

**MINUTES OF MEETING  
UTAH STATE BOARD OF REGENTS  
WEBER STATE COLLEGE  
October 14-15, 1999**

Regents Present

Charles E. Johnson, Chair  
Aileen H. Clyde, Vice Chair  
Jerry C. Atkin  
Pamela J. Atkinson  
Brian D. Brown  
David J. Grant  
L. Brent Hoggan  
Karen H. Huntsman  
Michael R. Jensen  
Winn L. Richards  
Paul S. Rogers  
Maria Sweeten

Regents Excused

Kenneth G. Anderton  
Larzette G. Hale  
James S. Jardine  
David J. Jordan  
Evelyn B. Lee  
E. George Mantes  
Jay B. Taggart  
Dale O Zabriskie

Office of the Commissioner

Cecelia H. Foxley, Commissioner of Higher Education  
Michael A. Petersen, Associate Commissioner for Academic Affairs  
Norm Tarbox, Assistant Commissioner for Finance and Facilities  
Joyce Cottrell, Executive Secretary  
David R. Colvin, Academic Affairs Planning & Assessment Officer  
Harden R. Eyring, Executive Assistant  
Linda Fife, Director of Academic Programs  
Jerry H. Fullmer, Director of Information Systems  
Angie Loving, Senior Program/Administrative Officer  
Edith Mitko, Director of Student Services and Minority Affairs  
Whitney J. Pugh, Manager of Budgets and Administration  
Phyllis C. Safman, Assistant Commissioner for Academic Affairs  
Courtney White, Research Analyst  
Gary S. Wixom, Assistant Commissioner for Applied Technology Education and Extended Programs

INSTITUTIONAL REPRESENTATIVES

University of Utah

J. Bernard Machen, President  
Michael B. Benson, Special Assistant to the President  
Jack Brittain, Dean, David Eccles School of Business  
W. Ralph Hardy, Assistant Vice President, Budget and Resources Planning

Gary Levy, ACE Fellow  
Olga Nadeau, Director, Center for Disability Services  
Barbara Snyder, Vice President for Student Affairs  
Ben McAdams, Student Body President  
Jeff Pollock, Student

#### Utah State University

George H. Emert, President  
C. Blythe Ahlstrom, Assistant Provost  
Chad Bergeson, Specialist for Deaf Services, Disability Resources Center  
Fred R. Hunsaker, Vice President for Administrative Affairs  
Lee H. Burke, Assistant to the President for Government Relations  
Richard W. Jacobs, Budget Director  
Patricia S. Terrell, Vice President for Student Services  
Nate Anderson, Student Body President  
Rian Winzeler, Student Body Vice President  
Andrea Garff  
Art Radford

#### Weber State University

Paul H. Thompson, President  
David L. Eisler, Provost  
Anand K. Dyal-Chand, Vice President for Student Services  
Carol Gaskill, Director of Budget and Institutional Research  
Robert L. Gilliland, Vice President for Extension  
Jeff Morris, Director, Services for Students With Disabilities  
Allen F. Simkins, Vice President for Administrative Services  
Dee Hansen, Student Body President  
Scott Harrop, Services for Students with Disabilities  
Holly Nelson, Interpreter, Services for Students with Disabilities  
Patricia A. Rohr, Services for Students with Disabilities

#### Southern Utah University

Steven D. Bennion, President  
D. Ray Reutzler, Provost  
Sterling R. Church, Vice President for Student Activities  
Gregory L. Stauffer, Vice President for Administrative Services  
Kristian J. Olsen, Student Body President

#### Snow College

Gerald J. Day, President  
Gary Arnoldson, Controller  
Rick White, Vice President for Academic Affairs  
DeVere Day, Student Body President

#### Dixie College

Robert C. Huddleston, President  
William D. Fowler, Vice President for Student Services  
Stanley J. Plewe, Vice President for Administration and Information Technology  
Jesse Ronnow, Student Body President

#### College of Eastern Utah

Grace S. Jones, President  
Charles O. Foust, Vice President of Academic Affairs  
Raelene Allred, Vice President of Finance and Administrative Services  
Karen Bliss, Dean of Institutional Advancement

Gail Glover, Dean of Administrative Services, San Juan Campus  
Brad King, Dean of Students  
Rob Gray, Student Body President  
James Mainord

Utah Valley State College

Kerry D. Romesburg, President  
Lucille T. Stoddard, Vice President for Academic Affairs  
J. D. Davidson, Dean, School of Humanities, Arts and Social Sciences  
Linda L. Makin, Director of Budgets  
Charles A. Vogel, Chair, English Department  
Douglas E. Warner, Executive Director, Budgets/Management Studies  
J. Karl Worthington, Associate Vice President for Academic Affairs  
Bradley A. Winn, Vice President for Student Services and Campus Planning  
Baron A. Rohbock, Student Body President

