms. Palmer, representing Dixie College students, reported on a student survey taken in December 1998. Of the 1080 students who responded to the survey, 88% expressed their desire to obtain a four-year degree or higher. Ms. Palmer said the 350 Dixie students who commute to SUU for their upper level education do not feel that traveling an hour each way is an efficient use of their time. A copy of the student survey is made a part of the permanent minutes and will be kept on file in the Commissioner's Office.

Mr. Anderson urged the Regents to recognize that forward momentum is gaining in the St George community. Believing that an educational institution defines the character of a community, thousands of community members are pledging their financial support to make Dixie College a four-year institution. An SUSC graduate, Mr. Anderson pointed out that students who have to commute cannot fully participate in the activities of a campus. He urged the Regents to find a solution which would benefit both SUU and Dixie College.

Mr. Hirschi spoke of the potential cost savings to Utah taxpayers. Outside the Wasatch Front, Washington County is expected to be the largest county in the state. The need for four-year programs there will increase with time. The NORED report, which was sent to each Regent and Legislator, demonstrated that the UVSC model saves money for the taxpayers and students. That savings is over \$200 per FTE on an annual basis. The state may realize additional revenues as a result of the cost savings realized at Dixie College.

Mr. Spendlove said the Dixie Faculty Senate had passed a resolution in favor of Dixie becoming a four-year institution following the UVSC model. A copy of that resolution is made a part of the permanent minutes and will be kept on file in the Commissioner's Office.

Mr. Whitehead said he had been asked by Doug Alder, former President of Dixie College, to help with fund-raising efforts on campus. Alumni are actively involved in this effort as well. Many of them work at companies whose procedures forbid them to contribute to schools without four-year programs.

Chair Johnson thanked those who spoke in support of Dixie College becoming a four-year institution and said their spirit was to be commended. The proposed legislation was not a question of support; it was a question of timing. The Regents' master planning is a two-year process, and the Regents are following their original plan. The impressive fund-raising efforts of Mr. Whitehead and others was demonstrative of the pride which the community and alumni take in Dixie College.

Criteria. Regent Clyde, Chair of the USHE Master Planning Task Force for Institutional Missions/Roles and System Configuration, commended the Washington County residents and Dixie College supporters for their focus on education. The Board of Regents are now studying criteria to make changes possible in the missions of the community colleges which are looking to offer four-year programs. The task force, which consists of community members, Trustees, Regents, Presidents, Legislators, Governor's staff and OCHE staff, has been working on this issue for the past year. Task force members have provided excellent participation. Regent Clyde commended the people who had traveled great distances and spent long hours to make this progress. Efforts are currently focused on optimizing student access to high quality programs in a cost-effective manner.

She explained that the document (Attachment I to Agenda Tab A) offered a process to guide growth in institutions and to enable the Regents to respond in a systematic way, regardless of the category of institution. Each institution has its own unique qualities. Regent Clyde read the document and said the task force had agreed that there was no need at the present time to develop criteria for institutions to become a research university. President Romesburg said the task force would be developing criteria for establishing new community colleges in the state.

The Regents agreed that the unique strengths of each institution should be recognized and celebrated, and that the document was not intended to provide "one size fits all" criteria which would meet the needs of every institution. They also agreed that the success of USHE colleges and universities did not equate with moving from one

category of institution to another.

Regent Jordan recommended that the Board take action to approve this document before the meeting ended. Regent Anderton commended the task force for the excellent document and asked if it was intended to be a guideline or a policy. Chair Johnson said it was intended as a guideline at present, but would become a policy later. The Regents will go through a Dixie College planning process this year as part of the master planning process. During the course of that review, the Board may find something in this criteria which is unclear or lacking. At that point, the document should be put into policy.

President Romesburg pointed out that if Dixie College were to conduct a feasibility study to move to four-year status, they would need the approval of the Board of Regents. Such a feasibility study is quite extensive and would be a combined effort of the college and the Commissioner's Office. President Huddleston said the Northwest Association accrediting process must also be included, which would have financial ramifications on all three sections. Program approval also deals with resources and the impact on other institutions. President Day said Dixie would have to apply to the Northwest Association Commission on Colleges for a substantive change in their mission. The application would be followed by a visit of a Northwest Commissioner, to ascertain whether or not Dixie could do what they said they could do. The accrediting process would be complementary to and more precise than the requirements being implemented in this document.

Regent Hale moved that the Board approve the Statement on Institutional Roles and Missions, as amended, and approve in substance the Preliminary Process and Criteria for Evaluating an Institutional Mission Change from Community College to State College as a guideline, with the corrections and adjustments which had been made in the meeting. The motion was seconded by Regent Grant. A copy of both documents, as amended, is attached to and made a permanent part of these minutes.

Regent Mantes reminded the Board that the state had very limited financial resources and asked when would be the proper time to discuss affordability. Although Utah is at the top of the list for percentage of personal income devoted to education, the amount of contribution per pupil in the public education system is the lowest in the country. Our citizens are making a huge contribution to education; how much more can we ask them to contribute? Regent Atkinson pointed out that in the criteria, an institution would need to demonstrate its financial affordability for a five-year period.

Regent Jordan asked the Presidents if they thought the Regents were taking the correct approach. All the Presidents, several of whom serve on the Missions/Roles Task Force, indicated their support for the proposed criteria. The community college Presidents asked the Regents to reaffirm their commitment to comprehensive community colleges. Regent Atkinson agreed, and asked the communities to understand the importance of having a community college in their area. Community colleges are very important to the future of this state and this country.

Vote was taken on the motion to approve the document in substance, as amended, and the Board's Statement on Institutional Roles and Missions, as amended. The motion carried unanimously.

Regent Rogers moved that Dixie College be invited to begin the process of applying for four-year status as a part of the Regents' comprehensive planning process. The motion was seconded by Regent Zabriskie. Vice Chair Clyde pointed out that the institutions have to instigate this process at their own expense; the Regents cannot provide that funding. Vote was taken on the motion, which carried unanimously.

President Romesburg urged the Regents not to abandon the needs of higher education in the attempt to balance the state budget.

Regent Rogers asked to be excused to fulfill another responsibility. A buffet lunch was served, during which the Regents continued with their meeting.

Student Financial Aid - Approving Resolution,
SBR Student Loan Revenue Bonds, Series 1999K, 199L, and 1999M

Regent Hogan referred to Tab D and said the Student Finance Subcommittee had met the previous week and considered this bond resolution in depth. They recommended approval of the bond. Regent Hoggan moved that the Board also approve the resolution of up to \$120 million, with the anticipation that \$89.5 million would be needed. The motion was seconded by Regent Grant and carried with the following vote:

YEA:

Kenneth G. Anderton
Pamela J. Atkinson
Aileen H. Clyde
David J. Grant
Larzette G. Hale
L. Brent Hoggan
Karen H. Huntsman
Charles E. Johnson
David J. Jordan
Robert K. Reynard
Dale O Zabriskie

NAY:

(None)

University of Utah - Approval to Seek Revenue Bond Financing

President Machen referred to Tab E and said the Board had previously approved this bond, but the cost of the parking structure had increased from \$8 million to \$11 million. If the east-west light rail line to the University is approved, the parking structure might not be needed. Regent Hoggan moved approval of the bond, which Regent Grant seconded. The motion carried with the following vote:

YEA:

Kenneth G. Anderton
Pamela J. Atkinson
Aileen H. Clyde
David J. Grant
Larzette G. Hale
L. Brent Hoggan
Karen H. Huntsman
Charles E. Johnson
David J. Jordan
Robert K. Reynard
Dale O Zabriskie

NAY:

(None)

Chair Johnson noted that the Utah State University refunding bonds approved in December had been priced at a cost savings of just under \$600,000.

Utah State University -- Property Transaction

Sale of Property (Ratification of Executive Committee Action). Vice President Janes said the University had 20 acres of property for sale north of the campus which had been used for storage since 1985 and for a research project, which had subsequently been relocated. The area is now residential. A bid has been received of \$281,000, with appraisals ranging from \$240,000 to \$283,000. The Board of Regents Executive Committee authorized the sale of this property in a meeting on January 6. (See Tab F-2 and the Addendum to Tab H.)