Salt Lake Community College

Frank W. Budd, President  
Marjorie Carson, Vice President of Academic Services  
Judd D. Morgan, Vice President of Student Services  
Richard M. Rhodes, Vice President of Administrative Services  
Dana Van Dyke, Budget Director  
Peggy Hoffman, Chair, Utah Professionals in Student Activities  
April Rowe, Student Body President  
Danielle Crosby  
Kim Medina

Representatives of the Press

Brooke Adams, Salt Lake Tribune  
Joel Campbell, Deseret News  
Matt Canham, Daily Utah Chronicle  
Chris Young, WSU Signpost

Others Present

Boyd Garriott, Office of the Legislative Fiscal Analyst  
Debra Headden, Office of the Legislative Fiscal Analyst  
John Massey, Legislative Fiscal Analyst  
Elaine Morrison, ICCR  
Brad Mortensen, Governor's Office of Planning and Budget  
Ken Nye, DFCM  
Con Rowley, Governor's Deputy for Education  
Scott R. Terry, Student Body President, Westminster College

October 14, 1999

Chair Charles Johnson called the meeting to order at 1:44 p.m. and welcomed everyone on a beautiful fall day. He thanked President Paul Thompson for hosting the Regents on the WSU campus and excused Regents Anderton, Jardine, Jordan and Mantes. He explained that Regent Mantes had been present at the meeting of the Finance and Facilities Committee and said Regents Jardine, Jordan and Mantes would be attending the meeting the following day.

Student Leaders' Presentation

Chair Johnson welcomed the students who had come to the meeting for a discussion of ADA and disability funding. He asked Brad Mortensen, from the Governor's Office of Planning and Budget, and John Massey, Legislative Fiscal

Analyst, to give a brief overview from the perspective of the Governor's Office and Legislature.

Mr. Mortensen said Governor Leavitt had received budget requests from the state agencies, and the Legislative Fiscal Analyst (LFA) and his staff were beginning to study those requests. A more complete picture of the needs of the state will emerge in the next two or three weeks. The Governor's direction has been for state agencies to limit requests for programmatic increases within existing resources, with very few exceptions. Final revenue estimates and decisions will be made in December.

Mr. Massey said the Executive Appropriations Committee would be meeting with the Legislative Fiscal Analyst's Office is determining revenues and needs. Revenues will be lower than anticipated. There will be more involvement this year with legislative subcommittees wanting to make recommendations and formulations of their positions on the budgets prior to the recommendations of the LFA Office. The Legislature has been taking a more positive approach to determine needs and revenues.

Chair Johnson thanked Mr. Mortensen and Mr. Massey for their insight.

ADA Request. Commissioner Foxley introduced Olga Nadeau, Director of the Center for Disability Services at the University of Utah, and recognized the individuals who had come from the various institutional disability offices. Ms. Nadeau said there was a dire need for continued increased funding for ADA programs. No new funding was received this year, and it was the first year that the Department of Rehabilitative Services began reducing funding to higher education. Ms. Nadeau said she was supportive of being able to do whatever was needed to ensure that the Legislature was aware of the need for funding for disability services. It is difficult to find people with the required skills, yet federal law mandates that services must be provided which are appropriate to the students' needs.

Students' Priorities. Commissioner Foxley asked all student body officers in attendance to stand and introduce themselves. Student body presidents were present from Southern Utah University, Weber State University, Utah State University, the University of Utah, Dixie College, Salt Lake Community College, Utah Valley State College, Snow College, the College of Eastern Utah, and Westminster College. Commissioner Foxley introduced Edith Mitko, Director of Student Services and Minority Affairs in the Commissioner's Office, and explained her role as liaison with the students.

Ben McAdams, University of Utah, explained that the Utah Council of Student Body Presidents (UCSP) meet monthly to discuss items of concern to all Utah students. He introduced the other students as they spoke.

Formula Funding. Nate Anderson, Utah State University, spoke of formula funding. The UCSP is supportive of any initiative to expand formula funding for higher education in Utah. They also supported the idea of a weighted student credit hour. The benefits to such a plan are: (1) objectivity in funding, (b) elimination of "wish lists," (c) institutional flexibility, (d) external comparability, and (e) internal equity. There are also several challenges which can be overcome: (a) distinct formulas for bachelors and masters degree programs and vocational/technical degrees, (b) regional development factors, and (c) implementation of a three- to five-year phased program with adequacy. With such formula funding, no institution would lose funding until a formula had been achieved. Mr. Anderson expressed the students' willingness to help lobby the Legislature in support of formula funding.

Funding of Technology. Jesse Ronnow, Dixie College, noted that in 1998 the Information Technology (IT) industry in Utah was comprised of 2427 businesses, a nine percent increase from the previous year. Revenues from the IT industry were \$6.1 billion in 1995; in 1998 that figure grew to \$7.1 billion. Information Technology is the strongest industry in Utah outside of agriculture, and it is necessary for the state's economy. Mr. Ronnow advocated continuance of the trend to keep Utah in the forefront of the IT industry. Since computers become obsolete every three years, the students recommended that the institutions be funded to upgrade or replace a proportion of them every year.

Weapons on Campus. Mr. McAdams said the UCSP had held a press conference in August stating their position in opposition to weapons on campus. Students at the University of Utah issued a statement in support of that position at a student assembly. Students across the state agree that a campus should be the place for the free exchange of ideas, and not a place for the presence of a concealed weapon. Mr. McAdams thanked the Regents for their support of this issue. Regent Atkinson asked if the survey had included students from the rural regions of the state and if so, how they had responded. DeVere Day, Snow College, said the survey had not been done at all the institutions yet; however, he had

spoken with his executive council and individual students at Snow College. Eighty percent of those students supported this action on campus, but opposed a ban on weapons off campus.

Regent Brown reviewed last year's priorities, which were recognition of the UCSP (which was accomplished through a billboard and posters), privacy, financial aid, technology and libraries. Institutions received little money for technology. This year again the students have focused on funding for technology. They are fully supportive of gun control and formula funding. They would like to see the privacy issue carried forward, and would like all the institutions to eliminate the use of Social Security numbers for identification purposes. Regent Brown said he had spoken with Governor Leavitt about this issue and feels that headway is being made. He asked President Thompson to explain Weber's process of changing student identification. President Thompson briefly explained the work of a task force which had been appointed for this purpose. The process has worked very smoothly with no complaints. Chair Johnson said the Commissioner and Council of Presidents would review this issue and report back to the Board next month on the identification process at all USHE institutions. He expressed his admiration to the student leaders for the depth of their knowledge of issues facing higher education.

### Tuition Increase Recommendations

Chair Johnson explained to the new Regents that last year the Board had waited to make a recommendation on tuition in order to decouple faculty compensation from tuition. The students' priority has been to keep tuition level. The Tuition and Fees Subcommittee recommended an increase of between 1.5% and 3%. The Regents are required to look at several indicators, all of which were enumerated in the Commissioner's cover letter to Tab Q. Commissioner Foxley noted that last year the national average increase was 4.6%. This year higher education's budget request is higher than last year. The expectation from the Governor and Legislature is that our request for a tuition increase be viewed as a "fair share." A 3% increase would be \$31 to \$68 per year. Many of the students are working full time. At least 75% work part-time or more. Today students need to work twice as many hours to pay their tuition as students a decade ago. Governor Leavitt has promised to focus on education this year. The Commissioner's recommendation, with the support of the Council of Presidents, was for a 3% increase in tuition for undergraduate students.

Regent Atkinson spoke on behalf of the lower-income students, many of whom cannot work any more hours than they are already doing. She pointed out that student fees would also be going up in addition to the tuition increase. Students drop out of school and/or take fewer classes every time tuition and fees are increased. Many students are not helped by families. Regent Atkinson said she favored a 1.5% to 2% increase but opposed a 3% increase in tuition.

Regent Atkin asked how Utah's tuition compared with other surrounding states. Commissioner Foxley responded that tuition at our community college was higher than surrounding states, because many other states draw support from a local tax base. Tuition at Utah's universities is lower than neighboring states. Regent Grant pointed out that Utah students are paying more than their fair share. Commissioner Foxley explained that less state support creates a higher demand on the students.

Regent Atkinson asked the Presidents how much student fees were likely to increase. The Presidents indicated that course fees usually increase by the same percentage as tuition. Student fees at USHE institutions range from \$270 to \$460. When fees are increased at a higher rate than tuition, it is generally because of a voluntary increase on the students' part for a specific project, such as a student center.

After lengthy debate, Regent Atkinson moved that the Regents adopt a 2% general increase in tuition for all higher education institutions. The motion was seconded by Regent Brown. Regent Rogers spoke in opposition to the motion. Tuition has increased as a percentage of instructional costs because the Regents have put a higher priority on access and classroom availability. This is less punitive than capping enrollment. He encouraged the students to be politically involved. He commended their poise, articulation and knowledge. President Machen pointed out that the needs of the institutions must be considered in addition to the students' ability to pay. The institutions could easily use a six to ten percent increase for revenue. The motion for a 2% increase in tuition was defeated.

Regent Atkin moved approval of the Commissioner's recommendation of a 3% increase in tuition. The motion was seconded by Regent Rogers. Regent Brown opposed the motion, noting that this places a burden on large families who have multiple family members paying tuition simultaneously. Regent Richards pointed out that the quality of education has increased because of technology, faculty expertise, etc., which are costly. Vote was taken by show of hands. The

motion carried, with 11 Regents voting in favor of the motion and 3 voting in opposition.

### 2000-2001 Operating Budget Recommendations

Chair Johnson noted that last year the Regents had voted for a single formula for funding growth, quality, and compensation. With the focus this year on salary equity, another approach might be preferable. Commissioner Foxley referred to revised Tab P and noted that the operating budget recommendation for 2000-2001 was for an ongoing increase of \$43,393,800 and a one-time increase of \$6 million. This does not include a request from UEN for \$384,900 in ongoing funding and \$2,675,000 in one-time funding. The Commissioner reviewed the attachments to the agenda materials, noting the four major categories of funding: (1) salary equity, (2) access/quality initiative, (3) base adjustments, and (4) performance-based funding. President Romesburg complimented the staff for the performance initiative. He noted that in direct response to Legislative request, in addition to the system measures, each institution would have another two measures. Commissioner Foxley thanked Boyd Garriott for his help with this effort.