Acquisition of Airplane Hangar. Vice President Janes said the University was seeking to purchase a 4900-square foot airplane hangar at the Cache County Airport for \$165,000 (Tab F-1). The property had been appraised at \$166,000. The owner has received offers of up to \$185,000 for the hangar, which is important for USU's Flight Training Program. No O&M was requested, but will come from fees being charged for the Flight Training Program.

Regent Jordan moved approval of both transactions. The motion was seconded by Regent Zabriskie and carried unanimously.

Student Financial Aid - Statutory Amendments for Utah Educational Savings Plan Trust and Supplemental Trust

Associate Commissioner Norris referred to Tab C and explained that proposed statutory amendments would enable citizens to invest additional amounts in the UESP Trust, without changing their deductible. The Commissioner's recommendation would give the UHEAA Board the flexibility to determine the minimum investments required for the Supplemental Trust. The UHEAA Board voted to recommend both of the amendments on Attachment A. Regent Hoggan moved approval of this action. The motion was seconded by Regent Atkinson and approved unanimously.

Proposed Legislation

Commissioner Foxley referred to the Replacement Attachment to Tab B, which was in the Regents' folders. A web site address was provided in the cover letter to Tab B so Regents and others could track legislative bills throughout the session. The bills shown on the attachment were the prefiled bills which affect education. Commissioner Foxley, Associate Commissioner Hunsaker, the Presidents, Regents, and legislative representatives help to prioritize and track the bills throughout the session and speak to Legislators regarding their effect on higher education. Commissioner Foxley explained the process for tracking bills through the various committees. An updated version of the attachment will be available for the Regents at the February 19 Board meeting in the Governor's Board Room.

The Commissioner referred to H.B. 32, Dixie College Name Change, and said copies of the NORED Report had been sent to the Regents and Legislators. Copies will be made and sent to the Presidents. The proposed bill would usurp the authority of the Board of Regents and would cost SUU 8½ faculty.

Chair Johnson said performance indicators would be an area of focus for the Legislature. Baseline years and timelines will be attached to the indicators previously approved. Staff members from the Commissioner's Office and the institutions are working on the faculty workload report.

Chair Johnson said \$25 million of new funding had been given to the Legislative Fiscal Analyst to be allocated between the state agencies. The balance will be discussed in caucus before being allocated to the various agencies.

Salt Lake Community College - Campus Master Plan

Vice President Richard Rhodes said no changes had been made to the master plans of the various campuses (see Tab G). A Student Activities Center Building will be constructed with non-state funds as an addition to the College Center on the Redwood Road Campus. This had already been included in the master plan. A Student Activities Center will also be constructed with non-state funding on the Jordan Campus. The first building on that campus, a high technology building, is currently under construction. Regent Grant moved approval of SLCC's Campus Master Plan. Following a second by Regent Atkinson, the motion carried unanimously.

General Consent Calendar

Upon motion by Regent Hoggan and second by Regent Atkinson, the following items were approved on the General Consent Calendar (Tab H):

Minutes - Approval of the Minutes of the Regular Meeting of the Utah State Board of Regents held December 11, 1998, at the University of Utah in Salt Lake City, Utah.

Grant Proposal - Approval to submit the following:

University of Utah - Extend and Expand the Technology for the Capture of Live Biowarfare Agents, \$1,399,821; Linda Powers & Walther Ellis, Principal Investigators.

Executive Session(s) - Approval to hold an executive session or sessions in connection with the meeting of the State Board of Regents to be held on February 19, 1999, at the Utah State Capitol, to consider property transactions, personnel performance evaluations, litigation, and such other matters permitted by the Utah Open and Public Meetings Act.

Adjournment

Commissioner Foxley announced that Tom Anderson would be leaving the Attorney General's staff this summer to become an LDS Mission President in Holland. We will have time to express our appreciation to him prior to his departure. Chair Johnson thanked President Budd and his staff for the excellent food and hospitality.

The meeting was adjourned at 1:00 p.m.

Joyce Cottrell CPS
Executive Secretary to the Board of Regents