Vice Chair Clyde spoke of the importance of performance-based funding. The Legislature has required accountability, and the Regent and Presidents have worked together to establish the principles noted in the materials.

Regent Atkinson moved, seconded by Regent Huntsman, approval of the operating budget request. The motion carried unanimously.

One-time funding. Commissioner Foxley referred to page 18 of Attachment B, noting that the one-time funding request included \$1 million for ATE equipment and \$5 for unfunded Y2K expenditures. Regent Atkinson moved approval of the one-time funding request. The motion was seconded by Regent Huntsman and carried unanimously.

### USHE Summer and Fall Enrollment Reports

Regent Hoggan referred to Tab M and noted that FTE enrollment had increased by as much as 13.44% at Salt Lake Community College. Both Snow and SLCC had increases of over 13% in headcount. Salt Lake Community College now has the second-highest enrollment (headcount) in the system, surpassed only by the University of Utah. Chair Johnson asked how the "hold harmless" number compared with actual increases. Assistant Commissioner Tarbox we were below funded targets last year because of the semester conversion. This year we will be about 2200 students above our funded target. Some institutions are still below targeted levels. President Budd said the projections were for SLCC to meet their funded target. It is possible SLCC will not meet its funded target, despite the fact that headcount is increasing, which reflects the trend of students to take fewer credits under semesters. Commissioner Foxley agreed that another "hold harmless" year may be necessary at some institutions.

### Report of the Chair

SLCC Presidential Search Committee. Chair Johnson announced that a search committee had been formed for the next President of Salt Lake Community College. The committee, chaired by Regent Atkinson, met earlier in the week. It is a diverse mix of people, including Regents, Trustees, institutional personnel and community representatives. Everyone agreed that it would be difficult to replace President Budd. The committee reviewed the process of the search. They discussed confidentiality, the input from constituent groups into the qualities of the next president, and the need to look at what is best for the institution in the future. Committee members came to agreement on the wording for a position announcement. Meetings will be held at the college in November with students, faculty, staff, administration, community and business representatives, ethnic communities, alumni, and Foundation Board members. The committee will meet again in late November or early December to decide on institutional needs and selection criteria. Applications will be accepted until a suitable person is found. By March the committee hopes to be able to recommend five candidates to the Board of Regents for interview and selection. Faculty members on the committee were comfortable with the fact that they could review applicants' files.

### Report of the Commissioner

Commissioner Foxley introduced Dr. Phyllis (Teddi) Safman, who has replaced Dr. Brad Winn as Assistant

Commissioner for Academic Affairs. Dr. Safman served in that capacity before Dr. Winn. The Commissioner expressed her pleasure at having Dr. Safman on her staff again. She also introduced Brooke Adams, who has replaced Dan Egan as the higher education reporter at the *Salt Lake Tribune*.

### Reports of Board Committees

#### Finance and Facilities.

Weber State University - Campus Master Plan (Tab J). Chair Hoggan explained that WSU's master plan had not been significantly changed since it was last approved. In addition to the Ogden campus, the committee also discussed Weber's master plan for its future Davis Campus. He moved approval of the master plan, seconded by Regent Atkinson. The motion carried unanimously.

USHE - Rerun of the Qualification and Prioritization (Q&P) Formula (Tab K). Chair Hoggan said the Q&P rerun had been reviewed by the committee. Chair Johnson noted that at the last Board meeting, it was decided that the Q&P had to be rerun because of the Graff/Eccles Building at Dixie College. The rerun moves that project up to second place in the ranking. Chair Hoggan moved approval of the new Q&P listing. The motion was seconded by Regent Sweeten and carried unanimously.

Student Financial Aid - Approving Resolution, SBR Student Loan Revenue Bonds, Series 1999N and 1999O (Tab L). Chair Hoggan explained that the Sallie Mae Letter of Credit expires this year. An RFP was submitted, and bids were received as shown on page 2 of the Commissioner's cover letter. The result was a savings of approximately 50%. Chair Hoggan moved ratification of the approving resolution, and Regent Huntsman seconded the motion. The motion was adopted with the following vote:

#### AYE:

Jerry C. Atkin  
Pamela J. Atkinson  
Brian D. Brown  
Aileen H. Clyde  
David J. Grant  
L. Brent Hoggan  
Karen H. Huntsman  
James S. Jardine  
Michael R. Jensen  
Charles E. Johnson  
Winn L. Richards  
Paul S. Rogers

#### NAY:

(None)

USHE Summer and Fall Enrollment Reports (Tab M). Chair Hoggan reminded the Board that this item had been discussed previously.

Student Financial Aid - UHEAA Board of Directors Report (Tab N). This item was for information only and required no action.

Consent Calendar, Finance and Facilities Committee (Tab O). Upon motion by Chair Hoggan and second by Regent Huntsman, the following items were approved on the Finance and Facilities Committee's Consent Calendar:

- a. OCHE Monthly Investment Report
- b. UofU and USU Capital Facilities Delegation Reports

c. UofU U - Acceptance of Donated Properties

Program and Planning Committee

Weber State University - Associate of Applied Science Degree in Computer Science (Tab A). Chair Atkinson said this program would prepare students for employment in the areas of software and systems integration. No concerns were raised by other institutions, and no additional state funds were required. She moved approval of the program. The motion was seconded by Regent Clyde and carried unanimously.

Utah Valley State College - Bachelor of Science Degree in Aviation Professional Pilot (Tab B). Chair Atkinson said a consultant had been involved in this proposal. USU has a similar program, but the consultant did not check with them. Therefore, the committee moved this item to non-action for further discussion with USU officials. It will be brought back next month as an action item. Chair Atkinson so moved, seconded by Regent Hoggan. Chair Atkinson noted that Regent Atkin's involvement was requested in these discussions, to which he agreed. The motion carried unanimously.

Utah Valley State College - Bachelor of Science Degree in Criminal Justice (Tab C). Chair Atkinson said UVSC was presently offering an Associate of Science Degree in Criminal Justice as a foundation for a bachelors degree. Upper division classes are presently offered by Weber State University in the evenings because of space limitations. The demand was demonstrated in the community. No additional equipment, facilities or resources were required. Two additional faculty would be hired in the future. Other institutions were satisfied with the responses to the concerns which had been raised. President Romesburg noted that the salaries for the two faculty positions would come from growth money. Chair Atkinson moved approval of the program. The motion was seconded by Regent Huntsman and carried unanimously.

Minutes of the SBE-SBR Joint Liaison Committee (JLC) Meetings Held on May 13, 1999 and July 20, 1999 (Tab D). Chair Atkinson said Regent Jordan would be joining Chair Johnson and herself as members of the JLC, with Regent Sweeten as an alternate. She moved approval of the minutes, seconded by Regent Hoggan. The motion carried unanimously. Chair Johnson asked Associate Commissioner Petersen to report on the follow-up to the "What is an Educated Person?" conference which will be held November 5-6 at the Provo Marriott Hotel. Dr. Petersen said everyone was invited to the conference. A general education task force, with representatives from each institution as well as faculty from the general education areas, will report. The conference will also include private institutions and two Idaho schools. The morning session will be the general session, with break-out sessions in the afternoon. The focus will be on assessment, identification of major objectives of each area of core education, and assessment to which students have mastered those objectives.

Weber State University and Southern Utah University- Master of Business Administration Degree (Tabs E and F). Chair Atkinson said these two proposals had sparked a lively discussion in committee. Weber's proposal was in the Davis County area, for which there have been 161 applicants. USU was concerned that this would decrease their enrollment in its MBA program delivered to the Ogden Campus. The Regents decided to retain a consultant to look at need and possible collaboration between institutions. The committee's recommendation was to obtain the services of a consultant for a needs assessment and readiness assessment, with a report to be given to the Board during the November meeting. Chair Atkinson so moved, seconded by Regent Clyde. Regent Grant noted that requests for masters programs at WSU and SUU come up infrequently enough that they should be on the agenda for the Committee of the Whole, and not just the Program and Planning Committee. President Thompson asked if these proposals would be action items in November. Chair Johnson clarified that assuming the reports come back from the consultant and the need is established, they will be action items in the November meeting. Chair Atkinson suggested that all the Regents read the reports in Tabs E and F. Additional material will be received from the consultant as well as what the Commissioner's staff will prepare. Regent Grant requested that the material be sent to the Regents with ample time for consideration. The motion carried unanimously.

Consent Calendar, Program and Planning Committee (Tab G). Upon motion by Chair Atkinson and second by Regent Clyde, the following items were approved on the committee's consent calendar:

Utah State University -

- a. Establishment of a Center for Microbe Detection and Physiology
- b. Establishment of a Center for Water Efficient Landscaping

Information Calendar, Program and Planning Committee (Tab H). Chair Atkinson said the University of Utah's proposal to establish a Division of Film Studies required no action.

Annual Report on the Terrel H Bell Teaching Incentive Loan Program (Tab I). Chair Atkinson commended Angie Loving for her excellent report. Commissioner Foxley pointed out the colorful brochure in the Regents' folders about this program. Ms. Loving stated that 240 students had been assisted this year with tuition and fees. Eighty-two percent of the recipients have repaid their obligation through monthly payments and teaching experience. Additional steps were taken this year. A survey was sent to the students to ask how the program could better assist them and future student recipients. She noted that some counties have had no recipients of this incentive program, so they will be targeted. Posters have been distributed to high school counselors and institutional financial aid offices. The survey also showed why some students do not repay by teaching, as when they move out of state because of more attractive salary offers or spousal obligations. Chair Johnson thanked Ms. Loving for her excellent report and work with this program.

### General Consent Calendar

On motion by Regent Hoggan and second by Regent Sweeten, the following items were approved on the General Consent Calendar (Tab R):

A. Minutes –

1. Approval of the Minutes of the Joint Meeting of the Utah State Board of Regents, State Board of Education and Legislative Education Interim Committee held August 20, 1999, at the Salt Lake Community College in Salt Lake City, Utah.
2. Approval of the Minutes of the Meeting of the Utah State Board of Regents held September 1-2, 1999, at Utah State University in Logan, Utah.

B. Grant Proposals – Approval to submit the following proposals:

1. Utah State University — Jordan Water Education and Public Information, \$4,879,529; Geoffrey G. Smith, Principal Investigator
2. Utah State University — Mother Touch: An experimental Study of a Child Neglect Prevention Intervention, \$1,974,115; Vonda K. Jump, Principal Investigator.
3. Utah State University — Mobile Ground Exploitation System, \$12,324,121; Niel Holt, Principal Investigator.

C. Executive Session – Approval to hold an executive session or sessions in connection with the meeting of the State Board of Regents to be held on November 11-12, 1999 at Utah Valley State College in Orem, Utah, to consider property transactions, personnel performance evaluations, litigation, and such other matters permitted by the Utah Open and Public Meetings Act.

Chair Johnson thanked Regents Hoggan and Atkinson for their excellent reports and the entire Board for their discussion during the day.

President Thompson announced plans for the special dinner. Commissioner Foxley explained that two retiring Regents (Jay Taggart and Dale Zabriskie) would be honored during the dinner.

The meeting was recessed at 5:00 p.m. until the Regents' breakfast meeting with the Weber Board of Trustees at 7:30 a.m. and Committee of the Whole at 9:00 a.m. the following morning.

October 15, 1999

Regents Present

Charles E. Johnson, Chair  
Aileen H. Clyde, Vice Chair  
Jerry C. Atkin  
Pamela J. Atkinson  
Brian D. Brown  
David J. Grant  
Larzette G. Hale  
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E. George Mantes  
Winn L. Richards  
Paul S. Rogers  
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Dale O Zabriskie

Regents Excused

Kenneth G. Anderton  
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Cecelia H. Foxley, Commissioner of Higher Education  
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INSTITUTIONAL REPRESENTATIVES

University of Utah

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Anne Peterson, *Continuum*  
Gary Levy, ACE Fellow

Utah State University

George H. Emert, President

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Gerald J. Day, President

Dixie College

Robert C. Huddleston, President

William D. Fowler, Vice President for Student Services

Thales A. Derrick, Associate Director, Institutional Advancement

Jackie Freman, Purchasing Director

Gary Koeven, Dean, Computer and Information Technology

Joe Peterson, Dean, Arts, Letters and Sciences

Stanley J. Plewe, Vice President for Administration and Information Technology

Max Rose, Vice President for Academic Affairs

A. Scott Talbot, Executive Director of Business Affairs

Rich VanAusdal, Dean, Business and Technology

Jesse Ronnow, Student Body President

Kelli Brown, Student

Justin Cherry, Student

Karmann Clemets, Student

Matt Dotson, Student

Beckie Gerber, Student

Rachael Goodfellow, Student

Steve Hunt, Student

Lynette Miller, Student

Dayna Oliekian, Student

Donna Stafford, Student

Ashley Tanner, Student

College of Eastern Utah

Grace S. Jones, President

Charles O. Foust, Vice President of Academic Affairs

Raelene Allred, Vice President of Finance and Administrative Services

Gail Glover, Dean of Administrative Services, San Juan Campus

Utah Valley State College

Kerry D. Romesburg, President

Salt Lake Community College

Frank W. Budd, President

Representatives of the Press

JBrooke Adams, Salt Lake Tribune

Joel Campbell, Deseret News

Matt Canham, Daily Utah Chronicle

Tracie Sullivan, The Spectrum

Others Present

Boyd Garriott, Office of the Legislative Fiscal Analyst

Debra Headden, Office of the Legislative Fiscal Analyst

Following an executive session breakfast with the WSU Board of Trustees, Chair Johnson reconvened the meeting of the Committee of the Whole at 9:23 a.m. He welcomed everyone to the meeting and introduced Con Rowley, the Governor's Deputy for Education. Dr. Rowley said he had been observing the Regents from a distance and was happy to be working more closely with them. There are many difficult decisions to be made as the budget progresses through the system. He said he looked forward to supporting the cause of education throughout Utah and getting to know everyone on a personal basis. Chair Johnson recognized Dr. Rowley as being a very solid advocate for education in this state.

### Dixie College Status Report

Commissioner Foxley referred to the material provided for Agenda Tab S which had been given to the Regents and Presidents the previous evening. There are several facets of Dixie's proposal to become a state college. As required in the criteria adopted by the Board in January, the review team evaluated local need, institutional readiness, and system impact. The local need has been well demonstrated. All the outside consultants and the Commissioner and her staff agreed that there was readiness in Business Administration and Computer Information Technology. However, their collective judgment was that the institution was not ready to deliver four-year programs in Elementary Education. Regarding system impact, the collective judgment was that doing away with the University Center would be unwise. More degrees can be offered to the citizens of St. George by partnership with other USHE institutions. The impact on SUU must be carefully considered by the Board. There is a potential for lost revenues and enrollments there.

Commissioner Foxley reviewed the recommendations in her cover letter. She reminded the Regents that UVSC was originally authorized to offer three baccalaureate programs for a three-year trial period. Similarly, she recommended that at the conclusion of Dixie's three-year period, in the 2002-2003 academic year, the Commissioner carefully review Dixie's four-year programs and make a recommendation to the Board on the institution's permanent status. She explained that accreditation of new baccalaureate programs is not granted until graduation of the first students in those programs. Following her review of the recommendations, Commissioner Foxley asked Associate Commissioner Petersen to lead the Regents through a discussion of Attachment A.

Dr. Petersen thanked the members of his staff who prepared drafts of the material on institutional readiness and local need.

1. Local Need. The report reviewed whether or not a local need was sufficient in southern Utah for Dixie College to offer four-year programs based on population growth, college-age population and lower-division student base, participation in upper division programs currently available, and sustained unmet employment needs and recent hiring practices. All indicated that the need was very real.

2. Institutional Readiness. The review team concluded that Dixie was ready in the areas of Business Administration and Computer Information Technology. The committee looked at several factors - readiness of the faculty, facilities, libraries and budget. By Fall 2000 there would be three PhD-qualified faculty in Business Administration and two in Computer Information Technology. By 2005, there would be five PhD-qualified faculty in Business Administration and three in Computer Information Technology. All will have solid academic experience in the appropriate fields. This is an appropriate level for the beginning of these programs. External evaluators agreed that the college had indicated its readiness to offer four-year programs in Business Administration and Computer Information Technology. Facilities are excellent. Libraries will be a challenge, but there is a strong commitment to purchase the materials required for the beginning of the program. College administrators are certain that the library will be ready to meet the needs of these programs.

Preservation of community college mission and culture - When UVSC was authorized to move to the state college type, this was a new concept. UVSC has retained its primary focus on associate degrees and fulfilling its community college role. Dixie College is likewise committed to maintaining this two-tier role if authorized to become a state college. Associate Commissioner Petersen offered his judgment that this is a realistic proposal and that Dixie College, with the commitment of its faculty and administration, will be able to successfully perform the two-tier role of maintaining its community college mission while offering selected baccalaureate degrees.

3. System implications. The University Center programs offered by SUU have met an important need. The Commissioner and her staff believe that the University Center should remain in place to bring baccalaureate programs from other institutions in areas in which Dixie College is not prepared to offer programs. The University Center should be maintained and combined with the four-year programs offered by Dixie College. The system is in a better position to estimate the costs involved than it was in 1992 when UVSC pioneered this role. Dixie's budget proposes that the entire state appropriation for the University Center be moved to Dixie to cover its costs. If this authorization is granted, SUU's challenge would be that 2.6 FTE faculty in their business program are currently supported by the University Center funding, as well as 1.2 FTE faculty in accounting.

Regent Atkin asked for clarification of Recommendation 7. Commissioner Foxley asked Assistant Commissioner Tarbox to review the budget implications (Appendix 3) for this proposal. Mr. Tarbox said a study had been undertaken of the cost to deliver programs by various means within the system. Several models were studied. In response to a question from Regent Jardine, Assistant Commissioner Tarbox explained that the expectation was that indirect costs at Dixie College would be the same for upper and lower division students. Appendix 2 showed the projected costs for five years out.

A lengthy discussion ensued about the expected earnings (\$250,000 growing to \$305,000) from an endowment secured by the college, specifically intended to support upper division programs. Regent Atkinson asked if the interest rate was guaranteed. President Huddleston said it was based on a very conservative estimate, which could be earned by investing the money in a CD at the present time. Regent Grant asked about the principal. President Huddleston explained that it was contingent upon Dixie College becoming a four-year institution. Regent Sweeten commended Dixie College for their ability to raise money from community supporters. Chair Johnson urged the Regents to consider the merits of the college converting its mission and role, stressing that it was more than a monetary issue. An extended discussion followed on the budgetary facet of institutional readiness. President Huddleston expressed his confidence that the college could be ready, with or without the \$5 million endowment.

Chair Johnson asked President Romesburg for the benefit of his experience. President Romesburg said the primary issue was teaching. UVSC hired qualified faculty. In some cases there was a history of the program being offered on campus by a university center or an affiliation with a university, such as WSU. A university center provides an excellent mentoring model.

Regent Jardine asked if there was the prospect in the future of additional costs associated with a role change. President Romesburg said UVSC faculty have maintained a 15-hour faculty workload, in accordance with Regent policy. Faculty are hired to teach, not to do research. There are other additional indirect costs. UVSC has covered these costs with growth money and/or redirecting its budget.

Regent Rogers moved approval of the Commissioner's seven recommendations. The motion was seconded by Regent Atkin.

When discussion reverted back to the \$5 million donation, Regent Jordan stated that it would set a dangerous precedent if the decision to change an institutional mission and role were based on the availability of a private donation. Regent Atkinson assured the Board that an integral part of program approval when requests are presented to the Program and Planning Committee is that the funding is in place. Regent Zabriskie recalled that he had been a Regent when the decision was made to approve a role change for UVSC. He said he was more optimistic about Dixie's chances for success, based on UVSC's history.

After further discussion, the Commissioner's recommendations were unanimously approved as follows:

1. Effective July 1, 2000, the Regents approve a change of mission at Dixie College from community college to state college for an initial period of three years. During that three-year period, annual reports are to be provided to the Regents by the President on all relevant aspects of progress being made. During the 2002-2003 academic year, the Commissioner will undertake a careful review of the mission change and submit a recommendation to the Board on making the conversion to a state college permanent.
2. The Regents will consult with the Dixie College President and Board of Trustees before determining an appropriate name change for Dixie College, consistent with statutory requirements established in House

Bill 32.

3. The Regents authorize Dixie College to immediately prepare and submit proposals to offer on an initial three-year basis bachelors degrees in Business Administration and Computer Information Technology. The proposals must specify, in addition to other information required by Board policies: (1) progress made and further steps to be taken to employ faculty with doctoral qualifications and significant experience establishing and teaching in the two new programs, (2) plans to acquire sufficient library materials to initiate and remain current in these program areas, and (3) plans to consult with and enlist assistance from appropriate faculty and administrators at USHE universities. These proposals are to be reviewed through the regular USHE academic affairs procedures and submitted for final consideration by the Board as soon as possible. It is anticipated that if approved by the Board, these programs may be offered by Dixie College beginning Fall Term, 2000. Consistent with Recommendation 1, annual reports and a final decision are to be made on making a permanent authorization of the two programs during the 2002-2003 academic year.

4. The Regents authorize Dixie College officials to proceed immediately with all necessary actions required to satisfy accreditation requirements of the Northwest Association Commission on Colleges. The President shall make regular reports to the Regents on the process of completing accreditation requirements.

5. The Regents approve continuation of the Dixie College University Center to offer additional bachelors degree programs by other USHE institutions. Consistent with Policy R138, University Centers, the President shall work closely with the Commissioner and officials at appropriate USHE universities to establish contractual agreements to deliver four-year programs in Elementary Education, Accounting, Speech Pathology and other needed baccalaureate programs.

6. The Regents will submit to the Governor and Legislature a budget plan that will hold SUU financially harmless from losses in enrollment that may result from the Dixie College mission change.

7. The Regents direct the Commissioner to prepare a budget request, including contingency plans, for the 2000-2001 year that anticipates and recommends financial implications for both Southern Utah University and Dixie College related to the mission change at Dixie College.

Chair Johnson congratulated Dixie College, Representative Hickman, and the students and community supporters. He also commended President Bennion on the direction he has taken SUU and for his handling of this issue. He asked Regents Huntsman, Jordan, and Mantes to represent the Board in a meeting with President Huddleston and the Dixie Board of Trustees to decide on a name change.

Representative Hickman thanked the Regents for their work in this long process. He expressed his hope that the results of this decision would be beneficial for the entire system of higher education, not just the citizens of southern Utah. He expressed his appreciation to the Regents in general and to Chair Johnson and Commissioner Foxley in particular.

President Huddleston thanked the Commissioner's staff for their hard work in reviewing and evaluating Dixie College's proposal. He thanked his staff for their work, and the community of St. George for their support. He pledged to the students that quality programs would be offered at Dixie College. He further pledged to work with the other college and university presidents to make the programs the best they can be.

#### Master Plan 2000

Chair Johnson said there were two areas of discussion on the master planning document. He, Vice Chair Clyde and Commissioner Foxley will be meeting individually with each President on institutional missions and roles. Summaries will be presented to the Board in November. He asked the Regents to look at the highlights document and let him know if there were significant pieces which were missing. Additional meetings will be scheduled before the November Board of Regents meeting.

Commissioner Foxley asked Presidents Machen and Emert if a promise was desired regarding research. It is included in the two university mission statements, but perhaps it needs to be highlighted more in the document. President Machen

noted that the University of Utah performance indicators include scholarship and research measures. Both he and USU Vice President Gilliland indicated that they supported establishing a separate commitment related to research performed by the two research universities. President Budd explained that he had asked the question because the master plan is intended for external constituents. Regent Atkinson recommended that "Promise" be changed to "Commitment."

### Adjournment

Chair Johnson thanked President Thompson for the gracious hospitality of Weber State University. He urged the Regents to take the master planning documents home and study them carefully.

The meeting was adjourned at 12:20 p.m.

Joyce Cottrell CPS  
Executive Secretary